# JOURNALS

of the

# LEGISLATIVE ASSEMBLY

# Province of Saskatchewan

March 19, 1990 to June 22, 1990; April 11, 1991 to June 18, 1991

In the Thirty-ninth and Fourtieth Year of the Reign of Our Sovereign Lady Queen Elizabeth II

FOURTH SESSION OF THE TWENTY-FIRST LEGISLATURE

Session 1990-91



REGINA: Printed by Order of the Legislative Assembly F.W. JOHNSON, Lieutenant Governor, (L.S.)



## **CANADA**

### PROVINCE OF SASKATCHEWAN

ELIZABETH THE SECOND, by the Grace of God of the United Kingdom, Canada and Her other Realms and Territories QUEEN, Head of the Commonwealth, Defender of the Faith.

To all to whom these Presents shall come, GREETING:

# A PROCLAMATION

Brian Barrington-Foote
Deputy
Attorney General

TO OUR FAITHFUL THE MEMBERS elected to serve in the Legislative Assembly of Our Province of Saskatchewan, and to every one of you GREETING:

WHEREAS, it is expedient for causes and considerations to convene the Fourth Session of the Twenty-first Legislative Assembly of our Province of Saskatchewan, WE DO WILL that you and each of you and all others in this behalf interested on MONDAY, the NINETEENTH day of MARCH, 1990 at 2:00 o'clock p.m., at Our City of Regina, personally be and appear for the DESPATCH OF BUSINESS, there to take into consideration the state and welfare of Our said Province of Saskatchewan and thereby to do as may seem necessary, HEREIN FAIL NOT.

IN TESTIMONY WHEREOF we have caused the Great Seal of Our Province of Saskatchewan to be hereunto affixed.

WITNESS: Our right trusty and well beloved the Honourable Sylvia Olga Fedoruk, Lieutenant Governor of Our Province of Saskatchewan.

AT OUR CAPITAL CITY OF REGINA, in Our said Province, this TWENTIETH day of FEBRUARY, in the year of Our Lord one thousand nine hundred and NINETY and in the THIRTY-NINTH year of Our Reign.

By Command, W. CLARKE, Deputy Provincial Secretary

# JOURNALS

of the

# LEGISLATIVE ASSEMBLY

# Province of Saskatchewan

Fourth Session

Twenty-First Legislature

# Monday, March 19, 1990

(1st Day)

2:01 o'clock p.m.

Mr. Speaker informed the Assembly that he had received a communication from the Private Secretary to Her Honour the Lieutenant Governor stating that Her Honour would open the Session at 2:00 o'clock p.m. today, Monday, the Nineteenth day of March, 1990.

2:02 o'clock p.m.

Her Honour the Lieutenant Governor entered the Chamber and having taken her seat upon the Throne, was pleased to open the Session with the following speech:

Mr. Speaker

Members of the Legislative Assembly

This Legislative Session opens at a crucial time.

We have entered a new decade that has already seen extensive and unprecedented upheaval. Who would have thought we would ever see the tearing down of the Berlin Wall or democratic elections in the Soviet Union? Eastern European countries are only now adopting political systems and standards we have enjoyed for centuries. We are reminded that many of Saskatchewan's early pioneers came to this province for the freedom and democracy their former countrymen are now only beginning to imagine.

### Facing challenges for Saskatchewan

While it is appropriate that we pause to reflect on our good fortune to be participating today in one of our long-standing democratic traditions, we must recognize that worldwide change presents many major challenges for Saskatchewan.

Only a few years ago, many countries relied on our grain to feed their population. Those countries have now decreased their reliance on imported food by propping up agriculture at home with massive subsidies. Our competitors have also entered the grain wars with hundreds of millions of dollars of subsidies.

The effect on Saskatchewan farm families has been severe. For the first time since 1933, realized net farm income is expected to be minus nine million dollars. Many farmers and their families are taking second jobs to maintain the family farm. Young people leave rural areas to find work. Families, businesses and communities, both rural and urban, are hurt by the economic impact of the crisis in the farming economy. Saskatchewan people are paying the price for the subsidies received by farmers in Europe and the United States.

Interest rates throughout the world are being kept artificially high to accommodate overheated economies. The Saskatchewan homeowner, small business person and farmer are now shouldering the effect of the high interest rates caused by Central Canada's boom.

World prices for natural resources have plummeted. Resource revenues cannot alone drive our efforts to diversify our economy.

In short, the world has declared economic war on Saskatchewan. We must now decide how we will respond to protect ourselves and ensure new and enduring prosperity.

#### Change is all around us

As we move into the 1990's, one thing is certain — we will witness more change in this decade than we have seen in the past 100 years. It is apparent we cannot rely on conventional wisdom to provide answers to the difficult problems we face. We must adapt. We must mobilize. We must develop a unified response in allocating our resources.

Saskatchewan people have always pulled together in times of crisis, and found creative and even unconventional solutions to difficult problems. Together we must face the new challenges of the future with the same sense of hope, conviction and co-operation that has kept Saskatchewan strong in the past.

My government has already taken major steps to help the people of Saskatchewan adapt to, and take advantage of, the changes the next decade will bring. My ministers have succeeded with bold new measures to keep pace with change. But, in some cases, they have moved too quickly and without adequate prior consultation to provide the measures they believed were needed to deal with the challenges we face.

#### Building the new consensus

At the present time, there is no broadly-based consensus on what changes are required. Saskatchewan people have their own individual ideas on what steps are necessary to prepare for the future. They need more opportunity to share their ideas with their friends, neighbours and fellow Saskatchewanians. We need to build a new Saskatchewan consensus if we are to conquer the challenges of tomorrow in a responsive and united way.

The public has told my ministers that they want to be consulted on the steps to be taken to achieve the new consensus. Saskatchewan people want to make choices about the future of their economy and society and be active participants in the process of change.

My government will reach out to every sector of Saskatchewan society in an unprecedented process of priority setting and consensus building toward the creation of a plan, a blueprint for the future. To guide the development of this blueprint, my government is creating Consensus Saskatchewan. Consensus Saskatchewan will invite people from across the province to participate in the development of our new alliance. A group of one hundred citizens from all walks of life will be called on to make recommendations on how best to take Saskatchewan through the next decade and into the next century. These one hundred people will focus on proposals within four specific priority areas the public has identified.

#### The people have identified their priorities

During recent public consultations with my ministers, the people of Saskatchewan identified four fundamental priorities they want to address in partnership with government and other sectors to prepare Saskatchewan to meet the challenges ahead. These priorities will form the basis of a new Saskatchewan consensus:

People have told my ministers we must continue to expand and diversify our economy. We must get further away from "having all our eggs in one basket". They want to see more manufacturing and processing in this province. They understand now that wheat alone is economically unstable.

People have told my ministers they are worried about the future of their communities. They have seen local businesses closing and a smaller economic base to support their schools, hospitals and other services. They want the government to work with them to maintain the viability of their hamlets, villages, towns and cities. They want to be able to attract businesses and services to their communities. They want to create opportunities. They do not want to leave.

People have told my ministers they need the support, the skills and the opportunities to be able to contribute and to build their own way of life. They want their children to attend school in Saskatchewan, work in Saskatchewan and raise their families in Saskatchewan.

People have said they want to see better management of our resources. They want waste eliminated. They want their governments to make sensible choices, provide strong leadership and renew their commitment to service and efficiency.

My government's agenda is built around these four fundamental priorities. They are the pillars on which my government's program is based.

#### I. EXPANSION AND DIVERSIFICATION OF THE ECONOMY

The Saskatchewan economy has been built on the strong co-operative effort of individuals, local communities and government working together toward a common cause. This co-operative spirit has funded our schools, our hospitals and our social programs. It provides meaningful jobs for Saskatchewan people. It supports our families. It sustains and developes our communities. It is the foundation of our stability and prosperity for the future.

#### The farm crisis affects us all

World events are threatening our traditional economic base. The farm sector is in severe difficulty. The Euro-American subsidy wars, low grain prices, drought, growing debt and high interest rates have reduced farm income and are undermining the viability of even the most efficient family farm. This situation affects the rest of the economy dramatically. Small businesses throughout the province feel the effect when farmers do not have cash. Our efforts to diversify the economy are slowed down when interest rates rise and grain prices fall.

My government has protected farmers in the past from world subsidies, drought and high interest rates. Recently, my First Minister, along with representatives of the Saskatchewan Wheat Pool, Pork Producers, Western Canadian Wheat Growers and Canola Growers Associations argued in Geneva for changes to the GATT, the General Agreement on Tariffs and Trade, to eliminate unfair advantages for small grain reproducing countries. My government will continue to seek adjustments to international trade arrangements to help our agricultural sector.

#### Protection for Saskatchewan farmers

My government has received a commitment from the Government of Canada that financial assistance will be provided to farmers for spring seeding. Ottawa has also agreed to establish a mechanism to help counteract the international grain subsidy wars. My ministers will press the federal government to fulfil these promises as soon as possible and in a way that ensures fairness and adequate assistance.

My First Minister has met with major lending institutions to obtain their commitment to bear a share of responsibility for solving the farm financial situation. Farm Credit Corporation, banks and credit unions must agree to work in partnership with both levels of government and individual farmers to find solutions. My government expects its own lending institutions to show leadership for lenders in dealing with the farm cash flow and debt crisis. A review of the mandate of the Agriculture Credit Corporation with respect to farm financing will be undertaken.

#### Diversification can provide long term solutions

Protection alone is only a short term answer. Longer term solutions lie in diversifying our economy to reduce our reliance on wheat.

The world situation presents opportunities. The expanding North American free trade arena is providing the basis for new diversification opportunities. The rapid growth of the European marketplace, particularly the Eastern European sector, demands considerable attention. My government will pursue initiatives in the Soviet Ukraine to encourage development of business and cultural ties with our Ukrainian friends. My government will sponsor delegations of Saskatchewan people to Eastern Europe. Trade and agricultural emissaries from this province will be designated as Honorary Ambassadors of Saskatchewan. This will demonstrate my government's commitment to the struggle for economic and political freedom of the people of Eastern Europe, while we seek to take advantage of the economic benefits for this province.

#### Development of natural resources

My government believes that our rich natural resources must be developed before they leave the province so that we benefit from the creation of other industries and the added value of those products as they leave Saskatchewan. Steps have already been taken by my government to provide for development of our resources:

irrigation has allowed the development of our soil resources to support new specialty crops;

we now produce, cut and package paper in Saskatchewan from our raw timber;

heavy oil is converted into usable gasoline through our upgrader technology;

hogs are processed into bacon and other pork products to support a rapidly expanding market in Canada, the United States and even the Soviet Union;

rather than just exporting natural gas, we will soon be using it to produce fertilizer; and

we are developing our own Saskatchewan ingenuity and exporting technology rather than intellect. Space technology on the Canadarm, communications technology for the Anglo-French channel project and Saskatchewan health card technology in Europe were all developed from home-grown Saskatchewan talent.

#### Development of small business

Major new developments create an opportunity for small businesses to support and service the needs of the larger industrial base. Small business is the backbone of our Saskatchewan communities. Small business keeps local economies moving during difficult times for our agriculture and resource industries. They cannot do that, however, without the support and commitment of local communities and diversification of the agricultural-based economy.

# Partnerships with citizens

Saskatchewan people are telling my ministers they are ready and willing to personally participate in economic growth and diversification. Over 200,000 individual bondholders and shareholders have raised over 1.7 billion dollars during a period of drought and constrained economic growth. This allows Saskatchewan savings to work at home to finance economic development and diversification projects. Equity participation in SaskOil, Westbridge Computer Corporation and the Potash Corporation of Saskatchewan will allow those companies to grow and expand into national and international companies from their Saskatchewan base.

Employees can have a direct and personal stake in their workplace. Today, more than 2,300 employee owners and shareholders exist as a result of public participation initiatives in the Meadow Lake Sawmill, DirectWest, Printco Graphics, Great Western Brewing Company and several Crown corporations. Labour organizations have joined with the government to encourage employee ownership of small and medium-sized businesses through labour-sponsored venture capital programs. Other unions will be encouraged to follow the example of the Canadian Federation of Labour to develop new ways, in partnership with my government, for employees to put their savings and energies into financial security for their members and economic development and job creation in their own communities.

### We must plan together to build Saskatchewan

My government has begun a process of consultation to develop the expanded partnership for economic development and diversification. A newly-created Economic Diversification Council will be asked to develop an economic plan that will:

build on our traditional agricultural and natural resource strengths to diversify the Saskatchewan economy;

strengthen the existing manufacturing and service base to provide a solid foundation for future growth;

develop new industries to respond to emerging opportunities such as high technology;

upgrade our expertise as international traders, exporters and marketers;

improve the promotional and developmental activities of all economic development organizations and agencies; and

ensure the Saskatchewan economy has a strong base to meet the opportunities of the century ahead.

#### II. SECURITY AND STABILIZATION OF COMMUNITIES

My government has confidence in the ability of Saskatchewan people to take responsibility for the growth, diversification and betterment of their own communities. Historically, we have been successful in addressing our economic and financial problems in a co-operative way.

On the national level, my government will press for a Canadian consensus on a process for constitutional reform. My ministers call on the other governments of Canada to rely on the great Canadian spirit of compromise and common sense to reach a solution to the present constitutional impasse.

While everyone is concerned with the development and protection of our world community, we all tend to look to our local communities first for a sense of stability and security. Particularly in times of crisis, we want to focus our resources on our families, friends and neighbours. Saskatchewan people are telling my ministers the farm crisis requires that we continue a co-operative partnership to strengthen our communities by diversifying our economy. People are prepared to actively participate and take action to protect their communities.

#### Partnerships at the community level

Over the past few years, my government has been building partnerships with communities throughout Saskatchewan.

As a result of a positive working relationship with the Aboriginal people of Saskatchewan, my government will continue to pursue novel initiatives to improve the social and economic well-being of these people.

My government has created rural development corporations to respond to local demand for economic and social development. Funding for local groups to provide seed money for new small businesses that would otherwise not have received consideration from traditional lending sources has encouraged business in rural Saskatchewan. It has also fostered a new sense of common purpose for communities as they join in partnership for local enterprises.

#### Investing locally

This experience shows that people throughout the province are prepared to stand behind their local community. But too much debt is not productive and limits development of a truly secure and diversified local economy. In addition, the demand for Potash Bonds and the interest in investment and savings instruments demonstrate that there is money available in this province which can be mobilized for local communities. People are telling my ministers that they are prepared to invest in their own community.

In response to this demand, my government will introduce Community Development Bonds. These bonds will place the financial strength and protection of a government guarantee behind Saskatchewan people who invest to diversify their local economy. This will allow local money to be safely working as equity in their community. It will result in a strong partnership between people, their community and government for growth and diversification.

#### Improved rural services

Over the past eight years, my government has sought opportunities to decentralize government services and operations. Rural Service Centres across the province provide a variety of agricultural and business services for rural people at one convenient location. When complete, the network will have over 50 service centres and an additional 12 centres located in municipal offices.

Agricultural Credit Corporation and Saskatchewan Crop Insurance Corporation are now vital community citizens of Swift Current and Melville. In consultation with communities, my government will consider other proposals to bring government services closer to the people they serve.

# Delivery of services to communities

My ministers want to ensure that all communities, both rural and urban, benefit from all possible modern day amenities. Individual line telephone service is almost a reality for every home in Saskatchewan. Following extensive consultation on changing population and trading patterns, SaskTel will be introducing the 40/40 Plan. This service will provide telephone subscribers with forty minutes of toll-free calling to exchanges within a forty minutes of toll-free calling to exchanges within a forty minute and tradius. A major rate restructuring to provide the best service available at the lowest possible cost as we move into the computerized information age will be part of this package. SaskEnergy will continue the Rural Gasification Program which has already provided natural gas service to over 21,000 rural families.

The demand for power and electricity for industrial and domestic uses has been significant and is growing at a rapid rate. My government will consult broadly on options for providing the necessary sources of electricity and power to drive our economic base of the future.

### Preserving our natural gifts for future generations

Saskatchewan people want to ensure that the environment we now enjoy will be maintained and protected from the kind of pollution and environmental damage we see elsewhere. The world's growing demand for protection of our precious natural resources was recognized early by my government through:

development of water management plans and extensive irrigation projects throughout the province;

preservation of 1.9 million acres of critical wildlife habitat land since 1984;

signing of the federal-provincial Soils and Water Conservation Accord which included the planting of over 22 million trees in the first two years of a five year plan;

introduction of the North American Waterfowl Management Plan in 1986 and the recent establishment of the Saskatchewan Wetlands Conservation Corporation;

creation of the Round Table on Environment and Economy; and

implementation of the Agricultural Chemical Collection Program in 1989.

In this Session of the Legislature, my government will also provide for the creation of an annual report on the environmental health of the province. This "State of the Environment" report will provide the public with an overview of current trends in resource conservation, development and integration of environmental and economic concerns. In partnership with the Round Table on Environment and Economy and local communities, my government will continue to pursue waste management initiatives and other environmental projects to maintain our clean environment.

Recent events have resulted in some uncertainty about environmental review procedures for development projects. Provincial and federal agencies are sorting out legislative and jurisdictional responsibilities and new federal environmental assessment legislation is expected this year. The public is also undecided about how projects should be evaluated. My government will consult with all affected groups and individuals to determine the best way for environmental impact to be assessed.

#### III. GROWTH AND WELL-BEING OF PEOPLE

The farm crisis not only affects our economic and business life, but also puts a strain on individuals, families and friends in rural and urban communities alike. The protection and growth of the individual has been identified as a major challenge. Consensus Saskatchewan will be called on to determine a common view on what is required to support the development of our most valuable resource — our people.

#### Children — our hope for the future

Children are of particular concern. Children look toward the future. They are not intimidated by change. Ask any parent who has watched their child master a complex computer game whether their child is afraid to take on the challenges of tomorrow. Saskatchewan parents do, however, want to ensure their children are provided with the best possible opportunity even in difficult times. They want to see their children take advantage of future change.

Children need the strength and support of family life to reach their full potential. They also need a nutritious diet with which to grow and develop. Most families can provide this. Some families need help. Governments, school boards, churches, volunteers and professionals have assisted my government to determine the extent of hunger in Saskatchewan. My government, through the Family Foundation, will introduce measures to coordinate and develop programs for the elimination of hunger in this province. These programs will be based on community needs and strengthened by community involvement.

## Success through education

Our children's success in the complex and rapidly changing economy of the future depends on an education that recognizes that memorizing facts will not be enough in an age in which knowledge will be constantly changing and advancing. Education must arm our youth with a basic foundation of human values and skills that they can apply to technology, information and scientific advancement we cannot even contemplate today. The new Core Curriculum is a leader throughout the world in providing those fundamentals for the future.

Partnerships between home, school and community are key to ensuring that our hopes and dreams for the success of all children are achieved. The importance of family involvement in education will be emphasized.

As we move through and beyond 1990 — United Nations International Literacy Year — we must ensure that illiteracy is eliminated. The technologically-advanced SCAN network will provide distance education opportunities to people isolated for geographic or other reasons. In partnership with the universities, the Saskatchewan Institute of Applied Science and Technology and the regional colleges, more first and second year university classes and technical programs will be available in communities outside Regina and Saskatoon.

## Supporting Saskatchewan families

Many of our traditional notions about families are being challenged and changed. The families of today are undergoing tremendous change. Many families are experiencing stress. There are more single parent and blended families. Women working outside the home are challenged to find a balance between work and family responsibilities. A solid foundation of social programs ensures families remain strong and those in crisis receive the support of a caring society. Our responsible and compassionate approach to these matters has been demonstrated by the initiatives undertaken on behalf of Romanian orphans and the outpouring of affection for them by Saskatchewan people.

Last October, my government established the Family Foundation, In partnership with community groups, families and churches, the Foundation has already identified local issues affecting families and will sponsor 150 "Forums About Families" workshops throughout the province this year.

#### Achieving self-sufficiency

My government is committed to providing people with the opportunity to achieve dignity and pride through self-sufficiency. Since the introduction of welfare reform in 1984, training and employment opportunities have been created for more than 21,000 people on social assistance. In the coming year, the focus will be to help more people realize their potential. In consultation with those on social assistance, my government will pursue ways to make welfare a springboard to self-sufficiency.

#### A healthier population through prevention

Countries around the world are experiencing a crisis in health care. Technology is allowing procedures never before imagined. But costs are spiralling. We have learned that increased spending does not ensure healthier people. As in other countries, Saskatchewan's challenge is to ensure our health system is doing the right things and doing them in the best possible way.

The report of the Commission on Directions in Health Care will focus on important issues affecting our health care system. A consensus must be developed for the future of our health care system. My government is committed to examining the Commission's recommendations in partnership with the people of Saskatchewan. Consensus Saskatchewan will play an important role in examining public reaction to the report of the Commission.

Without good health, our children cannot learn. Our adults cannot be productive. Our seniors cannot enjoy their golden years. Our goal is a healthy population. Preventing illnesses and accidents is the best way to achieve health for all.

My government believes that individuals, communities, medical professionals and governments share responsibility for health. New partnerships have developed through the introduction of the "Everyone Wins" program, through the AIDS education program and through the work of the Cancer Foundation and others to launch breast cancer screening pilot projects. Prevention is the best health policy.

Government has responsibility to ensure that the best treatment services are available for people, when needed. But individuals and professionals have a responsibility to ensure services are used in the most efficient and effective way possible. As a first step, my government has established a Technology Assessment Group to evaluate and recommend high technology acquisitions for provincial health care.

Under the guidance of the Advisory Committee on the Safe Use of Medicines, my government will develop educational programs to inform people about the safe use of prescription and over-the-counter drugs. Initially these programs will be targeted to assist seniors.

Saskatchewan has always been a world leader in health care. The development of the computerized health card technology has reaffirmed this status. Belgium, Japan and the State of Maryland have shown interest in using our technology. My government will continue to develop uses for this technology in health care.

#### IV RESPONSIBLE AND EFFICIENT MANAGEMENT OF RESOURCES

The economic and fiscal challenges faced by the Province have been made clear. Some difficult decisions have already been taken to ensure that resources will be available to put the basic needs of the people of Saskatchewan first. By being a prudent manager of our limited resources, my government will find the resources needed to protect Saskatchewan people from factors beyond their control.

Steps have already been taken:

ministerial salaries have been rolled back;

the size of the public service has been frozen;

internal government expenditures have been held at zero per cent for the next two years:

government departments are being consolidated;

restrictions on travel and advertising have been implemented;

the HOME program has been cancelled

the gas tax rebate program has been eliminated; and

mortgage protection, while retained, has been adjusted to reflect the increasing pressure on interest rates.

These were not decisions my government took lightly. Sound management choices had to be made to put our limited resources where they are most needed.

#### We must all work together to manage our resources

Steps that have already been taken cannot be viewed as the total solution to the management of our resources. My government has already asked recipients of government funding to join with them to find more efficient ways to spend public money and eliminate waste. Agencies and third parties receiving government funds will be required to prepare detailed public financial statements for the people of Saskatchewan to know how and where their money is spent.

Saskatchewan people are telling my ministers there are basic criteria that must be met by any business or social agency seeking to forge a partnership with government and the people of Saskatchewan:

sensitivity to provincial, urban, rural, multicultural and individual concerns;

good management and public accountability for the use of public funds;

service-orientation, with good community relations; and

commitment to the social and economic fabric of the local community.

My government is committed to ensuring that its partnerships for the social and economic development of Saskatchewan meet these criteria.

The people have told my ministers it is critical all elected public office holders act in the performance of their duties with the utmost regard for the interests of the people of Saskatchewan. To avoid even the appearance of any wrongdoing by my ministers, my First Minister will implement a set of guidelines for the ethical conduct of Cabinet Ministers and Legislative Secretaries. These guidelines, enforceable by the Premier, will be made public.

With the input of Consensus Saskatchewan, my government will investigate the benefits of access to information rules and laws for the protection of personal information held in Government records.

### The federal government is transferring costs to the Province

My government is committed to working co-operatively with the Government of Canada, other provinces and municipal governments in areas of shared responsibility. We must ensure the needs of all Saskatchewan people are addressed and that our people receive their fair share of benefits and support.

My government is concerned about the transfer of more and more federal funding responsibility to our province. It is straining our capacity for health care, education, justice and social service programs. My government is committed to resolving this issue. Federal responsibility for services for our large Treaty Indian population is of particular concern. My government, in partnership with Indian people, intends to press Ottawa to fully assume its responsibility for services for Indians in this province.

#### A commitment to service and efficiency

The people of Saskatchewan expect and deserve a government that is committed to strong fiscal management. My government, through Consensus Saskatchewan, will seek ways for stricter accountability for the use of government money and resources. Waste will not be tolerated. Efficiency is essential at all levels. The people have told my ministers that service to the public is critical. A re-affirmation of the delivery of quality service will take place at all levels of the public service. My ministers will continue to have open dialogue with the people of Saskatchewan to ensure programs and services are meeting their needs and that the public is receiving value for its hard earned tax dollar.

#### CONCLUSION

My ministers have pledged themselves to work with the people of Saskatchewan to ensure a better, more prosperous life as we move towards the 21st Century.

The steps my government has laid out will help us get back to more prosperous times while maintaining the essential services we will require to meet the challenges of the next decade and beyond.

Over the past decade, our province and our people have experienced the effects of rapid global change. Much of the change has been good, bringing economic and social freedom and individual expression. We can expect to experience an even faster pace of change in the future. My government proposes to lead this province through the next decade and into the next century on an agenda developed through broad consultation with the people of Saskatchewan. All people of this province will be active participants in the process and will share in the benefits. My government is committed to providing the solid leadership expected and deserved by the people. Through consultation, a new consensus will be built and a new plan developed. This plan will be a blueprint to take us through this decade of change and to lay the foundation for a new century — Blueprint 2000.

#### Strengths of Saskatchewan people

My government believes in the strengths of this province and in all of its people. Our strength is in our heritage, our achievements, our creativity and innovation, our courage and our spirit. People have come from all over the world to settle in Saskatchewan. Some came to avoid persecution. Some came for the opportunities this great province has to offer. My government pays tribute to them. They are Saskatchewan.

The future will bring us new strength, new possibilities and new determination to face the many challenges ahead. Our hope is strong. My government's commitment to the people will ensure that we meet tomorrow with enhanced prosperity and security.

During this session the Public Accounts for the last fiscal year, together with Estimates for the year commencing April 1, 1990, will also be submitted to you.

I leave you now to the business of the Session, with full confidence that you will favourably discharge your duties and responsibilities.

May Divine Providence continue to bless our province and guide this Legislature in all its deliberations.

Her Honour the Lieutenant Governor then retired from the Chamber.

2:43 o'clock p.m.

**PRAYERS** 

Moved by the Hon. Mr. Devine that a Bill respecting the Administration of Oaths of Office be now introduced and read the first time.

The question being put, it was agreed to and the said Bill was, accordingly, read the first time.

Mr. Speaker informed the Assembly that Cindy Boyko, Mark Ehmann, Todd Howe, Karen Reutlinger and Michelle Schweitzer would be pages during the present Session.

Mr. Speaker then informed the Assembly that, in order to prevent mistakes, he had obtained a copy of the Speech of Her Honour the Lieutenant Governor, which was laid upon the Table.

On motion of the Hon. Mr. Devine, seconded by the Hon. Mrs. Smith: Ordered, That the Speech of Her Honour the Lieutenant Governor be taken into consideration on Tuesday, March 20, 1990.

On motion of the Hon. Mr. Devine, seconded by the Hon. Mrs. Smith: Ordered, That the *Votes and Proceedings* of this Assembly be printed after first having been perused by Mr. Speaker; that he do appoint the printing thereof and that no person but such as he shall appoint do presume to print the same.

Mr. Speaker informed the Assembly that he had received the following communication from D. Toth, Deputy Chairman of Committees:

March 14, 1990

Honourable Arnold Tusa Speaker of the Legislative Assembly Room 129, Legislative Building Regina, Saskatchewan 545 0B3

Dear Mr. Speaker:

Circumstances make it necessary that I ask the Legislative Assembly to allow me to retire from the position of Deputy Chairman of Committees, a position which I have felt greatly honoured to have occupied.

I have endeavoured to uphold the traditions connected with the position, and if any success has been achieved therein, it is because of the support and co-operation received from yourself and the other Members of the Assembly.

Please convey my sincere thanks to them.

Yours sincerely.

Don Toth, MLA Moosomin Constituency On motion of the Hon. Mr. Devine, seconded by the Hon. Mrs. Smith: Ordered, That Rod Gardner, Esquire, Member for the constituency of Pelly, be elected Deputy Chairman of Committees of this Assembly.

The Assembly adjourned at 2:48 o'clock p.m. on motion of the Hon. Mr. Devine until Tuesday at 2:00 o'clock p.m.

# Tuesday, March 20, 1990

(2nd Day)

2:00 o'clock p.m.

#### **PRAYERS**

Leave of the Assembly having been granted under Rule 39, it was moved by the Hon. Mr. Devine, seconded by the Hon. Mr. Martens:

That this Assembly, recognizing the serious economic crisis in Saskatchewan, demands the government of Canada execute its responsibility to Saskatchewan by implementing the following plan of action:

- 1. An immediate announcement of an injection of \$900 million to Saskatchewan farm families with \$500 million to be paid out prior to spring seeding and the balance of \$400 million to be paid out in late fall.
- 2. Establish a \$1 billion contingency fund to counteract the disastrous effects on grain prices caused by international grain subsidy wars.
- 3. Bring all possible pressures and resources to bear on the United States and Europe to achieve an early resolution of the international price wars.
- 4. Apply its constitutional authority over Banks and lending institutions to achieve a lasting solution to the current national farm debt crisis.
- 5. Instruct the Farm Credit Corporation to re-write mortgage values at realistic land prices, to be accompanied by more reasonable repayment schedules.
- 6. Make a greater commitment of federal resources to the current review and implementation of long term stability programs in agriculture.

A debate arising, it was moved by Mr. Romanow, seconded by Mr. Upshall, in amendment thereto:

That the motion be amended:

- a) By deleting the words "Recognizing...action", inclusive, in the first paragraph and substituting the following: "Recognizing the serious economic crisis in Saskatchewan, demands that the Governments of Canada and Saskatchewan execute their responsibility to Saskatchewan farmers by implementing the following plan of action:"
- b) That the words "from the federal government" be added after the words "\$900 million" in section 1.
- c) That the word "federal" be added after "\$1 billion" in section 2.

d) That the following be added after section 6:

7. After consultation between the two governments, establish by July 1, 1990, a National Farm Income Stabilization Program which would guarantee production and price shortfalls on delivery.

8. Direct the Agricultural Credit Corporation of Saskatchewan to implement immediately a stop to foreclosures of farmland, and its seizure of farm assets, until the measures in items 1-7 above are in place.

A debate arising and the question being put on the amendment, it was negatived on the following Recorded Division:

### YEAS

Romanow	Mitchell	Pringle
Rolfes	Upshall	Calvert
Shillington	Simard	Lautermilch
Lingenfelter	Solomon	Trew
Tchorzewski	Atkinson	Smart
Koskie	Anguish	Van Mulligen
Thompson	Goulet	Koenker
Thompson Brockelbank	Goulet Hagel	Koenker

<del>---23</del>

### **NAYS**

Devine	Meiklejohn	Petersen
Muller	Martin	Wolfe
McLeod	Hopfner	McLaren
Hodgins	Swenson	Baker
Smith	Neudorf	Swan
Lane	Gerich	Johnson
Hepworth	Klein	Gleim
Hardy	Pickering	Britton
Kopelchuk	Sauder	Gardner
Martens	Toth	Saxinger

---30

The question being put on the motion, it was agreed to on the following Recorded Division:

--00

# YEAS

Saudor

Devine	Sauder	mompson	
Muller	Toth	Brockelbank	
McLeod	Petersen	Mitchell	
Hodgins	Wolfe	Upshall	
Smith	McLaren	Simard	
Lane	Baker	Solomon	
Hepworth	Swan	Atkinson	
Hardy	Johnson	Anguish	
Kopelchuk	Gleim	Goulet	
Martens	Britton	Hagel	
Meiklejohn	Gardner	Pringle	
Martin	Saxinger	Calvert	
Hopfner	Romanow	Lautermilch	
Swenson	Rolfes	Trew	
Neudorf	Shillington	Smart	
Gerich	Lingenfelter	Van Mulligen	
Klein	Tchorzewski	Koenker	
Pickering	Koskie		
<u> </u>			<b>—</b> 53
	NAYS		
Nil	14/113		

The Order of the Day having been called for consideration of the Speech of Her Honour at the opening of the Session, Mr. Toth, seconded by Mr. Sauder, moved:

That an Humble Address be presented to Her Honour the Lieutenant Governor as follows:

TO HER HONOUR THE HONOURABLE SYLVIA O. FEDORUK Lieutenant Governor of the Province of Saskatchewan

### MAY IT PLEASE YOUR HONOUR:

We, Her Majesty's dutiful and loyal subjects, the Legislative Assembly, of the Province of Saskatchewan, in Session assembled, humbly thank Your Honour for the gracious Speech which Your Honour has been pleased to address to us at the opening of the present Session.

A debate arising, it was on motion of Mr. Romanow, adjourned.

# Returns, Reports and Papers Tabled

By the Hon. Mr. Maxwell:

Annual Report and Financial Statements of the Saskatchewan Centre of the Arts for the fiscal year ended March 31, 1989.

(Sessional Paper No. 2)

Annual Report and Financial Statements of the Saskatchewan Arts Board for the fiscal year ended March 31, 1989.

(Sessional Paper No. 3)

By the Hon. Mr. Schmidt:

Annual Report of the Department of Human Resources, Labour and Employment for the fiscal year ended March 31, 1989.

(Sessional Paper No. 4)

By the Hon. Mr. Maxwell:

Annual Report of the Saskatchewan Western Development Museums for the year ended March 31, 1989.

(Sessional Paper No. 5)

By the Hon. Mr. Kopelchuk:

Orders and Regulations under The Provincial Lands Act.

(Sessional Paper No. 6)

Annual Report and Financial Statements for the Fish & Wildlife Development Fund for the year ended March 31, 1989.

(Sessional Paper No. 7)

Annual Report of Saskatchewan Parks, Recreation and Culture for the year ended March 31, 1989.

(Sessional Paper No. 8)

By the Hon. Mr. Klein:

Annual Report of the Saskatchewan Department of Consumer and Commercial Affairs for the fiscal year ended March 31, 1989.

(Sessional Paper No. 9)

Annual Report of the Department of Trade and Investment for the fiscal year ended March 31, 1989.

(Sessional Paper No. 10)

Financial Statements of The Market Development Fund for the year ended March 31, 1989.

(Sessional Paper No. 11)

By the Hon. Mr. Schmidt:

Annual Report of Saskatchewan Public Participation for the fiscal year ended March 31, 1989.

(Sessional Paper No. 12)

By the Hon. Mr. Martens:

Annual Report and Financial Statements of Saskatchewan Grain Car Corporation for the fiscal year ended July 31, 1989.

(Sessional Paper No. 13)

Annual Report of Saskatchewan Agriculture for the twelve months ending March 31, 1989.

(Sessional Paper No. 14)

Annual Report of the Agricultural Credit Corporation of Saskatchewan for the fiscal year ended March 31, 1989.

(Sessional Paper No. 15)

Annual Report of the Prairie Agricultural Machinery Institute for the fiscal year ended March 31, 1989.

(Sessional Paper No. 16)

By the Hon. Mr. Meiklejohn:

Annual Report of Saskatchewan Education for the year ended June 30, 1989 (Sessional Paper No. 17)

Financial Statements for the University of Regina and University of Saskatchewan for the year ended April 30, 1989.

(Sessional Paper No. 18)

Annual Report of the Saskatchewan Student Aid Fund for the year ended March 31, 1988.

(Sessional Paper No. 19)

Annual Reports of the Saskatchewan Teachers' Superannuation Commission for the year ended June 30, 1989; *The Teachers' Life Insurance (Government Contributory) Act* for the year ended August 31, 1989; and, *The Teachers' Dental Plan Act* for the year ended March 31, 1989.

(Sessional Paper No. 20)

By the Hon. Mr. Hardy:

Annual Report and Financial Statements of the Saskatchewan Crop Insurance Corporation for the year ended March 31, 1989.

(Sessional Paper No. 21)

Annual Report of the Department of Rural Development for the year ended March 31, 1989.

(Sessional Paper No. 22)

By the Hon. Mr. Meiklejohn:

Annual Report of Saskatchewan Science and Technology for the year ended March 31, 1989.

(Sessional Paper No. 23)

By the Hon. Mr. Swenson:

Annual Report of Saskatchewan Energy and Mines for the fiscal year ended March 31, 1989.

(Sessional Paper No. 24)

Annual Report of the Saskatchewan Research Council for the year ended March 31, 1989.

(Sessional Paper No. 25)

By the Hon. Mr. Hepworth:

Annual Report of the Saskatchewan Pension Plan for the year ended December 31, 1988.

(Sessional Paper No. 26)

Annual Report and Financial Statements of the Saskatchewan Heritage Fund for the year ended March 31, 1988.

(Sessional Paper No. 27)

By the Hon. Mr. McLeod:

Annual Report of the Saskatchewan Cancer Foundation for the year ended March 31, 1989.

(Sessional Paper No. 28)

Annual Report of the Regina General Hospital for the year ended March 31, 1989.

(Sessional Paper No. 29)

Annual Report and Financial Statements of St. Louis Alcoholism Rehabilitation Centre for the year ended March 31, 1989.

(Sessional Paper No. 30)

Annual Report and Financial Statements of Whitespruce Youth Treatment Centre for the year ended March 31, 1989.

(Sessional Paper No. 31)

Annual Report of the South Saskatchewan Hospital Centre for the year 1988-89.

(Sessional Paper No. 32)

Annual Report of the Saskatchewan University Hospital for the year 1988-89. (Sessional Paper No. 33)

Annual Report of the Palliser Regional Care Centre, Swift Current, Saskatchewan, for the year ended March 31, 1989.

(Sessional Paper No. 34)

Annual Report and Financial Statements of Parkland Regional Care Centre for the year ended March 31, 1989.

(Sessional Paper No. 35)

Annual Report of the Souris Valley Regional Care Centre for the year ended March 31, 1989.

(Sessional Paper No. 36)

Annual Report of The Battlefords Regional Care Centre for the year ended March 31, 1989.

(Sessional Paper No. 37)

Annual Report of Parkridge Centre for the year ended March 31, 1989. (Sessional Paper No. 38)

Annual Report of the Wascana Rehabilitation Centre for the year ended March 31, 1989.

(Sessional Paper No. 39)

Annual Report of the Saskatchewan Health Research Board for the year ended March 31, 1989.

(Sessional Paper No. 40)

Annual Report of Saskatchewan Health for the year ended March 31, 1989. (Sessional Paper No. 41)

Statistical Supplement to the Annual Report of Saskatchewan Health: Saskatchewan Hospital Services Plan for the fiscal year ended March 31, 1988.

(Sessional Paper No. 42)

Statistical Supplement to the Annual Report of Saskatchewan Health: Prescription Drug Services for the year ended March 31, 1989.

(Sessional Paper No. 43)

Statistical Supplement to the Annual Report of Saskatchewan Health: Saskatchewan Medical Care Insurance Branch for the fiscal year 1988-89.

(Sessional Paper No. 44)

Annual Report of Saskatchewan Vital Statistics for the year ended December 31, 1987.

(Sessional Paper No. 45)

Statistical Supplement to the Annual Report of Saskatchewan Health: Hospital Services Branch for the year ended March 31, 1989.

(Sessional Paper No. 46)

Statistical Supplement to the Annual Report of Saskatchewan Health: Continuing Care for the year ended March 31, 1989.

(Sessional Paper No. 47)

Statistical Supplement to the Annual Report of Saskatchewan Health: Community Health Services Branch, Mental Health Services Branch and Laboratory and Disease Control Services Branch for the year ended March 31, 1989.

(Sessional Paper No. 48)

By the Hon. Mr. Petersen:

Annual Report of Saskatchewan Highways and Transportation for the fiscal year ended March 31, 1989.

(Sessional Paper No. 49)

By the Hon. Mr. Hodgins:

Annual Report of the Indian and Native Affairs Secretariat for the fiscal year ended March 31, 1989.

(Sessional Paper No. 50)

Annual Report of The Water Appeal Board for the fiscal year ended March 31, 1989.

(Sessional Paper No. 51)

Annual Report of the Environmental Protection Fund for the year ended March 31, 1989.

(Sessional Paper No. 52)

Annual Report of Saskatchewan Environment and Public Safety for the fiscal year ended March 31, 1989.

(Sessional Paper No. 53)

By the Hon. Mr. Martin:

Annual Report of the Saskatchewan Public Service Commission for the fiscal year ended March 31, 1989.

(Sessional Paper No. 54)

By the Hon. Mr. Gerich:

Annual Report of the Department of Economic Development and Tourism for the year ended March 31, 1989.

(Sessional Paper No. 55)

Annual Report of the Economic Development Foundation of Saskatchewan for the year ended March 31, 1989.

(Sessional Paper No. 56)

By the Hon. Mr. Wolfe:

Annual Report of The Saskatchewan Alcohol and Drug Abuse Commission for the year ended March 31, 1989.

(Sessional Paper No. 57)

By the Hon. Mr. Neudorf:

Annual Report of The Saskatchewan Legal Aid Commission for the year ended March 31, 1989.

(Sessional Paper No. 58)

Annual Report of the Department of Social Services for the year ended March 31, 1989.

(Sessional Paper No. 59)

By the Hon. Mr. Martin:

Annual Report and Financial Statements of New Careers Corporation for the period ended April 30, 1989.

(Sessional Paper No. 60)

At 10:03 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Wednesday at 2:00 o'clock p.m.

# Wednesday, March 21, 1990

(3rd Day)

2:00 o'clock p.m.

PRAYERS

Mr. Speaker informed the Assembly of the following vacancies in the Representation, viz.:

In the Constituency of Kindersley due to the resignation of R. Andrew, Esquire.

(Sessional Paper No. 61)

In the Constituency of Indian Head-Wolseley due to the resignation of G. Taylor, Esquire.

(Sessional Paper No. 62)

Mr. Speaker informed the Assembly that in view of the resignation of the Member from the Legislative Assembly, the name of Mr. Andrew was dropped from the membership list of the Standing Committee on Estimates, the Standing Committee on Private Members' Bills and the Special Committee on Rules and Procedures.

Mr. Speaker delivered a message from Her Honour the Lieutenant Governor which is as follows:

Pursuant to Section 68.7 of *The Legislative Assembly and Executive Council Act,* I hereby inform the Assembly of the membership of the Board of Internal Economy, effective November 15, 1989:

The Honourable Arnold Tusa, Chairman The Honourable Grant Hodgins The Honourable John Gerich Michael Hopfner, MLA Murray Koskie, MLA Eldon Lautermilch, MLA Lorne McLaren, MLA

(Sessional Paper No. 63)

On motion of the Hon. Mr. Hodgins, seconded by the Hon. Mr. Neudorf, by leave of the Assembly:

Ordered, That the Retention and Disposal Schedules approved by the Public Documents Committee be referred as tabled to the Standing Committee on Communication.

On motion of the Hon. Mr. Hodgins, seconded by the Hon. Mr. Neudorf, by leave of the Assembly:

Ordered, That the Report of the Saskatchewan Legislative Library be referred as tabled to the Standing Committee on Communication.

On motion of the Hon. Mr. Hodgins, seconded by the Hon. Mr. Neudorf, by leave of the Assembly:

Ordered, That the Report of the Provincial Auditor for the fiscal year ended March 31, 1989, be referred as tabled to the Standing Committee on Public Accounts.

On motion of the Hon. Mr. Hodgins, seconded by the Hon. Mr. Neudorf by leave of the Assembly:

Ordered, That the Public Accounts of the Province of Saskatchewan for the fiscal year ended March 31, 1989, be referred as tabled to the Standing Committee on Public Accounts.

On motion of the Hon. Mr. Hodgins, seconded by the Hon. Mr. Neudorf, by leave of the Assembly:

Ordered, That the Bylaws of the professional associations and amendments thereto be referred as tabled to the Special Committee on Regulations.

On motion of the Hon. Mr. Hodgins, seconded by the Hon. Mr. Neudorf, by leave of the Assembly:

Ordered, That the annual reports and financial statements of the various crown corporations and related agencies be referred as tabled to the Standing Committee on Crown Corporations.

The Assembly resumed the adjourned debate on the proposed motion of Mr. Toth, seconded by Mr. Sauder:

That an Humble Address be presented to Her Honour the Lieutenant Governor as follows:

TO HER HONOUR THE HONOURABLE SYLVIA O. FEDORUK Lieutenant Governor of the Province of Saskatchewan

### MAY IT PLEASE YOUR HONOUR:

We, Her Majesty's dutiful and loyal subjects, the Legislative Assembly, of the Province of Saskatchewan, in Session assembled, humbly thank Your Honour for the gracious Speech which Your Honour has been pleased to address to us at the opening of the present Session.

The debate continuing, it was on motion of the Hon. Mr. Hodgins, adjourned.

Moved by the Hon. Mrs. Smith, seconded by Mr. Romanow, by leave of the Assembly:

That this Assembly records with sorrow and regret the passing of a former Member of this Assembly and expresses its grateful appreciation of the contribution he made to his community, his constituency and to the province.

MICHAEL FEDUNIAK, who died in Saskatoon on August 30, 1989, was a Member of this Legislative Assembly representing the constituency of Turtleford from 1971 to 1975. Mr. Feduniak was born at Fairholme on June 1, 1914. He was educated at Saskatoon Technical Collegiate and Hamilton Vocational School. At Hamilton he met Eva Crocker whom he married in 1942. In 1945, Mr. Feduniak returned to Saskatchewan to open a general store in Glaslyn. A few years later he opened a farm implement dealership. Mr. Feduniak took a strong interest in his community. He served on the Glaslyn Village Council and was a member of the local credit union. As well, he took an active role in the Glaslyn Elks Lodge and the Village's Anglican Church. In the 1971 provincial general election, Mr. Feduniak won the Turtleford seat of this Legislative Assembly. Mr. Feduniak left active politics in 1975 and when he retired, moved to North Battleford. He enjoyed travelling and had a particular fondness for auction sales.

In recording its own deep sense of loss and bereavement, this Assembly expresses its most sincere sympathy with members of the bereaved family. A debate arising and the question being put, it was agreed to.

Moved by the Hon. Mrs. Smith, seconded by Mr. Romanow, by leave of the Assembly:

That this Assembly records with sorrow and regret the passing of a former Member of this Assembly and expresses its grateful appreciation of the contribution he made to his community, his constituency and to the province.

**DEMITRO** (DICK) MICHAYLUK, who died in Saskatoon on January 2, 1990, was a Member of this Legislative Assembly representing the constituency of Redberry from 1960 to 1975. Mr. Michayluk was born at Blaine Lake on December 23, 1911 and raised nearby on his family's farm. He received his high school education at Krydor and then attended Moose Jaw Normal School. After graduating in 1933, Mr. Michayluk began a teaching career that spanned some 37 years, most of which was with Blaine Lake School Unit 57. In 1940 he married Mary Solodiuk of Krydor. Mr. Michayluk took an active role in the communities where he lived, especially Krydor where he lived most of his life. He served as President on the Krydor Board of Trade, on various local cooperatives, the Krydor Credit Union, Krydor Village Council, the district Red Cross branch, the Redberry and District Saskatchewan Fish and Game League and as a councillor of the Blaine Lake Teachers' Federation. In 1960, he ran successfully in the Redberry constituency and held the seat through three subsequent provincial general elections. Mr. Michayluk spent his retirement years in Saskatoon where he pursued his interest in antique collecting.

In recording its own deep sense of loss and bereavement, this Assembly expresses its most sincere sympathy with members of the bereaved family.

A debate arising and the question being put, it was agreed to.

Moved by the Hon. Mrs. Smith, seconded by Mr. Brockelbank, by leave of the Assembly:

That this Assembly records with sorrow and regret the passing of a former Member of this Assembly and expresses its grateful appreciation of the contribution he made to his community, his constituency and to the province.

IACOB WALTER ERB, who died in Los Angeles, California, on January 1, 1990, was a Member of this Legislative Assembly representing the constituency of Milestone from 1948 to 1964. He was born at Lang on January 16, 1909, and raised nearby on his family's homestead. Mr. Erb received his early education at Sunnydale school and later attended Luther College in Regina. In 1933, he graduated with a Bachelor of Arts degree from the University of Manitoba. After completing university he attended the Chicago Conservatory of Music on a two-year singing scholarship. That began a singing career that saw Mr. Erb make many concert tours throughout the United States. In 1938, he married Edna Helsa of Lajord. Mr. Erb returned to Regina during the Second World War to teach music and become Dean of Boys at Luther College. In 1943, he joined the Royal Canadian Air Force as Cadet Instructor. He resigned from Luther College in 1945, to take up farming near his birthplace. He was elected to the local school board and then broadened his interest in politics by winning the Milestone seat in the provincial general election of 1948. From 1956 to 1961, he held the post of Minister of Public Health. In 1961 he was appointed Minister of Public Works — a position he held until crossing the floor of the House in 1962. After the election of 1964, Mr. Erb departed politics and was appointed Chairman of the Workmens' Compensation Board. He held the post until 1972. While serving as Chairman, Mr. Erb was elected President of the Workmens' Compensation Board of Canada. Mr. Erb retired in 1984 to enjoy his many hobbies.

In recording its own deep sense of loss and bereavement, this Assembly expresses its most sincere sympathy with members of the bereaved family. A debate arising and the question being put, it was agreed to.

Moved by the Hon. Mrs. Smith, seconded by Mr. Brockelbank, by leave of the Assembly:

That this Assembly records with sorrow and regret the passing of a former Member of this Assembly and expresses its grateful appreciation of the contribution he made to his community, his constituency and to the province.

HERSCHEL LEE HOWELL, who died February 27, 1990 at Vancouver, British Columbia, was a Member of this Legislative Assembly representing the constituency of Meadow Lake from 1944 to 1948. Mr. Howell was born January 13, 1912 at Copetown, Ontario. In 1925 he moved with his family to Saskatchewan to establish a homestead near Tako. Three years later he relocated to Saskatoon where he graduated from Bedford Road Collegiate. It was Mr. Howell's intention to go to trade school and become a plumber but the Depression caused him to abandon that idea. After spending time working at Meadstead, Mr. Howell enrolled in Saskatoon Normal School in 1934. After teaching for some time, principally in the Meadow Lake area, Mr. Howell returned to school and graduated with honours from the University of Saskatchewan in 1940. A year later he went on to earn a Master of Arts and soon after he was appointed principal of Meadow Lake School. Mr. Howell took an active interest in politics from an early age. He was a member of the

Young People's Society and participated in school debating clubs. During his university days he was named as a member of the mock parliament. In 1944, he successfully contested the Meadow Lake seat in this Legislative Assembly. Mr. Howell was also President of the Saskatchewan Teachers' Federation for the Meadow Lake superintendency. Later he was appointed principal of the Battleford Central Collegiate. In 1955 he wrote a history of the Battleford area. Mr. Howell enjoyed church work and was proud of his United Empire Loyalist ancestry.

In recording its own deep sense of loss and bereavement, this Assembly expresses its most sincere sympathy with members of the bereaved family. A debate arising and the question being put, it was agreed to.

On motion of the Hon. Mrs. Smith, seconded by Mr. Brockelbank, by leave of the Assembly:

Ordered, That the Resolutions just passed, together with a transcript of oral tributes to the memory of the deceased Members, be communicated to the bereaved families on behalf of this Assembly by Mr. Speaker.

# Returns, Reports and Papers Tabled

By the Hon. Mrs. Smith:

Annual Report of the Department of Urban Affairs for the year ended March 31, 1989.

(Sessional Paper No. 64)

At 5:09 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Thursday at 2:00 o'clock p.m.

# Thursday, March 22, 1990

(4th Day)

2:00 o'clock p.m.

#### **PRAYERS**

The Assembly resumed the adjourned debate on the proposed motion of Mr. Toth, seconded by Mr. Sauder:

That an Humble Address be presented to Her Honour the Lieutenant Governor as follows:

TO HER HONOUR THE HONOURABLE SYLVIA O. FEDORUK Lieutenant Governor of the Province of Saskatchewan

# MAY IT PLEASE YOUR HONOUR:

We, Her Majesty's dutiful and loyal subjects, the Legislative Assembly, of the Province of Saskatchewan, in Session assembled, humbly thank Your Honour for the gracious Speech which Your Honour has been pleased to address to us at the opening of the present Session.

The debate continuing, it was on motion of Mr. Petersen, adjourned.

At 10:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Friday at 10:00 o'clock a.m.

# Friday, March 23, 1990

(5th Day)

10:00 o'clock a.m.

**PRAYERS** 

The Assembly resumed the adjourned debate on the proposed motion of Mr. Toth, seconded by Mr. Sauder:

That an Humble Address be presented to Her Honour the Lieutenant Governor as follows:

TO HER HONOUR THE HONOURABLE SYLVIA O. FEDORUK Lieutenant Governor of the Province of Saskatchewan

### MAY IT PLEASE YOUR HONOUR:

We, Her Majesty's dutiful and loyal subjects, the Legislative Assembly, of the Province of Saskatchewan, in Session assembled, humbly thank Your Honour for the gracious Speech which Your Honour has been pleased to address to us at the opening of the present Session.

The debate continuing it was moved by Mr. Pringle, seconded by Mr. Shillington, in amendment thereto:

That the following words be added to the motion:

but regrets that the provincial government has betrayed Saskatchewan families and Saskatchewan communities with the sham of its consensus Saskatchewan proposal, by its continued wasteful mismanagement of the province's finances, by its failure to provide jobs and strengthen the economic base of all Saskatchewan communities, by its failure to develop an economic strategy which protects the environment, by its abject failure to provide long-term financial security to Saskatchewan farmers, and furthermore, has failed to protect the province by following the lead of the Federal Government on the policies of free trade, privatization, deregulation and the goods and services tax.

The debate continuing, it was on motion of the Hon. Mr. Wolfe, adjourned.

At 1:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Monday at 2:00 o'clock p.m.

# Monday, March 26, 1990

(6th Day)

2:00 o'clock p.m.

**PRAYERS** 

The Assembly resumed the adjourned debate on the proposed motion of Mr. Toth, seconded by Mr. Sauder:

That an Humble Address be presented to Her Honour the Lieutenant Governor as follows:

TO HER HONOUR THE HONOURABLE SYLVIA O. FEDORUK Lieutenant Governor of the Province of Saskatchewan

#### MAY IT PLEASE YOUR HONOUR:

We, Her Majesty's dutiful and loyal subjects, the Legislative Assembly, of the Province of Saskatchewan, in Session assembled, humbly thank Your Honour for the gracious Speech which Your Honour has been pleased to address to us at the opening of the present Session;

and the proposed amendment thereto moved by Mr. Pringle:

That the following words be added to the motion:

but regrets that the provincial government has betrayed Saskatchewan families and Saskatchewan communities with the sham of its consensus Saskatchewan proposal, by its continued wasteful mismanagement of the province's finances, by its failure to provide jobs and strengthen the economic base of all Saskatchewan communities, by its failure to develop an economic strategy which protects the environment, by its abject failure to provide long-term financial security to Saskatchewan farmers, and furthermore, has failed to protect the province by following the lead of the Federal Government on the policies of free trade, privatization, deregulation and the goods and services tax.

The debate continuing, at 10:00 o'clock p.m. Mr. Speaker interrupted proceedings.

At 10:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Tuesday at 2:00 o'clock p.m.

# Tuesday, March 27, 1990

(7th Day)

2:00 o'clock p.m.

#### **PRAYERS**

The Assembly resumed the adjourned debate on the proposed motion of Mr. Toth, seconded by Mr. Sauder:

That an Humble Address be presented to Her Honour the Lieutenant Governor as follows:

TO HER HONOUR THE HONOURABLE SYLVIA O. FEDORUK Lieutenant Governor of the Province of Saskatchewan

### MAY IT PLEASE YOUR HONOUR:

We, Her Majesty's dutiful and loyal subjects, the Legislative Assembly, of the Province of Saskatchewan, in Session assembled, humbly thank Your Honour for the gracious Speech which Your Honour has been pleased to address to us at the opening of the present Session;

and the proposed amendment thereto moved by Mr. Pringle:

That the following words be added to the motion:

but regrets that the provincial government has betrayed Saskatchewan families and Saskatchewan communities with the sham of its consensus Saskatchewan proposal, by its continued wasteful mismanagement of the province's finances, by its failure to provide jobs and strengthen the economic base of all Saskatchewan communities, by its failure to develop an economic strategy which protects the environment, by its abject failure to provide long-term financial security to Saskatchewan farmers, and furthermore, has failed to protect the province by following the lead of the Federal Government on the policies of free trade, privatization, deregulation and the goods and services tax.

---33

The debate continuing on the motion and the amendment, and the question being put on the amendment, it was negatived on the following Recorded Division:

	YEAS	
Prebble	Upshall	Hagel
Rolfes	Simard	Pringle
Shillington	Kowalsky	Lyons
Lingenfelter	Solomon	Calvert
Thompson	Atkinson	Trew
Brockelbank	Anguish	Van Mulligen
Mitchell	Goulet	Koenker
		21
		21
	NAYS	
Devine	Martin	Petersen
Muller	Hopfner	Wolfe
McLeod	Swenson	McLaren
Hodgins	Neudorf	Baker
Smith	Gerich	Swan
Lane	Klein	Muirhead
Hepworth	Berntson	Johnson
Maxwell	Pickering	Gleim
Kopelchuk	Sauder	Britton
Martens	Toth	Gardner
Meiklejohn	Duncan	Saxinger

The debate continuing, it was moved by the Hon. Mr. Hodgins: "That this House do now adjourn."

The question being put, it was agreed to.

The Assembly, accordingly, adjourned at 9:37 o'clock p.m. until Wednesday at 2:00 o'clock p.m.

# Wednesday, March 28, 1990

(8th Day)

2:00 o'clock p.m.

#### **PRAYERS**

The Minister having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, the following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 2—An Act respecting Family and Community Services (Hon. Mr. Martin)

The following Bills were received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 1—An Act to amend The Environmental Management and Protection Act with respect to Ozone

(Mr. Tchorzewski)

Bill No. 3—An Act respecting Custody of, Access to and Guardianship of Property of Children, Child Status and Parentage and Related Matters (Hon. Mr. Lane)

Bill No. 4—An Act respecting the Consequential Amendments to Certain Acts resulting from the enactment of the Child and Family Services Act

(Hon, Mr. Neudorf)

Bill No. 5—An Act respecting Child and Spousal Maintenance and Consequential Amendments resulting therefrom

(Hon. Mr. Lane)

Bill No. 6—An Act to amend The Dependants' Relief Act

(Hon. Mr. Lane)

Bill No. 7-An Act to amend The Intestate Succession Act

(Hon. Mr. Lane)

Bill No. 8—An Act respecting the Survival of Certain Causes of Action (Hon. Mr. Lane)

Bill No. 9—An Act to amend The Saskatchewan Housing Corporation Act

(Hon. Mrs. Smith)

On motion of the Hon. Mr. Hodgins, seconded by Mr. McLaren, by leave of the Assembly:

Ordered, That the names of Mr. Swan, Mr. Britton, Mr. Baker, Mr. Muller and Mr. Sauder be substituted for the names of Mr. Muirhead, Mr. Neudorf, Mr. Martin, Mr. Martens and Mr. Wolfe on the Standing Committee on Public Accounts.

On motion of the Hon. Mr. Hodgins, seconded by Mr. McLaren, by leave of the Assembly:

Ordered, That the names of Mr. Gerich, Mr. McLaren, Mr. Muirhead, Mr. Petersen and Mrs. Duncan be substituted for the names of Mr. Baker, Mr. Britton, Mr. Muller, Mr. Sauder and Mr. Swenson on the Standing Committee on Crown Corporations.

The Assembly resumed the adjourned debate on the proposed motion of Mr. Toth, seconded by Mr. Sauder:

That an Humble Address be presented to Her Honour the Lieutenant Governor as follows:

TO HER HONOUR THE HONOURABLE SYLVIA O. FEDORUK Lieutenant Governor of the Province of Saskatchewan

#### MAY IT PLEASE YOUR HONOUR:

1

We, Her Majesty's dutiful and loyal subjects, the Legislative Assembly, of the Province of Saskatchewan, in Session assembled, humbly thank Your Honour for the gracious Speech which Your Honour has been pleased to address to us at the opening of the present Session.

The debate continuing and the question being put, it was agreed to on the following Recorded Division:

Muller	YEAS	
	Martin	Wolfe
Schmidt	Hopfner	McLaren
McLeod	Swenson	Baker
Hodgins	Neudorf	Swan
Smith	Gerich	Muirhead
Lane	Klein	Johnson
Hepworth	Sauder	Gleim
Maxwell	Toth	Britton
Kopelchuk	Duncan	Gardner
Meiklejohn	Petersen	Saxinger

### NAYS

Prebble Rolfes Shillington Lingenfelter Tchorzewski Koskie Thompson	Mitchell Upshall Simard Kowalsky Solomon Atkinson Anguish	Goulet Pringle Lyons Lautermilch Trew Van Mulligen Koenker
Thompson	Anguish	Koenker

Brockelbank

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On motion of the Hon. Mr. Hodgins, seconded by the Hon. Mr. Neudorf: Ordered, That the said Address be engrossed and presented to Her Honour the Lieutenant Governor by such Members of the Assembly as are of the Executive Council.

On motion of the Hon. Mr. Hodgins, seconded by the Hon. Mr. Neudorf: Ordered, That this Assembly, pursuant to Rule 84, hereby appoints the Committee of Finance to consider the Supply to be granted to Her Majesty and to consider the Ways and Means of raising the Supply.

### Returns, Reports and Papers Tabled

By the Hon. Mrs. Smith:

Annual Report of the Saskatchewan Liquor Board for the year ended March 31, 1989.

(Sessional Paper No. 65)

Annual Report for the Saskatchewan Municipal Board for the year ended December 31, 1989.

(Sessional Paper No. 66)

The Assembly adjourned at 4:38 o'clock p.m. on motion of the Hon. Mr. Hodgins until Thursday at 2:00 o'clock p.m.

# Thursday, March 29, 1990

(9th Day)

2:00 o'clock p.m.

#### **PRAYERS**

Moved by the Hon. Mr. Martin: That Bill No. 2—An Act respecting Family and Community Services—be now read a second time.

A debate arising, it was on motion of Mr. Pringle, adjourned.

Moved by the Hon. Mr. Hodgins, by leave of the Assembly: "That this Assembly recess until 7:00 o'clock p.m."

The question being put, it was agreed to.

The Hon. Mr. Hepworth delivered a message from Her Honour the Lieutenant Governor which was read by Mr. Speaker as follows:

SYLVIA O. FEDORUK Lieutenant Governor

The Lieutenant Governor transmits Estimates of certain sums required for the service of the Province for the twelve months ending March 31, 1991, and Supplementary Estimates of certain sums required for the service of the Province for the twelve months ending March 31, 1990, and recommends the same to the Legislative Assembly.

REGINA, MARCH 29, 1990

(Sessional Paper No. 67)

On motion of the Hon. Mr. Hepworth, seconded by the Hon. Mr. Maxwell: Ordered, That Her Honour's Message, the Estimates and Supplementary Estimates, be referred to the Committee of Finance.

The Order of the Day being called for the Assembly to resolve itself into the Committee of Finance, the Hon. Mr. Hepworth moved:

That this Assembly do now resolve itself into the Committee of Finance.

A debate arising, it was on motion of Mr. Shillington, adjourned.

On motion of the Hon. Mr. Hepworth, seconded by the Hon. Mr. Maxwell: Ordered, That debate on the motion "That this Assembly do now resolve itself into the Committee of Finance" be resumed on Friday, March 30, 1990.

The Assembly adjourned at 8:09 o'clock p.m. on motion of the Hon. Mr. Hodgins until Friday at 10:00 o'clock a.m.

# Friday, March 30, 1990

(10th Day)

10:00 o'clock a.m.

#### **PRAYERS**

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth:

That this Assembly do now resolve itself into the Committee of Finance.

The debate continuing, it was on motion of the Hon. Mr. McLeod, adjourned.

### Returns, Reports and Papers Tabled

By the Hon. Mr. Hepworth:

Public Accounts of the Province of Saskatchewan for the fiscal year ended March 31, 1989. (Volumes 1, 2, and 3)

(Sessional Paper No. 68)

Annual Report and Financial Statements of the Saskatchewan Heritage Fund for the year ended March 31, 1989.

(Sessional Paper No. 69)

Detail of Expenditure under *The Election Act* for the year ended 1988-89. (Sessional Paper No. 70)

By the Hon. Mr. Lane:

Annual Report of the Department of Telephones for the calendar year 1989. (Sessional Paper No. 71)

Annual Report of the Saskatchewan Farm Ownership Board for the year ended March 31, 1989. (Sessional Paper No. 72)

Annual Report of the Saskatchewan Human Rights Commission for 1989. (Sessional Paper No. 73)

At 1:01 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Monday at 2:00 o'clock p.m.

# Monday, April 2, 1990

(11th Day)

2:00 o'clock p.m.

**PRAYERS** 

Mr. Speaker informed the Assembly that Mr. Blair Armitage, who is on attachment from the Senate in Ottawa, will be a guest Clerk-at-the-Table for the month of April.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth:

That this Assembly do now resolve itself into the Committee of Finance.

The debate continuing, at 10:00 o'clock p.m. Mr. Speaker interrupted proceedings.

## Returns, Reports and Papers Tabled

By the Hon. Mr. McLeod:

Interim Report of Saskatchewan Vital Statistics for the calendar year 1989. (Sessional Paper No. 74)

At 10:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Tuesday at 2:00 o'clock p.m.

# Tuesday, April 3, 1990

(12th Day)

2:00 o'clock p.m.

### **PRAYERS**

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth:

That this Assembly do now resolve itself into the Committee of Finance.

The debate continuing, at 10:00 o'clock p.m. Mr. Speaker interrupted proceedings.

At 10:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Wednesday at 2:00 o'clock p.m.

# Wednesday, April 4, 1990

(13th Day)

2:00 o'clock p.m.

**PRAYERS** 

Before Orders of the Day, the Member for Regina Elphinstone raised a point of order stating that the question asked by the Member for Wilkie in the Oral Question Period was not within the administrative competence of the Government and was therefore out of order. Mr. Speaker deferred his ruling.

On motion of the Hon. Mr. Hodgins, seconded by the Hon. Mr. Neudorf, by leave of the Assembly:

Ordered, That notwithstanding Rule 3 of the *Rules and Procedures of the Legislative Assembly of Saskatchewan*, this Assembly shall on Thursday, April 12, 1990, meet at 10:00 o'clock a.m. until 1:00 o'clock p.m. and that when this Assembly adjourns on Thursday, April 12, 1990, it do stand adjourned until Tuesday, April 17, 1990.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth:

That this Assembly do now resolve itself into the Committee of Finance.

The debate continuing, at 5:00 o'clock p.m. Mr. Speaker interrupted proceedings.

## Returns, Reports and Papers Tabled

By the Hon. Mr. Swenson:

Annual Report and Financial Statements of the Saskatchewan Economic Development Corporation for the year ended December 31, 1989.

(Sessional Paper No. 75)

By the Hon. Mr. Klein:

Bylaws, Rules and Regulations of the following Professional Associations and amendments thereto, under provisions of the respective Acts:

Certified General Accountants Association of Saskatchewan

Saskatchewan League of Educational Administrators, Directors and Superintendents

Law Society of Saskatchewan

College of Physicians and Surgeons of the Province of Saskatchewan

Saskatchewan Ophthalmic Dispensers Association

The Saskatchewan Pharmaceutical Association

Saskatchewan Psychiatric Nurses Association

Saskatchewan Society of Occupational Therapists

Saskatchewan Funeral Service Association

Saskatchewan Land Surveyors Association

Saskatchewan Veterinary Medical Association

(Sessional Paper No. 76)

At 5:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Thursday at 2:00 o'clock p.m.

# Thursday, April 5, 1990

(14th Day)

2:00 o'clock p.m.

**PRAYERS** 

Mr. Gardner from the Standing Committee on Crown Corporations presented the Fourth Report of the said Committee which is as follows:

Since the Committee's last report on May 30, 1989, your Committee held fourteen meetings during the Third Session of the Twenty-First Legislature.

The Committee completed consideration of the following reports of corporations:

Agricultural Credit Corporation, 1987-88

Municipal Financing Corporation, 1988

New Careers Corporation, 1986-87

New Careers Corporation, 1987-88 Saskatchewan Development Fund, 1988

Saskatchewan Grain Car Corporation, 1987-88

Saskatchewan Minerals, 1988

Saskatchewan Transportation Company, 1987-88

Saskatchewan Water Corporation, 1988

Saskatchewan Crop Insurance Corporation, 1987-88

Saskatchewan Forest Products Corporation, 1987-88

Saskatchewan Housing Corporation, 1988

Saskatchewan Government Printing, 1988

On motion of Mr. Gardner, seconded by Mr. Solomon:

Ordered, That the Fourth Report of the Standing Committee on Crown Corporations be now concurred in.

#### STATEMENT BY MR. SPEAKER

Yesterday, before Orders of the Day, a point of order was raised by the Member for Regina Elphinstone concerning a question put to the Premier by the Member for Wilkie. In stating his point of order, the Member for Regina Elphinstone claimed the question to be out of order on the grounds that the matter raised was not within the administrative competence of the Government. The Member also felt the question might be irregular on other grounds and asked me, and I quote, "for a number of reasons, this question was not in order, and I'd like you to check the verbatim from today's Question Period and make a ruling..." I have had a chance to review the verbatim and I now rule on the whole matter, which quite frankly caused considerable disruption in Question Period.

Before making a point of the actual question asked by the Member for Wilkie, I am going to deal with a misunderstanding that certain Members have in connection to Oral Question Period. This matter certainly contributed to the disruption that occurred yesterday and caused my intervention. The issue is the permissibility of Government Private Members asking questions during Oral Question Period. For all Members I am going to reiterate the practice of this House.

On July 30, 1987, a point of order was raised to make the claim that Question Period was not the appropriate forum for Government Members to ask questions. I ruled on August 6, 1987, that although the number of questions is always firmly weighted in the Opposition's favour, Government Private Members have the same right as Opposition Members to ask questions. This is, of course, supported by precedents of this House. I quote what the Speaker ruled on December 9, 1975, in this regard:

I would agree that Government Private Members infrequently ask questions during the Oral Question Period, but under the practices of this Assembly it is the right of any Private Member to ask oral questions...

It might be worthwhile for Members to note that between the beginning of this Legislature in 1986, and the beginning of the present session, there have been 3,658 questions asked in Oral Question Period, of which only eight have been put by Government Members. There is no call for Members to get upset by an occasional question by Government Private Members. I reiterate, not only does the Member have the right to put his question but he also has the right to be heard without interference.

I now turn to the actual question asked by the Member for Wilkie. It is true, as the Member for Regina Elphinstone pointed out, that questions must be within the administrative competence of the Government. I quote *Beauchesne's Parliamentary Rules and Forms*, Sixth Edition, s. 409, para. 6, p. 121:

A question must be within the administrative competence of the Government. The Minister to whom the question is directed is responsible to the House for his or her present Ministry and not for any decisions taken in a previous portfolio.

I also want to draw to the attention of the House, and particularly to the Member for Regina Centre, the breadth of our own rule which does indeed deal with oral questions:

35(1) Written questions may be placed on the Order Paper, or oral questions may be asked seeking information from Ministers of the Crown relating to public affairs, and to other Members relating to any bill, motion or other public matter connected with the business of the Assembly in which such Members may be concerned, but in putting any such question or in replying to the same, no argument or opinion shall be offered, nor any facts stated, except so far as may be necessary to explain the same, and in answering any such question, the matter to which the same refers shall not be debated.

Our rule, then, broadly provides for oral questions to ministers relating to public affairs.

The Member for Wilkie asked the Premier, in his capacity as Minister of Agriculture, to explain the Government's position on production loans and on a moratorium on farm foreclosures, and I quote from *Hansard* of April 4, p. 458:

Mr. Speaker, my question is to the Minister of Agriculture, the Premier, and it relates to the Government's position on the production loan and on the moratorium on farm foreclosures, Mr. Speaker.

It is my understanding that the National Farmers Union, supported by the Leader of the Opposition, have advocated an indefinite moratorium on farm foreclosures, and that Members of the Opposition have openly advocated writing off any outstanding money owned under the production loan program, Mr. Speaker.

Could the Premier please explain the implications of such a moratorium?

It is clear that the Premier has no opportunity in Question Period to answer questions in explanation of the policies of any non-governmental organization. However, in this case, I find that while the NFU position was referred to in the preamble it was not the nub of the question. The question, as far as I could interpret from the verbatim, involved the Government's own position on production loans and a foreclosure moratorium. These issues, I should think, are within the administrative competence of the Government and also are clearly within the area of public affairs for which the Minister is responsible. In fact, in previous Question Periods these issues have been discussed. On March 20, 1990, the Member for Quill Lakes, in essence, asked for the Government's position on a moratorium in his call for a moratorium on legal claims against farmers. At that time it was generally agreed that the prospect of a moratorium was within the administrative competence of the Government. As for production loans, they have been discussed many times in Question Period. Therefore, having had a chance to review the record, I rule that the question of the Member for Wilkie was in order.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth:

That this Assembly do now resolve itself into the Committee of Finance.

The debate continuing, it was moved by Ms. Smart, seconded by Mr. Lingenfelter, in amendment thereto:

That all the words after the word "That" be deleted and the following substituted therefor:

this Assembly regrets that the provincial budget has shown a total lack of vision and direction and an abdication of leadership on the part of the provincial government in dealing with the immediate crisis in the agricultural economy, in promoting community-based economic development, in controlling the enormous accumulated deficit, in protecting Saskatchewan families and seniors, and in providing economic opportunities and jobs for Saskatchewan people.

The debate continuing on the motion and the amendment, and the question being put on the amendment, it was negatived on the following Recorded Division:

### YEAS

Romanow	Mitchell	Pringle
Prebble	Upshall	Lyons
Rolfes	Kowalsky	Ćalvert
Shillington	Solomon	Lautermilch
Lingenfelter	Atkinson	Trew
Tchorzewski	Anguish	Smart
Thompson	Goulet	Van Mulligen
Brockelbank	Hagel	-

#### NAYS

Muller Meikleiohn Wolfe Schmidt Martin McLaren McLeod Hopfner Baker Hodgins Swenson Swan Smith Neudorf Muirhead Gerich Lane Iohnson Hepworth Klein Gleim Maxwell Pickering Britton Hardy Sauder Gardner Kopelchuk Toth Saxinger

Martens Petersen

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The question being put on the motion, it was agreed to on the following Recorded Division:

### YEAS

Muller Wolfe Meikleiohn Schmidt Martin McLaren Hopfner McLeod Baker **Hodgins** Swenson Swan Smith Neudorf Muirhead Lane Gerich Iohnson Hepworth Klein Gleim Maxwell Pickering Britton Hardy Sauder Gardner Kopelchuk Toth Saxinger Martens Petersen

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#### NAYS

Romanow Mitchell Hagel Upshall Prebble Pringle Rolfes Simard Lyons Shillington Kowalsky Calvert Lingenfelter Lautermilch Solomon Tchorzewski Atkinson Trew Thompson Anguish Smart Brockelbank Goulet Van Mulligen

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The Assembly, according to Order, resolved itself into the Committee of Finance.

Progress was reported and the Committee given leave to sit again.

### Returns, Reports and Papers Tabled

By the Hon. Mr. Martens:

Annual Report of the Saskatchewan Natural Products Marketing Council for the year 1989.

(Sessional Paper No. 77)

Annual Report and Financial Statements of the Souris Basin Development Authority for the year ended December 31, 1989.

(Sessional Paper No. 78)

The Assembly adjourned at 10:02 o'clock p.m. on motion of the Hon. Mr. Hodgins until Friday at 10:00 o'clock a.m.

# Friday, April 6, 1990

(15th Day)

10:00 o'clock a.m.

**PRAYERS** 

The following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 10—An Act respecting the Manufacture, Sale, Use, Consumption, Collection, Storage, Recycling and Disposal of Ozone-depleting Substances and Products

(Hon. Mr. Hodgins)

Before Orders of the Day Mr. Shillington asked for leave, under Rule 39, to move a motion. Unanimous consent was not granted.

The Assembly, according to Order, resolved itself into the Committee of Finance.

INTERIM SUPPLY CONSOLIDATED FUND Main Estimates, 1990-91

Moved by the Hon. Mr. Hepworth:

That a sum not exceeding three hundred and thirty-four million, nine hundred and sixty-one thousand, two hundred dollars, be granted to Her Majesty, on account, for the twelve months ending March 31, 1991.

A debate arising, at 1:00 o'clock p.m. Mr. Chairman interrupted proceedings.

Progress was reported and the Committee given leave to sit again.

The Assembly adjourned at 1:04 o'clock p.m. on motion of the Hon. Mr. Hodgins until Monday at 2:00 o'clock p.m.

# Monday, April 9, 1990

(16th Day)

2:00 o'clock p.m.

**PRAYERS** 

The Assembly, according to Order, resolved itself into the Committee of Finance.

### INTERIM SUPPLY CONSOLIDATED FUND Main Estimates, 1990-91

The Committee resumed debate on the proposed motion of the Hon. Mr. Hepworth:

That a sum not exceeding three hundred and thirty-four million, nine hundred and sixty-one thousand, two hundred dollars, be granted to Her Majesty, on account, for the twelve months ending March 31, 1991.

The debate continuing, it was moved by Mr. Shillington:

That the motion be amended by reducing the total sum by the amount equivalent to the Minister's salary.

The question being put on the amendment, it was negatived on the following Recorded Division:

### YEAS

Romanow	Thompson	Lyons
Rolfes	Upshall	Calvert
Shillington	Kowalsky	Lautermilch
Lingenfelter	Anguish	Trew
Tchorzewski	Hagel	Koenker

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### NAYS

Schmidt	Neudorf	McLaren
McLeod	Gerich	Baker
Hodgins	Klein	Swan
Smith	Berntson	Muirhead
Maxwell	Pickering	Johnson
Kopelchuk	Sauder	Gleim
Martens	Toth	Britton
Meiklejohn	Petersen	Gardner
Hopfner	Wolfe	Saxinger
Swenson		

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#### STATEMENT BY MR. CHAIRMAN

I have allowed wide-ranging debate on this interim supply resolution but Members must realize that this is not the appropriate place to get into detailed questions on the operation of specific departmental programs. I refer all Members to the Debates of June 14, 1989, as follows:

Detailed questions should be asked of the minister of that department. Interim supply covers the whole government and all its expenditures, but not any detailed questions should be asked of separate departments under an interim supply Bill.

The debate continuing on the resolution and the question being put, it was agreed to.

The following Resolutions were adopted:

Resolved, That towards making good the supply granted to Her Majesty on account of certain expenses of the public service for the fiscal year ending March 31, 1991, the sum of three hundred and thirty-four million, nine hundred and sixty-one thousand, two hundred dollars, be granted out of the Consolidated Fund.

Resolved, That a sum not exceeding sixty-five million, nine hundred and forty-two thousand, one hundred dollars, be granted to Her Majesty, on account, for the twelve months ending March 31, 1991.

Resolved, That towards making good the supply granted to Her Majesty on account of certain expenses of the public service for the fiscal year ending March 31, 1991, the sum of sixty-five million, nine hundred and forty-two thousand, one hundred dollars, be granted out of the Saskatchewan Heritage Fund.

The said Resolutions were reported, read twice and agreed to, and the Committee given leave to sit again.

Moved by the Hon. Mr. Hepworth, by leave of the Assembly: That Bill No. 11—An Act for granting to Her Majesty certain sums of Money for the Public Service for the Fiscal Year ending on March 31, 1991—be now introduced and read the first time.

Question being put, it was agreed to and the said Bill was, accordingly, read the first time.

By leave of the Assembly and under Rule 48(2) the said Bill was then read a second and third time and passed.

Moved by the Hon. Mr. Hodgins: That Bill No. 10—An Act respecting the Manufacture, Sale, Use, Consumption, Collection, Storage, Recycling and Disposal of Ozone-depleting Substances and Products—be now read a second time.

A debate arising, it was on motion of Mr. Tchorzewski, adjourned.

9:39 o'clock p.m.

Her Honour the Lieutenant Governor entered the Chamber and took her seat upon the Throne.

Mr. Speaker addressed Her Honour:

### MAY IT PLEASE YOUR HONOUR:

This Legislative Assembly has voted the supplies required to enable the Government to defray the expenses of the Public Service. In the name of the Assembly I present to Your Honour the following Bill, to which Bill I respectfully request Your Honour's Assent:

The Clerk of the Assembly then read the title of the Bill that had been passed as follows:

An Act for granting to Her Majesty certain sums of Money for the Public Service for the Fiscal Year ending on March 31, 1991

The Royal Assent to this Bill was announced by the Clerk:

"In Her Majesty's name, Her Honour the Lieutenant Governor doth thank the Legislative Assembly, accepts their benevolence, and assents to this Bill."

Her Honour then retired from the Chamber.

9:41 o'clock p.m.

## Returns, Reports and Papers Tabled

By the Hon. Mr. Klein:

Addendum to Sessional Paper No. 76 Amendments to the By-laws of the following Professional Association: Law Society of Saskatchewan.

The Assembly adjourned at 9:42 o'clock p.m. on motion of the Hon. Mr. Hodgins until Tuesday at 2:00 o'clock p.m.

## Tuesday, April 10, 1990

(17th Day)

2:00 o'clock p.m.

#### **PRAYERS**

The following Petitions were presented and laid upon the Table:

By Mr. Swan—Of The Trustee Board of the Saskatchewan Conference of Mennonite Brethren Churches of Swift Current, in the Province of Saskatchewan

By Mr. Gleim—Of Millar Memorial Bible Institute of the Village of Pambrun, in the Province of Saskatchewan

By Mr. Johnson—Of the Religious Order of the Sisters of Charity of Montreal "Grey Nuns"

The Order of the Day being called for the following motion under Rule 16, it was moved by Mr. Shillington, seconded by Mr. Upshall:

That this Assembly condemns the Government of Saskatchewan for its failure to respond effectively to the financial crisis facing Saskatchewan farmers, the waste and financial mismanagement of the Government which has been a disaster for the provincial economy, causing an alarming provincial deficit, shifting the tax burden onto the backs of local communities and local property taxpayers and dramatically reducing spending on health, education, social and employment programs.

A debate arising, it was moved by Mr. Britton, seconded by Mr. Sauder, in amendment thereto:

That the words "Official Opposition" be substituted for the words "Government of Saskatchewan" and all of the words after the words "failure to" be deleted and the following substituted therefor:

remain united with the Saskatchewan Wheat Pool, Saskatchewan Association of Rural Municipalities, Western Canadian Wheat Growers Association, and other Saskatchewan Organizations, and the Premier of Saskatchewan, and all Western Premiers in their efforts to have the Federal Government fulfil the unanimous wishes of this Assembly that a \$500 million Federal cash payout be made to Saskatchewan Farmers immediately; and be it further resolved, that the Government of Saskatchewan be commended for its sound and effective management of

financial resources that enables a greater and lasting commitment to be made to agriculture, health, education and local communities.

The debate continuing on the motion and the amendment, and the period of seventy-five minutes having expired under Rule 16(4), Mr. Speaker interrupted proceedings.

The Order of the Day being called for Resolution (No. 1), it was moved by Mr. Gleim, seconded by Mr. Toth:

That this Assembly, noting the extremely pressing financial crisis facing Saskatchewan agricultural communities, urges the Federal Government to provide immediate farm assistance to facilitate this spring's seeding, to establish a contingency fund to counteract global subsidy wars, to create a federal-provincial industry team to lobby in Europe for an end to the price wars, and to modify the Federal Farm Credit (F.C.C.) policy to re-write mortgage values at realistic land prices.

A debate arising, it was moved by Mr. Koskie, seconded by Mr. Upshall, in amendment thereto:

That all the words after the word "communities" be deleted and the following substituted therefor:

condemns the Governments of Canada and Saskatchewan for failing to: (1) implement a long-term farm income stability program, as promised in 1985; (2) restructure the farm debt of the Farm Credit Corporation and the Agriculture Credit Corporation of Saskatchewan; (3) and provide adequate and immediate farm financial assistance to facilitate this spring's seeding.

The debate continuing, it was on motion of Mr. Upshall, adjourned.

### Returns, Reports and Papers Tabled

By the Hon. Mr. Klein:

Addendum to Sessional Paper No. 76 Amendments to the By-laws of the following Professional Associations: Saskatchewan Association of Medical Radiation Technologists Saskatchewan Psychiatric Nurses Association

The Assembly adjourned at 5:23 o'clock p.m. on motion of the Hon. Mr. Hodgins until Wednesday at 2:00 o'clock p.m.

# Wednesday, April 11, 1990

(18th Day)

2:00 o'clock p.m.

#### **PRAYERS**

According to Order, the Clerk having favourably reported on the same pursuant to Rule 11(7), the following Petitions were read and received:—

Of The Trustee Board of the Saskatchewan Conference of Mennonite Brethren Churches of Swift Current, in the Province of Saskatchewan praying for an Act to amend their Act of incorporation

Of Millar Memorial Bible Institute of the Village of Pambrun, in the Province of Saskatchewan praying for an Act to amend their Act of incorporation

Of the Religious Order of the Sisters of Charity of Montreal "Grey Nuns" praying for an Act to amend an Act to incorporate Grey Sisters of the Immaculate Conception of Pembroke

Before Orders of the Day Mr. Lingenfelter asked for leave, under Rule 39, to move a motion. Unanimous consent was not granted.

The Assembly, according to Order, resolved itself into the Committee of Finance.

Progress was reported and the Committee given leave to sit again.

The Assembly adjourned at 5:00 o'clock p.m. on motion of the Hon. Mr. Neudorf until Thursday at 10:00 o'clock a.m., pursuant to an Order of the Assembly dated April 4, 1990.

# Thursday, April 12, 1990

(19th Day)

10:00 o'clock a.m.

PRAYERS

The Assembly, according to Order, resolved itself into the Committee of Finance.

During consideration of the Estimates for the Department of Consumer and Commercial Affairs the Deputy Government House Leader raised a point of order stating that certain questions of the Member for Moose Jaw South were out of order because they dealt with matters before the courts and therefore subject to the *sub judice* convention. The Deputy House Leader also stated that the questions were repetitive. After allowing Members to speak to the point of order, Mr. Chairman made the following ruling:

The Deputy Government House Leader raised two issues and I will deal with them separately. I begin with the issue of *sub judice* in regard to the matters first raised in this Committee yesterday. I have now had the opportunity to determine the status of this matter before the courts. I am informed by the Registrar of the Court of Queen's Bench that a statement of claim has been filed and an action commenced, however, no date has at this time been set for the trial

Our precedents on this matter are very clear. I refer all Members to rulings of the Chair dated May 9, 1978, and June 5, 1985, as follows:

May 9, 1978—

The filing of a statement of claim in a court is an essential part of beginning an action in the courts. .... However, while the matter is at this stage, no judicial decision is being made, and it is possible that no further steps may be taken to bring the case to trial or that this may not be done for months or years. It therefore would appear to be overly restrictive of a Member's right to free speech to prohibit all references to the matter at this time.

lune 5, 1985---

Therefore, there is no procedural reason under *sub judice* why the questions cannot be asked or answered. However, a Minister may decline to give an answer during Oral Question Period. It is not the role of the Chair to judge the reason given by the Minister. I refer all Hon. Members to *Beauchesne's* again. p. 123, s. 416, para. 1, Sixth Edition

A Minister may decline to answer a question without stating the reason for his refusal, and insistence on an answer is out of order, with no debate being allowed. A refusal to answer cannot be raised as a question of privilege, nor is it regular to comment upon such a refusal. A Member may put a question but has no right to insist upon an answer.

These precedents apply equally to questions and answers in Committee of Finance. The precedents of this House, and particularly the Standing Committee on Crown Corporations, bear out this point.

I will now deal with the issue of repetition.

The Member has raised the matter of repetition under Rule 25. The practice in this Assembly is that the rules regarding repetition are applied very loosely in order to allow Members the fullest freedom of debate that is reasonable. I find that the Member has been given wide latitude to repeat his question in various ways. I will continue to monitor the situation.

Progress was reported and the Committee given leave to sit again.

### Returns, Reports and Papers Tabled

By the Hon. Mr. Martens:

Annual Report and Financial Statements of the Saskatchewan Milk Control Board for the year ended December 31, 1989.

(Sessional Paper No. 79)

The Assembly adjourned at 1:04 o'clock p.m. on motion of the Hon. Mr. Neudorf until Tuesday at 2:00 o'clock p.m., pursuant to an Order of the Assembly dated April 4, 1990.

# Tuesday, April 17, 1990

(20th Day)

2:00 o'clock p.m.

**PRAYERS** 

Before Orders of the Day Mr. Upshall asked leave, under Rule 39, to move a motion. Unanimous consent was not granted.

The Order of the Day being called for Resolution (No. 2), it was moved by Mr. Upshall, seconded by Mr. Koskie:

That this Assembly deplores the blatant manner in which both the federal and provincial governments have continued to tie the essential \$500 million agriculture deficiency payment to self-serving political considerations at a time when many Saskatchewan farmers desperately need this payment prior to spring seeding in order to continue their farm operations.

A debate arising, it was moved by Mr. Sauder, seconded by Mr. Gleim, in amendment thereto:

That the words "both the federal and provincial governments have" be deleted and substitute the words "the Official Opposition has," and that all the words after the word "considerations" be deleted and the following substituted therefor: "by breaking solidarity with Saskatchewan farm families and by calling for a seeding loan program one day and opposing the same when implemented."

The debate continuing, it was on motion of Mr. Gleim, adjourned.

### Returns, Reports and Papers Tabled

By the Hon. Mr. Klein:

Addendum to Sessional Paper No. 76 Amendments to the By-laws of the following Professional Associations: Saskatchewan Psychiatric Nurses Association The College of Dental Surgeons of Saskatchewan The Assembly adjourned at 4:59 o'clock p.m. on motion of the Hon. Mr. Gerich until Wednesday at 2:00 o'clock p.m.

# Wednesday, April 18, 1990

(21st Day)

2:00 o'clock p.m.

#### **PRAYERS**

The Minister having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, the following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 12—An Act to amend The Municipal Hail Insurance Act (Hon. Mr. Klein)

On motion of the Hon. Mr. Hodgins, seconded by the Hon. Mr. Neudorf, by leave of the Assembly:

Ordered, That the name of Mr. Swenson be added to the list of Members on the Special Committee on Rules and Procedures.

On motion of the Hon. Mr. Hodgins, seconded by the Hon. Mr. Neudorf, by leave of the Assembly:

Ordered, That the name of Mr. Toth be added to the list of Members on the Standing Committee on Private Members' Bills.

On motion of the Hon. Mr. Hodgins, seconded by the Hon. Mr. Neudorf, by leave of the Assembly:

Ordered, That the name of Mr. Wolfe be added to the list of Members on the Standing Committee on Estimates.

The Assembly, according to Order, resolved itself into the Committee of Finance.

The following Resolutions were adopted:

### CONSOLIDATED FUND

**SUPPLEMENTARY ESTIMATES 1989-90** 

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990 the following sum:

### **BUDGETARY EXPENDITURE**

Consumer and Commercial Affairs ...... \$ 432,000

### **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sum:

### **BUDGETARY EXPENDITURE**

The Assembly adjourned at 5:03 o'clock p.m. on motion of the Hon. Mr. Hodgins until Thursday at 2:00 o'clock p.m.

# Thursday, April 19, 1990

(22nd Day)

2:00 o'clock p.m.

**PRAYERS** 

Mr. Britton, Chairman of the Standing Committee on Private Members' Bills, presented the Seventh Report of the said Committee which is as follows:

Your Committee has duly examined the undermentioned Petitions for Private Bills and finds that the provisions of Rules 56, 57, and 60 have been fully complied with.

Of The Trustee Board of the Saskatchewan Conference of Mennonite Brethren Churches of Swift Current, in the Province of Saskatchewan

Of Millar Memorial Bible Institute of the Village of Pambrun, in the Province of Saskatchewan Of the Religious Order of the Sisters of Charity of Montreal "Grey Nuns"

On motion of Mr. Britton, seconded by Mr. Toth:

Ordered, That the Seventh Report of the Standing Committee on Private Members' Bills be now concurred in.

Thereupon the Clerk laid on the Table the following Bills:

Bill No. 01—An Act to amend An Act to incorporate Mennonite Brethren Church of Saskatchewan

(Mr. Swan)

Bill No. 02—An Act to amend An Act to incorporate the Millar Memorial Bible Institute

(Mr. Gleim)

Bill No. 03—An Act to amend An Act to incorporate Grey Sisters of the Immaculate Conception of Pembroke

(Mr. Johnson)

The said Bills were read the first time and ordered for second reading at the next sitting, pursuant to Rule 63.

On motion of the Hon. Mr. Hodgins, seconded by the Hon. Mr. Neudorf, by leave of the Assembly:

Ordered, That the Estimates and Supplementary Estimates for the Legislative Assembly, being sub-votes 1-3, 5-7, 17, 20-23, and 26 of Vote 21, be withdrawn from the Committee of Finance and referred to the Standing Committee on Estimates.

The Assembly, according to Order, resolved itself into the Committee of Finance.

During consideration of the Estimates for the Department of Rural Development, it was moved by Mr. Koskie:

That this Assembly condemn unequivocally the GST and urge the Government of Canada to withdraw it because of its impact on rural Saskatchewan.

Mr. Chairman ruled the motion out of order on the grounds that substantive motions are not permitted in the Committee of Finance. This is because there is already a motion on the floor to adopt a particular estimate. Mr. Chairman cited a decision of the House dated December 10, 1980 as recorded on page 2 of the appendices to the Rules and Procedures of the Legislative Assembly of Saskatchewan.

A point of order was raised by the Member for Quill Lakes to the effect that the motion could be moved by unanimous consent. Mr. Chairman ruled the point not well taken because there was already a motion on the floor that prevents another substantive motion from being put forward, even if by leave.

Mr. Chairman clarified that certain amendments are in order and cited *Beauchesne's*, Fifth Edition, sec. 491 as follows:

No amendments can be moved which are not relevant to the Vote under consideration. ... Each resolution for a Vote forms a distinct motion which can only be dealt with by being agreed to, reduced, negatived, superseded or withdrawn. The committee may reduce the amount of a Vote by the omission or reduction of the items of expenditure of which the Vote is composed. Here the power of the committee ceases.

The debate continuing, it was moved by Mr. Koskie:

Whereas the Minister of Rural Development has refused to join with the opposition in approving a motion of this opposition that this Legislature opposes the imposition of G.S.T. therefore be it moved that the Minister's salary be reduced to one dollar.

Mr. Chairman ruled the motion out of order on the grounds that the preamble of the motion expresses an opinion and cited *Beauchesne's*, Fifth Edition, sec. 492, p. 170 as follows:

It is not allowable to attach a condition or an expression of opinion to a Vote or to change the destination of a grant.

The debate continuing, it was moved by Mr. Shillington:

That the salary of the minister be reduced to one dollar.

Mr. Chairman ruled the motion out of order because the Minister's salary is a statutory amount under Item 19 of the Rural Development estimates, which is not the item currently under debate

The debate continuing, it was moved by Mr. Shillington:

Be it resolved that the Vote be reduced by the equivolent of the Minister's salary.

The debate continuing, and the question being put, it was negatived on the following Recorded Division:

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Y	L.	М	

Shillington Lingenfelter Koskie Brockelbank Upshall Simard	Kowalsky Anguish Goulet Hagel Lyons	Calvert Lautermilch Smart Van Mulligen Koenker
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NAYS

Schmidt	Swenson	Baker
Hodgins	Neudorf	Swan
Maxwell	Klein	Muirhead
Hardy	Pickering	Johnson
Kopelchuk	Sauder	Gleim
Martens	Toth	Britton
Meiklejohn	Petersen	Gardner
Martin	Wolfe	Saxinger
Hopfner	McLaren	

Progress was reported and the Committee given leave to sit again.

## Returns, Reports and Papers Tabled

By the Hon. Mr. Schmidt:

Annual Report of The Saskatchewan Workers' Compensation Board for the year ended December 31, 1989.

(Sessional Paper No. 80)

At 10:02 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Friday at 10:00 o'clock a.m.

# Friday, April 20, 1990

(23rd Day)

10:00 o'clock a.m.

**PRAYERS** 

The following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 13—An Act to provide Access by the Public to Government Information

(Mr. Pringle)

The Assembly, according to Order, resolved itself into the Committee of Finance.

Progress was reported and the Committee given leave to sit again.

Mr. Speaker laid before the Assembly, in accordance with the provisions of Section 14 of *The Provincial Auditor Act*, the Annual Report of the Provincial Auditor for the fiscal year ended March 31, 1989.

(Sessional Paper No. 113)

### Returns, Reports and Papers Tabled

By the Hon. Mr. Meiklejohn:

Annual Report and Financial Statement of the Saskatchewan Institute of Applied Science and Technology for the year ended June 30, 1989.

(Sessional Paper No. 81)

By the Hon. Mr. Hepworth:

Annual Report and Financial Statements of the Municipal Financing Corporation of Saskatchewan for the year ended December 31, 1989.

(Sessional Paper No. 82)

Annual Reports and Financial Statements of the Saskatchewan Development Fund Corporation and the Saskatchewan Development Fund for the year ended December 31, 1989.

(Sessional Paper No. 83)

By the Hon. Mr. Maxwell:

Auditor's Report and Financial Statements of The Future Corporation for the six month period ended March 31, 1989.

(Sessional Paper No. 84)

By the Hon. Mr. Martens:

Orders-in-Council and Regulations enacted under *The Water Power Act*, for the period January 1, 1989 to December 31, 1989.

(Sessional Paper No. 85)

Annual Report and Financial Statements of the Saskatchewan Water Corporation for the year ended December 31, 1989.

(Sessional Paper No. 86)

Annual Report of the Saskatchewan Horse Racing Commission for the year ended December 31, 1989.

(Sessional Paper No. 87)

Annual Report of the Saskatchewan Beef Stabilization Board for the year ended March 31, 1989.

(Sessional Paper No. 88)

By the Hon. Mr. Hodgins:

Annual Report and Financial Statements of the Saskatchewan Housing Corporation for the year ended December 31, 1989.

(Sessional Paper No. 89)

Annual Report of the Saskatchewan Assessment Management Agency for the year ended December 31, 1989.

(Sessional Paper No. 90)

By the Hon. Mr. Swenson:

Annual Report and Financial Statements of the Agricultural Development Corporation for the year ended December 31, 1989.

(Sessional Paper No. 91)

Annual Report and Financial Statement of Saskatchewan Minerals for the period ended November 28, 1989.

(Sessional Paper No. 92)

Annual Report and Financial Statements of Saskatchewan Mining Development Corporation for the year ended December 31, 1989.

(Sessional Paper No. 93)

By the Hon. Mr. Klein:

Annual Report and Financial Statements of the Saskatchewan Government Growth Fund Management Corporation for the year ended December 31, 1989.

(Sessional Paper No. 94)

By the Hon. Mr. Schmidt:

Annual Report and Financial Statements of the Auto Fund for the year ended December 31, 1989.

(Sessional Paper No. 95)

Annual Report and Financial Statements of Saskatchewan Government Insurance for the year ended December 31, 1989.

(Sessional Paper No. 96)

By the Hon. Mr. Wolfe:

Annual Report and Financial Statements of Saskatchewan Government Printing Company for the year ended December 31, 1989.

(Sessional Paper No. 97)

Annual Report and financial information of Saskatchewan Computer Utility Corporation for the year ended December 31, 1989.

(Sessional Paper No. 98)

Report of the Judicial Council of Saskatchewan pursuant to section 17(9) of *The Provincial Court Act*.

(Sessional Paper No. 99)

Report of the Minister of Justice pursuant to section 18 of *The Crown Administration of Estates Act*.

(Sessional Paper No. 100)

Statement of Remissions and Commutations made under *The Penalties and Forfeitures Act* for the period ended March 31, 1989.

(Sessional Paper No. 101)

Financial Statements of the Public Trustee for Saskatchewan for the year ended March 31, 1989.

(Sessional Paper No. 102)

Annual Report and Financial Statements of the Law Foundation of Saskatchewan for the year ended June 30, 1989.

(Sessional Paper No. 103)

Annual Report of the Public and Private Rights Board for the year ended December 31, 1989.

(Sessional Paper No. 104)

Annual Report of the Saskatchewan Department of Justice for the year ended March 31, 1989.

(Sessional Paper No. 105)

Annual Report and Financial Statements of the Potash Corporation of Saskatchewan for the year ended December 31, 1989.

(Sessional Paper No. 106)

Annual Report of the Saskatchewan Police Commission for the year ended March 31, 1989.

(Sessional Paper No. 107)

Annual Report of the Saskatchewan Communications Advanced Network for the year ended March 31, 1989.

(Sessional Paper No. 108)

Annual Report and Financial Statements of Saskatchewan Telecommunications for the year ended December 31, 1989.

(Sessional Paper No. 109)

By the Hon. Mr. McLeod:

Annual Report and Financial Statements of the Saskatchewan Forest Products Corporation for the year ended October 31, 1989.

(Sessional Paper No. 110)

Annual Report and Financial Statements of the Saskatchewan Transportation Company for the year ended October 31, 1989.

(Sessional Paper No. 111)

Annual Report and Financial Statements of the Saskatchewan Power Corporation for the year ended December 31, 1989.

(Sessional Paper No. 112)

At 1:02 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Monday at 2:00 o'clock p.m.

# Monday, April 23, 1990

(24th Day)

2:00 o'clock p.m.

### **PRAYERS**

The Assembly, according to Order, resolved itself into the Committee of Finance.

Progress was reported and the Committee given leave to sit again.

At 10:02 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Tuesday at 2:00 o'clock p.m.

# Tuesday, April 24, 1990

(25th Day)

2:00 o'clock p.m.

#### **PRAYERS**

The Order of the Day being called for the following motion under Rule 16, it was moved by Mr. Hopfner, seconded by Mr. Gleim:

That this Assembly commend the Government of Saskatchewan for its commitment to develop our natural resources by building Saskatchewan's first fertilizer plant at Belle Plaine which will provide a boost to Saskatchewan's economy, supply a significant new market for our natural gas industry, assure a ready supply of locally produced nitrogen fertilizer for our farmers, and which will result in the development of 600 to 1000 jobs during construction, and 130 new, permanent jobs after completion. Further, that this Assembly commend the Government of Saskatchewan for implementing the Buy Saskatchewan policy for all phases of the project which will create additional spin-off jobs and will be of considerable benefit to the Saskatchewan economy.

A debate arising, it was moved by Mr. Solomon, seconded by Mr. Upshall, in amendment thereto:

That all the words after the word "Assembly" be deleted and the following substituted therefor:

condemns the Government of Saskatchewan for its misplaced priorities, and for committing up to \$369 million in provincial government financial assistance to Cargill Grain at a time when it is failing to address the severe hardship being experienced by farm families, small businesses, working people, and hungry children.

The debate continuing on the motion and the amendment, and the period of seventy-five minutes having expired under Rule 16(4), Mr. Speaker interrupted proceedings.

The Order of the Day being called for Resolution (No. 3), it was moved by Mr. Muller, seconded by Mr. Muirhead:

That this Assembly, noting the responsibilities of the Government of Canada to effectively and forcefully represent the interests of Canada internationally, demand the Federal Government immediately make provisions for securing Canada's position in the international price wars by a commitment of not less than \$1 billion to Saskatchewan farmers for this purpose;

A debate arising, it was moved by Mr. Rolfes, seconded by Ms. Atkinson, in amendment thereto:

That the following words be added to the motion:

and further, that this Assembly regrets that the Federal Government has failed to deliver the \$500 million in direct federal cash assistance to Saskatchewan farmers that is needed this spring.

The debate continuing, it was on motion of Ms. Atkinson, adjourned.

The Assembly adjourned at 5:01 o'clock p.m. on motion of the Hon. Mr. Neudorf until Wednesday at 2:00 o'clock p.m.

# Wednesday, April 25, 1990

(26th Day)

2:00 o'clock p.m.

#### **PRAYERS**

Before Orders of the Day Mr. Koskie asked leave, under Rule 39, to move a motion. Unanimous consent was not granted.

Moved by the Hon. Mr. Lane: That Bill No. 3—An Act respecting Custody of, Access to and Guardianship of Property of Children, Child Status and Parentage and Related Matters—be now read a second time.

A debate arising, it was on motion of Mr. Prebble, adjourned.

Moved by the Hon. Mr. Lane: That Bill No. 5—An Act respecting Child and Spousal Maintenance and Consequential Amendments resulting therefrom—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly adjourned at 3:18 o'clock p.m. on motion of the Hon. Mr. Neudorf until Thursday at 2:00 o'clock p.m.

# Thursday, April 26, 1990

(27th Day)

2:00 o'clock p.m.

#### **PRAYERS**

The Minister having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, the following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 14—An Act respecting Certain Payments to the Meewasin Valley Authority, the Wakamow Valley Authority and the Wascana Centre Authority

(Hon. Mr. Kopelchuk)

The following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 15—An Act to amend The Saskatchewan Embalmers Act (Hon. Mr. McLeod)

The Assembly, according to Order, resolved itself into the Committee of Finance.

The following Resolutions were adopted:

### **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sums:

#### **BUDGETARY EXPENDITURE**

	 \$	77,080,200
(Ordinary) Rural Development (Capital)	 \$	500,000

### SASKATCHEWAN HERITAGE FUND

### **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sums:

<b>Agricultural Division</b> Ordinary Expenditure		
Rural Development	\$	650,000
LOANS, INVESTMENT AND DEPOSIT ACTIVITY	Y	
Agricultural Division Loans, Advances and Investments		
Rural Development	\$	900,000
Progress was reported and the Committee given leave	to sit	again.
At 10:00 of clock n.m. Mr. Speaker adjourned the Assert	ably w	vithout aues-

At 10:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Friday at 10:00 o'clock a.m.

# Friday, April 27, 1990

(28th Day)

10:00 o'clock a.m.

#### **PRAYERS**

Before Orders of the Day Mr. Romanow asked leave, under Rule 39, to move a motion. Unanimous consent was not granted.

The Assembly, according to Order, resolved itself into the Committee of Finance.

The following Resolutions were adopted:

### CONSOLIDATED FUND

#### **SUPPLEMENTARY ESTIMATES 1989-90**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990, the following sums:

#### **BUDGETARY EXPENDITURE**

Saskatchewan Crop Insurance Corp. ..... \$ 9,450,000

### LOANS, ADVANCES AND INVESTMENTS

Saskatchewan Crop Insurance Corp. ..... \$ 210,000,000

### **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sum:

#### **BUDGETARY EXPENDITURE**

Saskatchewan Crop Insurance Corp. ..... \$ 43,316,900

Progress was reported and the Committee given leave to sit again.

At 1:03 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Monday at 2:00 o'clock p.m.

# Monday, April 30, 1990

(29th Day)

2:00 o'clock p.m.

#### **PRAYERS**

Mr. Gardner, Chairman of the Standing Committee on Estimates, presents the Fourth Report of the said Committee which is as follows:

Your Committee considered the Estimates of the Legislative Assembly, Legislative Library and Legislative Counsel and Law Clerk and adopted the following resolutions:

Main Estimates to March 31, 1991:

Resolved, That there be granted to Her Majesty for the twelve months ended March 31, 1991, the following sum:

- For Legislation ..... 2. Resolved, That towards making good the supply granted to Her Majesty on account of certain expenses of the public service for the fiscal year ended March 31, 1991, the sum of three million, eight hundred and thirty-four thousand, eight hundred dollars be granted out of the Consolidated Fund.
- Resolved, That there be granted to Her Majesty for the twelve months ended March 31, 3. 1990, the following sum:

For Legislation ...... \$ 407,600

- 4. Resolved, That towards making good the supply granted to Her Majesty on account of certain expenses of the public service for the fiscal year ended March 31, 1990, the sum of four hundred and seven thousand, six hundred dollars be granted out of the Consolidated Fund.
- 5. Resolved, That this Committee recommend that upon concurrence in the Committee's report, the sums as reported and approved shall be included in the Appropriation Bill for consideration by the Legislative Assembly.

On motion of Mr. Gardner, seconded by Ms. Simard:

Ordered, That the Fourth Report of the Standing Committee on Estimates be now concurred in.

Moved by the Hon. Mr. Lane: That Bill No. 6-An Act to amend The Dependants' Relief Act—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly, according to Order, resolved itself into the Committee of Finance.

The following Resolutions were adopted:

### CONSOLIDATED FUND

#### **SUPPLEMENTARY ESTIMATES 1989-90**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990, the following sum:

#### **BUDGETARY EXPENDITURE**

Parks and Renewable Resources ...... \$ 53,094,700

### MAIN ESTIMATES 1990-91

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sum:

### **BUDGETARY EXPENDITURE**

At 10:02 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Tuesday at 2:00 o'clock p.m.

## Tuesday, May 1, 1990

(30th Day)

2:00 o'clock p.m.

#### **PRAYERS**

The Minister, in each case, having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bills, recommends them to the consideration of the Assembly, the following Bills were received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 17—An Act to amend The Education and Health Tax Act (Hon. Mr. Hepworth)

Bill No. 18—An Act to amend The Stock Savings Tax Credit Act (Hon. Mr. Hepworth)

The following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 16—An Act to amend The Mortgage Protection Act (Hon. Mr. Hepworth)

Mr. Speaker laid before the Assembly, in accordance with the provisions of subsection (1) of section 30 of *The Ombudsman Act*, the Annual Report of the Saskatchewan Ombudsman for the year 1989.

(Sessional Paper No. 114)

Mr. Speaker informed the Assembly that Robert Vaive, Esquire, has been appointed Deputy Clerk.

#### STATEMENT BY MR. SPEAKER

According to Rule 30 of this Assembly the Speaker is entrusted to ensure that no vote, resolution, address or bill that necessitates an appropriation of any part of the public revenue, is considered by the Legislative Assembly without having been first recommended by the Lieutenant Governor. A ruling of April 18, 1977 reconfirmed the authority of the Speaker to examine bills as they are introduced in regard to the need for the Royal Recommendation.

On Friday April 20, 1990, Bill No. 13, An Act to provide Access by the Public to Government Information, which stands in the name of the Member from Saskatoon Eastview, was given First Reading. I have perused Bill No. 13, in accordance with my duty, and I wish to make the following ruling.

The practice of this Assembly is made clear by a Speaker's ruling dated March 30, 1965, which states:

... a principle of our constitution is that the purpose of the [money] Bill must be recommended to this Assembly by message of His Honour the Lieutenant Governor. A corollary principle is that such a message can only be delivered to this Assembly by one of His Honour's advisers who is a Minister of the Crown.

Erskine May makes a number of distinctions when any given provision of a bill is tested in regard to necessity for a Royal Recommendation. If a Royal Recommendation is to be required, the bill must propose a new and distinct expenditure of public funds. Where a given provision within the bill is covered by some general authorization elsewhere in statute, a Royal Recommendation is not required. As is stated on p. 795 of the Twentieth Edition of *Erskine May's Parliamentary Practice*, "The test for determining this question in the case of a substantive proposal, i.e. a provision in a bill, as introduced, is a comparison with existing law."

In stating which provisions would require a Royal Recommendation, Erskine May further states on p.797 the following under the heading "Moneys to be Provided by Parliament":

The most frequent case of expenditure of this type is that of charges upon the moneys to be provided by Parliament for salaries and other expenses caused by the imposition of novel duties upon the executive government by the legislation of the session.

According to the examples cited in May, and I again quote page 797, instances of charges imposed upon moneys provided by Parliament include the following:

The expenses arising out of the imposition of new duties on an existing department or authority.

Since Bill No. 13 has been printed, I have made a careful review of the Bill with May's directive in mind. Section 4 of Bill No. 13 proposes the following provisions:

- (1) The Ombudsman shall be responsible for the administration of this Act and the regulations thereunder.
- (2) The Ombudsman shall cause to be published, at least once each year, a list of all department's indicating, in respect of each department:
  - (a) a description of the general category of information prepared by or under the control of the department;
  - (b) the name and address of the access officer for each department; and
  - (c) the regulations stipulating the procedure for the application and receiving of information.

When comparing the provisions of Bill No. 13 to existing legislation regarding the Ombudsman, that being Chapter 0-4 of the Statutes of Saskatchewan, *The Ombudsman Act*, it is apparent that Section 4 of the Bill imposes new and significant duties on the Ombudsman above and beyond existing responsibilities. The administration of this "Access to Government Information" legislation would constitute, I believe, an added responsibility for the Ombudsman not hitherto recognized. I find no provisions in *The Ombudsman Act* that would provide sufficient authorization for expenditures arising from this Bill.

The past practice of the Saskatchewan Legislative Assembly has been to disallow bills that impose distinctly new duties or responsibilities above and beyond existing authority without a Royal Recommendation. I refer Members to the following two precedents of this Assembly: On March 24, 1966, the Speaker ruled a bill that proposed new duties on the Provincial Secretary's Department to be out of order. On May 20, 1980, the Speaker ruled a bill that proposed new responsibilities for the Provincial Auditor to be out of order.

The existence of Section 4 of Bill No. 13 leads me to the conclusion that the Bill makes a new charge on public moneys. Therefore I must rule Bill No. 13 to be out of order.

Leave of the Assembly having been granted under Rule 39, it was moved by the Hon. Mr. Martens, seconded by the Hon. Mr. Petersen:

That this Assembly, noting the overall hurt to Saskatchewan's Agricultural community resulting from high domestic interest rates, high freight rates, low grain and oil seed prices caused by global subsidy wars, high input costs and weather related incidents, demand that the Government of Canada execute its responsibility to Saskatchewan by applying its constitutional authority over banks, lending institutions, and federal agencies to alleviate the farm debt crisis in Saskatchewan. Further, that this Assembly demand the Government of Canada establish a contingency fund to offset global subsidy wars, and to lobby in Europe and Unites States for an end to the grain price wars.

A debate arising, it was moved by Mr. Anguish, seconded by Mr. Brockelbank, in amendment thereto:

That all the words after the words "Saskatchewan by" be deleted and the following substituted therefor:

(1) Immediately announcing an injection of \$900 million to Saskatchewan farm families with \$500 million to be paid out prior to seeding and the balance of \$400 million to be paid out in late fall. (2) Establishing a \$1 billion contingency fund to counteract the disastrous effects on grain prices caused by the international grain subsidy wars. (3) Bringing all possible pressures and resources to bear on the United States and European countries to achieve an early resolution of the international price wars. (4) Applying its constitutional authority over banks and lending institutions to achieve a lasting solution to the current national farm debt crisis. (5) Instructing the Farm Credit Corporation to rewrite mortgage values at realistic land prices to be accompanied by more reasonable payment schedules. (6) Maintaining the two-price wheat system and orderly marketing. (7) Making a greater commitment of federal resources to the implementation of long-term income stabilization programs in agriculture.

The debate continuing and the question being put on the amendment, it was negatived on the following Recorded Division:

Υ	EΑ	١S

Prebble	Mitchell	Hagel
Rolfes	Kowalsky	Pringle
Lingenfelter	Atkinson	Lautermilch
Tchorzewski	Anguish	Van Mulligen
Koskie	Goulet	Koenker
Brockelbank		

#### **NAYS**

Devine Martin Petersen Muller Hopfner McLaren Schmidt Swenson Baker McLeod Neudorf Swan Smith Gerich Muirhead Johnson Lane Klein Gleim Hepworth Berntson Hardy **Pickering** Britton Kopelchuk Toth Gardner Martens Duncan Saxinger

Meiklejohn

**—31** 

The question being put on the motion, it was agreed to on the following Recorded Division:

### YEAS

Devine Klein Prebble Muller Rolfes Berntson Schmidt Lingenfelter **Pickering** McLeod Toth Tchorzewski Smith Duncan Koskie **Brockelbank** Lane Petersen Hepworth Wolfe Mitchell Hardy McLaren Kowalsky Kopelchuk Baker Atkinson Martens Anguish Swan Meiklejohn Muirhead Goulet Martin Johnson Hagel Hopfner Gleim Pringle Swenson Britton Lautermilch Neudorf Gardner Van Mulligen Gerich Saxinger Koenker

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NAYS

Nil

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The Assembly adjourned at 5:07 o'clock p.m. on motion of the Hon. Mr. Neudorf until Wednesday at 2:00 o'clock p.m.

# Wednesday, May 2, 1990

(31st Day)

2:00 o'clock p.m.

#### **PRAYERS**

The Minister having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, the following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 19—An Act respecting the Promotion, Development, Control and Regulation of the Production and Marketing of Agricultural Products and Certain Amendments to Certain Acts resulting from the enactment of this Act

(Hon. Mr. Martens)

Leave of the Assembly having been granted under Rule 39, it was moved by Mr. Romanow, seconded by Mr. Upshall:

That this Assembly condemns the Government of Canada for failing to provide adequate assistance to Saskatchewan farmers at a time when the sharp drop in the initial price will mean a loss of \$500 million to \$600 million to Saskatchewan farmers; and further, that this Assembly calls on the Government of Canada to provide an immediate direct federal cash payment of \$500 million to Saskatchewan farmers, as advocated again by the Saskatchewan Wheat Pool on May 2, 1990, and to implement a sound long-term farm income stabilization plan.

A debate arising, it was moved by the Hon. Mr. Martens, seconded by the Hon. Mr. Swenson, in amendment thereto:

That the following words be added to the motion:

And further be it resolved, that a copy of this resolution be sent directly to the Prime Minister of Canada and the Deputy Prime Minister, the Federal Minister of Agriculture.

The debate continuing and the question being put on the amendment, it was agreed to.

The question being put on the motion as amended, it was agreed to, *nemine* contradicente, on the following Recorded Division:

	YEAS		
Muller	Pickering	Koskie	
Schmidt	Toth	Thompson	
McLeod	Duncan	Brockelbank	
Lane	Petersen	Mitchell	
Hepworth	Wolfe	Upshall	
Maxwell	Swan	Simard	
Hardy	Johnson	Kowalsky	
Martens	Gleim	Atkinson	
Meiklejohn	Britton	Anguish	
Martin	Gardner	Hagel	
Hopfner	Saxinger	Calvert	
Swenson	Romanow	Lautermilch	
Gerich	Prebble	Trew	
Klein	Rolfes	11011	
	Kones		<del>4</del> 1
	NAYS		
Nil	10113		
			00
			00

The Order of the Day being called for the following Questions (Nos. 1 - 7), they were transferred to notices of Motions for Returns (Debatable) (Nos. 13 - 19).

The Order of the Day being called for the following Motions for Returns (Not Debatable) (Nos. 1, 2, 5, 6, 8, 9, 10, 11, 12), they were transferred to the Motions for Returns (Debatable) classification.

The Assembly, according to Order, resolved itself into the Committee of Finance.

Progress was reported and the Committee given leave to sit again.

### Returns and Papers Ordered

The following Orders of the Assembly were issued to the proper officers, viz:—

By Mr. Van Mulligen, for a Return (No. 3) showing: For the period July 11, 1989, to the date this return was ordered: (1) a list of all advertising firms employed by each department, board, commission, Crown corporation and agency of the Government of Saskatchewan, and (2) the total amount paid to each firm over the said period.

By Mr. Hagel, for a Return (No. 4) showing:

For the period July 11, 1989, to the date this return was ordered, a list of the executive motor vehicles purchased by the Central Vehicle Agency, including in each instance: (1) the make, model and cost of the vehicle; (2) the name and location of the dealership from which the vehicle was purchased; (3) the name and position of the individual to whom each vehicle was assigned.

By Mr. Rolfes, for a Return (No. 7) showing:

With respect to D-Mail Services Inc., the total amount paid to them from July 11, 1989, to the date this return was ordered, by all departments, Crown corporations and agencies of the Government of Saskatchewan.

At 5:01 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Thursday at 2:00 o'clock p.m.

# Thursday, May 3, 1990

(32nd Day)

2:00 o'clock p.m.

**PRAYERS** 

The following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 20—An Act to provide Access by the Public to Government Information

(Mr. Pringle)

The Assembly, according to Order, resolved itself into the Committee of Finance.

Progress was reported and the Committee given leave to sit again.

At 10:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Friday at 10:00 o'clock a.m.

# Friday, May 4, 1990

(33rd Day)

10:00 o'clock a.m.

**PRAYERS** 

The Minister, in each case, having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bills, recommends them to the consideration of the Assembly, the following Bills were received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 21—An Act to amend The Education Act

(Hon. Mr. Meiklejohn)

Bill No. 22— An Act to establish the Saskatchewan Communications Network Corporation

(Hon. Mr. Lane)

Moved by the Hon. Mr. Klein: That Bill No. 9—An Act to amend The Saskatchewan Housing Corporation Act—be now read a second time. A debate arising, it was on motion of Ms. Smart, adjourned.

The Assembly, according to Order, resolved itself into the Committee of Finance.

Progress was reported and the Committee given leave to sit again.

At 1:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3), until Monday at 2:00 o'clock p.m.

# Monday, May 7, 1990

(34th Day)

2:00 o'clock p.m.

**PRAYERS** 

Moved by the Hon. Mr. Lane: That Bill No. 22—An Act to establish the Saskatchewan Communications Network Corporation—be now read a second time.

A debate arising, it was on motion of Mr. Trew, adjourned.

The Assembly, according to Order, resolved itself into the Committee of Finance.

Progress was reported and the Committee given leave to sit again.

### Returns, Reports and Papers Tabled

By the Hon. Mr. Hepworth:

Annual Report of the Public Employees (Government Contributory) Superannuation Plan for the fiscal year ended March 31, 1986.

(Sessional Paper No. 115)

At 10:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Tuesday at 2:00 o'clock p.m.

# Tuesday, May 8, 1990

(35th Day)

2:00 o'clock p.m.

**PRAYERS** 

The Minister, in each case, having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bills, recommends them to the consideration of the Assembly, the following Bills were received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 23—An Act to amend The Corporation Capital Tax Act (Hon. Mr. Hepworth)

Bill No. 24—An Act to amend The Municipal Revenue Sharing Act (Hon. Mr. Klein)

The Order of the Day being called for the following motion under Rule 16, it was moved by Mr. Lautermilch, seconded by Mr. Pringle:

That this Assembly condemns the Government of Saskatchewan for the failed economic development policies of the past eight years which have resulted in a dramatic downturn in the provincial economy, increased youth unemployment, unprecedented out-migration and small business bankruptcies.

A debate arising, it was moved by Mr. Hopfner, seconded by Mr. Toth, in amendment thereto:

That all the words after the words "That this Assembly" be deleted and the following substituted therefor:

commend the Government of Saskatchewan for strengthening and diversifying the Saskatchewan economy and stimulating an unprecedented growth of 600 per cent in our manufacturing sector during times of drought and low commodity prices through programs and projects like the Buy Saskatchewan Policy, the Small Business Loans Association Program, Sedco Participating Loans, Community Development Bonds, the Community Economic Development Program, the Small Business Tax Assistance Program, Rural Development Corporations, the Rural Economic Development Program, the Agricultural Development Fund, Rural Individual Line Telephone Service, Rural Underground Power Line Service, Rural Natural Gas Distribution, the

Northern Economic Development Fund, Business Resource Centres, the Young Entrepreneurs of Saskatchewan Program, the Small Business Investment Incentives Program, the Co-op Upgrader in Regina, the Husky Upgrader in Lloydminster, the fine paper mill in Prince Albert, the fertilizer plant at Belle Plaine, and for allowing public investment in enterprises like Westbridge Computer Corporation, SaskOil, SaskPower, SaskTel, and the Saskatchewan Potash Industry.

And, noting the current economic pressures facing Saskatchewan agriculture; be it further resolved, that all members of this Assembly put aside political differences and send a unified request to the Government of Canada that it fulfil its responsibility for international trade wars and national agricultural policy, particularly exchange rates, prices for grains and oilseeds, interest rates, and grain freight transportation rates; and further, that the Government of Canada immediately provide a \$500 million cash payout to Saskatchewan farmers.

Mr. Speaker ruled the amendment out of order on the grounds that it set forth a proposition irrelevant to the main motion.

The debate continuing on the main motion, it was moved by Mr. Toth, seconded by Mr. Muller, in amendment thereto:

That all the words after the words "That this Assembly" be deleted and the following substituted therefor:

commend the Government of Saskatchewan for strengthening and diversifying the Saskatchewan economy and stimulating an unprecedented growth of 600 per cent in our manufacturing sector during times of drought and low commodity prices through programs and projects like the Buy Saskatchewan Policy, the Small Business Loans Association Program, Sedco Participating Loans, Community Development Bonds, the Community Economic Development Program, the Small Business Tax Assistance Program, Rural Development Corporations, the Rural Economic Development Program, the Agricultural Development Fund, Rural Individual Line Telephone Service, Rural Underground Power Line Service, Rural Natural Gas Distribution, the Northern Economic Development Fund, Business Resource Centres, the Young Entrepreneurs of Saskatchewan Program, the Small Business Investment Incentives Program, the Co-op Upgrader in Regina, the Husky Upgrader in Lloydminster, the fine paper mill in Prince Albert, the fertilizer plant at Belle Plaine, and for allowing public investment in enterprises like Westbridge Computer Corporation, SaskOil, SaskPower, SaskTel, and the Saskatchewan Potash Industry.

The debate continuing on the motion and the amendment, and the period of seventy-five minutes having expired under Rule 16(4), Mr. Speaker interrupted proceedings.

According to Order, the following Bills were read a second time and referred to the Standing Committee on Private Members' Bills:

Bill No. 01—An Act to amend An Act to incorporate Mennonite Brethren Church of Saskatchewan

Bill No. 02—An Act to amend An Act to incorporate the Millar Memorial Bible Institute

Bill No. 03—An Act to amend An Act to incorporate Grey Sisters of the Immaculate Conception of Pembroke

The Order of the Day being called for Resolution (No. 5), it was moved by Mr. Britton, seconded by Mr. Gleim:

That this Assembly, noting the overall hurt resulting from domestic interest rates, foreign subsidies and weather related incidents, demand immediate comprehensive action from the banks and other primary lending institutions to alleviate the extremely pressing financial situation faced by agricultural communities in Saskatchewan, call upon lending institutions to rewrite farm debt to reflect realistic land values.

A debate arising, it was moved by Mr. Anguish, seconded by Mr. Koskie, in amendment thereto:

That the following words be added to the motion:

and further, that this Assembly calls on the Government of Saskatchewan to direct the Agricultural Credit Corporation of Saskatchewan to rewrite farm debt to reflect realistic land values.

The debate continuing, it was on motion of Mr. Koskie, adjourned.

The Assembly adjourned at 5:08 o'clock p.m. on motion of the Hon. Mr. Hodgins until Wednesday at 2:00 o'clock p.m.

# Wednesday, May 9, 1990

(36th Day)

2:00 o'clock p.m.

**PRAYERS** 

The Assembly, according to Order, resolved itself into the Committee of Finance.

### INTERIM SUPPLY CONSOLIDATED FUND Main Estimates, 1990-91

Moved by the Hon. Mr. Hepworth:

That a sum not exceeding seven hundred and sixty-one million, seven hundred and ninety-two thousand, six hundred dollars, be granted to Her Majesty, on account, for the twelve months ending March 31, 1991.

A debate arising, at 5:00 o'clock p.m. Mr. Chairman interrupted proceedings.

Progress was reported and the Committee given leave to sit again.

### Returns, Reports and Papers Tabled

By the Hon. Mr. Hepworth:

Addendum to Sessional Paper No. 68 Erratum to the Public Accounts of the Province of Saskatchewan for the fiscal year ended March 31, 1989.

At 5:03 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Thursday at 2:00 o'clock p.m.

# Thursday, May 10, 1990

(37th Day)

2:00 o'clock p.m.

**PRAYERS** 

The following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 25— An Act to amend The Provincial Court Act (Hon. Mr. Lane)

The Assembly, according to Order, resolved itself into the Committee of Finance.

### INTERIM SUPPLY CONSOLIDATED FUND Main Estimates, 1990-91

The Committee resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth:

That a sum not exceeding seven hundred and sixty-one million, seven hundred and ninety-two thousand, six hundred dollars, be granted to Her Majesty, on account, for the twelve months ending March 31, 1991.

The debate continuing, the Minister of Finance raised a point of order that the question of the Member for Regina Victoria was not relevant to interim supply. Mr. Chairman ruled the point of order well taken and cited previous rulings of June 14, 1989 and April 9, 1990:

Members must realize that this is not the appropriate place to get into detailed questions on the operation of specific departmental programs. The debate continuing, Mr. Chairman further ruled as follows:

The purpose of interim supply is to grant money for the operation of government departments and programs on an interim basis while reserving to the Legislative Assembly the right to complete the detailed review of estimates at a later time. For this reason, Members must reserve their detailed questions on estimates and government financial policy for the regular review of the main estimates.

The debate continuing, Mr. Chairman ruled a question by the Member for Regina Rosemont out of order as follows:

Questions regarding government accountability for past expenditures and financial policies may be asked in several other forums such as the Public Accounts Committee, the Crown Corporations Committee, the Committee of Finance on the estimates for the Department of Finance or in the House in debate on the Budget. This type of question is out of order in the interim supply proceedings. The appropriate place to ask this question is under the estimates for the Department of Finance or the Crown Investments Corporation estimates.

The Chairman's ruling was challenged.

Mr. Speaker resumed the Chair.

Thereupon, Mr. Muller reported as follows:

Mr. Speaker, during consideration of the interim supply resolutions, I ruled a question by the Member for Regina Rosemont out of order on the grounds that the question was detailed and not relevant to interim supply. My ruling was challenged.

Thereupon Mr. Speaker put the question: "Shall the ruling of the Chairman be sustained?"—which was agreed to.

The Assembly, according to Order, again resolved itself into the Committee of Finance.

The debate continuing on the resolution and the question being put, it was agreed to.

The following Resolutions were adopted:

Resolved, That towards making good the supply granted to Her Majesty on account of certain expenses of the public service for the fiscal year ending March 31, 1991, the sum of seven hundred and sixty-one million, seven hundred and ninety-two thousand, six hundred dollars be granted out of the Consolidated Fund.

Resolved, That a sum not exceeding one hundred and thirty-one million, eight hundred and eighty-four thousand, two hundred dollars, be granted to Her Majesty, on account for the twelve months ending March 31, 1991.

Resolved, That towards making good the supply granted to Her Majesty on account of certain expenses of the public service for the fiscal year ending March 31, 1991, the sum of one hundred and thirty-one million, eight hundred and eighty-four thousand, two hundred dollars be granted out of the Saskatchewan Heritage Fund.

The said Resolutions were reported, read twice and agreed to, and the Committee given leave to sit again.

Moved by the Hon. Mr. Hepworth, by leave of the Assembly: That Bill No. 26—An Act for granting to Her Majesty certain sums of Money for the Public Service for the Fiscal Year ending on March 31, 1991—be now introduced and read the first time.

Question being put, it was agreed to and the said Bill was, accordingly, read the first time.

By leave of the Assembly and under Rule 48(2) the said Bill was then read a second and third time and passed.

Moved by the Hon. Mr. Kopelchuk: That Bill No. 14—An Act respecting Certain Payments to the Meewasin Valley Authority, the Wakamow Valley Authority and the Wascana Centre Authority—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Hepworth: That Bill No. 16—An Act to amend The Mortgage Protection Act—be now read a second time.

A debate arising and the question being put it was agreed to, on Division, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Hepworth: That Bill No. 17—An Act to amend The Education and Health Tax Act—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Hepworth: That Bill No. 18—An Act to amend The Stock Savings Tax Credit Act—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Hepworth: That Bill No. 23—An Act to amend The Corporation Capital Tax Act—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly, according to Order, again resolved itself into the Committee of Finance.

Progress was reported and the Committee given leave to sit again.

At 10:03 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Friday at 10:00 o'clock a.m.

# Friday, May 11, 1990

(38th Day)

10:00 o'clock a.m.

**PRAYERS** 

10:38 o'clock a.m.

Her Honour the Lieutenant Governor entered the Chamber and took her seat upon the Throne.

Mr. Speaker addressed Her Honour:

### MAY IT PLEASE YOUR HONOUR:

This Legislative Assembly has voted the supplies required to enable the Government to defray the expenses of the Public Service. In the name of the Assembly I present to Your Honour the following Bill, to which Bill I respectfully request Your Honour's Assent:

The Clerk of the Assembly then read the title of the Bill that had been passed as follows:

An Act for granting to Her Majesty certain sums of Money for the Public Service for the Fiscal Year ending on March 31, 1991

The Royal Assent to this Bill was announced by the Clerk:

"In Her Majesty's name, Her Honour the Lieutenant Governor doth thank the Legislative Assembly, accepts their benevolence, and assents to this Bill."

Her Honour then retired from the Chamber.

10:40 o'clock a.m.

The Assembly, according to Order, resolved itself into the Committee of Finance.

The following Resolutions were adopted:

### CONSOLIDATED FUND

### **SUPPLEMENTARY ESTIMATES 1989-90**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990, the following sum:

# 

ending March 31st, 1991, the following sums:

### **BUDGETARY EXPENDITURE**

Education(Ordinary)	\$	873,418,100
Education (Education Development Fund)	\$	14,500,000
LOAN, INVESTMENT AND DEPOSIT ACTIVITY		
Education	\$	45,000,000
Progress was reported and the Committee given leave to sit again.		

At 1:00 o'clock p.m. Mr. Deputy Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Monday at 2:00 o'clock p.m.

# Monday, May 14, 1990

(39th Day)

2:00 o'clock p.m.

**PRAYERS** 

The following Petition was presented and laid upon the Table: By Mr. Pringle—Of certain citizens of the Province of Saskatchewan.

During Ministerial Statements, the Member for Rosetown-Elrose raised a point of order that the response of the Member for Prince Albert-Duck Lake, to the statement of the Associate Minister of Economic Diversification and Trade, was not relevant. Mr. Speaker pointed out that certain ministerial statements and responses made today did not in fact conform to the practice of this Assembly. Mr. Speaker stated that ministerial statements and responses must be brief, factual and not of a nature to promote debate. Mr. Speaker quoted *Beauchesne's Parliamentary Rules and Forms*, 6th Edition, s.350, p.107 as follows:

The Speaker has emphasized that both the Government and Opposition contributions should be brief and factual. The purpose of the ministerial statement is to convey information, not to encourage debate.

The Assembly, according to Order, resolved itself into the Committee of Finance.

Progress was reported and the Committee given leave to sit again.

At 10:02 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Tuesday at 2:00 o'clock p.m.

# Tuesday, May 15, 1990

(40th Day)

2:00 o'clock p.m.

#### **PRAYERS**

According to Order, the Clerk having favourably reported on the same pursuant to Rule 11(7), the following Petition was read and received.

Of certain residents of the Province of Saskatchewan praying that the Legislative Assembly may be pleased to urge the Provincial Government to reverse its decision to relocate the Saskatchewan Liquor Board Store from its present location in the Market Mall to a new location on Eighth Street, Saskatoon.

(Sessional Paper No. 116)

The Order of the Day being called for Resolution (No. 6), it was moved by Mr. Hagel, seconded by Mr. Pringle:

That this Assembly condemns the Government of Saskatchewan's mismanagement of the provincial economy which has resulted in the record out-migration of more than 65,000 people in the last five years.

A debate arising, it was moved by Mr. Hopfner, seconded by Mr. McLaren, in amendment thereto:

That all the words after the words "That this Assembly" be deleted and the following substituted therefor:

commend the Government of Saskatchewan for stimulating the growth, diversification, and expansion of the Saskatchewan economy through the promotion of new industries like paper manufacturing, oil refining, turbine manufacturing, fibre optics technology, tractor manufacturing, recreational vehicle manufacturing, nitrogen fertilizer production, and others which have reversed the practice of exporting jobs out of the province and provided jobs and security for thousands of Saskatchewan families and career opportunities for our children.

The debate continuing, it was on motion of Mr. McLaren, adjourned.

The Assembly adjourned at 5:01 o'clock p.m. on motion of the Hon. Mr. Hodgins until Wednesday at 2:00 o'clock p.m.

# Wednesday, May 16, 1990

(41st Day)

2:00 o'clock p.m.

#### **PRAYERS**

Moved by the Hon. Mr. Martens: That Bill No. 19—An Act respecting the Promotion, Development, Control and Regulation of the Production and Marketing of Agricultural Products and Certain Amendments to Certain Acts resulting from the enactment of this Act—be now read a second time.

A debate arising, it was on motion of Mr. Shillington, adjourned.

Moved by the Hon. Mr. Klein: That Bill No. 24—An Act to amend The Municipal Revenue Sharing Act—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Klein: That Bill No. 9—An Act to amend The Saskatchewan Housing Corporation Act—be now read a second time.

The question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hodgins: That Bill No. 10—An Act respecting the Manufacture, Sale, Use, Consumption, Collection, Storage, Recycling and Disposal of Ozone-depleting Substances and Products—be now read a second time.

The debate continuing and the question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Martin: That Bill No. 2—An Act respecting Family and Community Services—be now read a second time.

The debate continuing and the question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

At 5:03 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Thursday at 2:00 o'clock p.m.

### Thursday, May 17, 1990

(42nd Day)

2:00 o'clock p.m.

#### **PRAYERS**

Mr. Van Mulligen presented the Fourth Report of the Standing Committee on Public Accounts.

(Sessional Paper No. 117)

Moved by Mr. Van Mulligen, seconded by Mr. Swan:

That the Fourth Report of the Standing Committee on Public Accounts be now concurred in.

A debate arising, it was moved by Mr. Lyons: "That this debate be now adjourned."

The question being put, it was negatived.

The debate continuing and the question being put, it was agreed to on the following Recorded Division:

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v	-	Δ	`

Devine	Martin	Petersen	
Muller	Hopfner	Wolfe	
Schmidt	Swenson	McLaren	
McLeod	Neudorf	Baker	
Lane	Gerich	Swan	
Hepworth	Klein	Muirhead	
Maxwell	Pickering	Johnson	
Hardy	Sauder	Gleim	
Kopelchuk	Toth	Britton	
Meiklejohn	Duncan	Gardner	

--30

NAYS

Brockelbank Romanow Hagel Prebble Mitchell Pringle Rolfes Upshall Lyons Shillington Simard Lautermilch Lingenfelter Kowalsky Trew Koskie Atkinson Van Mulligen Thompson Koenker

Anguish

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During Ministerial Statements, Mr. Speaker ruled the statement of the Associate Minister of Economic Diversification and Trade out of order on the grounds that it did not announce any government policy. Mr. Speaker quoted Beauchesne's Parliamentary Rules and Forms, 6th Edition, s.348, p.107 as follows:

Under Standing Order 33(1) Ministers may make a short factual announcement or statement of Government policy. Provision is made for replies by Members of parties in opposition to comment on the statement. The Speaker may limit the time for reply as seems fit.

On motion of the Hon. Mr. Neudorf, seconded by the Hon. Mr. Gerich, by leave of the Assembly:

Ordered, That, notwithstanding Rule 3 of the *Rules and Procedures of the Legislative Assembly of Saskatchewan*, when this Assembly adjourns on Friday, May 18th, 1990, it do stand adjourned until Tuesday, May 22nd.

On motion of the Hon. Mr. Neudorf, seconded by the Hon. Mr. Gerich, by leave of the Assembly:

Ordered, That leave of absence be granted to the Honourable Member for Prince Albert from May 25 to June 4, 1990 to attend, on behalf of this Assembly, the Commonwealth Parliamentary Association Second Annual Seminar in Ottawa.

On motion of the Hon. Mr. Neudorf, seconded by the Hon. Mr. Gerich, by leave of the Assembly:

Ordered, That leave of absence be granted to the Honourable Member for Pelly from June 1 to June 5, 1990 to attend, on behalf of this Assembly, the Commonwealth Parliamentary Association Canadian Regional Council meeting in Ottawa.

#### STATEMENT BY MR. SPEAKER

This session we have the unusual situation of two bills with substantially the same purpose on the Order Paper: Bill No. 1—An Act to amend The Environmental Management and Protection Act with respect to Ozone, and Bill No. 10—An Act respecting the Manufacture, Sale, Use, Consumption, Collection, Storage, Recycling and Disposal of Ozone-depleting Substances and Products. These two bills have the same object, even if the actual words and form of the bills is different. It matters not that Bill No. 1 sets out to amend existing legislation while Bill No. 10 is proposed as a distinct piece of legislation: the subject-matter of both bills is "ozone-depleting substances".

I shall begin by pointing out that two or more bills relating to the same subject on the Order Paper is not a remarkable event in many parliaments. In fact, it is sometimes the case that numerous bills with exactly the same title are proposed. As recently as March 28, 1990, the Ontario Legislative Assembly had three bills before it whose object is to create a Heritage Day. *Erskine May*, Twentieth Edition, p. 522 states as follows:

There is no rule or custom which restrains the presentation of two or more bills relating to the same subject, and containing similar provisions...

Another purpose of accepting two bills with the same subject is to prevent the introduction of bills solely for the purpose of blocking a legislative initiative on a particular subject-matter. Beauchesne, Sixth Edition, s. 566, para. 7 states that "A Member cannot be forced to proceed with a motion". If procedure did not permit the introduction of similar bills, then a single member could obstruct the House indefinitely and prevent debate or decision on an issue merely by introducing a bill on the matter and not proceeding further with the bill.

For the reasons given, Speakers have allowed duplicate bills to remain on the Order Paper. The Speaker, however, also has the responsibility to prevent unnecessary repetition and to ensure that the Assembly does not come to different conclusions on questions of the same subject during the same session. *Beauchesne*, Sixth Edition, s. 558, para. 1, states:

An old rule of Parliament reads: That a question being once made and carried in the affirmative or negatived, cannot be questioned again but must stand as the judgement of the House. Unless such a rule were in existence, the time of the House might be used in the discussion of a motion of the same nature and contradictory decisions would be sometimes arrived at in the course of the same session.

The application of the same question rule, with respect to bills, takes place when a decision has been taken on the subject-matter. This, of course, takes place when the House gives or refuses second reading. In essence, once such a decision is made on one bill, the Speaker must prevent any further consideration of the other bill. *Beauchesne*, Sixth Edition, s. 480, para. 1 states:

It is a wholesome restraint upon Members that they cannot revive a debate already concluded; and it would be little use in preventing the same question from being offered twice in the same session if, without being offered, its merits might be discussed again and again.

Because Bill No. 10 received second reading yesterday, it is necessary that I order Bill No. 1—An Act to amend the Environmental Management and Protection Act with respect to Ozone, to be removed from the Order Paper. I thank Honourable Members for bearing with me while I explained this rather uncommon but involved procedure.

Moved by the Hon. Mr. Meiklejohn: That Bill No. 21—An Act to amend The Education Act—be now read a second time.

A debate arising, it was on motion of Ms. Atkinson, adjourned.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Lane: That Bill No. 3—An Act respecting Custody of, Access to and Guardianship of Property of Children, Child Status and Parentage and Related Matters—be now read a second time.

The debate continuing and the question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Lane: That Bill No. 22—An Act to establish the Saskatchewan Communications Network Corporation—be now read a second time.

The debate continuing and the question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly, according to Order, resolved itself into a Committee of the Whole.

The following Bills were reported without amendment, read the third time and passed:

Bill No. 16-An Act to amend The Mortgage Protection Act

Bill No. 17—An Act to amend The Education and Health Tax Act

Bill No. 18—An Act to amend The Stock Savings Tax Credit Act

Bill No. 23-An Act to amend The Corporation Capital Tax Act

The Assembly, according to Order, resolved itself into the Committee of Finance.

Progress was reported and the Committee given leave to sit again.

At 10:03 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Friday at 10:00 o'clock a.m.

### Friday, May 18, 1990

(43rd Day)

10:00 o'clock a.m.

**PRAYERS** 

The Minister having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, the following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 27—An Act to amend The Labour-sponsored Venture Capital Corporations Act

(Hon. Mr. Hepworth)

Before Orders of the Day the Member from Regina Centre raised a point of order that the Minister of Economic Diversification and Trade must table a letter he quoted from during Oral Question Period. Mr. Speaker ruled the point of order well taken and quoted *Beauchesne*, Fifth Edition, s. 327, paras. 5, 6, and 7. The Minister complied with the ruling and forthwith tabled the letter in question.

The Assembly, according to Order, resolved itself into the Committee of Finance.

The following Resolutions were adopted:

### CONSOLIDATED FUND

### **SUPPLEMENTARY ESTIMATES 1989-90**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990, the following sum:

### **BUDGETARY EXPENDITURE**

Highways and Transportation ..... \$ 1,665,000

### **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sums:

### **BUDGETARY EXPENDITURE**

Highways and Transportation(Ordinary)	\$	123,256,800
Highways and Transportation (Capital)	\$	109,340,000
Progress was reported and the Committee given leave	to s	sit again.

At 1:02 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Tuesday at 2:00 o'clock p.m., pursuant to an Order of the Assembly dated May 17, 1990.

### Tuesday, May 22, 1990

(44th Day)

2:00 o'clock p.m.

**PRAYERS** 

On motion of the Hon. Mr. Hodgins, seconded by the Hon. Mr. Neudorf, by leave of the Assembly:

Ordered, That this Assembly do now adjourn in order to receive our honoured guests, Their Excellencies the Governor General and Mrs. Hnatyshyn.

Returns, Reports and Papers Tabled

By the Hon. Mr. Hepworth:

Annual Report and Financial Statements of Crown Investments Corporation of Saskatchewan for the year ended December 31, 1989.

(Sessional Paper No. 118)

The Assembly adjourned at 2:25 o'clock p.m. on motion of the Hon. Mr. Hodgins until Wednesday at 2:00 o'clock p.m.

### Wednesday, May 23, 1990

(45th Day)

2:00 o'clock p.m.

**PRAYERS** 

The Assembly, according to Order, resolved itself into the Committee of Finance.

Progress was reported and the Committee given leave to sit again.

At 5:03 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Thursday at 2:00 o'clock p.m.

### Thursday, May 24, 1990

(46th Day)

2:00 o'clock p.m.

### **PRAYERS**

Mr. Britton, Chairman of the Standing Committee on Private Members' Bills, presented the Eighth Report of the said Committee which is as follows:

Your Committee has considered the following Bills and has agreed to report the same without amendment:

Bill No. 01—An Act to amend An Act to incorporate Mennonite Brethren Church of Saskatchewan

Bill No. 02—An Act to amend An Act to incorporate the Millar Memorial Bible Institute

Bill No. 03—An Act to amend An Act to incorporate Grey Sisters of the Immaculate Conception of Pembroke

Your Committee recommends, under the provision of Rule 58, that fees be remitted less the cost of printing with respect to Bill Nos. 01, 02, and 03.

On motion of Mr. Britton, seconded by Mr. Kowalsky:

Ordered, That the Eighth Report of the Standing Committee on Private Members' Bills be now concurred in.

Before Orders of the Day Mr. Romanow asked for leave, under Rule 39, to move a motion. Unanimous consent was not granted.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Martens: That Bill No. 19—An Act respecting the Promotion, Development, Control and Regulation of the Production and Marketing of Agricultural Products and Certain Amendments to Certain Acts resulting from the enactment of this Act—be now read a second time.

The debate continuing and the question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly, according to Order, resolved itself into the Committee of Finance.

The following Resolutions were adopted:

### **CONSOLIDATED FUND**

### SUPPLEMENTARY ESTIMATES 1989-90

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990, the following sum:

### **BUDGETARY EXPENDITURE**

Culture, Multiculturalism and Recreation ...... \$ 7,630,200

### **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sum:

### **BUDGETARY EXPENDITURE**

At 10:03 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Friday at 10:00 o'clock a.m.

### Friday, May 25, 1990

(47th Day)

10:00 o'clock a.m.

### **PRAYERS**

The Minister having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, the following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 28—An Act respecting Investments by Saskatchewan Residents in Support of Community Diversification and Environmental Protection (Hon. Mrs. Smith)

The Assembly, according to Order, resolved itself into the Committee of Finance.

The following Resolutions were adopted:

### CONSOLIDATED FUND

### **SUPPLEMENTARY ESTIMATES 1989-90**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990, the following sum:

#### **BUDGETARY EXPENDITURE**

Saskatchewan Research Council ...... \$ 168,400

### **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sum:

### **BUDGETARY EXPENDITURE**

Saskatchewan Research Council	\$	5,735,800
Progress was reported and the Committee given leave	to si	t again.

At 1:01 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Monday at 2:00 o'clock p.m.

### Monday, May 28, 1990

(48th Day)

2:00 o'clock p.m.

#### **PRAYERS**

The Minister having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, the following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 29—An Act to amend The Crown Minerals Act (Hon. Mr. Swenson)

Moved by the Hon. Mr. Hepworth: That Bill No. 27—An Act to amend The Labour-sponsored Venture Capital Corporations Act—be now read a second time.

A debate arising, it was on motion of Mr. Shillington, adjourned.

Moved by the Hon. Mr. Schmidt: That Bill No. 28—An Act respecting Investments by Saskatchewan Residents in Support of Community Diversification and Environmental Protection—be now read a second time.

A debate arising, it was on motion of Mr. Mitchell, adjourned.

The Assembly, according to Order, resolved itself into the Committee of Finance.

The following Resolutions were adopted:

### CONSOLIDATED FUND

### **SUPPLEMENTARY ESTIMATES 1989-90**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990, the following sums:

### **BUDGETARY EXPENDITURE**

Energy and Mines	\$ 531,000
Senior's Secretariat	\$ 9,005,500

### **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sums:

### **BUDGETARY EXPENDITURE**

Energy and Mines	\$ 13,302,400
Public Service Commission	\$ 10,765,300
New Careers Corporation	\$ 5,736,700
Senior's Secretariat	\$ 19,513,900

### SASKATCHEWAN HERITAGE FUND

### **SUPPLEMENTARY ESTIMATES 1989-90**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990, the following sum:

### **BUDGETARY EXPENDITURE**

### Resources Division Ordinary Expenditure

<b>Energy and Mines</b>		\$	805,000
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### **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sums:

### **BUDGETARY EXPENDITURE**

### Resources Division Ordinary Expenditure

Energy and Mines		\$	950,000
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### Energy Security Division Ordinary Expenditure

Energy and Mines		\$	25,000
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### LOANS, INVESTMENT AND DEPOSIT ACTIVITY

## Energy Security Division Loans, Advances and Investments

Energy and Mines ...... \$ 64,500,000

Progress was reported and the Committee given leave to sit again.

At 10:29 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Tuesday at 2:00 o'clock p.m.

### Tuesday, May 29, 1990

(49th Day)

2:00 o'clock p.m.

PRAYERS

The following petition was presented and laid upon the Table: By Mr. Pringle—Of residents of the Province of Saskatchewan.

Leave having been granted for the Member for Swift Current to move a Bill standing in the name of the Member for Turtleford, and the Minister having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, the following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 30—An Act respecting the Saskatchewan Heritage Foundation (Hon. Mrs. Smith)

Before Orders of the Day Mr. Koskie asked leave, under Rule 39, to move a motion. Unanimous consent was not granted.

Before Orders of the Day Hon. Mr. Devine asked leave, under Rule 39, to move a motion. Unanimous consent was not granted.

The Order of the Day being called for the following motion under Rule 16, it was moved by Mr. Muller, seconded by Mr. Toth:

That this Assembly commend the Government of Saskatchewan for its many innovative economic policies which have provided Saskatchewan people with the resources and instruments needed to maintain the stability of their communities by stimulating growth and diversification of the economy at the local level.

A debate arising, it was moved by Mr. Rolfes, seconded by Mr. Anguish, in amendment thereto:

That all the words after the word "Assembly" be deleted and the following substituted therefor:

condemns the Government of Saskatchewan for its total neglect over the past eight years of local small business and community economic development in favour of an economic policy based on government support for a few large corporations and mega projects, which has done little to diversify the economy at the local level.

The debate continuing on the motion and the amendment, and the question being put on the amendment, it was negatived on the following Recorded Division:

### YEAS

Prebble	Upshall	Lyons
Rolfes	Simard	Calvert
Shillington	Solomon	Lautermilch
Lingenfelter	Atkinson	Trew
Tchorzewski	Anguish	Van Mulligen
Koskie	Pringle	Koenker

Brockelbank

**—19** 

### NAYS

Devine	Martens	Petersen
Muller	Meiklejohn	Wolfe
Schmidt	Martin	McLaren
McLeod	Hopfner	Baker
Hodgins	Swenson	Swan
Smith	Neudorf	Muirhead
Hepworth	Klein	Johnson
Hardy	Toth	Gleim
Kopelchuk	Duncan	Britton

-27

The debate continuing on the motion, and the period of seventy-five minutes having expired, under Rule 16(4), Mr. Speaker interrupted proceedings.

The Assembly, according to Order, resolved itself into a Committee of the Whole.

The following Bills were reported without amendment, read the third time and passed:

Bill No. 01—An Act to amend An Act to incorporate Mennonite Brethren Church of Saskatchewan

Bill No. 02—An Act to amend An Act to incorporate the Millar Memorial Bible Institute

Bill No. 03—An Act to amend An Act to incorporate Grey Sisters of the Immaculate Conception of Pembroke

The Order of the Day being called for Resolution (No. 4), it was moved by Mr. Koskie, seconded by Mr. Upshall:

That this Assembly regrets the abject failure on the part of the Government of Saskatchewan to strengthen the economic base of the province's rural communities and, furthermore, deplores the extraordinary indifference and acquiesence of both the Federal and Provincial government to the crisis in farm foreclosures which is causing irreparable damage to Saskatchewan rural communities.

A debate arising, it was on motion of Mr. Hodgins, adjourned.

The Assembly adjourned at 5:02 o'clock p.m. on motion of the Hon. Mr. Hodgins until Wednesday at 2:00 o'clock p.m.

### Wednesday, May 30, 1990

(50th Day)

2:00 o'clock p.m.

#### **PRAYERS**

According to Order, the Clerk having favourably reported on the same pursuant to Rule 11(7), the following Petition was read and received.

Of certain residents of the Province of Saskatchewan praying that the Legislative Assembly may be pleased to urge the Provincial Government to reverse its decision to relocate the Saskatchewan Liquor Board Store from its present location in the Market Mall to a new location on Eighth Street, Saskatoon.

(Sessional Paper No. 119)

The following Bills were received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 31—An Act to amend The Urban Municipality Act, 1984 (Hon. Mrs. Smith)

Bill No. 32—An Act to amend The Local Government Election Act (Hon. Mrs. Smith)

Moved by the Hon. Mr. Swenson: That Bill No. 29—An Act to amend The Crown Minerals Act—be now read a second time.

A debate arising, it was on motion of Mr. Lingenfelter, adjourned.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Schmidt: That Bill No. 28—An Act respecting Investments by Saskatchewan Residents in Support of Community Diversification and Environmental Protection—be now read a second time.

The question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

392,000

The Assembly, according to Order, resolved itself into the Committee of Finance.

The following Resolutions were adopted:

### CONSOLIDATED FUND

### **SUPPLEMENTARY ESTIMATES 1989-90**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990, the following sum:

# BUDGETARY EXPENDITURE Northern Affairs Secretariat ......\$

### MAIN ESTIMATES 1990-91

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sum:

### **BUDGETARY EXPENDITURE**

Northern Affairs Secretariat ...... \$ 560,000

Progress was reported and the Committee given leave to sit again.

At 5:02 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Thursday at 2:00 o'clock p.m.

### Thursday, May 31, 1990

(51st Day)

2:00 o'clock p.m.

### **PRAYERS**

Moved by the Hon. Mr. Lane, seconded by the Hon. Mrs. Smith:

That this Assembly, in the face of a serious constitutional crisis which has already resulted in economic uncertainty and which could lead to the break up of the Canadian confederation: (1) reaffirm its commitment to the preservation of Canada and assert its determination to do all within its legal and constitutional powers to serve that end; (2) reaffirm its ratification of the Meech Lake Accord; (3) urge the political leadership of all provinces to consider the serious consequences for their people should the nation be torn apart, and; (4) emphasize the importance of resolving this constitutional impasse in order that the nation may deal effectively with further constitutional reform as well as long term economic and social policies for the future prosperity of Canada.

A debate arising, it was moved by Mr. Romanow, seconded by Mr. Shillington, in amendment thereto:

That all the words after the word "Assembly" be deleted and the following substituted therefor:

recognizes that difficulties in the current constitutional discussions have already resulted in economic uncertainty for Canadians, recognizes that important negotiations are currently underway with respect to the content and meaning of the Meech Lake Accord, and acknowledges that the people of Saskatchewan and Canada have expressed the desirability of changes and/or additions to the Accord; and that this Assembly reaffirm its commitment to the preservation of a strong, free, and united Canada, and that this Assembly urge all Governments and First Ministers to work diligently and in a spirit of good faith to seek solutions which will be in the long-term best interests of Canada; and finally, that this Assembly therefore defer further consideration of the Meech Lake Accord at this time, because it would be premature to do so in view of the continuing delicate federal-provincial negotiations, and until the Premier has reported to the Legislature on the final outcome of those negotiations.

The debate continuing on the motion and the amendment, at 10:00 o'clock p.m. Mr. Speaker interrupted proceedings.

### Returns, Reports and Papers Tabled

By the Hon. Mrs. Smith:

Recommendation of the Public Documents Committee under *The Archives Act* respecting the disposal of certain public documents.

(Sessional Paper No. 120)

At 10:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Friday at 10:00 o'clock a.m.

### Friday, June 1, 1990

(52nd Day)

10:00 o'clock a.m.

**PRAYERS** 

The following Bills were received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 33—An Act respecting the Administration of Young Offenders' Services

(Hon. Mr. Neudorf)

Bill No. 34—An Act to amend The Child and Family Services Act (Hon. Mr. Neudorf)

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Lane:

That this Assembly, in the face of a serious constitutional crisis which has already resulted in economic uncertainty and which could lead to the break up of the Canadian confederation: (1) reaffirm its commitment to the preservation of Canada and assert its determination to do all within its legal and constitutional powers to serve that end; (2) reaffirm its ratification of the Meech Lake Accord; (3) urge the political leadership of all provinces to consider the serious consequences for their people should the nation be torn apart, and; (4) emphasize the importance of resolving this constitutional impasse in order that the nation may deal effectively with further constitutional reform as well as long term economic and social policies for the future prosperity of Canada.

and the proposed amendment thereto moved by Mr. Romanow:

That all the words after the word "Assembly" be deleted and the following substituted therefor:

recognizes that difficulties in the current constitutional discussions have already resulted in economic uncertainty for Canadians, recognizes that important negotiations are currently underway with respect to the content and meaning of the Meech Lake Accord, and acknowledges that the people of Saskatchewan and Canada have expressed the desirability of

changes and/or additions to the Accord; and that this Assembly reaffirm its commitment to the preservation of a strong, free, and united Canada, and that this Assembly urge all Governments and First Ministers to work diligently and in a spirit of good faith to seek solutions which will be in the long-term best interests of Canada; and finally, that this Assembly therefore defer further consideration of the Meech Lake Accord at this time, because it would be premature to do so in view of the continuing delicate federal-provincial negotiations, and until the Premier has reported to the Legislature on the final outcome of those negotiations.

The debate continuing on the motion and the amendment, at 1:00 o'clock p.m. Mr. Speaker interrupted proceedings.

At 1:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Monday at 2:00 o'clock p.m.

### Monday, June 4, 1990

(53rd Day)

2:00 o'clock p.m.

#### PRAYERS

Before Orders of the Day Mr. Romanow asked for leave, under Rule 39, to move a motion. Unanimous consent was not granted.

The Assembly, according to Order, resolved itself into a Committee of the Whole.

The following Bill was reported without amendment and ordered for third reading at the next sitting:

Bill No. 9—An Act to amend The Saskatchewan Housing Corporation

The Assembly, according to Order, resolved itself into the Committee of Finance.

The following Resolutions were adopted:

### **CONSOLIDATED FUND**

### **SUPPLEMENTARY ESTIMATES 1989-90**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990, the following sums:

### **BUDGETARY EXPENDITURE**

Saskatchewan Municipal Board ...... \$ 115,000

### **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sums:

### **BUDGETARY EXPENDITURE**

Urban Affairs Saskatchewan Municip	pal Board	\$ \$	84,216,600 867,300
LOAN	, INVESTMENT AND DEPOSIT ACTIVITY		
Urban Affairs		\$	675,000

Progress was reported and the Committee given leave to sit again.

The Assembly, according to Order, again resolved itself into a Committee of the Whole.

The following Bills were reported without amendment, read the third time and passed:

Bill No. 28—An Act respecting Investments by Saskatchewan Residents in Support of Community Diversification and Environmental Protection

Bill No. 2—An Act respecting Family and Community Services

At 10:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Tuesday at 2:00 o'clock p.m.

### Tuesday, June 5, 1990

(54th Day)

2:00 o'clock p.m.

**PRAYERS** 

The Minister having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, the following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 35—An Act to amend The Income Tax Act (Hon. Mr. Hepworth)

The Order of the Day being called for Resolution (No. 8), it was moved by Mr. Anguish, seconded by Mr. Lautermilch:

That this Assembly condemns the Government of Saskatchewan for its eight-year record of unprecedented waste and financial mismanagement, which has caused an alarming provincial deficit and continuous tax increases on Saskatchewan people.

A debate arising, it was moved by Mr. Britton, seconded by Mr. Swan, in amendment thereto:

That all the words after the word "Assembly" be deleted and the following substituted therefor:

commends the Government for its concentrated effort at managing the financial resources of the province in a manner consistent with the difficult economy as exemplified by (1) the fact that Saskatchewan people continue to pay the third-lowest taxes and charges to the Government, of any province in Canada; (2) the continued dramatic financial commitments to agriculture; (3) a 1.5 billion dollar health budget; (4) an education budget approaching one billion dollars; (5) the greatest diversification effort in the history of Saskatchewan; (6) major reductions in the size of the public service; (7) over \$300 million worth of internal spending cutbacks; (8) a real decline in the salaries of Cabinet Ministers and Legislative Secretaries; (9) the transformation of foreign debt into Saskatchewan-held bonds and equity; (10) the paydown of the unfunded liabilities left over from the previous administration; (11) the

securing of public sector pension funds through Investment Saskatchewan, and many other fiscally sound and economically wise initiatives. The debate continuing, it was on motion of Mr. Swan, adjourned.

By unanimous consent, the Assembly proceeded to Government Orders.

Moved by the Hon. Mr. Neudorf: That Bill No. 9—An Act to amend The Saskatchewan Housing Corporation Act—be now read the third time and passed under its title.

The question being put, it was agreed to and the said Bill was, accordingly, read the third time and passed.

The Assembly, according to Order, resolved itself into the Committee of Finance.

Progress was reported and the Committee given leave to sit again.

At 10:04 o'clock p.m. Mr. Deputy Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Wednesday at 2:00 o'clock p.m.

### Wednesday, June 6, 1990

(55th Day)

2:00 o'clock p.m.

#### **PRAYERS**

The following Bills were received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 36—An Act respecting a Report on the State of the Environment (Hon. Mr. Hodgins)

Bill No. 37—An Act to amend The Cost of Credit Disclosure Act (Hon. Mr. Klein)

Bill No. 38—An Act to amend The Municipal Employees' Superannuation Act

(Hon. Mr. Hepworth)

Moved by the Hon. Mrs. Smith: That Bill No. 31—An Act to amend The Urban Municipality Act, 1984—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mrs. Smith: That Bill No. 32—An Act to amend The Local Government Election Act—be now read a second time.

The question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Neudorf: That Bill No. 34—An Act to amend The Child and Family Services Act—be now read a second time.

A debate arising and the question being put it was agreed to, on Division, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Neudorf: That Bill No. 4—An Act respecting the Consequential Amendments to Certain Acts resulting from the enactment of the Child and Family Services Act—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Hon. Mr. Neudorf, a member of the Executive Council, having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, moved: That Bill No. 33—An Act respecting the Administration of Young Offenders' Services—be now read a second time.

A debate arising, it was on motion of Mr. Prebble, adjourned.

The Assembly, according to Order, resolved itself into a Committee of the Whole.

The following Bill was reported without amendment, read the third time and passed:

Bill No. 14—An Act respecting Certain Payments to the Meewasin Valley Authority, the Wakamow Valley Authority and the Wascana Centre Authority

The Assembly, according to Order, resolved itself into the Committee of Finance.

The following Resolutions were adopted:

### CONSOLIDATED FUND

### SUPPLEMENTARY ESTIMATES 1989-90

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990, the following sum:

# BUDGETARY EXPENDITURE

Family Foundation ...... \$ 541,700

### **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sum:

### **BUDGETARY EXPENDITURE**

Family Foundation ...... \$ 1,288,500

Progress was reported and the Committee given leave to sit again.

### Returns, Reports and Papers Tabled

By the Hon. Mr. Klein:

The following paper was laid upon the Table:

Addendum to Sessional Paper No. 76
Of the College of Physicians and Surgeons of the Province of Saskatchewan
Of the Saskatchewan Dietetic Association
Of The Saskatchewan Association of Architects
Of the Saskatchewan Association of Social Workers
Of the Saskatchewan Teachers' Federation

At 5:13 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Thursday at 2:00 o'clock p.m.

### Thursday, June 7, 1990

(56th Day)

2:00 o'clock p.m.

**PRAYERS** 

The following petition was presented and laid upon the Table: By Mr. Pringle—Of residents of the Province of Saskatchewan.

Mr. Speaker, as Chairman of the Standing Committee on Communication, presented the Fourth Report of the said Committee which is as follows:

Your Committee has considered the recommendations of the Public Documents Committee, under *The Archives Act*, contained in Retention and Disposal Schedules comprising Sessional Paper No. 120 of the Fourth Session of the Twentieth Legislature as referred to the Committee by the Assembly on March 21, 1990.

Your Committee has also considered the 1986-87 Report of the Legislative Library as referred to the Committee by the Assembly on March 21, 1990.

Your Committee recommends to the Assembly that the recommendations of the Public Documents Committee on Schedules Nos. 295, 296, 297, 298, 299, 300, 301, 302, 303, 304, 305, and 306 be accepted.

Your Committee recommends that the Assembly adopt the 1986-87 Report of the Saskatchewan Legislative Library.

On motion of the Hon. Mr. Gerich, seconded by Mr. Tchorzewski: Ordered, That the Fourth Report of the Standing Committee on Communication be now concurred in.

The Minister having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, the following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 39—An Act respecting Summary Offences Procedure and Certain consequential amendments resulting from the enactment of this Act

(Hon. Mr. Hodgins)

The following Bills were received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 40—An Act to amend The Dangerous Goods Transportation Act

(Hon. Mr. Petersen)

Bill No. 41—An Act to amend The Highway Traffic Act (Hon. Mr. Petersen)

The Assembly, according to Order, resolved itself into the Committee of Finance.

The following Resolutions were adopted:

### CONSOLIDATED FUND

### **SUPPLEMENTARY ESTIMATES 1989-90**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990, the following sum:

### **BUDGETARY EXPENDITURE**

Health ...... \$ 30,129,000

### **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sum:

### **BUDGETARY EXPENDITURE**

Health ...... \$ 1,507,262,700

Progress was reported and the Committee given leave to sit again.

At 10:20 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Friday at 10:00 o'clock a.m.

### Friday, June 8, 1990

(57th Day)

10:00 o'clock a.m.

### **PRAYERS**

According to Order, the Clerk having favourably reported on the same pursuant to Rule 11(7), the following Petition was read and received.

Of certain residents of the Province of Saskatchewan praying that the Legislative Assembly may be pleased to urge the Provincial Government to reverse its decision to relocate the Saskatchewan Liquor Board Store from its present location in the Market Mall to a new location on Eighth Street, Saskatoon.

(Sessional Paper No. 121)

10:34 o'clock a.m.

Her Honour the Lieutenant Governor entered the Chamber and took her seat upon the Throne.

Mr. Speaker addressed Her Honour:

### MAY IT PLEASE YOUR HONOUR:

This Legislative Assembly at its present Session has passed several Bills which, in the name of the Assembly, I present to Your Honour and to which Bills I respectfully request your Honour's Assent.

The Clerk of the Assembly then read the titles of the Bills that had been passed severally as follows:

No.

- 16 An Act to amend The Mortgage Protection Act
- 17 An Act to amend The Education and Health Tax Act
- 18 An Act to amend The Stock Savings Tax Credit Act •
- 23 An Act to amend The Corporation Capital Tax Act

- 01 An Act to amend An Act to incorporate Mennonite Brethren Church of Saskatchewan
- 02 An Act to amend An Act to incorporate the Millar Memorial Bible Institute
- 03 An Act to amend An Act to incorporate Grey Sisters of the Immaculate Conception of Pembroke
- 2 An Act respecting Family and Community Services
- 28 An Act respecting Investments by Saskatchewan Residents in Support of Community Diversification and Environmental Protection
  - 9 An Act to amend The Saskatchewan Housing Corporation Act
- 14 An Act respecting Certain Payments to the Meewasin Valley Authority, the Wakamow Valley Authority and the Wascana Centre Authority

The Royal Assent to these Bills was announced by the Clerk:

"In Her Majesty's name, Her Honour the Lieutenant Governor doth assent to these Bills."

Her Honour then retired from the Chamber.

10:37 o'clock a.m.

The Assembly, according to Order, resolved itself into the Committee of Finance.

The following Resolutions were adopted:

### CONSOLIDATED FUND

### **SUPPLEMENTARY ESTIMATES 1989-90**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990, the following sum:

#### **BUDGETARY EXPENDITURE**

Saskatchewan Water Corporation ...... \$ 7,287,000

### **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sums:

### **BUDGETARY EXPENDITURE**

Saskatchewan Water Corporation ...... \$ 10,838,200

### LOAN, INVESTMENT AND DEPOSIT ACTIVITY

Saskatchewan Water Corporation ...... \$ 65,400,000 (Statutory)

Progress was reported and the Committee given leave to sit again.

Moved by the Hon. Mr. Klein: That Bill No. 12—An Act to amend The Municipal Hail Insurance Act—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mrs. Smith: That Bill No. 30—An Act respecting the Saskatchewan Heritage Foundation—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Petersen: That Bill No. 40—An Act to amend The Dangerous Goods Transportation Act—be now read a second time.

A debate arising, it was on motion of Mr. Lingenfelter, adjourned.

The Assembly, according to Order, resolved itself into a Committee of the Whole.

The following Bills were reported without amendment, read the third time and passed:

Bill No. 31—An Act to amend The Urban Municipality Act, 1984

Bill No. 32—An Act to amend The Local Government Election Act

The Assembly, according to Order, again resolved itself into the Committee of Finance.

Progress was reported and the Committee given leave to sit again.

At 1:04 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Monday at 2:00 o'clock p.m.

### Monday, June 11, 1990

(58th Day)

2:00 o'clock p.m.

#### **PRAYERS**

The following Bills were received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 42—An Act respecting the Legal Profession, the Law Foundation and the Law Society of Saskatchewan

(Hon. Mr. Lane)

Bill No. 43—An Act respecting Police Services

(Hon. Mr. Lane)

Moved by the Hon. Mr. Lane: That Bill No. 7—An Act to amend The Intestate Succession Act—be now read a second time.

A debate arising, it was on motion of Mr. Shillington, adjourned.

Moved by the Hon. Mr. Lane: That Bill No. 8—An Act respecting the Survival of Certain Causes of Action—be now read a second time.

A debate arising, it was on motion of Mr. Shillington, adjourned.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Meiklejohn: That Bill No. 21—An Act to amend The Education Act—be now read a second time.

The question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth: That Bill No. 27—An Act to amend The Laboursponsored Venture Capital Corporations Act—be now read a second time.

The question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly, according to Order, resolved itself into the Committee of Finance.

The following Resolutions were adopted:

### CONSOLIDATED FUND

### **SUPPLEMENTARY ESTIMATES 1989-90**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990, the following sums:

### **BUDGETARY EXPENDITURE**

Women's Secretariat	\$ 399,600
Social Services	\$ 18,400
(Statutory)	

### **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sums:

### **BUDGETARY EXPENDITURE**

Women's Secretariat	\$ 539,600
Social Services	\$ 381,938,500

Progress was reported and the Committee given leave to sit again.

### Returns, Reports and Papers Tabled

By the Hon. Mrs. Smith:

Report of the Doukhobors of Canada C.C.U.B. Trust Fund Board for the year ended May 31, 1989.

(Sessional Paper No. 122)

At 10:40 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Tuesday at 2:00 o'clock p.m.

### Tuesday, June 12, 1990

(59th Day)

2:00 o'clock p.m.

### **PRAYERS**

The following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 44—An Act to amend The Occupational Health and Safety Act (Mr. Prebble)

The Order of the Day being called for the following motion under Rule 16, it was moved by Mr. Koskie, seconded by Mr. Upshall:

That this Assembly regrets the continued steady decline of Saskatchewan's rural communities as is evident in the alarming rate of rural depopulation, education cutbacks and layoffs and business bankruptcies on main street.

A debate arising, it was moved by Mr. Swan, seconded by the Hon. Mr. Hardy, in amendment thereto:

That all the words after the word "Assembly" be deleted and the following substituted therefor:

recognizing the dramatic impact on rural communities of international grain-price wars, drought, low commodity prices, high interest rates and excessive dependence on a single economic sector, commends the provincial government for its concrete action plan to reduce population loss, enhance rural opportunities, develop the potential of Saskatchewan people, promote economic diversification and strictly manage our scarce resources, as exemplified by the completed and continuing elements of that action plan including: rural natural gas distribution; individual private telephones; the underground power line program; a new world-class regional college system; a dramatic program of educational facility renewal and construction; the creation of the distance education network (SCN); the creation of the Rural Service Network; the creation of Rural Development Corporations; the creation of the Community Economic Development Program; the creation of the Agriculture, Diversification and Development system; the creation of the \$200 million Agriculture Diversification Fund; the creation of the Saskatchewan Water Corporation; the development of extensive irrigation

and water assistance projects; the development and promotion of tourism in smaller communities; the enhancement of provincial and regional parks vital to rural communities; the expansion of the rural health care system through the creation of the first province-wide community physiotherapy system; the lifting of the former administration's moratorium on rural health care facilities; the largest health care construction program in Saskatchewan's history; the dramatic increase of professional dental services available in rural communities; the wide array of agricultural support programs; the Venture Capital Program; the Small Business Loans Association program; the Small Business property tax assistance program; the recently announced Community Bonds program; and many other projects and programs which together provide a strong basis on which to build the future of the province.

The debate continuing on the motion and the amendment, and the period of seventy-five minutes having expired under Rule 16(4), Mr. Speaker interrupted proceedings.

By unanimous consent, the Assembly proceeded to "Government Orders."

The Hon. Mr. Lane, a member of the Executive Council, having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, moved: That Bill No. 25—An Act to amend The Provincial Court Act—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Lane: That Bill No. 39—An Act respecting Summary Offences Procedure and Certain consequential amendments resulting from the enactment of this Act—be now read a second time.

A debate arising, it was on motion of Mr. Koskie, adjourned.

The Assembly, according to Order, resolved itself into a Committee of the Whole.

The following Bills were reported without amendment, read the third time and passed:

Bill No. 5—An Act respecting Child and Spousal Maintenance and Consequential Amendments resulting therefrom

Bill No. 6—An Act to amend The Dependants' Relief Act

Bill No. 3—An Act respecting Custody of, Access to and Guardianship of Property of Children, Child Status and Parentage and Related Matters

The Assembly, according to Order, resolved itself into the Committee of Finance.

The following Resolutions were adopted:

### **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sum:

#### **BUDGETARY EXPENDITURE**

Human Resources, Labour and Employment ....... \$ 13,434,700

Progress was reported and the Committee given leave to sit again.

## Returns, Reports and Papers Tabled

By the Hon. Mr. McLeod:

Annual Report of the Lakeside Home, Wolseley, for the period ended March 31, 1989.

(Sessional Paper No. 123)

At 10:40 o'clock p.m. Mr. Deputy Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Wednesday at 2:00 o'clock p.m.

## Wednesday, June 13, 1990

(60th Day)

2:00 o'clock p.m.

**PRAYERS** 

The following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 45-An Act to amend The Land Titles Act

(Hon. Mr. Lane)

Moved by the Hon. Mr. Hodgins: That Bill No. 36—An Act respecting a Report on the State of the Environment—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. McLeod: That Bill No. 15—An Act to amend The Saskatchewan Embalmers Act—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Petersen: That Bill No. 41—An Act to amend The Highway Traffic Act—be now read a second time.

A debate arising, it was on motion of Ms. Simard, adjourned.

The Assembly, according to Order, resolved itself into the Committee of Finance.

Progress was reported and the Committee given leave to sit again.

## Returns, Reports and Papers Tabled

By the Hon. Mr. Klein:

Addendum to Sessional Paper No. 76 Amendments to the By-laws of the following Professional Association: Of The Association of Professional Engineers of Saskatchewan

At 5:03 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Thursday at 2:00 o'clock p.m.

# Thursday, June 14, 1990

(61st Day)

2:00 o'clock p.m.

#### **PRAYERS**

The following petition was presented and laid upon the Table: By Mr. Pringle—Of certain residents of the Province of Saskatchewan.

The following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 46-An Act to amend The Statute Law

(Hon. Mr. Lane)

The Assembly, according to Order, resolved itself into the Committee of Finance.

The following Resolutions were adopted:

## CONSOLIDATED FUND

#### **SUPPLEMENTARY ESTIMATES 1989-90**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990, the following sums:

#### **BUDGETARY EXPENDITURE**

Agriculture and Food	\$ 10,183,000
Agriculture and Food	\$ 22,853,400
(Agr. Dev. Fund)	

### **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sums:

### **BUDGETARY EXPENDITURE**

Agriculture and Food(Ordinary)	\$ 133,063,300
Agriculture and Food	\$ 29,880,500
LOAN, INVESTMENT AND DEPOSIT ACTIVITY	
Agricultural Credit Corporation(Statutory)	\$ 200,000,000

## SASKATCHEWAN HERITAGE FUND

## **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sum:

#### **BUDGETARY EXPENDITURE**

### **Agricultural Division** Ordinary Expenditure

Agriculture and Food	\$	24,280,000
Progress was reported and the Committee given leave	to sit	again.

At 10:59 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Friday at 10:00 o'clock a.m.

# Friday, June 15, 1990

(62nd Day)

10:00 o'clock a.m.

**PRAYERS** 

According to Order, the Clerk having favourably reported on the same pursuant to Rule 11(7), the following Petition was read and received.

Of certain residents of the Province of Saskatchewan praying that the Legislative Assembly may be pleased to urge the Provincial Government to reverse its decision to relocate the Saskatchewan Liquor Board Store from its present location in the Market Mall to a new location on Eighth Street, Saskatoon.

(Sessional Paper No. 124)

The Minister having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, the following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 47—An Act respecting the Saskatchewan Association of Speech-Language Pathologists and Audiologists

(Hon. Mr. McLeod)

Moved by the Hon. Mr. Hepworth: That Bill No. 35—An Act to amend The Income Tax Act—be now read a second time.

A debate arising, it was on motion of Mr. Kowalsky, adjourned.

The Hon. Mr. Hepworth, a member of the Executive Council, having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, moved: That Bill No. 38—An Act to amend The Municipal Employees' Superannuation Act—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Lane: That Bill No. 42—An Act respecting the Legal Profession, the Law Foundation and the Law Society of Saskatchewan—be now read a second time.

A debate arising, it was on motion of Mr. Koskie, adjourned.

The Hon. Mr. Lane, a member of the Executive Council, having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, moved: That Bill No. 43—An Act respecting Police Services—be now read a second time.

A debate arising, it was on motion of Mr. Koskie, adjourned.

The Assembly, according to Order, resolved itself into the Committee of Finance.

The following Resolutions were adopted:

## **CONSOLIDATED FUND**

#### **SUPPLEMENTARY ESTIMATES 1989-90**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990, the following sums:

#### **BUDGETARY EXPENDITURE**

Justice	\$ 158,400
(Statutory)	-
Provincial Secretary	\$ 340,000

## **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sums:

#### **BUDGETARY EXPENDITURE**

Justice	\$ 148,128,800
Provincial Secretary	\$ 3,696,800
Telephones Department	\$ 3,569,700

Progress was reported and the Committee given leave to sit again.

At 4:54 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Monday at 2:00 o'clock p.m.

# Monday, June 18, 1990

(63rd Day)

2:00 o'clock p.m.

#### **PRAYERS**

The following petition was presented and laid upon the Table: By Mr. Goulet—Of Marlene Joyce Crate of the City of Winnipeg of Manitoba.

Moved by the Hon. Mr. Lane: That Bill No. 45—An Act to amend The Land Titles Act—be now read a second time.

A debate arising, it was on motion of Mr. Koskie, adjourned.

Moved by the Hon. Mr. Wolfe: That Bill No. 47—An Act respecting the Saskatchewan Association of Speech-Language Pathologists and Audiologists—be now read a second time.

A debate arising, it was on motion of Ms. Simard, adjourned.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Swenson: That Bill No. 29—An Act to amend The Crown Minerals Act—be now read a second time.

The debate continuing and the question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Lane: That Bill No. 7—An Act to amend The Intestate Succession Act—be now read a second time.

The question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Lane: That Bill No. 8—An Act respecting the Survival of Certain Causes of Action—be now read a second time.

The debate continuing and the question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Lane: That Bill No. 39—An Act respecting Summary Offences Procedure and Certain consequential amendments resulting from the enactment of this Act—be now read a second time.

The debate continuing and the question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Lane: That Bill No. 42—An Act respecting the Legal Profession, the Law Foundation and the Law Society of Saskatchewan—be now read a second time.

The debate continuing and the question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Neudorf: That Bill No. 33—An Act respecting the Administration of Young Offenders' Services—be now read a second time.

The debate continuing and the question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Petersen: That Bill No. 40—An Act to amend The Dangerous Goods Transportation Act—be now read a second time.

The debate continuing and the question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Petersen: That Bill No. 41—An Act to amend The Highway Traffic Act—be now read a second time.

The debate continuing and the question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth: That Bill No. 35—An Act to amend The Income Tax Act—be now read a second time.

The debate continuing and the question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly, according to Order, resolved itself into a Committee of the Whole.

During consideration of Bill No. 10—An Act respecting the Manufacture, Sale, Use, Consumption, Collection, Storage, Recycling and Disposal of Ozone-depleting Substances and Products, it was moved by the Hon. Mr. Hodgins:

That section 7 of the printed Bill be amended by striking out "No person" and substituting: "On and after a prescribed day, no person".

A debate arising and the question being put on the amendment, it was agreed to.

The debate continuing on Bill No. 10, it was moved by Mr. Tchorzewski: That section 11 of the printed Bill be amended — (a) by re-numbering the section as subsection (1); and, (b) by adding immediately after subsection (1) thereof the following subsection:

(2) Except in circumstances that are considered by the Lieutenant Governor in Council to be an emergency, the Lieutenant Governor in Council shall seek advice and recommendations from the public on any proposed regulation or on any proposed amendment to a regulation made under this Act.

A debate arising and the question being put on the amendment, it was agreed to.

During consideration of Bill No. 30—An Act respecting the Saskatchewan Heritage Foundation, it was moved by Mr. Kowalsky:

That section 3 of the printed Bill be amended by striking out subsection (2) and substituting the following:

- (2) The corporation is to consist of not more than 10 members nominated as follows:
  - (a) two by the Heritage Saskatchewan Committee;
  - (b) two by the Saskatchewan Council of Archives;
  - (c) one by the Western Development Museum;
  - (d) one by Heritage Regina;
  - (e) one by the Saskatchewan Heritage Society; and,
  - (f) three by the minister;

and appointed by the Lieutenant Governor in Council.

A debate arising and the question being put on the amendment, it was negatived.

The following Bills were reported without amendment, read the third time and passed:

Bill No. 24-An Act to amend The Municipal Revenue Sharing Act

Bill No. 15-An Act to amend The Saskatchewan Embalmers Act

Bill No. 36—An Act respecting a Report on the State of the Environment

Bill No. 12-An Act to amend The Municipal Hail Insurance Act

Bill No. 22—An Act to establish the Saskatchewan Communications Network Corporation

Bill No. 30—An Act respecting the Saskatchewan Heritage Foundation

The following Bill was reported with amendments, considered as amended, and by leave of the Assembly, read the third time and passed:

Bill No. 10—An Act respecting the Manufacture, Sale, Use, Consumption, Collection, Storage, Recycling and Disposal of Ozone-depleting Substances and Products

The Assembly, according to Order, resolved itself into the Committee of Finance.

The following Resolutions were adopted:

## CONSOLIDATED FUND

## **SUPPLEMENTARY ESTIMATES 1989-90**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990, the following sum:

#### **BUDGETARY EXPENDITURE**

Economic Development and Tourism	\$	1,489,800
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## **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sums:

#### **BUDGETARY EXPENDITURE**

Economic Diversification and Trade Economic Diversification and Investment Fund		
LOAN, INVESTMENT AND DEPOSIT ACTIVITY		
Economic Diversification and Trade(Statutory)	\$	1,640,000

Progress was reported and the Committee given leave to sit again.

At 11:41 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Tuesday at 2:00 o'clock p.m.

## **Tuesday, June 19, 1990**

(64th Day)

2:00 o'clock p.m.

#### **PRAYERS**

Petitions of certain residents of the Province of Saskatchewan were presented and laid upon the Table: Prebble, Rolfes, Brockelbank, Atkinson, Pringle, Smart, Koenker

According to Order, the Clerk having favourably reported on the same pursuant to Rule 11(7), the following Petition was read and received:

Of Marlene Joyce Crate of Winnipeg of Manitoba humbly prays that your Honourable Assembly may be pleased to extend the time for filing a Statement of Claim against Ronald Morin and Alexander Delaronde in the Court of Queen's Bench for Saskatchewan until December 31st, 1990.

(Sessional Paper No. 125)

The following Bills were received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 48—An Act to amend The Court of Appeal Act (Hon. Mr. Lane)

Bill No. 49—An Act to amend The Queen's Bench Act (Hon. Mr. Lane)

By unanimous consent the Assembly proceeded to Motions.

The Order of the Day being called for Resolution (No. 34), it was moved by Mr. Brockelbank, seconded by Mr. Lingenfelter:

That this Assembly urges the Government of Canada, in this year — the 40th Anniversary of the outbreak of the Korean War, to strike a distinctive Canadian Volunteer Korean Service Medal to be awarded to those Canadians who served in the Korean War — June 25, 1950 to July 27, 1953.

A debate arising and the question being put, it was agreed to.

By unanimous consent, the Assembly proceeded to Public Bills and Orders, Second Readings.

Moved by Mr. Prebble: That Bill No. 44—An Act to amend The Occupational Health and Safety Act—be now read a second time.

A debate arising, it was on motion of the Hon. Mr. Schmidt, adjourned.

Moved by Mr. Calvert: That an Order of the Assembly do issue for a Return (No. 13) showing:

With respect to George Hill, the President of the Saskatchewan Power Corporation: (1) Whether he is employed under the terms of a personal services contract; (2) his salary and other financial benefits, and other benefits for 1990; (3) the terms and conditions of any severance or termination provisions applying to this position; (4) the expiry date of the contract.

A debate arising and the question being put, it was negatived on the following Recorded Division:

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Prebble	Mitchell	Lyons
Rolfes	Upshall	Calvert
Shillington	Simard	Lautermilch
Lingenfelter	Solomon	Trew
Tchorzewski	Atkinson	Smart
Koskie	Anguish	Van Mulligen
Thompson	Goulet	Koenker
Brockelbank	Hagel	

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#### **NAYS**

Muller	Martin	Wolfe
Schmidt	Hopfner	McLaren
McLeod	Swenson	Baker
Hodgins	Klein	Muirhead
Smith	Pickering	Johnson
Lane	Sauder	Gleim
Hardy	Toth	Britton
Kopelchuk	Duncan	Gardner
Meiklejohn	Petersen	Saxinger

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Moved by Mr. Shillington: That an Order of the Assembly do issue for a Return (No. 14) showing:

With respect to Oscar Hanson, the President of SaskEnergy: (1) Whether he is employed under the terms of a personal services contract; (2) his salary and other financial benefits, and other benefits for 1990; (3) the terms and conditions of any severance or termination provisions applying to this position; (4) the expiry date of the contract.

A debate arising and the question being put, it was negatived, on Division.

Moved by Mr. Trew: That an Order of the Assembly do issue for a Return (No. 15) showing:

With respect to Bill Gibson, the President of Crown Investments Corporation: (1) Whether he is employed under the terms of a personal services contract; (2) his salary and other financial benefits, and other benefits for 1990; (3) the terms and conditions of any severance or termination provisions applying to this position; (4) the expiry date of the contract.

A debate arising and the question being put, it was negatived.

Moved by Mr. Hagel: That an Order of the Assembly do issue for a Return (No. 16) showing:

With respect to Bill Gatenby, the President of Cameco: (1) Whether he is employed under the terms of a personal services contract; (2) his salary and other financial benefits, and other benefits for 1990; (3) the terms and conditions of any severance or termination provisions applying to this position; (4) the expiry date of the contract.

The question being put, it was negatived, on Division.

Moved by Mr. Lingenfelter: That an Order of the Assembly do issue for a Return (No. 17) showing:

With respect to Alex Wilde, the President of SGI: (1) Whether he is employed under the terms of a personal services contract; (2) his salary and other financial benefits, and other benefits for 1990; (3) the terms and conditions of any severance or termination provisions applying to this position; (4) the expiry date of the contract.

The question being put, it was negatived, on Division.

Moved by Mr. Solomon: That an Order of the Assembly do issue for a Return (No. 18) showing:

With respect to Graham Taylor, Hong Kong Agent General for Saskatchewan: (1) Whether he is employed under the terms of a personal services contract; (2) his salary and other financial benefits, and other benefits for 1990; (3) the terms and conditions of any severance or termination provisions applying to this position; (4) the expiry date of the contract.

A debate arising and the question being put, it was negatived, on Division.

Moved by Mr. Van Mulligen: That an Order of the Assembly do issue for a Return (No. 19) showing:

With respect to Bob Andrew, Minneapolis Trade Commissioner for Saskatchewan: (1) Whether he is employed under the terms of a personal services contract; (2) his salary and other financial benefits, and other benefits for 1990; (3) the terms and conditions of any severance or termination provisions applying to this position; (4) the expiry date of the contract.

The question being put, it was negatived, on Division.

Moved by Mr. Koskie: That an Order of the Assembly do issue for a Return (No. 1) showing:

The total amount paid by each government department, agency and Crown corporation for the period July 11, 1989, to the date this return was ordered, to commercial airlines and travel agencies for airfares, including in each instance: (1) the names and position of those for whom the fares were authorized; (2) the cost, purpose and destination points for each trip.

A debate arising, it was moved by the Hon. Mr. Hodgins, seconded by the Hon. Mr. McLeod, in amendment thereto:

That all the words after the word "airfares" be deleted.

The debate continuing and the question being put on the amendment, it was agreed to.

The question being put on the motion as amended it was negatived.

Moved by the Hon. Mr. Klein: That Bill No. 37—An Act to amend The Cost of Credit Disclosure Act—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Lane: That Bill No. 46—An Act to amend The Statute Law—be now read a second time.

The question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Lane: That Bill No. 43—An Act respecting Police Services—be now read a second time.

The debate continuing and the question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly, according to Order, resolved itself into a Committee of the Whole.

During consideration of Bill No. 39—An Act respecting Summary Offences Procedure and Certain consequential amendments resulting from the enactment of this Act, it was moved by the Hon. Mr. Lane:

That clause 2(v) of the printed Bill be amended by striking out "offenders" and substituting "offenders".

That subsection 43(1) of the printed Bill be amended by striking out "presentence report" and substituting "pre-sentence report".

That section 46 of the printed Bill be amended

- (a) by striking out "remain i" in subsection (5) and substituting "remain in force"; and,
- (b) by adding the following subsection after subsection (5): "(6) No probation order is to be in force for a period of more than six months".

That section 52 of the printed Bill be amended:

- (a) By striking out clause (2)(a) and substituting the following clause: "(a) a peace officer finds in a public place a person who the police officer reasonably believes:
  - (i) is intoxicated due to the use of alcohol; and,
  - (ii) if not detained, is likely to cause injury to himself or herself or to be a danger or disturbance to others; and"; and
- (b) by striking out clause (3)(a) and substituting the following clause: "(a) a peace officer finds in a public place a person who the police officer reasonably believes:
  - (i) is intoxicated due to the use of a drug or any substance other than alcohol; and,
  - (ii) if not detained, is likely to cause injury to himself or herself or to be a danger or disturbance to others; and".

That section 53 of the printed Bill be amended by striking out clause (a) and substituting the following clause:

"(a) a peace officer finds in a public place a person who the peace officer reasonably believes is intoxicated due to the use of alcohol; and".

The amendments were agreed to.

The following Bill was reported with amendments, considered as amended, and by leave of the Assembly, read the third time and passed.

Bill No. 39—An Act respecting Summary Offences Procedure and Certain consequential amendments resulting from the enactment of this Act

The following Bills were reported without amendment, read the third time and passed.

Bill No. 42—An Act respecting the Legal Profession, the Law Foundation and the Law Society of Saskatchewan

Bill No. 7-An Act to amend The Intestate Succession Act

Bill No. 8—An Act respecting the Survival of Certain Causes of Action

Bill No. 25—An Act to amend The Provincial Court Act

The Assembly, according to Order, resolved itself into the Committee of Finance.

Progress was reported and the Committee given leave to sit again.

## **Returns and Papers Ordered**

The following Orders of the Assembly were issued to the proper officers:

Moved by Mr. Trew: That an Order of the Assembly do issue for a Return (No. 2) showing:

For the period July 11, 1988, to the date this return was ordered, the number of public opinion polls and market research projects ordered, performed, or commissioned by or for each government department, agency and Crown corporation, including in each case: (1) a brief description of the purpose of the poll or project; (2) the total cost of the poll or project: (3) the method by which the work was awarded; (4) the names of the individuals or companies who performed the work.

A debate arising, it was moved by the Hon. Mr. Hodgins, seconded by the Hon. Mr. McLeod, in amendment thereto:

That all the words after "(3)" be deleted and the words "the name of the individual or company conducting the poll." be substituted therefor, and that the year "1988" be deleted and "1989" substituted therefor.

Question on the amendment put and agreed to, on Division.

Question on the motion as amended put and agreed to.

Moved by Mr. Calvert: That an Order of the Assembly do issue for a Return (No. 5) showing:

The names, titles and remuneration of all non-clerical staff employed in or assigned to the offices of the Ministers of the Government of Saskatchewan for the period July 11, 1989, to the date this return was ordered.

A debate arising, it was moved by the Hon. Mr. Hodgins, seconded by the Hon. Mr. McLeod, in amendment thereto:

That the words "or assigned to" be deleted.

Question on the amendment put and agreed to.

Question on the motion as amended put and agreed to.

Moved by Ms. Smart: That an Order of the Assembly do issue for a Return (No. 6) showing:

For the period July 11, 1989, to the date this return was ordered: (1) the total number of out-of-province trips made by each Minister of the Government; (2) in each case, the destination and purpose of the trip; (3) in each case, the names and positions of those who accompanied the Minister at government expense; (4) in each case, the amount charged on behalf of each person travelling at government expense; (5) in each case, the total cost of the trip separated according to costs incurred for: (a) airfares, (b) hotels, (c) meals, (d) entertainment expenses.

A debate arising, it was moved by the Hon. Mr. Hodgins, seconded by the Hon. Mr. McLeod, in amendment thereto:

That the words "of the Government" be deleted from clause (1), and that all the words after "(2)" be deleted and the words "the destination of each trip; (3) the total cost of the airfare" be substituted therefor.

Question on the amendment put and agreed to.

Question on the motion as amended put and agreed to.

Moved by Mr. Thompson: That an Order of the Assembly do issue for a Return (No. 8) showing:

For the period July 11, 1989, to the date this return was ordered, a detailed list of the aircrafts chartered by each department, agency or Crown corporation of the Government of Saskatchewan, including in each instance: (1) the purpose of the charter and the Minister who authorized it; (2) the name of the individual or company who provided the charter service: (3) the total cost of the charter and the name of the department, agency or Crown corporation to which it was charged; (4) the date of the flight; (5) all destinations on the flight; (6) the names of each MLA or government employee on the flight, (7) the number of family members of MLAs on each flight.

A debate arising, it was moved by the Hon. Mr. Hodgins, seconded by the Hon. Mr. McLeod, in amendment thereto:

That all the words after the word "instance" be deleted and the following substituted therefor:

(1) the date of the flight; (2) the charter company; (3) the number of passengers on the flight; (4) the destination of the flight; and, (5) the Minister who authorized the flight, with the exception of the Department of Health's Air Ambulance, Medical Services Division, Northern Health Services and Saskatchewan Hearing Aid Plan programs, and the Department of Justice's Northern Circuit Points Flights for which the following summary information is to be provided for each Department: (a) the purpose of the aircraft charters for the program; (b) the names of the individuals or companies who provided charter aircraft services during the period of this return; (c) the total amount paid to each individual or company for chartered services during the period of the return; (d) the total number of flights chartered by each of the above departmental programs during the period of this return.

Question on the amendment put and agreed to, on Division. Question on the motion as amended put and agreed to.

Moved by Ms. Atkinson: That an Order of the Assembly do issue for a Return (No. 9) showing:

For the period July 11, 1989, to the date this return was ordered, a detailed list of the flights taken by the Government of Saskatchewan's executive aircraft including in each instance: (1) the purpose of the flight and the Minister who authorized it; (2) the date of the flight; (3) all destination points of the flight; (4) to which department, agency, or corporation the cost of the flight was charged, and the amount of the charge; (5) the name of each MLA on the flight; (6) the name of each government employee on the flight; (7) the number of family members of MLAs on each flight; (8) the total number of persons on each flight.

A debate arising, it was moved by the Hon. Mr. Hodgins, seconded by the Hon. Mr. McLeod, in amendment thereto:

That all the words after the word "instance" be deleted and the following substituted therefor: (1) the date of the flight and flight number; (2) the destination of the flight; (3) who authorized the flight; (4) the senior official on board the flight; (5) the number of passengers on the flight."

Question on the amendment put and agreed to, on Division.

Question on the motion as amended put and agreed to.

Moved by Mr. Shillington: That an Order of the Assembly do issue for a Return (No. 10) showing:

For the period April 1, 1989, to the date this return was ordered, the full amounts paid by the Saskatchewan Property Management Corporation in rental and any other associated fees for all of the Province's Trade Office Properties in Hong Kong, London, New York, Ottawa, Geneva and Minneapolis.

Question being put, it was agreed to.

Moved by Mr. Solomon: That an Order of the Assembly do issue for a Return (No. 12) showing:

The Provincial Government's expenditure for the 1989/1990 annual operational budget for all of the Province's Trade offices in Hong Kong, London, New York, Ottawa, Geneva and Minneapolis.

Question being put, it was agreed to.

At 11:23 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Wednesday at 2:00 o'clock p.m.

## Wednesday, June 20, 1990

(65th Day)

2:00 o'clock p.m.

**PRAYERS** 

According to Order, the Clerk having favourably reported on the same pursuant to Rule 11(7), the following Petition was read and received:

Of certain residents of the Province of Saskatchewan humbly praying that your Honourable Assembly may be pleased to urge the Provincial Government to prevent the building of nuclear reactors in Saskatchewan.

(Sessional Paper No. 126)

The following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 50—An Act to amend The Teachers' Superannuation Act (Hon. Mr. Meiklejohn)

Moved by the Hon. Mr. Lane: That Bill No. 48—An Act to amend The Court of Appeal Act—be now read a second time.

A debate arising, it was on motion of Mr. Koskie, adjourned.

Moved by the Hon. Mr. Lane: That Bill No. 49—An Act to amend The Queen's Bench Act—be now read a second time.

A debate arising, it was on motion of Mr. Koskie, adjourned.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Lane: That Bill No. 45—An Act to amend The Land Titles Act—be now read a second time.

The debate continuing and the question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Wolfe: That Bill No. 47—An Act respecting the Saskatchewan Association of Speech-Language Pathologists and Audiologists—be now read a second time.

The debate continuing and the question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly, according to Order, resolved itself into a Committee of the Whole.

The following Bills were reported without amendment, read the third time and passed.

Bill No. 29—An Act to amend The Crown Minerals Act

Bill No. 40—An Act to amend The Dangerous Goods Transportation Act

Bill No. 41—An Act to amend The Highway Traffic Act

Bill No. 37—An Act to amend The Cost of Credit Disclosure Act

On motion of the Hon. Mr. Hodgins, seconded by the Hon. Mr. McLeod, by leave of the Assembly:

Ordered, That notwithstanding Rule 3(3), this Assembly shall continue to meet this day until 10:00 o'clock p.m. with a recess from 5:00 o'clock p.m. until 7:00 o'clock p.m.

The Assembly, according to Order, resolved itself into the Committee of Finance.

The following Resolutions were adopted:

## CONSOLIDATED FUND

#### **SUPPLEMENTARY ESTIMATES 1989-90**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990, the following sums:

#### **BUDGETARY EXPENDITURE**

Saskatchewan Housing Corp	\$ 37,336,000
Saskatchewan Property Management Corp	\$ 300,000

## **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sums:

#### **BUDGETARY EXPENDITURE**

Indian and Native Affairs Secretariat  Environment and Public Safety  Saskatchewan Housing Corp.  Saskatchewan Property Management Corp.	\$ \$ \$	4,545,800 11,943,100 65,033,400 4,282,400	
LOAN, INVESTMENT AND DEPOSIT ACTIVITY			
Saskatchewan Property Management Corp (Statutory)	\$	182,100,000	
B			

Progress was reported and the Committee given leave to sit again.

## Returns, Reports and Papers Tabled

The following Paper was laid upon the Table:

By the Hon. Mr. Hodgins:

Annual Report of the Members of the Legislative Assembly Superannuation Fund for the year ended March 31, 1989.

(Sessional Paper No. 127)

At 11:25 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Thursday at 2:00 o'clock p.m.

# Thursday, June 21, 1990

(66th Day)

2:00 o'clock p.m.

#### **PRAYERS**

Mr. Hopfner presented the Second Report of the Special Committee on Regulations.

(Sessional Paper No. 128)

On motion of Mr. Hopfner, seconded by Mr. McLaren: Ordered, That the Second Report of the Special Committee on Regulations be now concurred in.

The Assembly, according to Order, resolved itself into the Committee of Finance.

The following Resolutions were adopted:

### CONSOLIDATED FUND

## **SUPPLEMENTARY ESTIMATES 1989-90**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990, the following sums:

#### **BUDGETARY EXPENDITURE**

Finance ...... \$ 19,200,000

## **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sums:

#### **BUDGETARY EXPENDITURE**

Finance	\$ 98,931,000
Finance—Servicing the Public Debt Gov't Share	\$ 493,400,000
(Statutory)	, ,

#### LOAN, INVESTMENT AND DEPOSIT ACTIVITY

Municipal Financing Corporation	\$ 30,000,000
(Statutory)	

#### **DEBT REDEMPTION, SINKING FUND AND INTEREST PAYMENTS**

Finance—Debt Redemption	\$ 817,881,300
(Statutory) Finance—Sinking Fund Payment	\$ 2,370,000

## SASKATCHEWAN HERITAGE FUND

#### **SUPPLEMENTARY ESTIMATES 1989-90**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990, the following sum:

#### LOANS, ADVANCES AND INVESTMENTS

#### **Resources Division**

Finance \$	3	,525,600
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### MAIN ESTIMATES 1990-91

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sum:

#### **BUDGETARY EXPENDITURE**

#### Resources Division Ordinary Expenditure

Finance ...... \$ 700,000,000

Progress was reported and the Committee given leave to sit again.

The Assembly, according to Order, resolved itself into a Committee of the Whole.

During consideration of Bill No. 35—An Act to amend The Income Tax Act, it was moved by the Hon. Mr. Hepworth:

That section 6 of the printed Bill be struck out and substitute the following:

6 Subclause 7.1(1)(c)(i) is repealed and the following substituted: "(i) was incorporated after March 26, 1986 and before April 1, 1992; and".

The question being put, it was agreed to.

During consideration of Bill No. 34—An Act to amend The Child and Family Services Act, it was moved by the Mr. Prebble:

That section 2 of the printed Bill be amended by adding immediately after the words "as if the parent was 18 years of age" the following words:

if that parent has first been offered independent legal advice and independent counselling before signing the voluntary committal form.

A debate arising and the question being put, it was negatived, on Division.

During consideration of Bill No. 4—An Act respecting the Consequential Amendments to Certain Acts resulting from the enactment of the Child and Family Services Act, it was moved by the Hon. Mr. Neudorf:

That section 3 of the printed Bill be amended by striking out subsection (2) and substituting the following:

- (2) Clause 2(b) is repealed and the following substituted: children (b) "children" includes:
  - (i) a child adopted pursuant to *The Family Services Act*, being chapter F-7 of *The Revised Statutes of Saskatchewan*, 1978:
  - (ii) a child:
    - (A) adopted; or
    - (B) with respect to whom a simple order of adoption is recognized;

pursuant to The Adoption Act; or

(iii) a child adopted pursuant to an order of adoption granted according to the law of any other jurisdiction that has, pursuant to section 26 of *The Adoption Act*, the same effect in Saskatchewan as an order of adoption pursuant to that Act'".

The question being put, it was agreed to.

During consideration of Bill No. 33—An Act respecting the Administration of Young Offenders' Services, it was moved by Mr. Prebble:

That section 10 of the printed Bill be amended by adding immediately after the words "who is held in custody" the following words:

and wherever there is a lack of separate facilities, the minister shall make every effort to cause to be established separate facilities to allow young persons to be held separate and apart from any adult who is held in custody.

Mr. Chairman ruled the amendment out of order on the grounds that it was a money amendment that required the Crown recommendation.

The debate continuing on Bill No. 33, it was moved by Mr. Prebble:

That section 12 of the printed Bill be amended as follows:

- (a) By striking out the words "or supposed exercise" in the ninth line; and
- (b) By striking out the words "or supposed performing" in the tenth and eleventh lines.

A debate arising and the question being put, it was negatived.

During consideration of Bill No. 19—An Act respecting the Promotion, Development, Control and Regulation of the Production and Marketing of Agricultural Products and Certain Amendments to Certain Acts resulting from the enactment of this Act, it was moved by the Hon. Mr. Martens:

That section 7 of the printed Bill be amended by striking out subsections (7) and (8) and substituting the following:

- (7) If the Lieutenant Governor in Council decides that the proposed plan warrants consideration, the Lieutenant Governor in Council may, by order, direct that a vote of producers be conducted:
  - (a) in that manner; and
  - (b) at that time and place;

that the Lieutenant Governor in Council may direct in the order.

- (8) Where a vote is conducted pursuant to subsection (7) and more than 50% of the producers, as defined in the proposed plan, within the area to which the proposed plan is to apply, vote in favour of the establishment of the plan, the Lieutenant Governor in Council may, by regulation:
  - (a) establish the plan as proposed;
  - (b) appoint the interim board named in the plan;
  - (c) vest in the board those powers that were proposed to be exercised
  - by the board in the proposed plan; and
  - (d) prescribe the date on which:
    - (i) the plan is to take effect; and
    - (ii) the interim board named in the plan is to take office.

That section 8 of the printed Bill be amended by striking out subsections (7) and (8) and substituting the following:

- (7) If the Lieutenant Governor in Council decides that the proposed plan warrants consideration, the Lieutenant Governor in Council may, by order, direct that a vote of producers be conducted:
  - (a) in that manner; and
  - (b) at that time and place;

that the Lieutenant Governor in Council may direct in the order.

- (8) Where a vote is conducted pursuant to subsection (7) and more than 50% of the producers, as defined in the proposed plan, within the area to which the proposed plan is to apply, vote in favour of the establishment of the plan, the Lieutenant Governor in Council may, by regulation:
  - (a) establish the plan as proposed;
  - (b) appoint the interim board named in the plan;
  - (c) vest in the board those powers that were proposed to be exercised
  - by the board in the proposed plan; and
  - (d) prescribe the date on which:
    - (i) the plan is to take effect; and
    - (ii) the interim board named in the plan is to take office.

That subclause 12(6)(c)(ii) be amended by striking out "plan" and substituting "the plan".

That section 13 of the printed Bill be amended as follows:

- (a) By striking out "subsection (7)" in Clause 13(6)(a) and substituting "subsection (9)"; and
- (b) By Striking out Subsections (7), (8) and (9) and substituting the following:
- (7) The Lieutenant Governor in Council may:
  - (a) propose an amendment to a plan established pursuant to section 7 or 8;
  - (b) direct that a vote of producers, as defined in the plan, be conducted:
    - (i) in that manner; and
    - (ii) at that time and place:

that the Lieutenant Governor in Council may order; and

- (c) where a vote is directed pursuant to clause (b), fix:
  - (i) the minimum number of votes required to be cast; or
  - (ii) the percentage of the producers eligible to vote in accordance with the plan who are required to vote;

in order for the vote to be valid.

- (8) Where:
  - (a) a vote is conducted pursuant to subsection (6) or (7); and
  - (b) not less than 60% of the producers, as defined in the plan, within the area to which the proposed amendment to the plan is to apply who vote on the question of whether or not the plan should be amended, vote in favour of the amendment of the plan;

the Lieutenant Governor in Council may, by regulation:

- (c) amend the plan as proposed; and
- (d) prescribe the date on which the amendment is to take effect.
- (9) Where the Lieutenant Governor in Council decides that a proposed amendment warrants consideration and the proposed amendment purports to:
  - (a) vest in or remove from a development or marketing board the power to:
    - (i) collect check-offs that are not refundable to producers on request;
    - (ii) limit the quantity of an agricultural product that may be produced or sold by a producer; or
    - (iii) require producers to sell an agricultural product through a specific agency;
  - (b) extend the exercise of any of the powers mentioned in clause (a) to producers who were not previously subject to the exercise of those powers; or
  - (c) remove the exercise of any of the powers mentioned in clause (a) from producers who were previously subject to the exercise of those powers;

the Lieutenant Governor in Council shall direct that a vote of producers, as defined in the plan, be conducted in that manner and at that time and

place that the Lieutenant Governor in Council may order.

- "(10) Where a vote is conducted pursuant to subsection (9) and more than 50% of the producers, as defined in the plan, within the area to which the proposed amendment is to apply, vote in favour of the amendment of the plan, the Lieutenant Governor in Council may, by regulation:
  - (a) amend the plan as proposed; and
  - (b) prescribe the date on which the amendment is to take effect.

That section 14 of the printed Bill be amended by striking out subsections (2) and (3) and substituting the following:

- (2) Where the Lieutenant Governor in Council orders a vote pursuant to subsection (1) with respect to a development commission, the Lieutenant Governor in Council, by order, may:
  - (a) fix:
    - (i) the minimum number of votes required to be cast; or
    - (ii) the percentage of the producers eligible to vote in accordance with the plan who are required to vote;

in order for the vote to be valid; and

- (b) determine:
  - (i) the manner in which; and
  - (ii) the time and place at which;

the vote is to be conducted.

- (3) If on the holding of a vote pursuant to subsection (2), more than 50% of the producers who vote vote in favour of the disestablishment of the plan, the Lieutenant Governor in Council may, by regulation:
  - (a) repeal the regulations that established the plan; and
  - (b) prescribe transitional provisions to effect the disestablishment of the plan.
- "(4) Where the Lieutenant Governor in Council orders a vote pursuant to subsection (1) with respect to a development board or a marketing board, the Lieutenant Governor in Council, by order, may determine:
  - (a) the manner in which; and
  - (b) the time and place at which;

the vote is to be conducted.

- "(5) If on the holding of a vote pursuant to subsection (4), more than 50% of the producers as defined in the plan, within the area to which the plan applies, vote in favour of the disestablishment of the plan, the Lieutenant Governor in Council may, by regulation:
  - (a) repeal the regulations that established the plan; and
  - (b) prescribe transitional provisions to effect the disestablishment of the plan.

That section 34 of the printed Bill be struck out and substitute the following: 34(1) Every plan established for the promotion, control and regulation within Saskatchewan of the marketing of any agricultural product pursuant to *The Natural Products Marketing Act*, as that Act existed on the day before the coming into force of this Act is hereby continued.

## (2) The:

(a) board within the meaning of *The Pulse Crop Development Plan Regulations*, being chapter N-3 Reg 7 of *The Revised Regulations of Saskatchewan*;

(b) Sheep Development Board established by *The Sheep Development Plan Regulations*, being chapter N-3 Reg 3 of *The Revised Regulations*, described by the stable of the

Regulations of Saskatchewan; and

(c) Saskatchewan Vegetable Marketing and Development Board established by *The Vegetable Marketing and Development Plan Regulations*, being chapter N-3 Reg 2 of *The Revised Regulations of Saskatchewan*;

are hereby continued as development boards and are subject to this Act as if they had been established as development boards pursuant to this Act.

### (3) The:

- (a) board within the meaning of *The Pork Producers' Marketing Plan Regulations*, being chapter N-3 Reg 5 of *The Revised Regulations of Saskatchewan*:
- (b) Saskatchewan Broiler Hatching Egg Producers' Marketing Board established by *The Broiler Hatching Egg Marketing Plan Regulations*, being chapter N-3 Reg 1 of *The Revised Regulations of Saskatchewan*;
- (c) Saskatchewan Chicken Marketing Board continued by Saskatchewan Regulations 387/78;
- (d) Saskatchewan Commercial Egg Producers' Marketing Board continued by Saskatchewan Regulations 270/76; and
- (e) Saskatchewan Turkey Producers' Marketing Board continued by Saskatchewan Regulations 275/75;

are hereby continued as marketing boards and are subject to this Act as if they had been established as marketing boards pursuant to this Act.

The amendments were agreed to.

The following Bills were reported without amendment, read the third time and passed:

Bill No. 27—An Act to amend The Labour-sponsored Venture Capital Corporations Act

Bill No. 38—An Act to amend The Municipal Employees' Superannuation Act

Bill No. 34-An Act to amend The Child and Family Services Act

Bill No. 33—An Act respecting the Administration of Young Offenders' Services

Bill No. 47—An Act respecting the Saskatchewan Association of Speech-Language Pathologists and Audiologists

The following Bills were reported with amendment, considered as amended, and by leave of the Assembly, read the third time and passed:

Bill No. 35-An Act to amend The Income Tax Act

Bill No. 4—An Act respecting the Consequential Amendments to Certain Acts resulting from the enactment of the Child and Family Services Act

Bill No. 19—An Act respecting the Promotion, Development, Control and Regulation of the Production and Marketing of Agricultural Products and Certain Amendments to Certain Acts resulting from the enactment of this Act

The Hon. Mr. Meiklejohn, a member of the Executive Council, having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, moved: That Bill No. 50—An Act to amend The Teachers' Superannuation Act—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly, according to Order, resolved itself into the Committee of Finance.

Progress was reported and the Committee given leave to sit again.

## Returns, Reports and Papers Tabled

The following Papers were laid upon the Table:

By the Hon. Mr. Hepworth:

Annual Report and Financial Statements of the Saskatchewan Public Service Superannuation Board for the fiscal year ended March 31, 1989.

(Sessional Paper No. 129)

Annual Report of the Public Employees (Government Contributory) Superannuation Plan for the fiscal year ended March 31, 1988.

(Sessional Paper No. 130)

Annual Report of the Public Employees (Government Contributory) Superannuation Plan for the fiscal year ended March 31, 1987.

(Sessional Paper No. 131)

By the Hon. Mr. Lane:

Annual Report of the Judges of the Provincial Court Superannuation Fund for the year ended March 31, 1989.

(Sessional Paper No. 132)

At 11:33 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Friday at 10:00 o'clock a.m.

# Friday, June 22, 1990

(67th Day)

10:00 o'clock a.m.

#### **PRAYERS**

The following petition was presented and laid upon the Table: By Mr. Pringle—Of certain residents of the Province of Saskatchewan.

Moved by the Hon. Mr. Lane, seconded by the Hon. Mrs. Smith:

That an Humble Address be presented to Her Honour the Lieutenant Governor recommending that Kenneth W. Acton of Caronport in the Province of Saskatchewan, be appointed member of the Public and Private Rights Board effective July 1, 1990, under section 6 of *The Expropriation Procedure Act*, being chapter E-16 of the *Revised Statutes of Saskatchewan*, 1978.

A debate arising and the question being put, it was agreed to.

The Assembly, according to Order, resolved itself into a Committee of the Whole.

Progress was reported.

The Assembly, according to Order, resolved itself into the Committee of Finance.

During consideration of item 1 of the Estimates for Executive Council, it was moved by Mr. Romanow:

That this Assembly condemns the Government of Saskatchewan because of its refusal to release the detailed financial arrangements between the Government and Cargill Grain, with respect to the Cargill fertilizer plant which is primarily financed by the province.

Mr. Chairman ruled the motion out of order on the grounds that substantive motions are not permitted in Committee of Finance and referred Members to the Appendix to the Rules and Procedures of the Legislative Assembly of Saskatchewan, p. 2.

The following Resolution was adopted:

## CONSOLIDATED FUND

#### MAIN ESTIMATES 1990-91

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sum:

#### **BUDGETARY EXPENDITURE**

Executive Council ..... \$ 5,606,200

Progress was reported and the Committee given leave to sit again.

The Assembly, according to Order, again resolved itself into a Committee of the Whole.

During consideration of Bill No. 45—An Act to amend The Land Titles Act, it was moved by the Hon. Mr. Lane:

That Clause 69(m) of the Act as being enacted by Section 3 of the printed Bill be amended by adding, "only so long as Saskatchewan Energy Corporation remains a wholly owned subsidiary of an agent of the Crown and Provincial Gas Limited remains a wholly owned subsidiary of Saskatchewan Energy Corporation." after "situated" where it appears for the second time. The question being put, it was agreed to.

During consideration of Bill No. 43—An Act respecting Police Services, it was moved by the Hon. Mr. Lane:

That clause 24(1)(b) of the printed Bill be amended by adding "Royal Canadian Mounted Police be used in any municipality to provide adequate policing services;" after "services of the".

That clause 28(1)(b) of the printed Bill be struck out and substitute the following:

- (b) where the region to be policed pursuant to the agreement includes an area described in section 20 that is not within the geographical limits of those municipalities, enter into an agreement with the minister and:
  - (i) if the area is a rural municipality within the meaning of *The* Rural Municipality Act, 1989, with the minister responsible for the administration of that Act; and
  - (ii) if the area is:
  - (A) a municipality that has a population of less than 500; or (B) in the Northern Saskatchewan Administration District other than in a town within the meaning of The Northern Municipalities Act that has a population of at least 500; with the minister responsible for the administration of The

Urban Municipality Act, 1984;

on behalf of the Government of Saskatchewan to have one regional police service provide policing services in those municipalities and in that area.".

That section 48 of the printed Bill be amended as follows:

- (a) By striking out "Subject to subsection (4), where" in Subsection (2) and substituting "Where";
- (b) By striking out "Where" in Subsection (3) and substituting "Subject to subsection (4), where".

That section 58 of the printed Bill be amended as follows:

- (a) By striking out "or" after Clause (1)(h);
- (b) By adding "or" after Clause (1)(i);
- (c) By striking out "or" after Clause (2)(e); and
- (d) By adding "or" after Clause (2)(f).

That subsection 65(3) of the printed Bill be amended by striking out "in writing".

That section 69 of the printed Bill be amended as follows:

- (a) By striking out "appeal" where it appears for the second time in Subsection (2) and substituting "application";
- (b) By striking out "leave to appeal" in Clause (4)(a) and substituting "permission to appeal".

That subsection 70(9) of the printed Bill be amended by striking out "oath" and substituting "oath or affirmation".

That clause 81(a) of the printed Bill be amended by striking out "section 69" and substituting "section 71".

That subsection 83(6) of the printed Bill be amended as follows:

- (a) By striking out "concilliation" wherever it appears and substituting in each case "conciliation"; and
- (b) By striking out "concilliator" and substituting "conciliator".

That subsection 84(3) of the printed Bill be struck out and substitute the following:

"(3) Each party, within seven days after agreeing to refer a matter to a board of arbitration pursuant to subsection (1), shall nominate its representative and shall immediately notify the other party of the person nominated, and the two persons so nominated shall meet and agree on the third member who shall be the chairperson of the board of arbitration within five days after those notifications have been given."

That section 87 of the printed Bill be amended as follows:

- (a) By striking out "recorded with the" in the portion of Section 87 that precedes Clause (a); and
- (b) By adding "recorded with the" before "minister responsible" where it appears for the first time in Clause (a).

That section 91 of the printed Bill be amended by striking out "section 87, 88 or 89" and substituting "section 88, 89 or 90".

The amendments were agreed to.

Moved by Mr. Koskie:

That section 93 of the printed Bill be amended by striking out "is proven on a balance of probabilities" and substituting "is proven beyond a reasonable doubt".

The question being put, it was negatived, on Division.

Moved by the Hon. Mr. Lane:

That section 97 of the printed Bill be amended by striking out "section 95" in the portion of section 97 that precedes clause (a) and substituting "section 96".

That clause 100(a) of the printed Bill be amended by adding "in subsection (5)" after "The Police Act."

That clause 104(a) of the printed Bill be amended by adding "in subsection (4)" after "The Police Act."

The amendments were agreed to.

During consideration of Bill No. 21—An Act to amend The Education Act, it was moved by the Hon. Mr. Meiklejohn:

That section 8 of the printed Bill be struck out and substitute the following:

8 Subsection 144.1(1) is amended by striking out "in a high school" and substituting "in a school"

The question being put, it was agreed to.

The following Bills were reported without amendment, read the third time and passed.

Bill No. 46—An Act to amend The Statute Law

Bill No. 50-An Act to amend The Teachers' Superannuation Act

The following Bills were reported with amendment, considered as amended, and by leave of the Assembly, read the third time and passed.

Bill No. 45—An Act to amend The Land Titles Act

Bill No. 43—An Act respecting Police Services

Bill No. 21-An Act to amend The Education Act

The Assembly, according to Order, again resolved itself into the Committee of Finance.

The following Resolutions were adopted:

## CONSOLIDATED FUND

## **SUPPLEMENTARY ESTIMATES 1989-90**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1990, the following sums:

### **BUDGETARY EXPENDITURE**

Provincial Auditor	105,000
Legislation (Ombudsman)	\$ 20,100
Saskatchewan Gaming Commission	\$ 556,000

### **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31st, 1991, the following sums:

#### **BUDGETARY EXPENDITURE**

Provincial Auditor	\$ 3,050,000
Legislation (Ombudsman)	\$ 706,100
Saskatchewan Gaming Commission	\$ 2,170,000

#### LOAN, INVESTMENT AND DEPOSIT ACTIVITY

Crown Investments Corporation	\$ 263,900,000
Saskatchewan Telecommunications	\$ 75,000,000
Saskatchewan Power Corporation	\$ 250,000,000
Saskatchewan Economic Development Corp (Statutory)	\$ 97,500,000

Summary of Resolutions adopted:

### CONSOLIDATED FUND

### **SUPPLEMENTARY ESTIMATES 1989-90**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31, 1990, the following sums:

# **BUDGETARY EXPENDITURE**

1.	For Agriculture and Food—Ordinary Expenditure	\$ 10,183,000	
2.	For Agriculture and Food Agriculture Development Fund	22,853,400	
3.	For Consumer and Commercial Affairs	432,000	
4.	For Culture, Multiculturalism and Recreation	7,630,200	
5.	For Economic Development and Tourism	1,489,800	
6.	For Education—Ordinary Expenditure	8,665,000	
7.	For Energy and Mines	531,000	
8.	For Family Foundation	541,700	
9.	For Finance	19,200,000	
10.	For Health	30,129,000	
11.	For Highways and Transportation— Ordinary Expenditure	1,665,000	
12.	For Legislation	20,100	
13.	For Northern Affairs Secretariat	392,000	
14.	For Parks and Renewable Resources	53,094,700	
15.	For Provincial Auditor	105,000	
16.	For Provincial Secretary	340,000	
17.	For Saskatchewan Crop Insurance Corporation	9,450,000	
18.	For Saskatchewan Gaming Commission	556,000	
19.	For Saskatchewan Housing Corporation	37,336,000	
20.	For Saskatchewan Municipal Board	115,000	
21.	For Saskatchewan Property Management Corporation	300,000	
22.	For Saskatchewan Research Council	168,400	
23.	For Saskatchewan Water Corporation	7,287,000	
24.	For Seniors' Secretariat	9,005,500	
25.	For Women's Secretariat	399,600	
LOANS, ADVANCES AND INVESTMENTS			
26.	For Saskatchewan Crop Insurance Corporation	210,000,000	

# **CONSOLIDATED FUND**

## **MAIN ESTIMATES 1990-91**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31, 1991, the following sums:

## **BUDGETARY EXPENDITURE**

1.	For Agriculture and Food—Ordinary Expenditure	\$133,063,300
2.	For Agriculture and Food— Agricultural Development Fund	29,880,500
3.	For Consumer and Commercial Affairs	5,091,100
4.	For Culture, Multiculturalism and Recreation	21,071,500
5.	For Economic Diversification and Investment Fund	31,389,200
6.	For Economic Diversification and Trade	27,239,500
7.	For Education—Ordinary Expenditure	873,418,100
8.	For Education—Education Development Fund	14,500,000
9.	For Energy and Mines	13,302,400
10.,	For Environment and Public Safety	11,943,100
11.	For Executive Council	5,606,200
12.	For Family Foundation	1,288,500
13.	For Finance	98,931,000
14.	For Health	1,507,262,700
15.	For Highways and Transportation— Ordinary Expenditure	123,256,800
16.	For Highways and Transportation— Capital Expenditure	109,340,000
17.	For Human Resources, Labour and Employment	13,434,700
18.	For Indian and Native Affairs Secretariat	4,545,800
19.	For Justice	148,128,800
20.	For Legislation	706,100
21.	For New Careers Corporation	5,736,700
22.	For Northern Affairs Secretariat	560,000
23.	For Parks and Renewable Resources	72,866,500
24.	For Provincial Auditor	3,050,000

25.	For Provincial Secretary	3,696.800	
26.	For Public Service Commission	0,765,300	
27.	For Rural Development—Ordinary Expenditure	-7,080,200	
28.	For Rural Development—Capital Expenditure	500,000	
29.	For Saskatchewan Crop Insurance Corporation	43,316,900	
30.	For Saskatchewan Gaming Commission	2,170,000	
31.	For Saskatchewan Housing Corporation	65,033,400	
32.	For Saskatchewan Municipal Board	867,300	
33.	For Saskatchewan Property Management Corporation	4,282,400	
34.	For Saskatchewan Research Council	5,735,800	
35.	For Saskatchewan Water Corporation	10,838,200	
36.	For Seniors' Secretariat	19,513,900	
37.	For Social Services	381,938,500	
38.	For Department of Telephones	3,569,700	
39.	For Urban Affairs	84,216,600	
40.	For Women's Secretariat	539,600	
LOANS, ADVANCES AND INVESTMENTS			
41.	For Education	45,000,000	
42.	For Urban Affairs	675,000	

# SASKATCHEWAN HERITAGE FUND

## **SUPPLEMENTARY ESTIMATES 1989-90**

Resolved, That there be granted to Her Majesty for the twelve months ending March 31, 1990, the following sums:

## **BUDGETARY EXPENDITURE**

## **Resources Division**

1.	For Energy and Mines	. \$	805,000
	LOANS, ADVANCES AND INVESTMENTS		
	Resources Division		
2	For Finance	ď.	3 535 600

## SASKATCHEWAN HERITAGE FUND

### MAIN ESTIMATES 1990-91

Resolved, That there be granted to Her Majesty for the twelve months ending March 31, 1991, the following sums:

### **BUDGETARY EXPENDITURE**

#### Resources Division

1.	For Energy and Mines	\$	950,000
2.	For Finance	700	0,000,000
	<b>Energy Security Division</b>		
3.	For Energy and Mines		25,000
	Agricultural Division		
4.	For Agriculture and Food	24	4,280,000
5.	For Rural Development		650,000
LOANS, ADVANCES AND INVESTMENTS			
Energy Security Division			
6.	For Energy and Mines	64	4,500,000
	Agricultural Division		
7.	For Rural Development		900,000

Resolved, That towards making good the supply granted to Her Majesty on account of certain expenses of the public service for the fiscal year ending March 31, 1990, the sum of four hundred and thirty-one million, eight hundred and eighty-nine thousand, four hundred dollars be granted out of the Consolidated Fund.

Resolved, That towards making good the supply granted to Her Majesty on account of certain expenses of the public service for the fiscal year ending March 31, 1991, the sum of two billion, nine hundred and eighteen million, nine hundred and forty-six thousand, nine hundred dollars be granted out of the Consolidated Fund.

Resolved, That towards making good the supply granted to Her Majesty on account of certain expenses of the public service for the fiscal year ending March 31, 1990, the sum of four million, three hundred and thirty thousand, six hundred dollars be granted out of the Saskatchewan Heritage Fund.

Resolved, That towards making good the supply granted to Her Majesty on account of certain expenses of the public service for the fiscal year ending March 31, 1991, the sum of five hundred and ninety-three million, four hundred and seventy-eight thousand, seven hundred dollars be granted out of the Saskatchewan Heritage Fund.

The said Resolutions were reported, read twice and agreed to, and the Committee given leave to sit again.

Moved by the Hon. Mr. Hepworth, by leave of the Assembly: That Bill No. 51—An Act for granting to Her Majesty certain sums of Money for the Public Service for the Fiscal Years ending respectively on March 31, 1990 and March 31, 1991—be now introduced and read the first time.

Question being put, it was agreed to and the said Bill was, accordingly, read the first time.

By leave of the Assembly and under Rule 48(2), the Hon. Mr. Hodgins moved that Bill No. 51 be now read a second and third time and passed under its title.

A debate arising and the question being put, it was agreed to and the said Bill was, accordingly, read a second and third time and passed.

On motion of the Hon. Mr. Hodgins, seconded by the Hon. Mr. Neudorf, by leave of the Assembly:

Ordered, That when this Assembly adjourns at the end of this sitting day, it shall stand adjourned to a date and time set by Mr. Speaker upon the request of the Government and that Mr. Speaker shall give each Member seven clear days notice, if possible, by registered mail of such date and time.

7:05 o'clock p.m.

Her Honour the Lieutenant Governor entered the Chamber and took her seat upon the Throne.

Mr. Speaker addressed Her Honour:

### MAY IT PLEASE YOUR HONOUR:

This Legislative Assembly at its present Session has passed several Bills which, in the name of the Assembly, I present to Your Honour and to which Bills I respectfully request your Honour's Assent.

The Clerk of the Assembly then read the titles of the Bills that had been passed severally as follows:

- 31 An Act to amend The Urban Municipality Act, 1984
- 32 An Act to amend The Local Government Election Act
- 3 An Act respecting Custody of, Access to and Guardianship of Property of Children, Child Status and Parentage and Related Matters
- 5 An Act respecting Child and Spousal Maintenance and Consequential Amendments resulting therefrom
- 6 An Act to amend The Dependants' Relief Act
- 10 An Act respecting the Manufacture, Sale, Use, Consumption, Collection, Storage, Recycling and Disposal of Ozone-depleting Substances and Products
- 12 An Act to amend The Municipal Hail Insurance Act
- 15 An Act to amend The Saskatchewan Embalmers Act

22	An Act to establish the Saskatchewan Communications Network Corporation
24	An Act to amend The Municipal Revenue Sharing Act
30	An Act respecting the Saskatchewan Heritage Foundation
30	
36	An Act respecting a Report on the State of the Environment
7	An Act to amend The Intestate Succession Act
8	An Act respecting the Survival of Certain Causes of Action
25	An Act to amend The Provincial Court Act
39	An Act respecting Summary Offences Procedure and Certain consequential amendment resulting from the enactment of this Act
42	An Act respecting the Legal Profession, the Law Foundation and the Law Society of Saskatchewan
29	An Act to amend The Crown Minerals Act
37	An Act to amend The Cost of Credit Disclosure Act
40	An Act to amend The Dangerous Goods Transportation Act
41	An Act to amend The Highway Traffic Act
4	An Act respecting the Consequential Amendments to Certain Acts resulting from the enactment of the Child and Family Services Act
19	An Act respecting the Promotion, Development, Control and Regulation of the Production and Marketing of Agricultural Products and Certain Amendments to Certain Acts resulting from the enactment of this Act
27	An Act to amend The Labour-sponsored Venture Capital Corporations Act
33	An Act respecting the Administration of Young Offenders' Services
34	An Act to amend The Child and Family Services Act
35	An Act to amend The Income Tax Act
38	An Act to amend The Municipal Employees' Superannuation Act
47	An Act respecting the Saskatchewan Association of Speech-Language Pathologists and Audiologists
21	An Act to amend The Education Act
43	An Act respecting Police Services
<b>4</b> 5	An Act to amend The Land Titles Act

46

50

An Act to amend The Statute Law

An Act to amend The Teachers' Superannuation Act

The Royal Assent to these Bills was announced by the Clerk:

"In Her Majesty's name, Her Honour the Lieutenant Governor doth assent to these Bills."

Mr. Speaker then said:

### MAY IT PLEASE YOUR HONOUR:

This Legislative Assembly has voted the supplies required to enable the Government to defray the expenses of the Public Service. In the name of the Assembly I present to Your Honour the following Bill, to which Bill I respectfully request Your Honour's Assent:

The Clerk of the Assembly then read the title of the Bill that had been passed as follows:

An Act for granting to Her Majesty certain sums of Money for the Public Service for the Fiscal Year ending on March 31, 1990 and March 31, 1991.

The Royal Assent to this Bill was announced by the Clerk:

"In Her Majesty's name, Her Honour the Lieutenant Governor and thank the Legislative Assembly, accepts their benevolence, and assents to this Bill."

Her Honour then retired from the Chamber.

7:11 o'clock p.m.

## Returns, Reports and Papers Tabled

The following Papers were laid upon the Table:

By the Hon. Mr. Hepworth:

Annual Report of the Saskatchewan Pension Plan for the year ended December 31, 1989.

(Sessional Paper No. 133)

The Assembly adjourned at 7:15 o'clock p.m. on motion of the Hon. Mr. Hodgins to the call of the Chair, pursuant to an Order made this day.

# Thursday, April 11, 1991

(68th Day)

2:00 o'clock p.m.

#### **PRAYERS**

Mr. Speaker informed the Assembly that Nathalie Bellerose, Denise Kinney, Gary Merasty, Adnan Qayyum and Laura Robinson would be pages for this portion of the Session.

According to Order, the Clerk having favourably reported on the same pursuant to Rule 11(7), the following Petition was read and received:

Of certain residents of the Province of Saskatchewan praying that the Legislative Assembly may be pleased to urge the Provincial Government to reverse its decision to relocate the Saskatchewan Liquor Board from its present location in the Market Mall to a new location on Eighth Street, Saskatoon.

(Sessional Paper No. 134)

Mr. Speaker, the Honourable Arnold Tusa, as Chairman of the Special Committee on Rules and Procedures presented the First Report of the Committee which is as follows:

On December 19, 1986 your Committee received an order of reference, which in part, gave instruction to examine such matters as it deems advisable with respect to the rules, procedures, and practices of the Legislative Assembly. The Committee was also instructed to include in its report, drafts of proposed rules to give effect, if adopted by the Assembly, to any change or changes that may be proposed by the Committee.

Among the matters considered by your Committee has been the process for election of Speaker. Saskatchewan, like many jurisdictions in Canada, has a long practice of the Premier nominating the Speaker, from the ranks of the government side of the Assembly, by means of a substantive motion. Unlike most other jurisdictions, however, Saskatchewan does not have a tradition of consultation with the Opposition prior to the Premier making his designation. The process of Members voting for or against the motion constituted what has been traditionally called the election of Speaker. It is worth noting, however, that the process does not stem from the Assembly's standing orders but from a practice inherited from the Canadian House of Commons, which in turn took its practice from Great Britain. In fact, the practice was handed down to the Assembly of the North-West Territories through the statutory stipulation that "The Legislative Assembly on its first assembling after a general election shall proceed with all practicable speed to elect one of its elected members to be speaker." The provision for an elected Speaker was subsequently carried-over from the North-West Territories Act to the Saskatchewan Act of 1905 and then incorporated into successive Legislative Assembly Acts so that it survives today intact, exactly as drafted over 100 years ago.

While the Speaker is technically the choice of the House, it is evident that in current practice the position is awarded at the discretion of the Premier. This being true, it might be asked why the word "elect" remains at all in the Legislative Assembly Act and not simply replaced with the term "appointed". In historical terms the reason Speakers have continued to be elected is to symbolise one of parliament's earliest assertions of independence. In the seventeenth century parliament's struggle with the sovereign for independence came to a climax and it was during this period when the Speaker ceased to be merely the King's minion. To demonstrate its independence, parliament refused to accept the Kings nominee for Speaker and established the right to choose one of its own. Today the election of Speaker continues to be such a fundamental declaration of the parliament's independence that it is repeated at the beginning of each Legislature and is contained in statute. This is the reason why the election of Speaker is so important but it doesn't address the process of election, which has come into question.

It is noteworthy that the model of Saskatchewan's practice for the election of Speaker, the Canadian House of Commons, has in recent times found cause to break with its own tradition. In 1984, a Special Committee on the Reform of the House of Commons proposed that the Speaker should cease to be nominated by the Prime Minister and that he or she should be elected by all Members by secret ballot.

The House of Commons Committee report pointed out that the Speaker is a servant of the whole House, not a servant of the Government nor of the Opposition. The Speaker is not only the House's presiding officer but its head of administration and representative in all matters, with the effect that the Speaker is actually the embodiment of the House's prestige and authority. The Committee concluded that to perform this role, the Speaker must enjoy the full trust and confidence of the House. Therefore, it was recommended that the Office of Speaker would be better served if the House exercised more direct control over the nomination of candidates for the speakership. Accordingly, in 1986, rules and procedures were adopted and the House of Commons elected a Speaker by secret ballot for the first time.

The House of Commons in Ottawa is not the only jurisdiction to elect its Speaker by secret ballot. Since 1937, Australia's House of Representatives Standing Orders have provided procedure for the election of Speaker by secret ballot. More recently the Northwest Territories has elected its Speaker by secret ballot and in 1989, Ontario also adopted rules for the election of Speaker by secret ballot, which were first used in October of 1990. Presently, Newfoundland is considering rules for a similar process.

Your Committee recognizes that in the past Saskatchewan Speakers have worked very hard and successfully to uphold the important tradition of impartiality and dedication to the Legislative Assembly. Nonetheless, it must be also recognized that under present practice the impression of a Speaker's independence is sometimes tarnished by a government's influence in the selection process. In difficult situations, particularly during times when political stakes are high, it is vitally important that the Speaker have the trust and support of all Members. When the manner in which a Speaker came to occupy the chair comes into question, this of course makes the job of Speaker doubly difficult and does nothing for Members' respect for the position. It is your Committee's view that, as rare as such situations might be, the Office of Speaker would be enhanced and better respected if Members had a more direct role in the actual selection of their Speaker.

It is your Committee's view that it is time the independence of the Office of Speaker is enhanced so that the occupant of the Chair is better able to fulfil his or her important duties. Therefore your Committee recommends that the method of selection be changed to provide for a Speaker elected by all Members by secret ballot. The main features of this new process include:

- all Members except Ministers and Leaders of recognized political parties are eligible for election;
- an eligible Member can become a candidate by filing a written declaration with the Clerk;
- the vote would be conducted by secret ballot;

- \* a candidate must receive a majority of votes cast to be elected;
- the Clerk of the Legislative Assembly will preside for the election.

These principles are incorporated in the rules your Committee recommends for adoption, as attached in the Appendix to this report.

#### **APPENDIX**

#### **ELECTION OF SPEAKER**

Election of Speaker first order of business of new Legislature

21.1(1) The Assembly, on its first assembling after a general election, and subsequently at any other time as determined pursuant to sub-rule (2), shall make the election of a Speaker the first order of business, which shall not be interrupted by any other proceeding.

Election of Speakerin case of vacancy

(2) In the case of a vacancy in the Office of Speaker, as a result of death, resignation or otherwise of the incumbent of that Office, the Assembly shall proceed to elect another of its Members to be Speaker.

No Minister or party leader eligible for election (3) No Minister of the Crown, nor party leader, shall be eligible for election to the Office of Speaker.

Election of Speaker takes precedence over other business

(4) The election of a Speaker shall take precedence over all other business and no motion of any kind shall be accepted, and the Assembly shall continue to sit, if necessary, beyond its ordinary hour of daily adjournment, until a Speaker is elected and is installed in the Chair and if the Assembly has continued to sit beyond its ordinary hour of daily adjournment, the Speaker shall thereupon adjourn the Assembly until the next sitting.

Clerk to administer election of Speaker

21.2(1) For the purpose of electing a Speaker, the Clerk of the Assembly, or in the absence of the Clerk of the Assembly another Clerk at the Table, shall administer the election process and shall preside during the election of a Speaker.

Question of privilege or point of order not permitted

(2) During the election of a Speaker, the Clerk of the Assembly shall not be permitted to entertain any question of privilege or point of order.

No debate during election of Speaker

(3) During the election of a Speaker there shall be no debate.

Election of Speaker by secret ballot

21.3 The election of a Speaker shall be conducted by secret ballot as follows:

Member wishing to stand for election to inform Clerk (1) Any Member who wishes to stand for election to the Office of Speaker shall, not later than 5 o'clock p.m. on the day preceding the day on which the election of a Speaker is expected to take place, in writing, so inform the Clerk of the Assembly who shall prepare, in alphabetical order, a list of such Members' names who wish to stand as candidates for election to the Office of Speaker.

Clerk to distribute list of candidates

(2) Before the taking of the first ballot, the Clerk of the Assembly shall affix in the lobbies the list of candidates and shall distribute that list to Members present in the Chamber.

Clerk to declare sole candidate as Speaker (3) If only one Member stands for election to Office of Speaker, or at any stage a withdrawal pursuant to sub-rule (13) leaves only one candidate remaining, the Clerk of the Assembly shall announce in the Chamber that candidate's name and without any vote declare that Member to be elected Speaker.

Ballot papers to be provided by Clerk (4) If there are two or more candidates for election to Office of Speaker, ballot papers shall be provided to Members present in the Chamber, by the Clerks of the Assembly, prior to taking of the ballot.

Marking the ballot paper

(5) Members wishing to indicate their choice for the Office of Speaker shall print on the ballot paper, the first and last name of a candidate whose name appears on the list distributed pursuant to this rule.

Deposit of ballot papers

(6) Members shall deposit their completed ballot papers in a box provided for that purpose on the Table.

Counting of ballot papers

(7) Once all Members wishing to do so have deposited their ballot papers, the votes shall be counted by the Clerks at the Table, and the Clerk of the Assembly, being satisfied as to the accuracy of the count, shall destroy the ballots together with all records of the number of ballots cast for each candidate and all those persons present will in no way divulge the number of ballots cast for any candidate.

Clerk to declare candidate with majority as Speaker

(8) If one candidate receives a majority of the votes cast, the Clerk of the Assembly shall announce the name of that Member as the Speaker.

Subsequent ballots to exclude lowest candidate

(9) If no candidate receives a majority of the votes cast, the name of the candidate having the smallest number of total votes cast shall be excluded from subsequent ballots.

Equality of votes

(10) If every candidate receives the same number of votes, no names shall be excluded from the next ballot.

List of candidates for subsequent ballots

(11) For each subsequent ballot the Clerk of the Assembly shall prepare a list of candidates and affix that list in the lobbies, and distribute it to Members present in the Chamber.

Subsequent ballots

(12) Subsequent ballots shall be conducted in the manner prescribed in sub-rules (4) through (10) and the balloting shall continue, in like manner, until such time as a candidate is elected Speaker upon having received a majority of the votes cast.

Withdrawal of candidate from election

(13) At any time after the result of the first ballot has been declared, but before the commencement of a second or subsequent ballot, a candidate may withdraw from the election, which shall then proceed as if such member had not been nominated.

#### **ANNEXE**

### **ÉLECTION DU PRÉSIDENT**

Première affaire à l'ordre du jour de la nouvelle Assemblée

21.1(1) À la première séance qui suit chaque élection générale et aux autres moments fixés ultérieurement aux termes du paragraphe (2), l'élection du président est la première affaire à l'ordre du jour de l'Assemblée. Aucune autre affaire n'interrompe l'élection.

Vancance de la présidence

(2) En cas de vacance de la présidence, notamment à la suite du décès ou de la démission du titulaire, l'Assemblée élit parmi les députés un nouveau président.

Inéligibilité des ministres et chefs de parti

(3) Les ministres et chefs de parti sont inéligibles à la présidence.

Priorité sur les autres affaires

(4) L'élection du président a priorité sur toutes les autres affaires. Aucune motion n'est recevable et l'Assemblée continue de siéger, au besoin, après l'heure ordinaire de l'ajournement quotidien, jusqu'à ce que le président soit élu et occupe le fauteuil. Si l'Assemblée a continué de siéger audelà de l'heure ordinaire de l'ajournement, le président ajourne immédiatement l'Assemblée jusqu'à la séance suivante.

Greffier chargé de l'élection

21.2(1) Aux fins de l'élection du président, le greffier de l'Assemblée ou, en son absence, un autre greffier au bureau est chargé de l'administration de l'élection et assure la présidence pendant l'élection.

Irrecevabilité des questions de privilège et des rappels au règlement (2) Le greffier de l'Assemblée ne peut recevoir les questions de privilège ou les rappels au règlement pendant l'élection du président.

Interdiction des débats

(3) Les débats sont interdits pendant l'élection du président.

Scrutin secret

21.3 Le président est élu par scrutin secret administré aux termes des paragraphes qui suivent.

Avis de candidature

(1) Le député qui veut se porter candidat à la présidence en donne avis écrit au greffier de l'Assemblée à 17 heures la veille de la date prévue du scrutin, au plus tard. Le greffier établit par ordre alphabétique la liste des députés qui veulent se porter candidat.

Distribution de la liste des candidats

(2) Le greffier de l'Assemblée fait afficher la liste des candidats dans les vestibules avant le premier tour de scrutin et la fournit aux députés présents à la Chambre.

Acclamation

(3) Si un seul député se porte candidat à la présidence ou s'il ne reste qu'un seul candidat en conséquence des retraits prévus au paragraphe (13), le greffier de l'Assemblée annonce à la Chambre le nom du candidat et le déclare élu président sans procéder au vote.

Bulletins fournis par le greffier

(4) Si plus d'une candidature à la présidence se présente, le greffier de l'Assemblée fournit les bulletins de vote aux députés présents à la Chambre avant le scrutin.

Vote	(5) Les députés qui veulent voter pour un candidat à la présidence inscrivent sur le bulletin de vote en caractères moulés les prénom et nom de famille d'un candidat inscrit sur la liste fournie conformément à cet article.
Dépôt des bulletins	(6) Les députés déposent leur bulletin de vote rempli dans l'urne placée à cette fin sur le bureau.
Dépouillement des votes	(7) Lorsque tous les députés qui le désirent ont voté, les greffiers au bureau comptent les bulletins. Une fois satisfait de l'exactitude du compte, le greffier de l'Assemblée détruit les bulletins ainsi que tout écrit qui constate le nombre de voix recueillies par chaque candidat. Les personnes présentes ne divulguent en aucune façon le nombre de voix ainsi recueillies.
Annonce comme président le candidat ayant la majorité des voix	(8) Si un des candidats recueille la majorité des voix exprimées, le greffier de l'Assemblée l'annonce comme président.
Exclusion de candidats	(9) Si aucun candidat ne recueille la majorité absolue, le nom du candidat qui a recueilli le nombre total de voix le moins élevé est exclu des tours de scrutin subséquents.
Partage	(10) En cas de partage, tous les candidats participent au tour de scrutin subséquent.
Liste des candidats aux tours subséquents	(11) Aux fins de chaque tour de scrutin subséquent, le greffier de l'Assemblée établit la liste des candidats, la fait afficher dans les vestibules et la fournit aux députés présents à la Chambre.
Tours de scrutin subséquents	(12) Les tours de scrutin subséquents se poursuivent conformément aux paragraphes (4) à (10) jusqu'à l'élection du président par la majorité des voix exprimées.

Retrait des candidatures

(13) Les députés peuvent retirer leur candidature après l'annonce du résultat du premier tour de scrutin et avant le commencement du deuxième tour ou des tours subséquents. L'élection se poursuit alors comme si le député ne s'était pas porté candidat.

(Sessional Paper No. 135)

Moved by the Hon. Mr. Hodgins, seconded by Mr. Toth:

That the First Report of the Special Committee on Rules and Procedures be now concurred in.

A debate arising and the question being put, it was agreed to.

On motion of the Hon. Mr. Hodgins, seconded by Mr. Toth:

Ordered, That this Assembly approves and adopts the amendments to the Rules and Procedures of the Legislative Assembly of Saskatchewan as they appear in the Appendix of the First Report of the Special Committee on Rules and Procedures of the Legislative Assembly; and

That the Rules and Procedures, as amended, shall come into effect this day; and

That the Clerk and the Speaker be instructed and authorized to supervise the printing of the First Report of the Committee and the reprinting of the Rules and Procedures of the Legislative Assembly, as amended, and that they shall have such numbers of copies printed as deemed to be necessary for the service of the Legislative Assembly of the Province of Saskatchewan.

Before proceeding to the next order of business the Hon. A.B. Tusa announced his intention to resign the Office of Speaker effective at the time of daily adjournment on this sitting day.

Leave of the Assembly having been granted, the following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 52—An Act to provide for the Division of Saskatchewan into Constituencies for the Election of Members of the Legislative Assembly.

(Hon. Mr. Lane)

Mr. Speaker informed the Assembly of the following vacancies in the Representation, viz.:

In the Constituency of Souris-Cannington due to the resignation of E. Berntson;

In the Constituency of Turtleford due to the resignation of C. Maxwell.

(Sessional Paper No. 136)

The Orders of the Day having been called, Mr. Shillington, from his place in the Assembly, asked leave under Rule 17 to move a motion asking for "Priority of Debate" for the purpose of discussing a definite matter of urgent public importance and stated the subject to be:

The urgent need for the Government of Saskatchewan to table immediately in the Assembly the legal opinion on which it bases its threat to impose, in violation of the Canadian Charter of Rights and Freedoms, a fine or penalty on persons who refuse to collect the provincial GST before it has been introduced and passed in the Legislature.

### STATEMENT BY MR SPEAKER

A notice regarding this matter proposed for priority of debate was received by the Clerk's Office at 11:47 a.m. today for which I thank the Honourable Member.

I have no doubt in judging this matter to be serious and important and of significance to the authority of the Legislative Assembly and to the public interest. The proposed matter is in compliance with the conditions set out in Rule 17(10).

The question that remains to be addressed is the issue of urgency. In such notices for Priority of Debates, Members must clearly establish the urgent need to debate the matter today in order for the Assembly to set aside its regular business to debate the matter immediately under Rule 17. I submit that the Honourable Member has not sufficiently demonstrated in his notice the urgency of debating the issue today.

There are other avenues available to the Honourable Member. Rule 39 may be used by the Member thereby enabling the question to be debated by the House if it considers the question sufficiently important to debate today. The Member could also place a motion on the Order Paper in the usual manner.

I therefore rule that while the question is a matter of substantial public importance, the urgency of the issue has not been sufficiently established to warrant a debate today and that there are other opportunities available to the Member, as mentioned above, for this question to be debated.

Before Orders of the Day Mr. Shillington asked leave, under Rule 39, to move a motion. Unanimous consent was not granted

On motion of the Hon. Mr. Hodgins, seconded by the Hon. Mr. Neudorf, by leave of the Assembly:

Ordered, That the Report of the Provincial Auditor for the fiscal year ended March 31, 1990, be referred as tabled to the Standing Committee on Public Accounts.

On motion of the Hon. Mr. Hodgins, seconded by the Hon. Mr. Neudorf, by leave of the Assembly:

Ordered, That the Public Accounts of the Province of Saskatchewan for the fiscal year ended March 31, 1990, be referred as tabled to the Standing Committee on Public Accounts.

Mr. Speaker laid before the Assembly, in accordance with the provisions of Section 14 of *The Provincial Auditor Act*, the Annual Report of the Provincial Auditor for the fiscal year ending March 31, 1990.

(Sessional Paper No. 137)

Moved by the Hon. Mr. Devine, seconded by Mr. Romanow, by leave of the Assembly:

That this Assembly records with sorrow and regret the passing of a former Member of this Assembly and expresses its grateful appreciation of the contribution he made to the community, his constituency and to the province.

**EDWARD MILTON CULLITON**, who died in Regina, on March 14, 1991, was a Member of this Legislative Assembly representing the constituency of Gravelbourg from 1935 until 1944 and again from 1948 until 1951. Mr. Culliton was born April 9, 1906 in Grand Forks, Minnesota and came to Canada with his parents in May 1906. He grew up in rural Saskatchewan and was educated in Elbow. Mr. Culliton went on to the University of Saskatch-

ewan, where he earned a Bachelor of Arts and a law degree in 1928. In 1930, Mr. Culliton was admitted to the Bar whereupon he moved to Gravelbourg to practice law. In 1935, he launched his political career by winning the Gravelbourg seat in a by-election. In the general election of 1938, Mr. Culliton retained the Gravelbourg seat. Later that year he was appointed to Cabinet as Provincial Secretary. In 1939 Mr. Culliton married Katherine Hector, of Dysart. He remained Provincial Secretary until 1941, when he resigned to serve in the army with the Royal Canadian Artillery as a legal officer. Mr. Culliton was posted overseas and remained in the Army until January of 1946. While in the army he continued to be a member of Cabinet, serving as Minister Without Portfolio. He held that post until his defeat in the 1944 election. In 1946, Mr. Culliton contested the leadership of the Saskatchewan Liberal Party but was narrowly defeated. Two years later, in the 1948 general election, he was again elected to represent Gravelbourg. Mr. Culliton served as his party's finance critic until 1951, when he guite politics to take a judicial appointment with the Saskatchewan Court of Appeal. During Saskatchewan's Golden Jubilee year in 1955, Mr. Culliton helped to organize various events and celebrations. In 1962 he was appointed Chief Justice of the Court of Appeal and continued in that position until his retirement in 1981. As the head of Saskatchewan's highest court, Mr. Culliton had a distinguished career. After retirement, however, he continued to serve his province in a wide variety of ways. In 1983 he headed a Commission on Freedom of Information and most recently a provincial Electoral Boundaries Commission. Throughout his life, Mr. Culliton devoted much of his time to volunteer work. He served organisations such as the Red Cross and the Canadian National Institute for the Blind. Mr. Culliton was also a very dedicated Roman Catholic and was recognized by the Vatican by being named Knight Commander of St. Gregory the Great. Mr. Culliton has been widely recognized for his many contributions to his province and country, most notably by being named a companion of the Order of Canada and being named a member of the Saskatchewan Order of Merit.

In recording its own deep sense of loss and bereavement, this Assembly expresses its most sincere sympathy with members of the bereaved family. A debate arising and the question being put, it was agreed to.

Moved by the Hon. Mr. Lane, seconded by Mr. Mitchell, by leave of the Assembly:

That this Assembly records with sorrow and regret the passing of a former Member of this Assembly and expresses its grateful appreciation of the contribution he made to the community, his constituency and to the province.

WALTER ADAM TUCKER, who died in Saskatoon on September 19, 1990, was a Member of this Legislative Assembly for the constituency of Rosthern from 1948 to 1953. Mr. Tucker was born March 11, 1899 at Portage la Prairie, Manitoba, where he was educated at Nairn Rural School and Portage la Prairie College Institute. In 1918 he graduated from the University of Manitoba, receiving a Bachelor of Arts and a Gold Medal for academic achievement. Shortly thereafter, Mr. Tucker enlisted in the Royal Canadian Army Medical Corp. and served overseas as a stretcher-bearer with the 12th Canadian Field Ambulance. He was discharged from military service after surviving a poison

gas attack at Valenciennes, France in 1918. After the war, Mr. Tucker settled in Saskatchewan and taught school at Hudson's Bay Junction. In 1923, he moved to Saskatoon to attend law school at the University of Saskatchewan, where he graduated as a Gold Medalist. Then in 1925, Mr. Tucker established a law practice in Rosthern, the town where he would live until 1958. He was elected town councillor in 1927 and in May of 1929 married Hertha Friesen of Rosthern. They had nine children. Mr. Tucker was made King's Counsel in 1937 and elected as a bencher of the Law Society of Saskatchewan in 1940. From 1925 through 1935 Mr. Tucker served as Secretary to the Rosthern Agricultural Society. In 1935 Mr. Tucker successfully contested the newly created federal seat of Rosthern and was re-elected in 1940 and 1945. The Second World War interrupted his parliamentary career when he rejoined the Canadian Army in 1942 to serve with the 19th Infantry Brigade. He returned to Parliament in 1944 and served as Rosthern's Member of Parliament until 1948, when he resigned his seat in the House of Commons to successfully contest the provincial Rosthern seat during the Saskatchewan general election. Two years earlier he had won the leadership of the Saskatchewan Liberal Party. As a Member of the Saskatchewan Legislative Assembly, Mr. Tucker served as Leader of the Opposition from 1949 to 1953. He was re-elected in the 1952 election but resigned his seat, and the Leadership of the Saskatchewan Liberal Party, to again successfully contest the federal Rosthern seat in the 1953 election. He retired from active politics in 1958 and moved to Saskatoon, where he practised law. In 1963 he was appointed a Justice of Court of Queen's Bench, a post he held until his retirement in 1974. In the meantime, Mr. Tucker served in 1965 as chairman of a provincial task-force studying nursing education in Saskatchewan. Mr. Tucker was a member of the Canadian Bar Association, the Royal Canadian Legion, a Freemason and was also active in the United Church of Canada.

In recording its own deep sense of loss and bereavement, this Assembly expresses its most sincere sympathy with members of the bereaved family. A debate arising and the question being put, it was agreed to.

Moved by the Hon. Mr. Lane, seconded by Mr. Romanow, by leave of the Assembly:

That this Assembly records with sorrow and regret the passing of a former Member of this Assembly and expresses its grateful appreciation of the contribution he made to the community, his constituency and to the province.

DONALD GILBERT MACLENNAN, who died in Ottawa on December 28, 1990, was a Member of this Legislative Assembly for the constituency of Last Mountain from 1964 to 1971. Mr. MacLennan was born August 24, 1936 in Regina and was raised in Lebret, where he received his early education. He graduated from Campion College in Regina before attending the University of Saskatchewan. In 1968 Mr. MacLennan married Crystal Walker. He was also a member of the Knights of Columbus. In 1960, Mr. MacLennan ran unsuccessfully in the provincial general election. In 1964, Mr. MacLennan again ran but this time was elected. The following year he was appointed as Legislative Secretary to the Premier and given responsibility for the Saskatchewan Emergency Measures Organization. He was re-appointed as Legislative Secretary to the Premier in 1966. After retaining his seat in the 1967 general election, Mr. MacLennan was appointed Minister of Labour in September of

1970, a post he held until 1971 when he and his government was defeated in the general election. In 1970 MacLennan took the opportunity to attend the School on Parliamentary Procedure at Westminster. In 1972 Mr. MacLennan took a position in Ottawa with the Unemployment Insurance Commission. He worked at the Commission until his death last year.

In recording its own deep sense of loss and bereavement, this Assembly expresses its most sincere sympathy with members of the bereaved family.

A debate arising and the question being put, it was agreed to.

On motion of the Hon. Mr. Lane, seconded by Mr. Romanow, by leave of the Assembly:

Ordered, That the Resolutions just passed, together with a transcipt of oral tributes to the memory of the deceased, be communicated to bereaved families on behalf of this Assembly by Mr. Speaker.

## Returns, Reports and Papers Tabled

The following papers were laid upon the Table:

By the Hon. Mr. Lane:

Annual Report of the Saskatchewan Farm Ownership Board for the year ending March 31, 1990.

(Sessional Paper No. 138)

Annual Report of the Law Reform Commission of Saskatchewan for the period January 1, 1989 to March 31, 1990.

(Sessional Paper No. 139)

By the Hon. Mr. Hepworth:

Annual Report and Financial Statements of the Saskatchewan Heritage Fund, for the year ended March 31, 1990.

(Sessional Paper No. 140)

Detail of expenditure under *The Election Act* for the year 1989-90. (Sessional Paper No. 141)

Public Accounts of the Province of Saskatchewan for the fiscal year ended March 31, 1990. (Volumes 1, 2, and 3).

(Sessional Paper No. 142)

The Assembly adjourned at 4:32 o'clock p.m. on motion of the Hon. Mr. Hodgins until Friday at 10:00 o'clock a.m.

# Friday, April 12, 1991

(69th Day)

10:00 o'clock a.m.

The Clerk of the Assembly, having been informed of the resignation of the Hon. A.B. Tusa as Speaker of the Legislative Assembly, communicated the following letter:

Speaker of the Legislative Assembly

April 11, 1991

Gwenn Ronyk Clerk of the Legislative Assembly Room 239 Legislative Building Regina, Saskatchewan

Dear Mrs. Ronyk:

In order to accommodate the wish of the House to elect a Speaker under the new rules adopted by the Assembly today, I hereby submit my resignation as Speaker, effective immediately.

I wish to thank the Legislative Assembly for the privilege of serving the Assembly and the Province in the Office of Speaker.

Yours sincerely,

ARNOLD TUSA Speaker of the Legislative Assembly

(Sessional Paper No. 143)

10:03 o'clock a.m.

Her Honour the Lieutenant Governor entered the Chamber and took her seat upon the Throne.

The Hon. Mr. Lane, Provincial Secretary, then said:

I am commanded by Her Honour, the Lieutenant Governor, to call upon you to proceed to elect a Speaker in order that the Assembly may be properly constituted according to law.

Her Honour the Lieutenant Governor then retired from the Chamber.

10:04 o'clock a.m.

Pursuant to the provisions of Rules 21.1, 21.2 and 21.3 inclusive, the Assembly proceeded to the election of a Speaker.

The Clerk informed the Assembly that only one candidate had declared his intention to stand for election to the Office of Speaker pursuant to Rule 21.3(1).

(Sessional Paper No. 144)

Pursuant to Rule 21.3(3), Arnold Tusa, Member for the Constituency of Last Mountain-Touchwood, was declared elected as Speaker.

The Hon. Mr. Devine, Premier, and Mr. Romanow, Leader of the Opposition, conducted Mr. Tusa to the Chair, where he returned his humble acknowledgements to the Assembly as follows:

I beg to express my grateful thanks and humble acknowledgement of the high honour the Assembly has been pleased to confer upon me, and, while I leave the floor of this Assembly to take the Speaker's Chair, I feel that I also leave all political partisan feelings in order that I may discharge with impartiality to all and to the best of my ability the various and important duties pertaining to the high office of the Speaker of the Legislative Assembly of the Province of Saskatchewan.

Thereupon he took the Chair, and the mace was laid on the Table.

10:11 o'clock a.m.

Her Honour the Lieutenant Governor re-entered the Chamber and took her seat upon the Throne.

Mr. Speaker then addressed Her Honour to the following effect:

### MAY IT PLEASE YOUR HONOUR:

The Legislative Assembly has elected me as their Speaker, although I am but little able to fulfill the important duties thus assigned to me.

If, in the performance of those duties, I should at any time fall into error I pray that the fault may be imputed to me and not to the Assembly, whose servant I am, and who, through me, the better to enable them to discharge their duty to their Queen and Country, humbly claim all their undoubted rights and privileges, especially that they may have freedom of speech in their debates, access to your person at all seasonable times, and that their proceedings may receive from you the most favourable consideration.

The Hon. J.G. Lane, Provincial Secretary, then said:

I am commanded by Her Honour the Lieutenant Governor to declare to you that she freely confides in the duty and the attachment of the Assembly to Her Majesty's person and Government, and not doubting that their proceedings will be conducted with wisdom, temper and prudence, she grants, and upon all occasions will recognize and allow, their constitutional privileges.

I am commanded also to assure you that the Assembly shall have ready access to Her Honour upon all seasonable occasions and that their proceedings, as well as your words and actions, will constantly receive from her the most favourable construction.

Her Honour then retired from the Chamber.

10:14 o'clock a.m.

PRAYERS:

Petitions of certain residents of the Province of Saskatchewan were presented and laid upon the Table by the following Members: Prebble, Rolfes, Lingenfelter, Tchorzewski, Thompson, Brockelbank, Mitchell, Upshall, Simard, Kowalsky, Solomon Atkinson, Anguish, Goulet, Hagel, Pringle, Lyons, Calvert, Lautermilch, Trew, Van Mulligen, Koenker, Romanow.

Leave of the Assembly having been granted and the Minister, having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, the following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 53—An Act to amend The Provincial Auditor Act (Hon. Mr. Hepworth)

Leave of the Assembly having been granted, the following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 54—An Act respecting the Tabling of Documents (Hon. Mr. Hepworth)

The Hon. Mr. Lane, a member of the Executive Council, having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, moved: That Bill No. 52—An Act to provide for the Division of Saskatchewan into Constituencies for the Election of Members of the Legislative Assembly—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

## Returns, Reports and Papers Tabled

The following papers were laid upon the Table:

By the Hon. Mr. Hepworth:

Annual Report of the Public Employees (Government Contributory) Superannuation Plan for the fiscal year ended March 31, 1989.

(Sessional Paper No. 145)

Annual Report of the Saskatchewan Pension Plan for the year ending December 31, 1990.

(Sessional Paper No. 146)

The Assembly adjourned at 11:47 o'clock a.m. on motion of the Hon. Mr. Lane until Monday at 2:00 o'clock p.m.

# Monday, April 15, 1991

(70th Day)

2:00 o'clock p.m.

**PRAYERS** 

Petitions of certain residents of the Province of Saskatchewan were presented and laid upon the Table by the following Members: Prebble, Rolfes, Shillington, Lingenfelter, Tchorzewski, Thompson, Mitchell, Upshall, Simard, Atkinson, Hagel, Pringle, Lyons, Calvert, Lautermilch, Trew, Smart, Van Mulligen, Koenker, Solomon, Romanow.

According to Order, the Clerk informed the Assembly that on Friday last various Hon. Members presented Petitions. All such Petitions were found to be irregular, pursuant to Rule 11(6) and (7), and therefore they were not read and received.

The Minister, in each case, having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bills, recommends them to the consideration of the Assembly, the following Bills were received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 60—An Act respecting Certain Payments to the Meewasin Valley Authority, the Wakamow Valley Authority and the Wascana Centre Authority, (No. 2)

(Hon. Mr. Wolfe)

Bill No. 64—An Act to amend The Income Tax Act (No. 2) (Hon. Mr. Hepworth)

Bill No. 65—An Act to amend The Corporation Capital Tax Act ((No. 2) (Hon. Mr. Hepworth)

Bill No. 66—An Act to amend The Tobacco Tax Act (Hon. Mr. Hepworth)

The Order of the Day being called for the introduction of the following Bill, the Hon. Mr. Hepworth, a member of the Executive Council, having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, moved:

That Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2) —be now introduced and read the first time.

The question being put, it was agreed to on the following Recorded Division:

	YEAS		
Devine	Petersen	Duncan	
Muller	Wolfe	Gleim	
Schmidt	Martens	Smith	
Klein	Hopfner	McLaren	
McLeod	Martin	Baker	
Lane	Neudorf	Swan	
Hepworth	Swenson	Muirhead	
Meiklejohn	Britton	Johnson	
Hardy	Pickering	Saxinger	
Kopelchuk	Toth	O	
•			29
	NAYS		
Romanow	Mitchell	Lyons	
Prebble	Upshall	Calvert	
Rolfes	Simard	Lautermilch	
Shillington	Kowalsky	Trew	
Lingenfelter	Atkinson	Smart	
Tchorzewski	Hagel	Van Mulligen	
Thompson	Pringle	Koenker	
Brockelbank	<del>-</del>		

The said Bill was, accordingly, read the first time, and ordered to be read a second time at the next sitting.

The following Bills were received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 55—An Act respecting Programs to Stabilize the Income of Agricultural Producers

(Hon. Mr. Devine)

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Bill No. 56—An Act to amend The Farm Financial Stability Act (Hon. Mr. Devine)

Bill No. 57—An Act to amend The Financial Administration Act (Hon. Mr. Hepworth)

Bill No. 58-An Act to amend The Statutes Act

(Hon. Mr. Lane)

Bill No. 59—An Act to amend The Interpretation Act (Hon. Mr. Lane)

Bill No. 62—An Act to amend The Revenue and Financial Services Act (Hon. Mr. Hepworth)

Bill No. 63—An Act to amend The Liquor Consumption Tax Act (Hon. Mr. Hepworth)

Bill No. 67—An Act to amend The Mortgage Protection Act (No. 2)
(Hon. Mr. Hepworth)

Bill No. 68—An Act to amend The Legislative Assembly and Executive Council Act

(Mr. Pringle)

Moved by the Hon. Mr. Devine, seconded by the Hon. Mr. Martens:

That this Assembly, strongly noting the commitment of the Government of Canada to provide a "third line of defense" as part of the complete Farm Safety Net package recently negotiated by the Premier, and recognizing the urgency for farm families that the nature, extent and timing of this third line of defense be known; and pursuant to the commitments made by Federal Ministers, both in the Saskatchewan media and in the House of Commons, call upon the Government of Canada to honor these commitments by announcing the details of the third line of defense and urges that government to include sufficient funding to provide Saskatchewan farmers with the assistance desperately needed for their income stability.

A debate arising, it was moved by Mr. Romanow, seconded by Mr. Upshall, in amendment thereto:

That all the words after the word "Assembly" be deleted and the following substituted therefor:

urges the federal and provincial governments to end the delay of the payment of the "third line of defence" assistance for political reasons; urges the federal government to make immediately the "third line of defence" payment of at least \$550 million to Saskatchewan farmers; urges that eligibility for this payment not be tied to enrollment in GRIP; and orders that this resolution be sent by telex to the Prime Minister immediately upon its adoption by the Assembly.

The debate continuing, it was on motion of the Hon. Mr. Petersen, adjourned.

The Assembly, according to Order, resolved itself into a Committee of the Whole.

During consideration of Bill No. 52—An Act to provide for the Division of Saskatchewan into Constituencies for the Election of Members of the Legislative Assembly, it was moved by the Hon. Mr. Lane:

That Section 12 of the printed Bill be deleted and the following substituted therefor:

12 On completion of the commission's report required pursuant to section 9, the chairperson of the commission shall immediately submit the report to the Speaker who shall make the report available to the public and who, at the first opportunity, shall lay the report before the Assembly.

That Section 17 of the printed Bill be amended by striking out the word "may" where it appears therein and substituting therefor the word "shall".

The amendments were agreed to.

The following Bill was reported with amendment, considered as amended, and by leave of the Assembly, read the third time and passed:

Bill No. 52—An Act to provide for the Division of Saskatchewan into Constituencies for the Election of Members of the Legislative Assembly.

The Assembly adjourned at 10:21 o'clock p.m. on motion of the Hon. Mr. Hodgins until Tuesday at 2:00 o'clock p.m.

# **Tuesday, April 16, 1991**

(71st Day)

2:00 o'clock p.m.

PRAYERS

According to Order, the Clerk informed the Assembly that on Monday last various Hon. Members presented Petitions. All such Petitions were found to be irregular, pursuant to Rule 11(6) and (7), and therefore they were not read and received.

Mr. Van Mulligen presented the Fifth Report of the Standing Committee on Public Accounts.

(Sessional Paper No. 147)

On motion of Mr. Van Mulligen, seconded by Mr. Lyons: Ordered, That the Fifth Report of the Standing Committee on Public Accounts be taken into consideration before Orders of the Day.

The Minister having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, the following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 69—An Act respecting Referendums and Plebiscites. (Hon. Mr. Lane)

2:41 o'clock p.m.

Her Honour the Lieutenant Governor entered the Chamber and took her seat upon the Throne.

Mr. Speaker addressed Her Honour:

# MAY IT PLEASE YOUR HONOUR:

This Legislative Assembly at its present Session has passed a Bill which, in the name of the Assembly, I present to Your Honour and to which Bill I respectfully request your Honour's Assent.

The Clerk of the Assembly then read the title of the Bill that had been passed as follows:

52 An Act to provide for the Division of Saskatchewan into Constituencies for the Election of Members of the Legislative Assembly.

The Royal Assent to this Bill was announced by the Clerk:

"In Her Majesty's name, Her Honour the Lieutenant Governor doth assent to this Bill."

Her Honour then retired from the Chamber.

2:43 o'clock p.m.

Resolutions (Nos. 12 and 18) on the Orders of the Day were dropped.

Moved by Mr. Van Mulligen, seconded by Mr. Hopfner:

That the Fifth Report of the Standing Committee on Public Accounts be now concurred in.

A debate arising and the question being put, it was agreed to.

The Order of the Day being called for the following Motions for Returns (Not Debatable) (Nos. 20 to 22), they were transferred to the Motions for Returns (Debatable) classification.

The Order of the Day being called for the following motion under Rule 16, it was moved by Mrs. Duncan, seconded by Mr. Gleim:

That this Assembly commend the Government for preparing and implementing a comprehensive plan to stabilize Saskatchewan communities, protect the provincial economy, diversify the province and reform the institutions and practice of government in Saskatchewan.

A debate arising it was moved by Mr. Tchorzewski, seconded by Mr. Lautermilch, in amendment thereto:

That all the words after the word "Assembly" be deleted and the following substituted therefor:

condemns the Government for failing to provide a positive, stable overall business climate and for imposing an immense tax burden which has resulted in an unprecedented number of business bankruptcies; and furthermore; that the Government has endangered many of the established democratic institutions and traditions of the Province of Saskatchewan.

The debate continuing, and the period of seventy-five minutes having expired, under Rule 16(4), Mr. Deputy Speaker interrupted proceedings.

The Assembly adjourned at 4:55 o'clock p.m. on motion of the Hon. Mr. Hodgins until Wednesday at 2:00 o'clock p.m.

# Wednesday, April 17, 1991

(72nd Day)

2:00 o'clock p.m.

The Clerk advised the Assembly that Mr. Speaker would not be present to open the sitting. Thereupon Mr. Deputy Speaker took the Chair.

#### **PRAYERS**

Mr. Gardner from the Standing Committee on Crown Corporations presented the Fifth Report of the said Committee which is as follows:

Since the Committee's last report on April 5, 1990, your Committee held 24 meetings during this Fourth Session of the 21st Legislature.

Your Committee has completed its consideration of the following reports of corporations:

Agricultural Credit Corporation of Saskatchewan, 1988-89 Agricultural Development Corporation of Saskatchewan, 1988 Agricultural Development Corporation of Saskatchewan, 1989 Crown Investments Corporation of Saskatchewan, 1988 Crown Investments Corporation of Saskatchewan, 1989 Municipal Financing Corporation of Saskatchewan, 1989 New Careers Corporation, 1988-89 Potash Corporation of Saskatchewan, 1988 Potash Corporation of Saskatchewan, 1989 Saskatchewan Communications Advanced Network Corporation, 1989 Saskatchewan Computer Utility Corporation, 1988 Saskatchewan Computer Utility Corporation, 1989 Saskatchewan Crop Insurance Corporation, 1988-89 Saskatchewan Development Fund Corporation, 1989 Saskatchewan Government Growth Fund Management Corporation, 1989 Saskatchewan Economic Development Corporation, 1988 Saskatchewan Economic Development Corporation, 1989 Saskatchewan Forest Products Corporation, 1988-89 Saskatchewan Government Insurance, General Insurance Operations, 1987 Saskatchewan Government Insurance, General Insurance Operations, 1988 Saskatchewan Government Insurance, General Insurance Operations, 1989 Saskatchewan Government Insurance, Auto Fund (SaskAuto), 1988 Saskatchewan Government Insurance, Auto Fund, 1989 Saskatchewan Government Printing Company, 1989 Saskatchewan Grain Car Corporation, 1989 Saskatchewan Housing Corporation, 1989 Saskatchewan Minerals, 1989

Saskatchewan Mining Development Corporation, 1988
Saskatchewan Mining Development Corporation, 1989
Saskatchewan Power Corporation, 1988
Saskatchewan Power Corporation, 1989
Saskatchewan Property Management Corporation, 1988
Saskatchewan Property Management Corporation, 1989
Saskatchewan Telecommunications, 1988
Saskatchewan Telecommunications, 1989
Saskatchewan Water Corporation, 1989
Souris Basin Development Authority, 1988
Souris Basin Development Authority, 1989
The Future Corporation, 1988-89

Your Committee has not completed its review of the following Corporation:

Saskatchewan Transportation Company, 1988-89

Moved by Mr. Gardner, seconded by Mr. Solomon:

That the Fifth Report of the Standing Committee on Crown Corporations be now concurred in.

A debate arising and the question being put, it was agreed to.

The Order of the Day being called for the following Motions for Returns (Not Debatable) (Nos. 23 to 25), they were transferred to the Motions for Returns (Debatable) classification.

The Hon. Mr. Martens, a member of the Executive Council, having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, moved: That Bill No. 55—An Act respecting Programs to Stabilize the Income of Agricultural Producers—be now read a second time.

A debate arising, it was on motion of Mr. Upshall, adjourned.

The Hon. Mr. Martens, a member of the Executive Council, having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, moved: That Bill No. 56—An Act to amend The Farm Financial Stability Act—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Lane: That Bill No. 69—An Act respecting Referendums and Plebiscites—be now read a second time.

A debate arising, it was on motion of Mr. Rolfes, adjourned.

Moved by the Hon. Mr. Hepworth: That Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2)—be now read a second time.

A debate arising, at 5:00 o'clock p.m. Mr. Deputy Speaker interrupted proceedings.

At 5:00 o'clock p.m. Mr. Deputy Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Thursday at 2:00 o'clock p.m.

# Thursday, April 18, 1991

(73rd Day)

2:00 o'clock p.m.

#### **PRAYERS**

Petitions of certain residents of the Province of Saskatchewan were presented and laid upon the Table by Mr. Anguish.

Mr. Romanow asked leave, under Rule 39, to move a motion. Unanimous consent was not granted.

The Order of the Day being called for the following Motions for Returns (Not Debatable) (Nos. 26 to 30), they were transferred to the Motions for Returns (Debatable) classification.

Moved by the Hon. Mr. Hepworth: That Bill No. 53—An Act to amend The Provincial Auditor Act—be now read a second time.

A debate arising, it was on motion of Mr. Van Mulligen, adjourned.

Moved by the Hon. Mr. Hepworth: That Bill No. 54—An Act respecting the Tabling of Documents—be now read a second time.

A debate arising, it was on motion of Mr. Pringle, adjourned.

Moved by the Hon. Mr. Hepworth: That Bill No. 57—An Act to amend The Financial Administration Act—be now read a second time.

A debate arising, it was on motion of Mr. Shillington, adjourned.

The Assembly adjourned at 9:59 o'clock p.m. on motion of the Hon. Mr. Hodgins until Friday at 10:00 o'clock a.m.

# Friday, April 19, 1991

(74th Day)

10:00 o'clock a.m.

**PRAYERS** 

According to Order, the Clerk informed the Assembly that on Thursday last the Hon. Member for The Battlefords presented a Petition. This Petition was found to be irregular, pursuant to Rule 11(6) and (7), and therefore was not read and received.

The Minister, in each case, having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bills, recommends them to the consideration of the Assembly, the following Bills were received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 70—An Act respecting a right of access to documents of the Government of Saskatchewan and a right of privacy with respect to personal information held by the Government of Saskatchewan (Hon. Mr. Lane)

Bill No. 71—An Act respecting a right of access to documents of local authorities and a right of privacy with respect to personal information held by local authorities

(Hon, Mr. Lane)

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth: That Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2)—be now read a second time.

The debate continuing, at 10:41 o'clock a.m. Mr. Speaker interrupted proceedings and suspended the sitting on the grounds of grave disorder.

Mr. Speaker resumed the sitting at 10:51 o'clock a.m. Mr. Speaker made reference to the circumstances under which he recessed the Assembly as follows:

As you are aware, I have had to resort to an action which I haven't had to do since I became Speaker, and an action which I hoped I wouldn't have to. However, the disorder in the House was grave. Obviously there are frustrations, however, that is part of our parliamentary system that there will be frustrations, and Hon. Members must work out those frustrations within a parliamentary context. And fortunately it was incumbent upon me to recess the House for a few minutes to draw attention to this serious disorder which was taking place.

I trust that this won't happen in the future. I certainly don't want to have to take this action. We will revert back to where we were at the time of the recess.

The debate continuing on Bill No. 61, at 1:00 o'clock p.m. Mr. Speaker interrupted proceedings.

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## Returns, Reports and Papers Tabled

The following papers were laid upon the Table:

By the Hon. Mr. Lane:

Addendum to Sessional Paper No. 76

Amendments to the following Professional Associations:

Of the Certified General Accountants Association of Saskatchewan

Of the Saskatchewan Association of Certified Nursing Assistants

Of the Saskatchewan League of Educational Administrators, Directors, and Superintendents

Of the Society of Management Accountants of Saskatchewan

Of the College of Physicians and Surgeons of the Province of Saskatchewan

Of the Saskatchewan Pharmaceutical Association

Of the Saskatchewan Dietetic Association

Of The Saskatchewan Registered Nurses Association (Application) and the Saskatchewan Registered Nurses (Application) and the Saskatchewan Registered Nurses

Of the Saskatchewan Society of Occupational Therapists

Of the Saskatchewan Psychological Association

Of the Saskatchewan Funeral Service Association

Of The Saskatchewan Land Surveyors Association

Of the Saskatchewan Veterinary Medical Association

By the Hon. Mr. Kopelchuk:

Addendum to Sessional Paper No. 6 Orders and Regulations under The Provincial Lands Act

By the Hon. Mr. Hodgins:

Annual Report of the Indian and Native Affairs Secretariat for the fiscal year ending March 31, 1990.

(Sessional Paper No. 148)

Annual Report of The Water Appeal Board for the fiscal year ending March 31, 1990.

(Sessional Paper No. 149)

Annual Report of the Environmental Protection Fund for the fiscal year ending March 31, 1990.

(Sessional Paper No. 150)

Annual Report for the Department of Environment and Public Safety for the fiscal year ending March 31, 1990.

(Sessional Paper No. 151)

By the Hon. Mr. Klein:

Annual Report of The Saskatchewan Gaming Commission for the year ending March 31, 1990.

(Sessional Paper No. 152)

Annual Report of the Department of Human Resources, Labour and Employment for the fiscal year ending March 31, 1990.

(Sessional Paper No. 153)

By the Hon. Mr. Swenson:

Annual Report of Saskatchewan Energy and Mines for the fiscal year ending March 31, 1990

(Sessional Paper No. 154)

Annual Report and Financial Statements of the Oil and Gas Environmental Fund for the fiscal year ending March 31, 1990.

(Sessional Paper No. 155)

Annual Report of the Saskatchewan Research Council for the year ending March 31, 1990.

(Sessional Paper No. 156)

Annual Report and Financial Statements of the Saskatchewan Economic Development Corporation for the year ending December 31, 1990.

(Sessional Paper No. 157)

Annual Report of the Agricultural Development Corporation of Saskatchewan for the year ending December 31, 1990.

(Sessional Paper No. 158)

Annual Report and Financial Statements of the Saskatchewan Mining Development Corporation for the year ending December 31, 1990.

(Sessional Paper No. 159)

By the Hon. Mr. Gerich:

Annual Report of the Economic Development Foundation of Saskatchewan for the fiscal year ending March 31, 1990.

(Sessional Paper No. 160)

Annual Report of the Saskatchewan Liquor Board for the year ending March 31, 1990.

(Sessional Paper No. 161)

By the Hon. Mr. Martin:

Annual Report of the Saskatchewan Western Development Museums for the fiscal year ending March 31, 1990.

(Sessional Paper No. 162)

Annual Report of the Saskatchewan Family Foundation for the fiscal year ending March 31, 1990.

(Sessional Paper No. 163)

By the Hon. Mr. McLeod:

Annual Report of the Palliser Regional Care Centre for the fiscal year ending March 31, 1990.

(Sessional Paper No. 164)

By the Hon. Mr. Martin:

Annual Report of the Senior Citizens Provincial Council for the period 1988-89.

(Sessional Paper No. 165)

Report of the Doukhobors of Canada C.C.U.B Trust Fund for the fiscal period ending May 31, 1990.

(Sessional Paper No. 166)

Annual Report and Financial Statements of the Saskatchewan Centre of the Arts for the year ending March 31, 1990.

(Sessional Paper No. 167)

Annual Report and Financial Statements of New Careers Corporation for the period May 1, 1989 to April 30, 1990.

(Sessional Paper No. 168)

Annual Report of Saskatchewan Culture, Multiculturalism and Recreation for the year ending March 31, 1990.

(Sessional Paper No. 169)

Annual Report of the Saskatchewan Public Service Commission for the fiscal year ending March 31, 1990.

(Sessional Paper No. 170)

Annual Report and Financial Statements of the Saskatchewan Arts Board for the year ending March 31, 1990.

(Sessional Paper No. 171)

By the Hon? Mr. Lane: The Woodingship of the Hone and the Hone Mr. Lane:

Financial Statements of The Future Corporation for the year ending March 31, 1990.

(Sessional Paper No. 172)

Annual Report and Financial Statements of the Municipal Financing Corporation of Saskatchewan for the year ending December 31, 1990.

(Sessional Paper No. 173)

Annual Reports and Financial Statements of the Saskatchewan Development Fund Corporation and the Saskatchewan Development Fund for the year ending December 31, 1990.

(Sessional Paper No. 174)

Annual Report and Financial Statements of Saskatchewan Telecommunications for the year ending December 31, 1990.

(Sessional Paper No. 175)

Annual Report of the Judges of the Provincial Court Superannuation Fund for the year ending March 31, 1990.

(Sessional Paper No. 176)

By the Hon. Mr. Schmidt:

Annual Report and Financial Statements of the Saskatchewan Government Growth Fund Management Corporation for the year ending December 31, 1990.

(Sessional Paper No. 177)

Annual Report for the Department of Trade and Investment for the year ending March 31, 1990.

(Sessional Paper No. 178)

Annual Report for Saskatchewan Public Participation for the fiscal year ending March 31, 1990.

(Sessional Paper No. 179)

Annual Report of the Department of Economic Development and Tourism for the year ending March 31, 1990.

(Sessional Paper No. 180)

By the Hon. Mr. Hepworth:

Annual Report of the Public and Private Rights Board for the period January 1, 1990 to December 31, 1990.

(Sessional Paper No. 181)

Annual Report and Financial Statements of Saskatchewan Computer Utility Corporation for the year ending December 31, 1990.

(Sessional Paper No. 182)

Annual Report and Financial Statements of CIC Mineral Interests Corporation (formerly Potash Corporation of Saskatchewan) for the year ending December 31, 1990.

(Sessional Paper No. 183)

By the Hon. Mr. Lane:

Annual Report of the Department of Telephones for the calendar year 1990. (Sessional Paper No. 184)

Annual Report of the Saskatchewan Human Rights Commission for the year ending December 31, 1990.

(Sessional Paper No. 185)

Annual Report of the Saskatchewan Police Commission for the year ending March 31, 1990.

(Sessional Paper No. 186)

Annual Report and Financial Statements of the Saskatchewan Communications Advanced Network for the year ending March 31, 1990.

(Sessional Paper No. 187)

By the Hon. Mr. Hardy:

Annual Report of Saskatchewan Education for the year ending June 30, 1990. (Sessional Paper No. 188)

Financial Statements of the University of Regina and the University of Saskatchewan for the year ending April 30, 1990.

(Sessional Paper No. 189)

Annual Report and Financial Statements of the Saskatchewan Institute of Applied Science and Technology for the year ending June 30, 1990.

(Sessional Paper No. 190)

Annual Report of the Saskatchewan Student Aid Fund for the year ending March 31, 1989.

(Sessional Paper No. 191)

Annual Report of the Saskatchewan Student Aid Fund for the year ending March 31, 1990.

(Sessional Paper No. 192)

Annual Report of the Saskatchewan Women's Secretariat for the year ending March 31, 1990.

(Sessional Paper No. 193)

By the Hon. Mr. Kopelchuk:

Annual Report of Saskatchewan Highways and Transportation for the year ending March 31, 1990.

(Sessional Paper No. 194)

Annual Report of the Fish and Wildlife Development Fund for the year 1989-90

(Sessional Paper No. 195)

Annual Report of Saskatchewan Parks and Renewable Resources for the year ending March 31, 1990

(Sessional Paper No. 196)

By the Hon. Mr. Neudorf:

Annual Report of the Saskatchewan Legal Aid Commission for the year ending March 31, 1990.

(Sessional Paper No. 197)

Annual Report for the Department of Social Services for the year ending March 31, 1990.

(Sessional Paper No. 198)

By the Hon. Mr. McLeod:

Annual Report and Financial Statements of the Saskatchewan Forest Products Corporation for the year ending October 1990.

(Sessional Paper No. 199)

Annual Report and Financial Statements of the Saskatchewan Power Corporation for the year ending December 31, 1990.

(Sessional Paper No. 200)

By the Hon. Mr. Martens:

Annual Report of the Saskatchewan Natural Products Marketing Council for 1990.

(Sessional Paper No. 201)

Annual Report of Saskatchewan Agriculture and Food for the year ending March 31, 1990.

(Sessional Paper No. 202)

Annual Report of the Agricultural Credit Corporation of Saskatchewan for the year ending March 31, 1990.

(Sessional Paper No. 203)

Annual Report and Financial Statements of the Saskatchewan Grain Car Corporation for the year ending July 31, 1990.

(Sessional Paper No. 204)

Annual Report of the Prairie Agricultural Machinery Institute for the year ending March 31, 1990.

(Sessional Paper No. 205)

Annual Report of the Saskatchewan Milk Control Board for the year ending December 31, 1990.

(Sessional Paper No. 206)

Annual Report of the Saskatchewan Beef Stabilization Board for the year ending March 31, 1990.

(Sessional Paper No. 207)

Annual Report of the Saskatchewan Agricultural Returns Stabilization Fund for the year ending March 31, 1989.

(Sessional Paper No. 208)

Annual Report of the Saskatchewan Horse Racing Commission for the year ending December 31, 1990.

(Sessional Paper No. 209)

Annual Report and Financial Statements of the Saskatchewan Agriculture Development Fund for the period October 1, 1989 to March 31, 1990.

(Sessional Paper No. 210)

Annual Report and Financial Statements of the Souris Basin Development Authority for the year ending December 31, 1990.

(Sessional Paper No. 211)

By the Hon. Mr. Wolfe:

Annual Report of the Department of Urban Affairs for the year ending March 31, 1990.

(Sessional Paper No. 212)

Annual Report and Financial Statements of the Saskatchewan Property Management Corporation for the year ending March 31, 1990.

(Sessional Paper No. 213)

Annual Report of the Saskatchewan Northern Affairs Secretariat for the year ending March 31, 1990.

(Sessional Paper No. 214)

By the Hon. Mr. Schmidt:

Annual Report of Saskatchewan Science and Technology for the year ending March 31, 1990.

(Sessional Paper No. 215)

By the Hon. Mr. Hardy:

Annual Report and Financial Statements of the Saskatchewan Crop Insurance Corporation for the year ending March 31, 1990.

(Sessional Paper No. 216)

Annual Report of the Department of Rural Development for the year ending March 31, 1990.

(Sessional Paper No. 217)

By the Hon. Mr. McLeod:

Annual Report and Financial Statements of the Saskatchewan Alcohol and Drug Abuse Commission for the year ending March 31, 1990.

(Sessional Paper No. 218)

Annual Report of the Saskatchewan Cancer Foundation for the year ending March 31, 1990.

(Sessional Paper No. 219)

Annual Report of the Regina General Hospital for the year ending March 31, 1990.

(Sessional Paper No. 220)

Annual Report and Financial Statements of the St. Louis Alcoholism Rehabilitation Centre for the year ending March 31, 1990.

(Sessional Paper No. 221)

Annual Report and Financial Statements of the Whitespruce Youth Treatment Centre for the year ending March 31, 1990.

(Sessional Paper No. 222)

Annual Report and Financial Statements of the South Saskatchewan Hospital Centre for the year ending March 31, 1990.

(Sessional Paper No. 223)

Annual Report of the Saskatchewan Health Research Board for the year ending March 31, 1990.

(Sessional Paper No. 224)

Annual Report and Financial Statements of the Parkland Regional Care Centre for the year ending March 31, 1990.

(Sessional Paper No. 225)

Annual Report of the Souris Valley Regional Care Centre for the year ending March 31, 1990.

(Sessional Paper No. 226)

Annual Report of The Battlefords Regional Care Centre for the year ending March 31, 1990.

(Sessional Paper No. 227)

Amendments to the Financial Statements of The Battlefords Regional Care Centre for the year ending March 31, 1989.

(Sessional Paper No. 228)

Annual Report of the Parkridge Centre for the year ending March 31, 1990. (Sessional Paper No. 229)

Annual Report and Financial Statements of the Wascana Rehabilitation Centre for the year ending March 31, 1990.

(Sessional Paper No. 230)

Annual Report on Saskatchewan vital statistics for the calendar year 1988. (Sessional Paper No. 231)

Statistical Supplement to the Annual Report and Financial Statements of the Saskatchewan Prescription Drug Fund for the year ending March 31, 1990. (Sessional Paper No. 232)

Annual Report of Saskatchewan Health for the year ending March 31, 1990. (Sessional Paper No. 233)

Interim Report on Saskatchewan Vital Statistics for the calendar year 1990. (Sessional Paper No. 234)

Financial Statements of the Saskatchewan Prescription Drug Fund for the year ending March 31, 1988.

(Sessional Paper No. 235)

Financial Statements of the Saskatchewan Prescription Drug Fund for the year ending March 31, 1989.

(Sessional Paper No. 236)

Report of the Royal University Hospital as of March 31, 1990. (Sessional Paper No. 237)

At 1:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Monday at 2:00 o'clock p.m.

# Monday, April 22, 1991

(75th Day)

2:00 o'clock p.m.

**PRAYERS** 

Before Orders of the Day the Member for Regina Elphinstone raised a Point of Privilege stating that copies of Bill No. 70—An Act respecting a right of access to documents of the Government of Saskatchewan and a right of privacy with respect to personal information held by the Government of Saskatchewan—were distributed to the press and some members of the public prior to its introduction in the Assembly. After giving Members the opportunity to comment on the Point of Privilege, Mr. Speaker made the following statement:

#### STATEMENT BY MR. SPEAKER

I received a notice of a question of privilege at 11:35 a.m. this morning from the Honourable Member for which I thank him. Matters which relate to the ability of Members to perform their duties are of serious concern.

It has been a custom of this Assembly that when a Minister is going to make an important announcement or indeed introduce legislation while the House is sitting, he does so in the Assembly before making the announcement outside the Assembly. The development of this practice was based on the fact that Members should be advised of new policies before the public generally. This practice has usually applied to the distribution of Bills.

The point raised by the Honourable Member is not a new circumstance. The Rules and precedents on this very point do not require that Bills be kept confidential until introduction in the Assembly. Indeed precedents indicate that although it is a courtesy to the Assembly for a Minister to release information in the Assembly before releasing it to the press or public, it is not a breach of the privileges of this Assembly if such release of information is not initially made to the Assembly. I refer Honourable Members to some Speaker's Rulings on this point. (Journals of the Legislative Assembly of Saskatchewan of December 4, 1975, p.63; April 5, 1976, p.63; and June 2,1988, p.142).

I therefore rule that the Honourable Member for Regina Elphinstone, while he may have a grievance, does not have a point of privilege but I do caution all Honourable Members that the usual courtesies to the Assembly should be maintained.

Before Orders of the Day the Member for Regina Elphinstone raised a Point of Privilege that the Government House Leader deliberately mislead Opposition Members by failing to indicate what business would be considered under Government Orders on Friday, April 19, and in doing so interferred with Members ability to fulfill their responsibilities in the Assembly. Mr. Speaker deferred his ruling.

Moved by the Hon. Mr. Lane: That Bill No. 58—An Act to amend The Statutes Act—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Lane: That Bill No. 59—An Act to amend The Interpretation Act—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Lane: That Bill No. 70—An Act respecting a right of access to documents of the Government of Saskatchewan and a right of privacy with respect to personal information held by the Government of Saskatchewan—be now read a second time.

A debate arising, it was on motion of Mr. Pringle, adjourned.

Moved by the Hon. Mr. Lane: That Bill No. 71—An Act respecting a right of access to documents of local authorities and a right of privacy with respect to personal information held by local authorities—be now read a second time.

A debate arising, it was on motion of Mr. Pringle, adjourned.

On motion of the Hon. Mr. Neudorf, seconded by the Hon. Mr. Hodgins, by leave of the Assembly:

Ordered, That this Assembly recess until 7:00 o'clock p.m.

The Hon. Mr. Hepworth delivered a message from Her Honour the Lieutenant Governor which was read by Mr. Speaker as follows:

SYLVIA O. FEDORUK Lieutenant Governor

The Lieutenant Governor transmits Estimates of certain sums required for the service of the Province for the twelve months ending March 31, 1992, and Supplementary Estimates of certain sums required for the service of the Province for the twelve months ending March 31, 1991, and March 31, 1992, and recommends the same to the Legislative Assembly.

REGINA, APRIL 22, 1991

(Sessional Paper No. 240)

On motion of the Hon. Mr. Hepworth, seconded by the Hon. Mr. McLeod: Ordered, That Her Honour's Message, the Estimates and Supplementary Estimates, be referred to the Committee of Finance.

Moved by the Hon. Mr. Hepworth, seconded by the Hon. Mr. McLeod:

That this Assembly do now resolve itself into the Committee of Finance.

A debate arising, it was on motion of Mr. Romanow, adjourned.

On motion of the Hon. Mr. Hepworth, seconded by the Hon. Mr. McLeod: Ordered, That debate on the motion "That this Assembly do now resolve itself into the Committee of Finance" be resumed on April, 23, 1991.

## Returns, Reports and Papers Tabled

The following papers were laid upon the Table:

By the Hon. Mr. Hepworth:

Annual Report of the Members of the Legislative Assembly Superannuation Fund for the year ending March 31, 1990

(Sessional Paper No. 238)

Annual Report of the Saskatchewan Assessment Management Agency for the year ending December 31, 1990

(Sessional Paper No. 239)

The Assembly adjourned at 8:40 o'clock p.m. on motion of the Hon. Mr. Hodgins until Tuesday at 2:00 o'clock p.m.

# Tuesday, April 23, 1991

(76th Day)

2:00 o'clock p.m.

**PRAYERS** 

#### STATEMENT BY MR. SPEAKER

I thank the Honourable Member for the notice on his point of privilege, which was received by my office at 12:07 p.m. April 22nd.

As I noted in yesterday's statement, privilege is a very serious matter. Indeed, the essence of privilege is the ability of a Member or Members to fulfill their responsibilities. The issue, as presented to me by the Honourable Member, is whether the Government House Leader deliberately mislead Opposition Members by failing to indicate what business would be considered under Government Orders this last Friday, April 19, 1991. To begin with, on the issue of Government Orders, I point out to all Honourable Members that under Rule 8(1), and I quote: "... Government Orders may be called in such sequence as the Government decides." In all other instances proceedings of the Assembly must be taken-up in accordance with the order of business given in the Order Paper. Therefore, in this matter no rule was broken by the Government House Leader. Indeed it is the prerogative of the Government House Leader to arrange the order of business under Government Orders as he sees fit.

Whatever informal arrangements the Government and Opposition might have for consultation in regard to House business, they have not been made pursuant to any standing order. As unfortunate as it might be for the Opposition when they are not consulted on the Government's business agenda, my only reference is to the *Rules and Procedures* as they presently stand. In regard to the Order Paper on April 19, I point out that all items of business had been duly appointed with notice. At present this is all the notice that is deemed necessary in order for Members to fulfill their responsibilities in the Legislative Assembly. Until the process of consultation is formalized, it has nothing to do with the Rules of this Assembly. The Member may indeed have a grievance in this case, but it is not one that can be linked to parliamentary privilege. For this reason, and until this Assembly decides otherwise, I must treat this matter as a dispute between Members. Members will be aware, that according to *Beauchesne's Parliamentary Rules and Forms*, Sixth Edition, para. 31 — "A dispute arising between two Members, as to allegations of facts, does not fulfill the conditions of parliamentary privilege." Therefore, the matter raised by the Member for Regina Elphinstone does not constitute a *prima facie* case of privilege.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth:

That this Assembly do now resolve itself into the Committee of Finance.

The debate continuing, at 10:00 o'clock p.m. Mr. Speaker interrupted proceedings.

## Returns, Reports and Papers Tabled

The following paper was laid upon the Table:

By the Hon. Mr. Wolfe:

Annual Report for the Saskatchewan Municipal Board for the year ending December 31, 1990
(Sessional Paper No. 241)

At 10:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Wednesday at 2:00 o'clock p.m.

## Wednesday, April 24, 1991

(77th Day)

2:00 o'clock p.m.

#### **PRAYERS**

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth:

That this Assembly do now resolve itself into the Committee of Finance.

The debate continuing, at 5:00 o'clock p.m. Mr. Speaker interrupted proceedings.

## Returns, Reports and Papers Tabled

The following papers were laid upon the Table:

By the Hon. Mr. Gerich:

Addendum to Sessional Paper No. 161 Annual Report of the Saskatchewan Liquor Board for the year ending March 31, 1990

By the Hon. Mr. Martens:

Annual Report and Financial Statements of the Saskatchewan Water Corporation for the year ending December 31, 1990

(Sessional Paper No. 242)

Orders-in-Council and Regulations Enacted Under *The Water Power Act*, for the period January 1, 1990 to December 31, 1990

(Sessional Paper No. 243)

At 5:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Thursday at 2:00 o'clock p.m.

# Thursday, April 25, 1991

(78th Day)

2:00 o'clock p.m.

#### **PRAYERS**

The following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 72—An Act to amend The Northern Municipalities Act (Hon. Mr. Wolfe)

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth:

That this Assembly do now resolve itself into the Committee of Finance.

The debate continuing, it was moved by Ms. Smart, seconded by Mr. Anguish, in amendment thereto:

That all the words after the word "Assembly" be deleted and the following substituted therefor:

regrets that the provincial budget has shown the government's failure to commit itself to fair taxation; to controlling waste, mismanagement and the enormous accumulated deficit; to providing economic opportunities and jobs for Saskatchewan people; to supporting farm families and rural communities; to protecting seniors; and to maintaining health care, education, and quality of life services throughout the Province of Saskatchewan.

The debate continuing, at 10:00 o'clock p.m. Mr. Speaker interrupted proceedings.

### Returns, Reports and Papers Tabled

The following papers were laid upon the Table:

By the Hon. Mr. Lane:

Financial Statements of the Provincial Mediation Board Trust Account as at March 31, 1990

(Sessional Paper No. 244)

Financial Statements of the Public Trustee for Saskatchewan as at March 31, 1990

(Sessional Paper No. 245)

Annual Report and Financial Statements of the Law Foundation for the fiscal year ending June 30, 1990

(Sessional Paper No. 246)

Financial Statements of the Victims' Fund as at March 31, 1990 (Sessional Paper No. 247)

Report of the Judicial Council of Saskatchewan pursuant to Section 17(9) of The Provincial Court Act

(Sessional Paper No. 248)

Annual Report of the Saskatchewan Department of Consumer and Commercial Affairs for the fiscal year ending March 31, 1990

(Sessional Paper No. 249)

Annual Report of the Law Reform Commission of Saskatchewan for the fiscal year ending March 31, 1991

(Sessional Paper No. 250)

Report of the Minister of Justice pursuant to Section 18 of *The Crown Administration of Estates Act* 

(Sessional Paper No. 251)

Statement of Remissions and Commutations made under *The Penalties and Forfeitures Act* for the fiscal period ending March 31, 1990

(Sessional Paper No. 252)

Annual Report of the Saskatchewan Seniors' Secretariat for the period ending March 31, 1990

(Sessional Paper No. 253)

By the Hon. Mr. McLeod:

Annual Report and Financial Statements of the Saskatchewan Transportation Company for the year ending October 31, 1990

(Sessional Paper No. 254)

By the Hon. Mr. Schmidt:

Financial Statements of the Market Development Fund as at March 31, 1990 (Sessional Paper No. 255)

Annual Report and Financial Statements of Saskatchewan Government Insurance for the year ending December 31, 1990

(Sessional Paper No. 256)

At 10:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Friday at 10:00 o'clock a.m.

# Friday, April 26, 1991

(79th Day)

10:00 o'clock a.m.

**PRAYERS** 

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth:

That this Assembly do now resolve itself into the Committee of Finance and the proposed amendment thereto moved by Ms. Smart:

That all the words after the word "Assembly" be deleted and the following substituted therefor:

regrets that the provincial budget has shown the government's failure to commit itself to fair taxation; to controlling waste, mismanagement and the enormous accumulated deficit; to providing economic opportunities and jobs for Saskatchewan people; to supporting farm families and rural communities; to protecting seniors; and to maintaining health care, education, and quality of life services throughout the Province of Saskatchewan.

The debate continuing, at 1:00 o'clock p.m. Mr. Speaker interrupted proceedings.

## Returns, Reports and Papers Tabled

The following papers were laid upon the Table:

By the Hon. Mr. Schmidt:

Annual Report and Financial Statements of the Auto Fund for the year ending December 31, 1990

(Sessional Paper No. 257)

By the Hon. Mr. Wolfe:

Annual Report and Financial Statements of the Saskatchewan Housing Corporation for the year ending December 31, 1990

(Sessional Paper No. 258)

At 1:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Monday at 2:00 o'clock p.m.

## Monday, April 29, 1991

(80th Day)

2:00 o'clock p.m.

#### **PRAYERS**

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth:

That this Assembly do now resolve itself into the Committee of Finance and the proposed amendment thereto moved by Ms. Smart:

That all the words after the word "Assembly" be deleted and the following substituted therefor:

regrets that the provincial budget has shown the government's failure to commit itself to fair taxation; to controlling waste, mismanagement and the enormous accumulated deficit; to providing economic opportunities and jobs for Saskatchewan people; to supporting farm families and rural communities; to protecting seniors; and to maintaining health care, education, and quality of life services throughout the Province of Saskatchewan.

The debate continuing on the motion and the amendment, and the question being put on the amendment, it was negatived on the following Recorded Division:

	YEAS	
Romanow	Upshall	Pringle
Prebble	Simard	Lyons
Rolfes	Kowalsky	Calvert
Shillington	Solomon	Lautermilch
Lingenfelter	Atkinson	Trew
Tchorzewski	Anguish	Smart
Thompson	Goulet	Van Mulligen
Brockelbank	Hagel	Koenker
Mitchell		• /

#### **NAYS**

Devine Sauder Petersen Muller Wolfe Toth Schmidt Martens Duncan Klein Hopfner Gleim **Hodgins** Martin McLaren McLeod Neudorf Baker Lane Gerich Swan Hepworth Swenson Muirhead Meiklejohn Britton Iohnson Hardy Gardner Pickering Kopelchuk

The question being put on the motion, it was agreed to on the following Recorded Division:

### YEAS

Devine Sauder Petersen Muller Toth Wolfe Schmidt Martens Duncan Klein Hopfner Gleim **Hodgins** Martin McLaren McLeod Neudorf **Baker** Lane Gerich Swan Hepworth Swenson Muirhead Meiklejohn Johnson Britton Hardy Gardner Pickering

Kopelchuk

--31

---31

#### NAYS

Romanow Upshall Pringle Prebble Simard Lyons Rolfes Kowalsky Calvert Shillington Solomon Lautermilch Lingenfelter Atkinson Trew Tchorzewski Anguish Smart Thompson Van Mulligen Goulet Brockelbank Koenker Hagel

Mitchell

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The Assembly, according to Order, resolved itself into the Committee of Finance.

Progress was reported and the Committee given leave to sit again.

The Assembly adjourned at 10:06 o'clock p.m. on motion of the Hon. Mr. Hodgins until Tuesday at 2:00 o'clock p.m.

## Tuesday, April 30, 1991

(81st Day)

2:00 o'clock p.m.

**PRAYERS** 

The Order of the Day being called for the following Resolution (No. 9) it was moved by Mr. McLaren, seconded by Mr. Hopfner:

That this Assembly commends the Government of Saskatchewan for strengthening communities and for supporting small business and personal initiative throughout the province by establishing, through the Saskatchewan Economic Development Corporation, the Small Business Loans Association program, which encourages community involvement in the promotion of local businesses

A debate arising, the Member for The Battlefords raised a point of privilege that despite an agreement between the House Leaders, the Member for Cut Knife-Lloydminster had gone beyond his agreed time and was denying other Members their right to participate in the debate. Mr. Speaker reaffirmed his ruling of April 23, 1991, when he stated that alleged arrangements made between Members of the House are not made pursuant to any standing order so must be treated as a dispute between Members, which does not fulfill the conditions of parliamentary privilege. Mr. Speaker also indicated that there are no time limits on speeches so the length of a particular speech is not in itself a matter of privilege.

The debate continuing on Resolution (No. 9), it was moved by Mr. Lautermilch, seconded by Mr. Anguish, in amendment thereto:

That all the words after the word "Assembly" be deleted and the following substituted therefor:

condemns the Government for pursuing contradictory policies toward small business and community economic development such as the imposition of the provincial GST which will cause irreparable harm to Saskatchewan communities and the small business sector.

The debate continuing, it was on motion of Mr. Anguish, adjourned.

### Returns, Reports and Papers Tabled

The following papers were laid upon the Table:

By the Hon. Mr. Kopelchuk:

Annual Report and Financial Statements of the Saskatchewan Wetland Conservation Corporation for the year ending December 31, 1990 (Sessional Paper No. 259)

By the Hon. Mr. Meiklejohn:

Annual Report under *The Teachers' Superannuation Act* for the year ending June 30, 1990; *The Teachers' Life Insurance (Government Contributory) Act* for the year ending August 31, 1990; and *The Teachers' Dental Plan Act* for the year ending March 31, 1990

(Sessional Paper No. 260)

By the Hon. Mr. Wolfe:

Annual Report and Financial Statements of The Saskatchewan Government Printing Company for the period from January 1, 1990 to December 14, 1990 (Sessional Paper No. 261)

By the Hon. Mr. Gerich:

Annual Report and Financial Statement of Wanuskewin Heritage Park Corporation as at March 31, 1990

(Sessional Paper No. 262)

The Assembly adjourned at 4:55 o'clock p.m. on motion of the Hon. Mr. Neudorf until Wednesday at 2:00 o'clock p.m.

## Wednesday, May 1, 1991

(82nd Day)

2:00 o'clock p.m.

#### **PRAYERS**

The Minister having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, the following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 73—An Act to amend The Oil and Gas Conservation Act (Hon. Mr. Hodgins)

The Assembly, according to Order, resolved itself into the Committee of Finance.

### INTERIM SUPPLY CONSOLIDATED FUND Main Estimates, 1991-92

Moved by the Hon. Mr. Hepworth:

That a sum not exceeding eight hundred and thirty-four million, nine hundred and thirty-three thousand, one hundred dollars, be granted to Her Majesty, on account, for the twelve months ending March 31, 1992.

A debate arising it was moved by Mr. Shillington: "That the Committee rise and report progress."

The question being put it was negatived.

The debate continuing, at 5:00 o'clock p.m. Mr. Chairman interrupted proceedings.

Progress was reported and the Committee given leave to sit again.

### Returns, Reports and Papers Tabled

The following paper was laid upon the Table:

By the Hon. Mr. McLeod:

Statistical supplement to the Annual Report of Saskatchewan Health for the fiscal year 1989-90

(Sessional Paper No. 263)

At 5:02 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Thursday at 2:00 o'clock p.m.

## Thursday, May 2, 1991

(83rd Day)

2:00 o'clock p.m.

#### **PRAYERS**

The following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 74—An Act respecting the Registration of Leafcutting Beekeepers

(Hon. Mr. Martens)

The Assembly, according to Order, resolved itself into the Committee of Finance.

### INTERIM SUPPLY CONSOLIDATED FUND Main Estimates, 1991-92

The Committee resumed debate on the proposed motion of the Hon. Mr. Hepworth:

That a sum not exceeding eight hundred and thirty-four million, nine hundred and thirty-three thousand, one hundred dollars, be granted to Her Majesty, on account, for the twelve months ending March 31, 1992.

The debate continuing, at 10:00 o'clock p.m. Mr. Chairman interrupted proceedings.

Progress was reported and the Committee given leave to sit again.

### Returns, Reports and Papers Tabled

The following papers were laid upon the Table:

By the Hon. Mr. Hardy:

Addendum to Sessional Paper No. 6 Orders in Council under *The Provincial Lands Act* 

By the Hon. Mr. Gerich:

Annual Report and Financial Statements of the Saskatchewan Liquor Board Superannuation Commission for the year ending December 31, 1989 (Sessional Paper No. 264)

By the Hon. Mr. Klein:

Annual Report of The Workers' Compensation Board for the Calendar Year 1990

(Sessional Paper No. 265)

At 10:02 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Friday at 10:00 o'clock a.m.

## Friday, May 3, 1991

(84th Day)

10:00 o'clock a.m.

#### **PRAYERS**

Before Orders of the Day Mr. Upshall asked leave, under Rule 39, to move a motion. Unanimous consent was not granted.

The Assembly, according to Order, resolved itself into the Committee of Finance.

### INTERIM SUPPLY CONSOLIDATED FUND Main Estimates, 1991-92

The Committee resumed debate on the proposed motion of the Hon. Mr. Hepworth:

That a sum not exceeding eight hundred and thirty-four million, nine hundred and thirty-three thousand, one hundred dollars, be granted to Her Majesty, on account, for the twelve months ending March 31, 1992.

The debate continuing, the Minister of Finance raised a point of order with respect to the relevancy of the line of questioning of the Leader of the Opposition. Mr. Chairman ruled the point of order well taken and referred to a ruling of May 10, 1990 as follows:

The purpose of Interim Supply is to grant money for the operation of government departments and programs on an interim basis while reserving to the Legislative Assembly the right to complete the detailed review of estimates at a later time. For this reason, Members must reserve their detailed questions on estimates and government financial policy for the regular review of the main estimates.

The debate continuing, at 1:00 o'clock p.m. Mr. Chairman interrupted proceedings.

Progress was reported and the Committee given leave to sit again.

At 1:01 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Monday at 2:00 o'clock p.m.

## Monday, May 6, 1991

(85th Day)

2:00 o'clock p.m.

PRAYERS

The Assembly, according to Order, resolved itself into the Committee of Finance.

### INTERIM SUPPLY CONSOLIDATED FUND Main Estimates, 1991-92

The Committee resumed debate on the proposed motion of the Hon. Mr. Hepworth:

That a sum not exceeding eight hundred and thirty-four million, nine hundred and thirty-three thousand, one hundred dollars, be granted to Her Majesty, on account, for the twelve months ending March 31, 1992.

The debate continuing, the issue of relevancy of certain questions addressed to the Minister came under question. Mr. Deputy Chairman made the following statement:

At present we are not dealing with the Estimates. We are debating a resolution as it pertains to an Interim Supply Bill. We are not voting individual departmental estimates. Interim Supply bills are to issue money required in advance of complete parliamentary sanction. Debate should focus on the need to grant, reduce or refuse supply in respect to the resolution before the Committee. I would invite the Member to discuss departmental policies, and details of programmes under the appropriate departmental estimates. The question before the Committee is that a sum not exceeding eight hundred and thirty-four million, nine hundred and thirty-three thousand, one hundred dollars, be granted to Her Majesty, on account, for the twelve months ending March 31, 1992, so I would like Members to address their comments to the question before the Committee. I repeat, this is not Item 1 of a departmental estimate where that type of question would be completely in order.

The debate continuing, the Member for Regina Victoria raised a point of order that, in view of the Minister's request for 2/12 of the Estimates, rather than 1/12 of the total amount, the Committee Members be given wider latitude in their range of questions. Mr. Deputy Chairman ruled that it is not the Chair's place to decide what might or might not be usual in the amounts being requested. Mr. Deputy Chairman referred the Committee to his earlier ruling in regard to relevancy.

The debate continuing, it was moved by the Hon. Mr. Hodgins: "That the Committee rise and report progress."

The question being put, it was agreed to.

Progress was reported and the Committee given leave to sit again.

### Returns, Reports and Papers Tabled

The following papers were laid upon the Table:

By the Hon. Mr. Meiklejohn:

Addendum to Sessional Paper No. 260 Erratum to the Annual Report under *The Teachers' Dental Plan Act* for the year ending March 31, 1990

By the Hon. Mr. McLeod:

Statistical Supplement to the Annual Report of Saskatchewan Health: Hospital Services Branch for the year ending March 31, 1990

(Sessional Paper No. 266)

Statistical Supplement to the Annual Report of Saskatchewan Health: Continuing Care Branch for the year ending March 31, 1990

(Sessional Paper No. 267)

Statistical Supplement to the Annual Report of Saskatchewan Health: Community Health Services Branch, Laboratory and Disease Control Services Branch and the Mental Health Services Branch for the year ending March 31, 1990

(Sessional Paper No. 268)

The Assembly adjourned at 10:00 o'clock p.m. on motion of the Hon. Mr. Hodgins until Tuesday at 2:00 o'clock p.m.

# Tuesday, May 7, 1991

(86th Day)

2:00 o'clock p.m.

#### **PRAYERS**

The Order of the Day being called under Rule 16, it was moved by Mr. Lautermilch, seconded by Mr. Anguish:

That this Assembly condemns the Government of Saskatchewan for its many practices of waste, mismanagement, concealment and corruption, especially those carried on by the Saskatchewan Property Management Corporation throughout the provincial government.

A debate arising it was moved by Mr. Toth, seconded by Mr. Gleim, in amendment thereto:

That all the words after the word "Assembly" be deleted and the following substituted therefor:

recognizing the existing crisis in agriculture and the direct impact of that crisis on both urban and rural Saskatchewan, commend the Government of Saskatchewan for acting to protect Saskatchewan families, stabilize the rural economy, and promote growth and diversification of Saskatchewan's industries while at the same time following an internal restraint program and strong fiscal management policies through vehicles like the Saskatchewan Property Management Corporation which has brought market discipline to government spending.

The debate continuing on the motion and the amendment and the period of seventy-five minutes having expired under Rule 16(4), Mr. Deputy Speaker interrupted proceedings.

The Order of the Day being called for the following Resolution (No. 14) it was moved by Mr. Lyons, seconded by Mr. Solomon:

That this Assembly condemns the unprecedented waste of taxpayers' dollars resulting from government practices of patronage and corruption.

A debate arising, it was on motion of Mr. Solomon, adjourned.

The Assembly adjourned at 5:01 o'clock p.m. on motion of the Hon. Mr. Hodgins until Wednesday at 2:00 o'clock p.m.

# Wednesday, May 8, 1991

(87th Day)

2:00 o'clock p.m.

#### **PRAYERS**

The Minister having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, the following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 75—An Act to amend The Municipal Revenue Sharing Act (No. 2)

(Hon. Mr. Wolfe)

The following Bills were received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 76-An Act to amend The Coroners Act

(Hon. Mr. Lane)

Bill No. 77—An Act to amend The Queen's Bench Act (No. 2) (Hon. Mr. Lane)

Bill No. 78—An Act to amend The Surrogate Court Act (Hon. Mr. Lane)

Mr. Speaker laid before the Assembly, in accordance with the provisions of subsection (1) of section 30 of *The Ombudsman Act*, the Annual Report of the Saskatchewan Ombudsman for the year 1990

(Sessional Paper No. 269)

Moved by the Hon. Mr. Hodgins, seconded by the Hon. Mr. Hepworth: That, notwithstanding any Rule of the Assembly, a maximum of one hour shall be allocated to the consideration of the Interim Supply resolutions in Committee of Finance, the first of which was moved on May 1, 1991, and that at fifteen minutes before the expiration of the allocated time the Chairperson shall interrupt the proceedings and shall put every question necessary to dispose of the resolutions and report them to the House; and, that a maximum of one hour shall be allocated to the proceedings on the resolutions when they are reported to the House, together with subsequent consideration of all stages of the Appropriation Bill based on those resolutions, and that at fifteen minutes before the expiration of the allocated time, the Speaker shall interrupt the proceedings and shall put every question necessary to dispose of the Bill.

A debate arising and the question being put, it was agreed to on the following Recorded Division:

### YEAS

Devine	Petersen	Toth
Muller	Wolfe	Duncan
Schmidt	Martens	Gleim
Klein	Hopfner	McLaren
Hodgins	Martin	Baker
McLeod	Gerich	Swan
Lane	Swenson	Muirhead
Hepworth	Britton	Johnson
Meiklejohn	Pickering	Gardner
Hardy	Sauder	Saxinger
Konelchuk		· ·

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#### NAYS

	14/113	
Romanow	Mitchell	Hagel
Prebble	Upshall	Pringle
Rolfes	Simard	Lyons
Shillington	Kowalsky	Lautermilch
Lingenfelter	Solomon	Trew
Tchorzewski	Atkinson	Smart
Koskie	Anguish	Van Mulligen
Thompson	Goulet	Koenker
Brockelbank		

-25

The Assembly, according to Order, resolved itself into the Committee of Finance.

### INTERIM SUPPLY CONSOLIDATED FUND Main Estimates, 1991-92

The Committee resumed debate on the proposed motion of the Hon. Mr. Hepworth:

That a sum not exceeding eight hundred and thirty-four million, nine hundred and thirty-three thousand, one hundred dollars, be granted to Her Majesty, on account, for the twelve months ending March 31, 1992.

The debate continuing, at 5:00 o'clock p.m. Mr. Chairman interrupted proceedings.

Progress was reported and the Committee given leave to sit again.

At 5:02 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Thursday at 2:00 o'clock p.m.

# Thursday, May 9, 1991

(88th Day)

2:00 o'clock p.m.

#### **PRAYERS**

Committee and a second second

The following Petition was presented and laid upon the Table: By Mr. Romanow—Of The Ukrainian Catholic Council for the Ukrainian Catholic Eparchy of Saskatoon, in the Province of Saskatchewan

The Assembly, according to Order, resolved itself into the Committee of Finance.

### INTERIM SUPPLY CONSOLIDATED FUND Main Estimates, 1991-92

The Committee resumed debate on the proposed motion of the Hon. Mr. Hepworth:

That a sum not exceeding eight hundred and thirty-four million, nine hundred and thirty-three thousand, one hundred dollars, be granted to Her Majesty, on account, for the twelve months ending March 31, 1992.

The debate continuing, Mr. Chairman interrupted proceedings, according to Order, and put the question which was agreed to, on Division.

The following Resolutions were adopted:

Resolved, That towards making good the supply granted to Her Majesty on account of certain expenses of the public service for the fiscal year ending March 31, 1992, the sum of eight hundred and thirty-four million, nine hundred and thirty-three thousand, one hundred dollars be granted out of the Consolidated Fund.

Resolved, That a sum not exceeding one hundred and thirty-six million, seven hundred and fifty-one thousand, five hundred dollars, be granted to Her Majesty, on account, for the twelve months ending March 31, 1992.

Resolved, That towards making good the supply granted to Her Majesty on account of certain expenses of the public service for the fiscal year ending March 31, 1992, the sum of one hundred and thirty-six million, seven hundred and fifty-one thousand, five hundred dollars be granted out of the Saskatchewan Heritage Fund.

The said Resolutions were reported, read twice and agreed to, and the Committee given leave to sit again.

According to Order, it was moved by the Hon. Mr. Hepworth: That Bill No. 79—An Act for granting to Her Majesty certain sums of Money for the Public Service for the Fiscal Year ending on March 31, 1992—be now introduced and read the first time.

Question being put, it was agreed to and the said Bill was, accordingly, read the first time.

According to Order, and under Rule 48(2), the said Bill was then read a second and third time and passed.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth: That Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2)—be now read a second time.

The debate continuing, Mr. Speaker interrupted proceedings.

3:41 o'clock p.m.

Her Honour the Lieutenant Governor entered the Chamber and took her seat upon the Throne.

Mr. Speaker then said:

## MAY IT PLEASE YOUR HONOUR:

This Legislative Assembly has voted the supplies required to enable the Government to defray the expenses of the Public Service. In the name of the Assembly I present to Your Honour the following Bill, to which Bill I respectfully request Your Honour's Assent:

The Clerk of the Assembly then read the title of the Bill that had been passed as follows:

79 An Act for granting to Her Majesty certain sums of Money for the Public Service for the Fiscal Year ending on March 31, 1992

The Royal Assent to this Bill was announced by the Clerk:

"In Her Majesty's name, Her Honour the Lieutenant Governor doth thank the Legislative Assembly, accepts their benevolence, and assents to this Bill."

Her Honour then retired from the Chamber.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth: That Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2)—be now read a second time.

The debate continuing and a point of order having been raised by Mr. Lingenfelter, Mr. Deputy Speaker adjourned the Assembly under Rule 5(3), due to a lack of quorum, with the following Members being present:

Mr. Deputy Speaker	r and	
Hodgins Meiklejohn	Neudorf Britton	Swan Lingenfelter
Petersen Hopfner	Toth Gleim	Thompson

At 3:53 o'clock p.m. Mr. Deputy Speaker adjourned the Assembly, without question put, pursuant to Rule 5(3) until Friday at 10:00 o'clock a.m.

-12

# Friday, May 10, 1991

(89th Day)

10:00 o'clock a.m.

## **PRAYERS**

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth: That Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2)—be now read a second time.

The debate continuing, it was moved by Mr. Trew: "That debate on Bill No. 61 be now adjourned".

The question being put, it was negatived on the following Recorded Division:

	YEAS		
Shillington	Kowalsky	Calvert	
Lingenfelter	Goulet	Trew	
Simard	Hagel	Van Mulligen	
		<b>—</b> 9	
NAYS			
Muller	Wolfe	Duncan	
Schmidt	Martens	Gleim	
Klein	Hopfner	McLaren	
McLeod	Martin	Baker	
Lane	Gerich	Swan	
Hepworth	Swenson	Muirhead	
Hardy	Britton	Johnson	
Kopeĺchuk	Sauder	Saxinger	
Petersen	Toth		
		—26	

The debate continuing, it was on motion of Mr. Trew, adjourned.

At 1:05 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Monday at 2:00 o'clock p.m.

# Monday, May 13, 1991

(90th Day)

2:00 o'clock p.m.

**PRAYERS** 

The following Bills were received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 80—An Act respecting the Application in Saskatchewan of the United Nations Convention on Contracts for the International Sale of Goods

(Hon. Mr. Hodgins)

Bill No. 81-An Act to amend references to the Criminal Code in Certain Acts and Regulations and respecting Consequential Amendments to Certain Acts and Regulations resulting from the enactment of the Criminal Code, R.S.C. 1985, c.C-46

(Hon. Mr. Hodgins)

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth: That Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2)—be now read a second time.

The debate continuing, at 10:00 o'clock p.m. Mr. Speaker interrupted proceedings.

## Returns, Reports and Papers Tabled

The following paper was laid upon the Table:

By the Hon. Mr. Hepworth:

Annual Report and Financial Statements of Crown Management Board of Saskatchewan for the year ending December 31, 1990

(Sessional Paper No. 270)

At 10:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Tuesday at 2:00 o'clock p.m.

# Tuesday, May 14, 1991

(91st Day)

2:00 o'clock p.m.

#### **PRAYERS**

The Hon. Mr. Hodgins asked leave to move to Orders of the Day. Unanimous consent was not granted.

Before Orders of the Day Return (Nos. 11, 20 to 25, 27 to 30 inclusive), were dropped.

The Order of the Day being called for the following Resolution (No. 10) it was moved by Mr. Shillington, seconded by Mr. Lautermilch: That this Assembly urge the Parliament of Canada to reverse its decision to implement the Goods and Services Tax which will impose the costly and completely unfair burden of collecting this poorly designed, complex, multistage sales tax on the Saskatchewan small business sector, and furthermore will have a proportionately greater impact on low and middle-income households and seniors on fixed incomes, who are forced to spend more of their income on direct purchase of basic goods and services which will be subject to the GST.

A debate arising, it was on motion of Mr. Hopfner, adjourned.

## Returns, Reports and Papers Tabled

The following paper was laid upon the Table:

By the Hon. Mr. Hepworth:

Annual Report of the Future Corporation for the year ending March 31, 1990 (Sessional Paper No. 271)

The Assembly adjourned at 4:59 o'clock p.m. on motion of the Hon. Mr. Hodgins until Wednesday at 2:00 o'clock p.m.

# Wednesday, May 15, 1991

(92nd Day)

2:00 o'clock p.m.

## **PRAYERS**

Mr. Van Mulligen, from the Standing Committee on Public Accounts, presented the Sixth Report of the said Committee as follows:

Your Committee recommends to the Legislative Assembly that Bill No. 53—An Act to amend The Provincial Auditor Act—be referred to the Public Accounts Committee for clause by clause consideration.

Moved by Mr. Van Mulligen, seconded by Mr. Hopfner:

That the Sixth Report of the Standing Committee on Public Accounts be now concurred in.

A debate arising and the question being put, it was agreed to.

At 5:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Thursday at 2:00 o'clock p.m.

# Thursday, May 16, 1991

(93rd Day)

2:00 o'clock p.m.

**PRAYERS** 

Petitions of certain residents of the Province of Saskatchewan were presented and laid upon the Table by the following Members:

Romanow, Prebble, Rolfes, Lingenfelter, Brockelbank, Mitchell, Upshall, Simard, Kowalsky, Solomon, Atkinson, Anguish, Pringle, Lyons, Calvert, Lautermilch, Trew, Van Mulligen, Koenker

Mr. Speaker interrupted presentation of petitions and made the following statement:

## STATEMENT BY MR. SPEAKER

The ordinary business of the Assembly has been delayed by the process of presenting petitions under Routine Proceedings for over one and one-half hours today. It is evident to me and I'm sure to all Members that what we have been witnessing here is not merely a process to present petitions. All of the petitions, all being on the very same subject, could have been presented together at one time. Also Rule 11(1) provides that Members may present petitions to the House by filing them with the Clerk at any time during the sitting.

Given that there are simpler and quicker means to present these very important petitions from the public to the Assembly, I can only conclude that the purpose of presenting petitions in such a way as to take up hours of House time, is to delay or possibly prevent the House from dealing with other business on the Order Paper.

Members have the right to present petitions. Members have the right to use legitimate tactics to delay decisions. The House as a whole, has the undoubted right and responsibility to deal with the business before it.

In order to strike the proper balance between the rights described above, it is my intention to invoke Rule 1 of our *Rules and Procedures* which reads as follows:

In all cases not provided for in these Rules or by sessional or by other orders, the usages and customs of the House of Commons of Canada, as in force at the time, shall be followed, so far as they may be applicable to this Assembly.

Pursuant to this rule, I now invoke a usage of the House of Commons which is contained in Beauchesne's Parliamentary Rules and Forms, 6th Edition, p. 281, cit. 1043 as follows:

A Member wishing to present petitions will be recognized only once during routine proceedings for that purpose.

In the House of Commons, this precedent was established by a Speaker's ruling at a time when petitions were being used to obstruct the House. The effect of this ruling will be to limit the number of times in one day that a Member may rise to present a petition.

It is important to note however, that the member's right to present petitions and the right of the public to petition the House, are in no way infringed by this limitation.

Members may still present their petitions to the Table under Rule 11(1) or they may present all like petitions at one time, or they may present their petitions on other sitting days.

Since all Members wishing to present petitions have done so at least once in this sitting, and some up to six times, I now call the next order of business under Routine Proceedings which is — Reading and Receiving Petitions.

During the presentation of Notices of Motions and Questions under Routine Proceedings, Mr. Speaker ruled that the prolonged presentation of oral notices amounted to obstruction of the House and was therefore out of order; and further, Mr. Speaker referred Members to a precedent of this Assembly, *Journals of the Legislative Assembly of Saskatchewan*, March 21, 1986, p. 26 as follows:

All Members will be aware that oral notices of motions and questions have long been permitted in this House under Routine Proceedings. However, I want to point out to the Member for Canora and to all Members that this has been a courtesy extended to Members and is not a required part of the notice procedure. Also, Oral Notice by itself is not sufficient to constitute official notice.

I refer all Members to Rule 38 in our Rules and Procedures which reads as follows:

Forty-eight hours notice shall be given of a motion for first reading of a bill, resolution, or address for the appointment of any committee or for placing a question on the Order Paper; but this shall not apply to public bills after their introduction, or to private bills, or to the times of meeting or adjournment of the Assembly. Such notice shall be laid on the Table and be printed in the *Votes and Proceedings* of that day.

It is clear from this that the rules provide only for written notice. There is no provision for Oral Notice. As I said earlier, Oral Notice is a long-standing practice of this House but is permitted only as a courtesy to Members.

I also want to refer Members to *Beauchesne's Parliamentary Rules and Forms*, Fifth Edition, p. 143, c. 395 as follows:

Oral notices for future proceedings do not generally exist in the House of Commons. It is useless for a Member to say: "Mr. Speaker, I give notice that I will move a certain motion tomorrow." This would not give him any precedence on the next day and he would not thereby acquire the right to speak on matters not standing on the Order Paper.

To go on at great length reading Oral Notices into the record, when this is not necessary to effectively give notice, appears to me to be an abuse of a courtesy traditionally extended to Members. A practice that is permitted as a courtesy only should not be permitted to obstruct the regular business of the House. I therefore direct the Member for Canora to submit any notices he wishes to give by laying them on the Table as provided in Rule 38.

This in no way interferes with the Member's right to place items on the Order Paper.

It is not my intention to prohibit the reading of Oral Notices in the future but only to remind Members that Oral Notices are permitted as a courtesy and will not be permitted to be used as a means of obstructing the House.

Moved by Mr. Lingenfelter: "That this House do now adjourn". The question being put, the division bells rang and the time of daily adjournment having been reached, the adjournment motion lapsed. Pursuant to Rule 3(3), Mr. Speaker interrupted proceedings and adjourned the House.

At 10:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Friday at 10:00 o'clock a.m.

# Friday, May 17, 1991

(94th Day)

10:00 o'clock a.m.

## **PRAYERS**

Petitions of certain residents of the Province of Saskatchewan were presented and laid upon the Table by the following Members:

Prebble, Rolfes, Simard, Lingenfelter, Shillington, Romanow, Tchorzewski, Mitchell, Upshall, Kowalsky, Solomon

Mr. Speaker interrupted the presentation of petitions at 1:00 o'clock p.m.

At 1:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3), until Monday at 2:00 o'clock p.m.

# Monday, May 20, 1991

(95th Day)

2:00 o'clock p.m.

## **PRAYERS**

Petitions of certain residents of the Province of Saskatchewan were presented and laid upon the Table by the following Members:

Prebble, Rolfes, Lingenfelter, Tchorzewski, Thompson, Brockelbank, Upshall, Simard

According to Order, the Clerk having favourably reported on the same pursuant to Rule 11(7), the following Petitions were read and received.

Of certain residents of the Province of Saskatchewan praying that your Honourable Assembly may be pleased to urge the Provincial Government to stop the provincial GST.

(Sessional Paper No. 272)

According to Order, the Clerk having favourably reported on the same pursuant to Rule 11(7), the following Petitions were read and received.

Of certain residents of the Province of Saskatchewan praying that your Honourable Assembly may be pleased to refuse to extend the P.S.T. to goods and services.

(Sessional Paper No. 273)

According to Order, the Clerk having favourably reported on the same pursuant to Rule 11(7), the following Petitions were read and received.

Of certain residents of the Province of Saskatchewan praying that your Honourable Assembly may be pleased to urge the Provincial Government to reverse its decision to tax reading materials.

(Sessional Paper No. 274)

According to Order, the Clerk having favourably reported on the same pursuant to Rule 11(7), the following Petitions were read and received.

Of certain residents of the Province of Saskatchewan praying that your Honourable Assembly may be pleased to urge the Provincial Government to stop the provincial GST.

(Sessional Paper No. 275)

During Oral Question Period, it was moved by Mr. Kowalsky: "That this House do now adjourn".

The question being put, the division bells rang and the time of daily adjournment having been reached, the adjournment motion lapsed. Pursuant to Rule 3(3), Mr. Deputy Speaker interrupted proceedings and adjourned the House.

At 10:00 o'clock p.m. Mr. Deputy Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Tuesday at 2:00 o'clock p.m.

# Tuesday, May 21, 1991

(96th Day)

2:00 o'clock p.m.

**PRAYERS** 

Petitions of certain residents of the Province of Saskatchewan were presented and laid upon the Table by the following Members:

Lyons, Calvert, Lautermilch, Trew, Van Mulligen, Upshall, Simard, Kowalsky, Solomon, Atkinson, Anguish, Goulet, Hagel, Rolfes, Shillington, Lingenfelter, Tchorzewski, Koskie, Thompson, Brockelbank

According to Order, the Clerk having favourably reported on the same pursuant to Rule 11(7), the following Petitions were read and received:

Of certain residents of the Province of Saskatchewan praying that your Honourable Assembly may be pleased to refuse to extend the P.S.T. to goods and services.

(Sessional Paper No. 276)

According to Order, the Clerk having favourably reported on the same pursuant to Rule 11(7), the following Petitions were read and received:

Of certain residents of the Province of Saskatchewan praying that your Honourable Assembly may be pleased to urge the Provincial Government to stop the provincial GST.

(Sessional Paper No. 277)

The Minister having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, the following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 82—An Act to Implement Certain Provisions Respecting Pension Benefits and Annuity Plans for Teachers Agreed to in the 1990-91 Provincial Teachers' Collective Agreement

(Hon. Mr. Meiklejohn)

The Order of the Day being called under Rule 16, it was moved by Mr. Britton, seconded by Mr. Gleim:

That this Assembly condemn the Opposition for holding the public of Saskatchewan hostage by exploiting the democratic process for their own selfish political gain and refusing to address issues of great importance to the future of our province during times of economic hardship and uncertainty caused by low commodity prices, drought, international subsidy wars, and high interest rates.

A debate arising it was moved by Mr. Shillington, seconded by Mr. Kowalsky, in amendment thereto:

That all the words after the word "Assembly" be deleted and the following substituted therefor:

condemns the government for its unprecedented, unjustifiable and unacceptable attempts to limit debate on the provincial GST Bill and force the passage of this massive and unpopular tax increase in the dying days of the government's mandate.

The debate continuing on the motion and the amendment, and the period of seventy-five minutes having expired under Rule 16(4), Mr. Speaker interrupted proceedings.

The Order of the Day being called for the following Resolution (No. 11) it was moved by Mr. Toth, seconded by Mr. Gleim:

That this Assembly commends the Government of Saskatchewan for showing leadership by initiating an internal restraint program so that in these difficult economic times additional monies may be used to continue to protect our farmers, small businesses, homeowners, health and education.

A debate arising, it was moved by Mr. Lautermilch: "That this debate be now adjourned".

The question being put, it was negatived.

The debate continuing on Resolution (No. 11) it was moved by Mr. Lautermilch, seconded by Mr. Anguish in amendment thereto:

That all the words after the word "Assembly" be deleted and the following substituted therefor:

condemns the Government of Saskatchewan for failing to initiate an effective internal restraint program during the past nine years, and for its unprecedented waste and mismanagement of taxpayers' dollars.

The debate continuing, at 10:00 o'clock p.m. Mr. Speaker interrupted proceedings.

At 10:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Wednesday at 2:00 o'clock p.m.

# Wednesday, May 22, 1991 (97th Day) 2:00 o'clock p.m.

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## PRAYERS

The following Petitions were presented and laid upon the Table: By Mr. Solomon—Of certain residents of the Province of Saskatchewan

During the presentation of petitions a point of order was raised by the Member for Melfort that Members were abusing the right to present petitions by using them as a means to obstruct the House and were unduly obstructing the House by other dilatory tactics contrary to the traditions of Parliament. Mr. Speaker heard comments from Members on the point of order and reserved his ruling.

Moved by the Hon. Mr. Hodgins: "That this House do now proceed to Oral Question Period".

Before putting the question, Mr. Speaker heard comments from Members on the admissibility of such a motion during "Presenting Petitions" on Routine Proceedings.

Moved by Mr. Koskie: "That this House do now adjourn".

Mr. Speaker ruled the motion out of order because it was moved during consideration of a point of order.

Mr. Speaker continued to hear comments from Members, then reserved his ruling.

The Assembly adjourned at 4:13 o'clock p.m. on motion of the Hon. Mr. Hodgins until Thursday at 2:00 o'clock p.m.

# Thursday, May 23, 1991

(98th Day)

2:00 o'clock p.m.

**PRAYERS** 

## STATEMENT BY MR. SPEAKER

Yesterday I reserved my decision on two matters relating to the use of petitions as an obstructive tactic and to the use of superseding motions to combat such tactics. I believe that the two points of order raised yesterday reflect a need for both sides of the House to deal with the broader issues that are preventing this House from accomplishing the public business. Today I have had an opportunity to meet with the Government and Opposition House Leaders in an effort to initiate discussions to enable the House to resume a more normal mode of operation. It is therefore my intention to further defer my rulings on these points of order at this time.

Petitions of certain residents of the Province of Saskatchewan were presented and laid upon the Table by the following Members:

Brockelbank, Hagel, Shillington, Thompson, Prebble.

During the presentation of petitions, a point of order was raised by the Member for Cut Knife-Lloydminster that the Opposition Members' current practice of presenting petitions is not in conformity with Mr. Speaker's ruling dated May 16, 1991, on the subject of how Members are to present petitions. Mr. Deputy Speaker stated that on May 22, 1991, Mr. Speaker reserved decision on a similar point of order and would therefore deal with this matter at the same time.

The Member for Cut Knife-Lloydminster raised a further point of order that Opposition Members' current practice of presenting petitions breached his privilege as a member of the Assembly, preventing him from serving his constituents. Mr. Deputy Speaker ruled that this point of order would also be dealt with under the ruling reserved by Mr. Speaker yesterday.

Petitions of certain residents of the Province of Saskatchewan continued to be presented and laid upon the Table by the following Members: Smart, Van Mulligen, Calvert, Pringle.

Moved by Mr. Pringle: "That this House do now adjourn".

The question being put, the division bells rang and the time of daily adjournment having been reached, the adjournment motion lapsed. Pursuant to Rule 3(3), Mr. Speaker interrupted proceedings and adjourned the House.

At 10:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Friday at 10:00 o'clock a.m.

# Friday, May 24, 1991

(99th Day)

10:00 o'clock a.m.

**PRAYERS** 

Before Routine Proceedings, the Hon. Mr. Hodgins raised a point of order regarding the Opposition's use of adjourment motions to interfere with the functioning of the Assembly, stating that while adjournment motions may always be in order, such indiscriminate use of adjournment motions is against the spirit and intent of the Rules. Mr. Speaker heard comments from Members and reserved his ruling.

Moved by the Hon. Mr. Hodgins: "That this House proceed to Oral Question Period". Mr. Speaker declined to accept the motion as it pertains to the same issue which is currently under advisement.

Mr. Hopfner raised a point of order stating that the Speaker apply the provisions of Rule 44 of the Assembly with respect to Opposition adjournment motions which interfere with the functioning of the Assembly. Mr. Speaker heard comments from Members and reserved his ruling.

Petitions of certain residents of the Province of Saskatchewan were presented and laid upon the Table by the following Members:

Pringle, Trew, Van Mulligen, Smart, Thompson.

Mr. Hopfner raised a point of order that petitions presented against tax legislation are out of order, pursuant to Rule 11(9). Mr. Deputy Speaker ruled that the point of order was not well taken as the petitions presented do not pray for expenditures, grant, or charge on the public revenue.

## Returns, Reports and Papers Tabled

The following paper was laid upon the Table:

By the Hon. Mr. Lane:

Report of the Commission on Judges' Salaries and Benefits dated March 27, 1991

(Sessional Paper No. 278)

At 1:00 o'clock p.m. Mr. Deputy Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Monday at 2:00 o'clock p.m.

# Monday, May 27, 1991

(100th Day)

2:00 o'clock p.m.

#### PRAYERS

Petitions of certain residents of the Province of Saskatchewan were presented and laid upon the Table by the following Members:

Hagel, Lyons, Solomon, Prebble, Calvert, Atkinson, Rolfes, Koenker.

During the presentation of petitions, the Member for Cut Knife-Lloydminster raised a point of order that the manner in which Members of the Opposition were laying petitions on the Table was an unnecessary waste of time and contrary to the principles of parliamentary law.

Mr. Speaker indicated that the point of order was similar to others raised earlier, when he reserved his ruling. Mr. Speaker advised Members that he would continue to reserve his ruling while the House was trying to resolve the current problems.

Petitions of Certain residents of the Province of Saskatchewan continued to be presented and laid upon the Table by the following Member:
Goulet

During the presentation of petitions, it was moved by Mr. Goulet: "That this House do now adjourn".

The question being put, the Division Bells rang and the time of daily adjournment having been reached, the adjournment motion lapsed. Pursuant to Rule 3(3), Mr. Speaker interrupted proceedings and adjourned the House.

At 10:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Tuesday at 2:00 o'clock p.m.

# Tuesday, May 28, 1991

(101st Day)

2:00 o'clock p.m.

#### **PRAYERS**

Petitions of certain residents of the Province of Saskatchewan were presented and laid upon the Table by the following Members:
Rolfes, Shillington, Lingenfelter, Tchorzewski, Koskie, Thompson, Brockelbank, Mitchell, Simard, Kowalsky, Solomon, Atkinson, Anguish, Goulet, Hagel, Pringle, Lyons, Calvert, Lautermilch, Trew, Van Mulligen, Koenker.

The Hon. Mr. Lane raised a point of order as to the proper form and delivery of oral petitions. Mr. Speaker ruled that the comment did not constitute a point of order.

According to Order, the Clerk having favourably reported on the same pursuant to Rule 11(7) the Petititons that were presented on May 21, 22, 23, 24, and 27 were read and received as follows:

Of certain residents of the Province of Saskatchewan praying that your Honourable Assembly may be pleased to refuse to extend the P.S.T. to goods and services.

Of certain residents of the Province of Saskatchewan praying that your Honourable Assembly may be pleased to urge the Provincial Government to reverse its decision to tax reading materials.

Of certain residents of the Province of Saskatchewan praying that your Honourable Assembly may be pleased to urge the Provincial Government to stop the provincial GST.

(Sessional Paper No. 279)

Before Orders of the Day, Mr. Lingenfelter asked for leave to move: "That notwithstanding the Rules of this Assembly, and following the adoption of this motion that this Assembly now proceed directly to the consideration of Bill No. 55—An Act respecting Programs to Stabilize the Income of Agricultural Producers". Unanimous consent was not granted.

Before Orders of the Day, the Member for Regina North West raised a point of privilege stating that the privilege of members of the Crown Corporation Committee had been breached because the Committee has not held meetings since the Assembly reconvened on April 11, 1991. After giving Members the opportunity to comment on the point of privilege, Mr. Speaker made the following statement:

#### Statement by Mr. Speaker

This morning, I received from the Member for Regina North West notice of the question of privilege which he is now raising. I thank the Honourable Member for giving the Chair notice pursuant to Rule 6.

The issue raised pertains to the fact that the Crown Corporations Committee has held no meetings since the Assembly reconvened its sittings on April 11, 1991, thereby allegedly breaching the privilege of committee members by denying them the right of scrutinizing the government's management of the Crown sector.

There are many instances in the past practice of this Assembly where standing and special committees have not held meetings for what some may construe as prolonged periods. This has never been, nor should it be interpreted as an intention of committees not to meet.

The Chair is reluctant to intervene in proceedings and practices of committees unless the matter is before the Assembly through a report from the committee. While there may be no report from the committee for the Chair to consider in this case, it is my view that this situation is not a matter upon which the Chair can or should take a position. Once a committee has received a reference from the House it is the responsibility of the Committee to carry out its business as it sees fit.

While the Member may be concerned in the present circumstances, I have difficulty to find a breach of privileges of honourable members in the fact that the Crown Corporations Committee has not been meeting. The solution to this problem perhaps lies in negotiations among parties which the Chair would encourage.

I therefore find that no prima facie case of privilege has been established.

Before Orders of the Day, Mr. Solomon asked for leave to move that the Assembly direct the Crown Corporations Committee to meet on Thursday, May 30, 1991. Unanimous consent was not granted.

The Order of the Day being called for the following Resolution (No. 13), it was moved by Mr. Swan, seconded by Mr. Gleim:

That this Assembly commend the Government of Saskatchewan for joining with the Saskatoon and Regina public and separate school boards to combat the root cause of hunger among children and other social problems of inner city families by providing life skills counselling and education, job training, legal aid, child and youth services, and by promoting self-help and community cooperation.

A debate arising, it was moved by Mr. Toth: "That this House do now move to Government Motions". Mr. Shillington raised a point of order that the motion required leave. Mr. Deputy Speaker ruled that superseding motions do not require leave.

The question being put, the Division Bells rang and the time of daily adjournment having been reached, the motion lapsed. Pursuant to Rule 3(3), Mr. Speaker interrupted proceedings and adjourned the House.

At 10:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Wednesday at 2:00 o'clock p.m.

# Wednesday, May 29, 1991

(102nd Day)

2:00 o'clock p.m.

#### **PRAYERS**

Petitions of certain residents of the Province of Saskatchewan were presented and laid upon the Table by the following Members:

Romanow, Rolfes, Brockelbank.

During the presentation of petitions, Mr. Brockelbank asked leave to move the following motion: "That notwithstanding the Rules of this Assembly, and following the adoption of this motion, that this Assembly now proceed directly to the consideration of Bill No. 55—An Act respecting Programs to Stabilize the Income of Agricultural Producers". Unanimous consent was not granted.

Mr. Brockelbank rose on a point of order to ask why he was not recognized to present further petitions. Mr. Speaker ruled that the point of order was not well taken as the Member forfeited his place in the presentation of petitions when he sought leave to move a motion.

Petitions of certain residents of the Province of Saskatchewan continued to be presented and laid upon the Table by the following Members:

Mitchell, Smart, Trew, Atkinson, Simard, Prebble, Thompson, Pringle, Calvert, Lautermilch.

At 5:00 o'clock p.m., Mr. Speaker interrupted proceedings.

## Returns, Reports and Papers Tabled

The following paper was laid upon the Table:

By the Hon. Mr. McLeod:

Annual Report of the Lakeside Home, Wolseley, for the period April 1, 1989 to March 31, 1990

(Sessional Paper No. 280)

At 5:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Thursday at 2:00 o'clock p.m.

HON. A.B. TUSA Speaker

# Thursday, May 30, 1991

(103rd Day)

2:00 o'clock p.m.

## **PRAYERS**

The following Petitions were presented and laid upon the Table: By Mr. Trew—Of certain residents of the Province of Saskatchewan.

During the presentation of petitions Mr. Solomon asked leave to move the following motion: "That this Assembly now proceed to Bill No. 73—An Act to amend The Oil and Gas Conservation Act". Unanimous consent was not granted.

During the presentation of petitions the Hon. Mr. Hodgins asked leave to move the following motion: "That this House now proceed to Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2)". Unanimous consent was not granted.

Petitions of certain residents of the Province of Saskatchewan continued to be presented and laid upon the Table by Mr. Trew.

During the presentation of petitions the Hon. Mr. Hodgins asked leave to move directly to Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2). Unanimous consent was granted.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth: That Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2)—be now read a second time.

The debate continuing, at 10:00 o'clock p.m. Mr. Speaker interrupted proceedings.

## Returns, Reports and Papers Tabled

The following paper was laid upon the Table:

By the Hon. Mr. Lane:

Addendum to Sessional Paper No. 76 Amendments to the Bylaws of the following Professional Associaton: Of The Saskatchewan Teachers' Federation

At 10:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Friday at 10:00 o'clock a.m.

# Friday, May 31, 1991

(104th Day)

10:00 o'clock a.m.

**PRAYERS** 

Petitions of certain residents of the Province of Saskatchewan were presented and laid upon the Table by the following Members:

Koenker, Van Mulligen, Trew, Lyons.

According to Order, the Clerk informed the Assembly that on May 28, 1991, the Hon. Member for The Battlefords presented a Petition. Pursuant to Rule 11(7), the Petition was found to be irregular.

According to Order, the Clerk having favourably reported on the same pursuant to Rule 11(7), the following Petitions were read and received:

Of certain residents of the Province of Saskatchewan praying that your Honourable Assembly may be pleased to urge the Provincial Government to reverse its decision to tax reading materials.

Of certain residents of the Province of Saskatchewan praying that your Honourable Assembly may be pleased to refuse to extend the P.S.T. to goods and services.

Of certain residents of the Province of Saskatchewan praying that your Honourable Assembly may be pleased to urge the Provincial Government to stop the provincial CST.

(Sessional Paper No. 281)

Of certain residents of the Province of Saskatchewan praying that your Honourable Assembly may be pleased to urge the Provincial Government to properly fund and provide in-patient facilities such as Myers House in Regina.

(Sessional Paper No. 282)

Before Orders of the Day, the Hon. Mr. Hodgins asked leave to move that certain frivolous names be struck from some Petitions. Unanimous consent was granted.

Before Orders of the Day the Hon. Mr. Hodgins asked leave to move directly to Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2). Unanimous consent was granted.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth: That Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2)—be now read a second time.

The debate continuing, at 1:00 o'clock p.m. Mr. Speaker interrupted proceedings.

At 1:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Monday at 2:00 o'clock p.m.

# Monday, June 3, 1991

(105th Day)

2:00 o'clock p.m.

**PRAYERS** 

According to Order, the Clerk having favourably reported on the same pursuant to Rule 11(7), the following Petitions were read and received:

Of certain residents of the Province of Saskatchewan praying that your Honourable Assembly may be pleased to urge the Provincial Government to stop the provincial GST.

(Sessional Paper No. 283)

Before Orders of the Day the Hon. Mr. Hodgins asked leave to move directly to Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2). Unanimous consent was granted.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth: That Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2)—be now read a second time.

The debate continuing, it was moved by Mr. Van Mulligen, seconded by Ms. Atkinson, in amendment thereto:

That all the words after the word "That" be deleted and the following substituted therefor:

Bill 61 An Act to amend The Education and Health Tax Act (No. 2) be not now read a second time but that it be read a second time this day six months hence.

The debate continuing, at 10:00 o'clock p.m. Mr. Speaker interrupted proceedings.

## Returns, Reports and Papers Tabled

The following paper was laid upon the Table:

By the Hon. Mr. Hodgins:

Annual Report under *The State of the Environment Report Act* (Sessional Paper No. 284)

At 10:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Tuesday at 2:00 o'clock p.m.

## Tuesday, June 4, 1991

(106th Day)

2:00 o'clock p.m.

**PRAYERS** 

The following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 83—An Act to amend The Medical Profession Act, 1981 (Hon. Mr. McLeod)

The Order of the Day being called under Rule 16, it was moved by Mr. Shillington, seconded by Mr. Thompson:

That this Assembly condemns the Government of Saskatchewan for imposing the provincial GST which will have a disastrous effect on the Saskatchewan economy, costing the province much more in lost jobs, business bankruptcies, cross-border shopping and reduced tourism than the revenue this unfair tax collects.

A debate arising it was moved by Mr. Hopfner, seconded by Mr. McLaren, in amendment thereto:

That all the words after the word "Assembly" be deleted and the following substituted therefor:

recognizing the competitive advantages that Bill 61 will give to Saskatchewan business and the resulting economic growth for the entire provincial economy, and recognizing that revenue generated by Bill 61 will fund the GRIP and NISA programs which are essential for the survival of rural Saskatchewan, condemn the Opposition for obstructing passage of this bill without offering viable alternatives to fund GRIP and NISA and increase the competitiveness of Saskatchewan business.

The debate continuing, Mr. Brockelbank raised a point of order that the amendment was out of order as it was the same wording as item No. 2 on the Order Paper under Motions under Rule 16. Mr. Speaker ruled that the amendment was in order because when the first motion was moved, the second motion, in effect, was dropped.

The debate continuing on the motion and the amendment, and the question being put on the amendment, it was agreed to.

The debate continuing on the motion as amended and the period of seventy-five minutes having expired, under Rule 16(4) Mr. Deputy Speaker interrupted proceedings.

The Hon. Mr. Neudorf asked leave to move directly to Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2). Unanimous consent was granted.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth: That Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2)—be now read a second time, and the proposed amendment thereto moved by Mr. Van Mulligen:

That all the words after the word "That" be deleted and the following substituted therefor:

Bill 61 An Act to amend The Education and Health Tax Act (No. 2) be not now read a second time but that it be read a second time this day six months hence.

The debate continuing on the motion and the amendment, at 10:00 o'clock p.m. Mr. Speaker interrupted proceedings.

At 10:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3), until Wednesday at 2:00 o'clock p.m.

# Wednesday, June 5, 1991

(107th Day)

2:00 o'clock p.m.

#### **PRAYERS**

The following Petitions were presented and laid upon the Table: By Mr. Romanow—Of certain residents of the Province of Saskatchewan

Before Orders of the Day, the Hon. Mr. Hodgins asked leave to move directly to Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2). Unanimous consent was granted.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth: That Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2)—be now read a second time, and the proposed amendment thereto moved by Mr. Van Mulligen:

That all the words after the word "That" be deleted and the following substituted therefor:

Bill 61 An Act to amend The Education and Health Tax Act (No. 2) be not now read a second time but that it be read a second time this day six months hence.

The debate continuing on the motion and the amendment, the Hon. Mr. Hodgins, standing in his place, gave notice pursuant to Rule 31, that at the next sitting of the Assembly, immediately before the Order of the Day is called for resuming debate on the motion for second reading of Bill No 61—An Act to amend The Education and Health Tax Act (No. 2), and any amendments thereto, he would move that the said debate be not further adjourned.

The debate continuing on the motion and the amendment, at 5:00 o'clock p.m. Mr. Speaker interrupted proceedings.

At 5:00 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3), until Thursday at 2:00 o'clock p.m.

# Thursday, June 6, 1991 to Friday, June 7, 1991 (108th Day)

2:00 o'clock p.m.

**PRAYERS** 

Petitions of certain residents of the Province of Saskatchewan were presented and laid upon the Table by the following Members:

Pringle, Anguish, Lingenfelter

According to Order, the Clerk having favourably reported on the same pursuant to Rule 11(7), the following Petitions were read and received:

Of certain residents of the Province of Saskatchewan praying that your Honourable Assembly may be pleased to urge the Provincial Government to stop the provincial GST.

Of certain residents of the Province of Saskatchewan praying that your Honourable Assembly may be pleased to refuse to extend the P.S.T. to goods and services.

Of certain residents of the Province of Saskatchewan praying that your Honourable Assembly may be pleased to urge the Provincial Government to reverse its decision to tax reading materials.

Of certain residents of the Province of Saskatchewan praying that your Honourable Assembly may be pleased to urge the Provincial Government to call a provincial election to decide on the new tax measure.

(Sessional Paper No. 285)

Before the Order of the Day was called for resuming debate on second reading of Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2), the Hon. Mr. Hodgins, seconded by the Hon. Mr. Neudorf, moved:

That debate on the motion for second reading of Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2), and any amendments thereto, shall not be further adjourned.

The question being put, it was agreed to on the following Recorded Division:

1/1	r A	C
Υ.	E <i>P</i>	1.5

Devine	Petersen	Pickering
Muller	Wolfe	Sauder
Klein	Martens	Toth
Hodgins	Hopfner	Duncan
McLeod	Martin	Gleim
Lane	Neudorf	McLaren
Hepworth	Gerich	Swan
Hardy	Swenson	Muirhead
Kopeĺchuk	Britton	Johnson

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### **NAYS**

Romanow	Brockelbank	Anguish
Rolfes	Mitchell	Hagel
Shillington	Upshall	Pringle
Lingenfelter	Simard	Calvert
Tchorzewski	Kowalsky	Lautermilch
Koskie	Solomon	Trew
Thompson	Atkinson	Van Mulligen

Van Mulligen Thompson Atkinson

-21

Pursuant to Rule 31, the Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth: That Bill No. 61-An Act to amend The Education and Health Tax Act (No. 2)—be now read a second time, and the proposed amendment thereto moved by Mr. Van Mulligen:

That all the words after the word "That" be deleted and the following substituted therefor:

Bill 61 An Act to amend The Education and Health Tax Act (No. 2) be not now read a second time but that it be read a second time this day six months hence.

The debate continuing on the motion and the amendment, and the question being put on the amendment, it was negatived on the following Recorded Division:

## YEAS

Romanow	Brockelbank	Pringle
Rolfes	Mitchell	Calvert
Shillington	Upshall	Lautermilch
Lingenfelter	Simard	Trew
Tchorzewski	Kowalsky	Van Mulligen
Koskie	Atkinson <sup>*</sup>	Koenker
Thompson	Anguish	

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N	Α	ĭ	3

Devine	Wolfe	Toth
Muller	Martens	Duncan
Klein	Hopfner	Gleim
Hodgins	Martin	McLaren
McLeod	Neudorf	Baker
Lane	Gerich	Swan
Hepworth	Swenson	Muirhead
Hardy	Britton	Johnson
Kopelchuk	Pickering	Gardner
Petersen	Sauder	

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The debate continuing on Bill No. 61, the Member for Regina Centre raised a point of privilege with respect to the barring of demonstrators from the public galleries of the Legislative Chamber. In raising the question of privilege, the Member stated that the doors were locked to a public institution, allegedly at the government's instruction, and that constituted a gross affront to the Members of the Legislative Assembly. Mr. Speaker listened to the views of several Members on the incident.

Mr. Speaker responded by indicating that the doors were locked at his order, pursuant to a policy in place since 1982. Mr. Speaker pointed out that the Sergeant-at-Arms is guided by a security manual based on that policy and quoted the citations applicable to demonstrations in the Legislative Building. In regard to the issue of privilege, Mr. Speaker stated that to constitute a breach of privilege, the Member must have established that the incident had interfered with his ability to perform his duties as a Member. Mr. Speaker ruled that the Member for Regina Centre had failed to establish sufficient grounds for a prima facie case of privilege.

The debate continuing on Bill No. 61, it was moved by Mr. Lautermilch, seconded by Mr. Koskie, in amendment thereto:

That all the words after the word "That" be deleted and the following substituted therefor:

Bill 61—An Act to amend The Education and Health Tax Act (No. 2), be not now read a second time as it is being imposed by the government without a mandate from the people of Saskatchewan and it constitutes the largest and most unfair tax increase in Saskatchewan history.

The debate continuing on the motion and the amendment, according to Order, Mr. Speaker interrupted proceedings at 1:00 o'clock a.m., pursuant to Rule 31, and put the question on the amendment which was negatived on the following Recorded Division:

YEAS

Romanow Mitchell Pringle Prebble Upshall Calvert Lautermilch Rolfes Simard Kowalsky Shillington Trew Lingenfelter Solomon Smart

Tchorzewski Van Mulligen Atkinson Anguish Koenker Thompson

Brockelbank Hagel

---23

NAYS

Devine Petersen Sauder Muller Wolfe Toth Schmidt Martens Duncan Klein Hopfner Gleim Hodgins Martin McLaren McLeod Neudorf Baker Gerich Lane Swan Swenson Muirhead Hepworth Hardy Britton Johnson

Kopelchuk Pickering Gardner

-30

The question being put on the motion, it was agreed to on the following Recorded Division:

YEAS

Devine Petersen Sauder Wolfe Toth Muller Schmidt Martens Duncan Klein Hopfner Gleim Martin McLaren **Hodgins** McLeod Neudorf Baker Gerich Swan Lane Muirhead Hepworth Swenson Hardy Britton Iohnson Kopelchuk Gardner Pickering

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NAYS

Romanow Mitchell Pringle Prebble Upshall Calvert Lautermilch Simard Rolfes Kowalsky Trew Shillington Lingenfelter Solomon Smart Van Mulligen **Tchorzewski** Atkinson

Anguish Koenker Thompson

Brockelbank Hagel

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The said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

At 1:09 o'clock a.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Friday at 10:00 o'clock a.m.

# Friday, June 7, 1991

(109th Day)

10:00 o'clock a.m.

#### **PRAYERS**

According to Order, the Clerk having favourably reported on the same pursuant to Rule 11(7), the following Petitions were read and received:

Of certain residents of the Province of Saskatchewan praying that your Honourable Assembly may be pleased to urge the Provincial Government to stop the provincial GST.

Of certain residents of the Province of Saskatchewan praying that your Honourable Assembly may be pleased to urge the Provincial Government to reverse its decision to tax reading materials.

Of certain residents of the Province of Saskatchewan praying that your Honourable Assembly may be pleased to urge the Provincial Government to properly fund and provide in-patient facilities such as Myers House in Regina.

(Sessional Paper No. 286)

The Minister having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, the following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 84—An Act respecting the League of Educational Administrators, Directors and Superintendents

(Hon. Mr. Meiklejohn)

Before Orders of the Day the Member for The Battlefords raised a point of privilege, stating that his privileges as a Member had been breached by statements about him made by the Deputy Premier which he stated were contrary to the fact. Some Members made comments on the point of privilege.

Mr. Speaker responded by citing *Beauchesne's Parliamentary Rules and Forms*, Fifth Edition, para. 19(1), and stated that a dispute between Members as to facts does not meet the conditions of parliamentary privilege. Mr. Speaker referred to Beauchesne's Fifth Edition, para. 322, and stated that statements made by Members must be accepted, even though they may lead to the House having to accept contradictory statements. Mr. Speaker ruled that the Member for The Battlefords had failed to establish grounds for a *prima facie* case of privilege.

Before Orders of the Day the Member for Regina Centre raised a point of order that when Mr. Speaker addressed a question of privilege raised on June 6, 1991, regarding security policy for the Legislative Assembly, he indicated that he would provide a copy of the Assembly Security Manual with explanation on what authority the manual is based. The Member for Regina Centre indicated he had not yet received a response from Mr. Speaker. Mr. Speaker replied that it remained his intention to supply the document and that in due course he would provide the explanation the Member requested.

During consideration of the point of order, the Member for Cut Knife-Lloydminster made an unparliamentary remark which he subsequently withdrew at the direction of Mr. Speaker.

Moved by the Hon. Mr. Hodgins, seconded by the Hon. Mr. Klein:

That notwithstanding the Rules of this Assembly, and following the adoption of this motion, when the order is called for Committee of the Whole on Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2), not more than 4 hours shall be allocated to debate on such order and that at fifteen minutes before the expiration of the allocated time, unless sooner concluded, the Chairman shall put all questions necessary to dispose of every section of the Bill not yet passed, and shall report the Bill forthwith to the House, and that the question for the first and second reading of any amendments shall be put forthwith and decided without amendment or debate; and,

That there shall be 1 hour allocated to the consideration of the motion for third reading of Bill No. 61, and at 15 minutes before the expiration of the allocated time, unless sooner concluded, the Speaker shall interrupt proceedings and put every question necessary to dispose of the order for third reading of the Bill; and,

That in the case of any Recorded Division relating to any proceeding on the Bill, the bells shall be limited to 10 minutes; and,

That Rule 3(3) be suspended on the sitting day in which proceedings on Bill No. 61 pursuant to this motion begin.

A debate arising, and the question being put, it was agreed to on the following Recorded Division:

	YEAS	
Devine	Petersen	Toth
Muller	Martens	Duncan
Schmidt	Hopfner	Gleim
Klein	Martin	McLaren
Hodgins	Neudorf	Baker
McLeod	Gerich	Swan
Hepworth	Swenson	Muirhead
Meiklejohn	Britton	Johnson
Hardy	Sauder	Gardner
Kopelchuk		

### **NAYS**

Brockelbank Romanow Hagel Pringle Prebble Mitchell Calvert Rolfes Upshall Shillington Simard Lautermilch Lingenfelter Kowalsky Trew Tchorzewski Solomon Smart

Koskie Atkinson Van Mulligen Thompson Anguish Koenker

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The Assembly, according to Order, resolved itself into a Committee of the Whole.

During consideration of Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2), Mr. Chairman, according to Order, interrupted proceedings and put every question necessary to dispose of all Clauses of the Bill. The question being put on Clause 6, it was agreed to on the following Recorded Division:

### YEAS

Devine	Petersen	Sauder
Schmidt	Wolfe	Toth
Klein	Martens	Duncan
Hodgins	Hopfner	Gleim
McLeod	Martin	McLaren
Lane	Neudorf	Baker
Hepworth	Gerich	Muirhead
Meiklejohn	Swenson	Johnson
Hardy	Britton	Gardner
Kopelchuk		

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#### NAYS

Romanow	Mitchell	Hagel
Shillington	Simard	Pringle
Lingenfelter	Kowalsky	Calvert
Tchorzewski	Solomon	Smart
Thompson	Atkinson	Koenker
Brockelbank		

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The following Bill was reported without amendment:
Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2)

Moved by the Hon. Mr. Hepworth, by leave of the Assembly: That Bill No. 61—An Act to amend The Education and Health Tax Act (No. 2)—be now read the third time and passed under its title.

The question being put, it was agreed to on the following Recorded Division:

	YEAS	
Devine	Kopelchuk	Sauder
Muller	Petersen	Toth
Schmidt	Wolfe	Duncan
Klein	Martens	Gleim
Hodgins	Hopfner	McLaren
McLeod	Martin	Baker
Lane	Neudorf	Muirhead
Hepworth	Gerich	Johnson
Meiklejohn	Swenson	Gardner
Hardy	Britton	

---29

## NAYS

Brockelbank	Anguish
Mitchell	Hagel
Upshall	Pringle
Simard	Calvert
Kowalsky	Lautermilch
Solomon	Smart
Atkinson	Koenker
	Mitchell Upshall Simard Kowalsky Solomon

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The said Bill was, accordingly, read the third time and passed.

5:29 o'clock p.m.

Her Honour the Lieutenant Governor entered the Chamber and took her seat upon the Throne.

Mr. Speaker addressed Her Honour:

## MAY IT PLEASE YOUR HONOUR:

This Legislative Assembly at its present Session has passed a Bill which, in the name of the Assembly, I present to Your Honour and to which Bill I respectfully request your Honour's Assent.

The Clerk of the Assembly then read the title of the Bill that had been passed as follows:

An Act to amend The Education and Health Tax Act (No. 2)

The Royal Assent to this Bill was announced by the Clerk:

"In Her Majesty's name, Her Honour the Lieutenant Governor doth assent to this Bill."

Her Honour then retired from the Chamber.

5:31 o'clock p.m.

## Returns, Reports and Papers Tabled

The following paper was laid upon the Table:

By the Hon. Mr. Martin:

Addendum to Sessional Paper No. 120 Recommendation under the Public Documents Committee under *The Archives Act* respecting the disposal of certain public documents

The Assembly adjourned at 5:32 o'clock p.m. on motion of the Hon. Mr. Hodgins until Monday at 2:00 o'clock p.m.

# Monday, June 10, 1991

(110th Day)

2:00 o'clock p.m.

#### **PRAYERS**

Moved by the Hon. Mr. Swenson: That Bill No. 73—An Act to amend The Oil and Gas Conservation Act—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. McLeod: That Bill No. 83—An Act to amend The Medical Profession Act, 1981—be now read a second time.

A debate arising, it was on motion of Ms. Simard, adjourned.

Moved by the Hon. Mr. Meiklejohn: That Bill No. 82—An Act to Implement Certain Provisions Respecting Pension Benefits and Annuity Plans for Teachers Agreed to in the 1990-91 Provincial Teachers' Collective Agreement—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Meiklejohn: That Bill No. 84—An Act respecting the League of Educational Administrators, Directors and Superintendents—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and, by leave of the Assembly and under Rule 48, referred to a Committee of the Whole later this day.

Moved by the Hon. Mr. Wolfe: That Bill No. 60—An Act respecting Certain Payments to the Meewasin Valley Authority, the Wakamow Valley Authority and the Wascana Centre Authority (No. 2)—be now read a second time.

A debate arising and the question being put it was agreed to, on Division, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Wolfe: That Bill No. 72—An Act to amend The Northern Municipalities Act—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Wolfe: That Bill No. 75—An Act to amend The Municipal Revenue Sharing Act (No. 2)—be now read a second time.

A debate arising and the question being put it was agreed to, on Division, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly, according to Order, resolved itself into a Committee of the Whole.

The following Bill was reported without amendment, read the third time and passed:

Bill No. 84—An Act respecting the League of Educational Administrators, Directors and Superintendents

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Lane: That Bill No. 70—An Act respecting a right of access to documents of the Government of Saskatchewan and a right of privacy with respect to personal information held by the Government of Saskatchewan—be now read a second time.

The debate continuing and the question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Lane: That Bill No. 71—An Act respecting a right of access to documents of local authorities and a right of privacy with respect to personal information held by local authorities—be now read a second time.

The debate continuing and the question being put, it was agreed to.

Moved by Mr. Van Mulligen, seconded by Mr. Pringle: That Bill No. 71—An Act respecting a right of access to documents of local authorities and a right of privacy with respect to personal information held by local authorities be referred to the Standing Committee on Municipal Law.

The question being put on the motion, it was negatived on the following Recorded Division:

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Y	E.	А	

	1 1 1 13	
Shillington	Simard	Lyons
Tchorzewski	Solomon	Calvert
Koskie	Atkinson	Lautermilch
Thompson	Anguish	Trew
Brockelbank	Hagel	Van Mulligen
Upshall	Pringle	Koenker

	NAYS	
Devine	Wolfe	Pickering
Muller	Martens	Duncan
Schmidt	Hopfner	Gleim
Klein	Martin	McLaren
Hodgins	Neudorf	Baker
McLeod	Gerich	Swan
Hardy	Swenson	Johnson
1		

Kopelchuk Britton

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The said Bill was, accordingly, referred to a Committee of the Whole at the next sitting.

At 10:28 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Tuesday at 2:00 o'clock p.m.

# Tuesday, June 11, 1991

(111th Day)

2:00 o'clock p.m.

#### **PRAYERS**

Before Orders of the Day, the Member for Regina Elphinstone raised a point of order stating that the Deputy Premier should Table the document to which he referred during Oral Question period and that the Minister had cited the document. Mr. Speaker reserved his decision pending a review of Hansard.

The Order of the Day being called for Resolution (No. 7), it was moved by Mr. Saxinger, seconded by Mr. Britton:

That this Assembly commends the Government of Saskatchewan for its support of small business, for its recognition of the important role this sector plays in the Saskatchewan economy and for its many programs and measures taken by the Department of Economic Development and Tourism, the Saskatchewan Economic Development Corporation, the Saskatchewan Government Growth Fund, the Buy Saskatchewan Agency and its other departments and agencies to assist small business.

A debate arising, it was moved by Mr. Lautermilch, seconded by Mr. Anguish, in amendment thereto:

That all the words after the word "Assembly" be deleted and the following substituted therefor:

condemns the Government for failing to support small business, and for imposing an immense tax burden on Saskatchewan consumers, which has resulted in a dramatic decline in retail sales, and an unprecedented number of small business bankruptcies.

The debate continuing on the motion and the amendment, it was on motion of Mr. Hopfner, adjourned.

By unanimous consent, the Assembly proceeded to Government Orders, Adjourned Debates.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Martens: That Bill No. 55—An Act respecting Programs to Stabilize the Income of Agricultural Producers—be now read a second time.

The debate continuing, it was agreed to on the following Recorded Division:

## YEAS

Devine Martin Prebble Muller Neudorf Rolfes Schmidt Gerich Lingenfelter Klein Tchorzewski Swenson **Hodgins** Koskie Britton McLeod Toth Brockelbank Lane Duncan Mitchell Meiklejohn Gleim Upshall Hardy McLaren Kowalsky Kopelchuk Baker Solomon Petersen Swan Anguish Wolfe lohnson Lautermilch Martens Saxinger Trew Hopfner Romanow Smart

-42

NAYS

Nil

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The said Bill was, accordingly, read a second time and, by leave of the Assembly and under Rule 48, referred to a Committee of the Whole later this day.

The Assembly, according to Order, resolved itself into a Committee of the Whole.

The following Bills were reported without amendment, read the third time and passed:

Bill No. 56-An Act to amend The Farm Financial Stability Act

Bill No. 55—An Act respecting Programs to Stabilize the Income of Agricultural Producers

Returns, Reports, and Papers Tabled

The following paper was laid upon the Table:

By the Hon. Mr. Lane:

Annual Report of the Saskatchewan Department of Justice for the year ending March 31, 1990

(Sessional Paper No. 287)

At 10:05 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Wednesday at 2:00 o'clock p.m.

# Wednesday, June 12, 1991

(112th Day)

2:00 o'clock p.m.

**PRAYERS** 

Before Orders of the Day, the Member for Regina Elphinstone raised a point of privilege stating that during Oral Question Period this week, the Premier made remarks about the cost per employee of the government's decentralization programme which constituted a deliberate attempt to mislead the Assembly. After giving Members the opportunity to comment on the point of privilege, Mr. Speaker made the following statement:

### STATEMENT BY MR. SPEAKER

Today I received notice of a question of privilege in accordance with Rule 6 from the Member for Regina Elphinstone. The Member's question of privilege was that in Oral Question Period on Monday, June 11 (I note that Monday was actually June 10) the Premier made remarks about the cost per employee of the government's decentralization program which constituted a deliberate attempt to mislead the Assembly.

The evidence offered by the Member that the Premier's remarks were deliberately misleading was as follows:

That the Premier had stated the cost per employee of decentralization would be in the neighbourhood of \$8,000 to \$12,000 but that the Regina Leader-Post on June 12, 1991 quoted from a Department of Agriculture and Food study that the cost would be \$36,820 per employee.

A review of the Hansard for the past few weeks shows that many varying figures have been tossed out regarding the costs of this program. And of course the actual costs could vary depending on the nature and location of the functions being moved.

Similar questions of privilege relating to allegedly inaccurate and misleading responses in Question Period have been raised many times in this Assembly. I refer Members to rulings of the Chair dated November 18, 1975, March 25, 1976, April 14, 1980, October 1, 1987, in the Journals of the Saskatchewan Legislative Assembly. In particular I want to briefly quote from the 1975 and 1976 ruling as follows:

In short a debate in the Assembly over the question of whether something is a fact or not cannot be ascertained by Mr. Speaker and does not constitute a question of Privilege.

I further quote the April 14, 1980 ruling as follows:

It has been consistently ruled in this Assembly that disputes between Members as to questions of fact and, further, the accurateness of replies to oral questions cannot be determined by the Chair and do not constitute a question of privilege. I refer Members to rulings of the Chair, *Journals of the Legislative Assembly of Saskatchewan*, April 20, 1978, November 30, 1976, March 25, 1976 and November 18, 1975.

These rulings are also based on the standard provisions found in *Beauchesne's Parliamentary Rules and Forms*, Fifth Edition, which states at para. 19(1):

A dispute arising between two Members as to allegations of facts, does not fulfill the conditions of parliamentary privilege.

In light of our precedents, I find that this dispute is more properly a matter for debate and that it is not the role of the Chair to determine whether the facts in a newspaper article are correct.

I therefore rule that a prima facie case of privilege has not been established.

#### STATEMENT BY MR. SPEAKER

Yesterday, before Orders of the Day, the Member for Regina Elphinstone raised a point of order stating that the Deputy Premier should table a document from the Department of Highways to which he referred during Oral Questions. The Member alleged that the Minister cited the document in question. The issue here is whether the Minister did cite or quote from the document and whether it should be tabled.

I carefully reviewed yesterday's *Debates and Proceedings* and I'm satisfied that the Minister in fact referred to the document and did not cite or quote from it.

I draw the Member's attention to *Beauchesne's* Fifth Edition, sub-para. 327(3) & (4) which states that a document referred to but not cited or quoted need not be tabled. And paragraph 327(5) further stipulates that to be cited, a document must actually be quoted. I further refer Members to a ruling of the Chair, *Journals of the Legislative Assembly of Saskatchewan*, December 12, 1986.

I therefore find the point of order not well taken and that the Minister does not have to table the document.

### STATEMENT BY MR. SPEAKER

Today I am going to give my ruling on the series of points of order that were raised a few weeks ago during the recent deadlock in the proceedings of the Assembly. I want to explain my decision at length because it is not only the Members of this House but also the viewing public — the citizen — that has an important stake in both what this House does and how it does it. I emphasize the "how" here, the "process", because I believe that democratic freedoms have as much to do with process as they do with results. And as Speaker my responsibility is for the parliamentary process not for the product of that process.

To enable Members to fully consider this unusually long statement, copies of the ruling will be available to Members as soon as possible at the conclusion of my remarks.

On Wednesday, May 22, I reserved my response to a point of order by the Government House Leader concerning the protracted presentation of petitions, which at that time was the focus of a great number of events surrounding Bill 61. At that time, I also indicated that I intended to deal with the issue of superseding motions on Routine Proceedings as it too was related to the broader issue of the impasse that the House found itself in. A third related matter was raised in a point of order on Friday, May 24, by the Government House Leader when he argued that the use of adjournment motions by the Opposition was an abuse of the spirit and intent of the Rules. Subsequently, further points of order were raised, in particular by the Member for Cut Knife-Lloydminster, on similar issues. On certain of these occasions, I solicited comments from both

sides of the House so that I could take into consideration the views of Members before rendering a ruling. The comments of Members, I felt, are important when the spirit of the rules and the whole spirit of decades of parliamentary practice come into question. In difficult situations such as the one we have just gone through, it is a Speaker's duty to try to the best of his or her ability to ensure that any procedural decisions that might be made are in accordance with the principles that govern parliament as an institution. It is in this light that I have considered the various points raised

Before going any further in this ruling I want to make it absolutely clear to all Members what the role of Speaker actually is, in any House, based on the British Parliamentary model. I think that at times certain Members on both sides of the House demonstrated some misconceptions in this regard. To make my point, I can do no better than to quote from Josef Redlich's volume two of *The Procedure of the House of Commons*. I can advise Members that Redlich is a standard reference in Great Britain, on the theory of parliament. Redlich states that the Speaker is:

... a judge who has to apply the rules of procedure to the best of his ability and with perfect impartiality, maintaining with a firm yet sensitive hand the proper relations between the two parties to the proceedings before him, the majority and the minority; ... he must further, like a judge, watch to see that the advance of the majority and the resistance of the minority observe the spirit of the rules and the whole spirit of parliamentary life.

On the nature of parliamentary life Redlich states:

If we would understand the spirit of parliamentary law we must clearly grasp the principle that its provisions, however various, are all directed to one end, namely that of keeping the activity of Parliament in full swing . . . On the one hand the legislative proposals placed before Parliament by the Government must be promptly dispatched; on the other, the minority must, under certain circumstances, be given a chance of postponing the decision of Parliament as to some particular subject, or even, at times, of preventing its ever being reached.

### Therefore, Redlich concludes that:

Protection of a majority against obstruction and protection of a minority against oppression are both alike functions of the Chair.

Setting aside, for the moment, these conflicting requirements of a Speaker, ordinarily Members might think the job of Speaker is easy, given the great abundance of precedent that exists. I submit to you that very few issues are black and white. Each situation has its own circumstances that colour a problem in ways that often require a Speaker to deduce a decision logically from not only the rules or precedents already in force, but the intent of those rules. That most definitely was the situation concerning Bill 61. I might add that often solutions also require a healthy portion of common sense.

The Saskatchewan Legislative Assembly has a comparatively small body of codified rules. Many of those that we do have can only be interpreted in reference to precedent. Neither do the rules cover all of our many practices nor do they always give authoritive expression to new conceptions to parliamentary forms and usage. There is a degree of elasticity inherent in our rules and that is why we have Rule 1.

In the last twenty years or so changes and additions to our written rules have been done to trim and adjust historic traditions to modern needs. At least that is what *Beauchesne's* states, but I think a similar case can be made for Saskatchewan. A good example of this is the development of Oral Question Period in the last two decades, largely through rulings of the Chair. In many cases these rule changes have been made to codify a new practice as a result of a Speaker having had to find the best way to proceed in a new situation which has arisen. It is stated in *Beauchesne's*, Sixth Edition, para. 11 that "although the House normally assumes that a ruling is binding for the future, Speakers have used the flexibility available to them to develop procedure regardless of conflicting precedents in the past." I repeat the latter part of that statement; "... Speakers have used flexibility available to them to develop procedure regardless of conflicting precedents in the past." *Beauchesne's* doesn't end there. It is stated in paragraph 15 that:

On extremely rare occasions the ruling of a Speaker may even vary a Standing Order. Thus the Speaker in 1967 declared a Standing Order to be obsolete and in 1986 ignored another on the grounds that when it had recently been amended one aspect of its application had been overlooked.

These statements are confirmed by history, the most famous incident coming in 1881 when Speaker Brand imposed closure on his own initiative to end the paralysis of the British House of Commons. Today Members throughout the Commonwealth will find closure rules in their rule books. More recently, Speaker Fraser in the House of Commons in Ottawa made the following comments in a ruling dealing where he found it necessary to reverse recent precedents. He said:

There comes a time when the Chair has to face its responsibilities. When circumstances change and the Rules of Procedure provide no solution, the Chair must fall back on its discretion in the interests of the House and all its Members.

Recent Speaker's rulings in the Ontario Legislative Assembly also demonstrate the ability of the Chair to ultimately take discretionary action in an effort to maintain the appropriate balance between the rights of the Opposition and Government. As recently as Monday, May 27, 1991 Speaker Warner told the Ontario Legislative Assembly in a ruling that: "... the Speaker does have a latitude to act in exceptional instances where the Standing Orders are being abused or where the business of the House is being obstructed."

Given the Speaker's discretion in certain circumstances, I want to advise Members that the premise for the material part of my ruling is based on Redlich's dictum that the "protection of the majority against obstruction and protection of a minority against oppression are both alike functions of the Chair." I think it is obvious that between these two functions there must be a balance for this House to run effectively. I only deeply regret that Members themselves could not much sooner find a compromise to that end. In fact the necessity of such a balance was suggested by some Members when they addressed the various points of order. In particular, I want to quote the Minister of the Family in that regard. He said, "So I think what we have to do, Mr. Speaker, is find a balance. We need to find a balance between oppression of the minority and obstruction of the majority." In the end, I think that in the course of events the House found for itself a balance but not before some avoidable damage was done to the reputation of this institution.

I shall begin by dealing with the use of petitions to obstruct, because it is at the centre of the broader issue of obstruction versus oppression. In making his original point of order on May 22, the Government House Leader stated that by being allowed to present petitions one page at a time, Opposition Members had gone beyond their privileges and crossed the line to abuse and obstruction. I think the Member for Regina Centre was the most succinct when he responded in the Opposition's cause to say that petitions had been presented in the manner they were because the Government abused the rights of the Opposition by prematurely threatening time allocation on Bill 61. The petitions, he said, "are simply the only means that is left to give vent to public frustration..."

The Member for Regina Centre makes an important point. Again, I want to quote Speaker Fraser on a similar topic:

There are circumstances in which obstructive tactics can be an abuse of the rules of the House. Equally, notice of time allocation motions after only a few hours of debate at any stage of a Bill can also be an abuse.

While I think the opposition made a very good case in regard to the premature use of time allocation, it is the use of petitions as a tactical measure that I must deal with at this time because it is the procedural fall-out of the Bill 61 situation. Initially, a variety of obstructive tactics were used on other government business to prevent the House from getting to debate on Bill 61. While I do not condone the Government's response to these events with time allocation but in some measure I believe they may have been provoked. Certainly, it was the combined effect of all these events that brought about last month's unfortunate events. Nevertheless, the tactical use of petitions is what concerns me the most.

By the Members own admission, I think it is clear that the recent method of presentation of petitions is unusual. As the Member for Regina Centre and others noted, it was a reaction to the related issue of time allocation. In isolation I don't think the manner of presentation of petitions one page at a time, day after day, would make much practical sense. Accordingly, it must be understood that in modern parliamentary practice the only purpose of the public petition is to demonstrate a point. This is born out in many studies on parliament. I do not doubt that the Opposition, relative to Bill 61, demonstrated a point. As Speaker, however, I must ask, in the normal course of events, to what length should Members be allowed to make a point before it becomes an abuse. I feel that I was very lenient in this regard, partly because I felt that there had to be some measure of balance between obstruction and oppression. In essence, the recent presentation of petitions was an abuse equal to the premature use of time allocation after only some 11 hours of debate. All told we had 11 sitting days when Opposition Members presented petitions in a manner that I must say stretched to the limit our rules and relative practices. Until last month's departure from our normal practice, the House never — I repeat, never, — had been totally prevented from doing other business. That is the point I cannot ignore.

By Opposition Members' own calculations, over 120,000 signatures were Tabled in response to Bill 61. The last time such numbers were claimed to have been laid on the Table was in October of 1987. In reference to Bill 61, certain Opposition Members claimed that the right of petitioners would be undermined somehow if the petitions were not presented in the manner that the Government House Leader came to question. In 1987, however, Members did not feel disrespectful towards the rights of petitioners when they Tabled petitions of 23 or 47 pages at a time. Nor were the rights of petitioners an issue in 1983 when petitions of 37 or more pages were laid on the Table in a single gesture. In fact, the Leader of the Opposition stated on October 20, 1987, and I quote, "in order to save the time of the House, I will put them in as a group." On that day Opposition Members presented 60,000 signatures in approximately 1 1/2 hours. Earlier in 1987 Opposition Members were able to Table some 15,000 signatures in approximately 15 minutes. How could it be that in 1991 it was necessary to take two weeks to uphold the same rights of each and every citizen of this province that petition this Legislative Assembly? To further emphasize this point I can only draw Members attention to the fact that on June 5, 1991, the Leader of the Opposition saw fit in a very public demonstration to lay on the Table some 40,000 signatures in a single gesture. The point I come back to is that the purpose of presentation of petitions in modern parliamentary practice is to demonstrate a point.

Earlier in this ruling I mentioned that the Speaker must, when he or she is asked to rule, find some balance between obstruction and oppression. Clearly the presentation of petitions in a manner that totally prevents the House from getting to any business at all is very unusual and was not contemplated by our rules. Certainly other Houses have amended their standing orders precisely because there comes a time when making a political point becomes obstruction. Strictly speaking, obstruction of the House was not the idea behind the rights of citizens to petition the Assembly. Nor is it within the spirit of Rule 11. Having said that, however, I will explain why I chose not to intervene.

I have already noted what Speakers Fraser and Warner stated in regard to Speaker's discretion when the rules do not directly address situations unforeseen by the rules. Clearly I used my discretion, in this situation, not to limit the presentation of petitions only because this House was experiencing two abuses of equal seriousness, which I felt Members themselves should at least try to sort out. Whether Members realize it or not, both the hasty use of time allocation and the use of presentation of petitions as obstruction have serious implications for this parliamentary institution's welfare. That is why I gave the House a wide opportunity to discuss the various points of order, as they were raised. That is why on several occasions I invited the House Leaders to negotiate a settlement. Indeed, the primary responsibility for resolving differences and difficulties amongst Members lies with the Members themselves. I will return to this point in a moment.

Now that Bill 61 has passed, what I must consider is how all this should be considered in the future. Unlike Members, the Speaker cannot afford the luxury of interpreting parliamentary tradition in the light of immediate circumstances. I am conscious of the fact that the fundamental rights of Members can be violated by the tactics of obstruction as well as by the unreasonable restriction of debate. Clearly, the events of the past month should be a warning to governments when they consider using the powerful tool of time allocation and closure too soon. However, I do not want the use of presentation of petitions as an obstructionist tactic to become a precedent. The fact I allowed the protracted use of petitions should be reviewed only in the context of this single event.

In order to ensure that this situation will not become a precedent, I am now going to use my discretion and rule to restrict the presentation of petitions to a period of time no longer than one hour each sitting day. This in no way infringes on any Member's right to present petitions. There will still be that opportunity each and every day in the same manner that has been the normal practice in this Assembly. This ruling is meant to enforce a return to our normal practice. It is my hope this will be some incentive for Members to convene the Special Committee on Rules and Procedures to reconsider issues such as the use of time allocation and presentation of petitions. Indeed many of the issues have been on the agenda since 1987 so no number of rulings is going to make the House work if there is not the basic will on the part of Members to make it work.

If Members are concerned about the actions or inaction of the Speaker, to them I can say there is a qualification to the high authority that a Speaker possesses. The Assembly remains the Supreme Court of Appeal to which the Speaker, like any individual Member, is subordinate. In the proper forum, Members have the chance to reverse, adjust or confirm my ruling today.

Now, I want to turn to the other two issues I have been asked to decide upon.

The second point on which I deferred a ruling on May 22, was on the question of whether a motion moved by the Government House Leader to proceed to Oral Question Period was in order when moved during the presenting of petitions on Routine Proceedings. Motions such as this are described in parliamentary authorities as "superseding motions", that is, motions that are designed to be moved during debate for the purpose of setting aside or superseding the question under discussion. There has been much debate over whether such motions could be used to supersede business under Routine Proceedings, such as petitions, when there is no motion on the floor. This has become an issue in recent years in other jurisdictions such as the Canadian House of Commons and the Ontario Legislative Assembly at times when obstructionist tactics were being used during Routine Proceedings to prevent the House from getting to some controversial piece of government business.

First, I want to review the current status of the use of superseding motions in our own practice. We have very few instances where superseding motions (other than motions to adjourn the House) have been used during Routine Proceedings. The position taken by the Chair has been the traditional one that is based on the assumption that superseding motions were designed to set aside a motion that was already under discussion. Thus, by definition, they were not intended to be used where there is no motion on the floor as is the case during presenting petitions and certain other types of business before Orders of the Day. This position is clearly laid out in a ruling of the Chair made on June 9, 1989.

Notwithstanding our own practice, the Member for Melfort referred to precedents in the House of Commons where the Speaker allowed superseding motions during Routine Proceedings in the face of obstruction. The Sixth Edition of *Beauchesne's Parliamentary Rules and Forms* summarizes the current status of this issue in the Canadian House of Commons in two brief paragraphs. Citation 345 outlines the traditional view that the use of superseding motions during Routine Proceedings is inappropriate. Citation 346 then notes the exception to the standard position where superseding motions may be allowed during Routine Proceedings where the use of dilatory tactics has become an abuse. I quote these two citations in full as follows:

#### Citation 345

A motion to proceed to another item of business under Routine Proceedings, thereby by-passing the calling of other items, is inappropriate and the House should proceed from item to item. Debates, November 24, 1986, p.1435.

#### Citation 346

The use of dilatory tactics during Routine Proceedings can be an abuse, and the Speaker may, after consideration of the specific circumstances, permit motions which would end such an abuse. Debates, April 14, 1987, p.5119-22

As outlined above, it is clear that the traditional practices relating to superseding motions have been varied by Speaker Fraser in the House of Commons in the face of prolonged obstruction. Recent Speaker's rulings in the Ontario Legislative Assembly have also allowed some types of superseding motions to be used during Routine Proceedings. I refer Members to the Ontario

Legislative Assembly *Votes and Proceedings* of May 8, 1991. In Ontario these changes occurred in the past two sessions under circumstances where prolonged obstruction was taking place. These two examples demonstrate the ability of the Speaker to consider the circumstances of the time and to make interpretations of the rules that maintain the appropriate balance between the rights of the opposition to oppose and delay and the rights of the government to have the public business dealt with. The ultimate discretion which a Speaker must have is well documented, as I have already pointed out, in a ruling given by Speaker Warner in the Ontario Legislative Assembly on May 26, 1991, a ruling from which I quoted earlier.

I must now consider whether it is appropriate in the face of obstruction, to accept the superseding motion during the presentation of petitions, as the Government House Leader proposed on May 22. My concern is to maintain a balance between the procedural tools available to the majority and to the minority while maintaining as my first priority the health of the institution and its ability to function. While the Government may have felt frustrated by the many forms of obstruction used on unrelated elements of Government business during this session, the fact that the Government tried to apply time allocation after only eleven hours of debate severely circumscribed the ability of the Chair to exercise discretion to accept a superseding motion, which in effect would have taken the House to that very time allocation motion. For the Chair to have done so would have been inappropriate. It is my view that there was not sufficient reason for the Chair to reverse a previous practice of the House regarding superseding motions.

I therefore find that the use of a superseding motion to proceed to Question Period or any other order, to be out of order when there is no motion on the floor.

Now I wish to deal with the third point of order which was raised by the Government House Leader regarding the use of motions to adjourn the House during Routine Proceedings. On four occasions during the events surrounding Bill 61, an Opposition Member moved that the House adjourn — twice during petitions, once during Oral Question Period and once before Orders of the Day. These were all occasions when there was no motion before the House and the House had not yet reached the point of dealing with Government business. Members will recognize that there is some inconsistency here between the way that other superseding motions are treated as explained in the ruling I just gave a moment ago, and the way that adjournment motions are allowed when no question is under debate even when their clear purpose has been to supersede the business then before the House. I will come back to this inconsistency in a moment.

But first I wish to outline what the practice of this House has been regarding adjournment motions and to review how that practice differs from that in both the Canadian and United Kingdom House of Commons. Our practice is based on Rule 4 of our *Rules and Procedures* which reads as follows:

A motion to adjourn the Assembly shall always be in order, but no second motion to the same effect shall be made until after some intermediate proceeding has taken place.

In our practice this rule has been interpreted literally to mean that any Member may move to adjourn the House at any time, provided they have been legitimately recognized and do not attempt to do so on a point of order. Thus the application of this rule has constituted an exception to the basic rule governing superseding motions which is that they can only be moved when a motion is on the floor. Adjournment motions have been allowed during Routine Proceedings, Question Period and between Orders of the Day. I refer all Members to the following precedents: Journals of the Legislative Assembly of Saskatchewan, 1977-78, p.84; 1984-85-86, April 26, 1985, p.110, May 24, 1985, p.179; 1986, June 20, 1986, p.204; 1989-90, August 1, 1989, p.247.

In the Canadian House of Commons which has a very similar rule to our Rule 4, certain restrictions have been placed on the moving of adjournment motions, both by standing order and by Speaker's rulings. By House of Commons standing orders, adjournment motions are not permitted during Question Period (ruling of the Chair), during Routine Proceedings prior to Introduction of Government Bills, during proceedings when closure and time allocation orders are in place, and during Special Orders, which require a decision to be reached on a certain day.

The practice of the British House of Commons regarding adjournment motions is governed by two fairly simple provisions as outlined on p.332 of the 21st edition of *May's Parliamentary Practice*. Adjournment motions are of two kinds: one, superseding motions that may be moved

only when a motion is under debate and two, substantive motions that are moved between orders and have as their purpose the termination of the daily sitting. Private Members are permitted to move only the first type of adjournment motion, i.e., during debate on a motion. Only the Government House Leader or someone acting on his/her behalf is permitted to move the second type of adjournment motion, i.e., between orders of the day or when there is no motion on the floor.

I raise these points from other jurisdictions to show that the standard rule that an adjournment motion is in order at any time has been restricted and defined in other legislatures to deal with the situation we recently had here. I want now to discuss the matter of the inconsistency in our practice between adjournment motions and other superseding motions during Routine Proceedings. The inconsistency is that a motion to adjourn the House (in essence a superseding motion) is allowed when no motion is before the House, but all other types of superseding motions can only be used when a motion is under debate. I recommend to the House that this matter be reviewed to resolve the inconsistencies by either restricting adjournment motions before Orders of the Day or allowing both adjournment and superseding motions to be moved at any time. Through the precedents of this House noted above, Members will see that our practice in the area of adjournment motions is long-standing and clear. While I recognize that these rules and practices need attention, in the present circumstances, I am not prepared to alter the balance between Opposition and Government further by changing the interpretation of our rules regarding adjournment and superseding motions. Therefore I find that I must rule in keeping with our practice, that adjournment motions moved during Routine Proceedings, even when no motion is on the floor, are in order. Once again I urge the House to consider changes in our rules and practice to find solutions to the inconsistencies noted above through the usual channels of a Rules Committee review. And furthermore, a solution to the problem of unlimited bell ringing during divisions would go a long way toward resolving the problem surrounding the use of adjournment motions.

I thank Members for bearing with me during this very long ruling. Because it was so long I wish to conclude by summarizing the main points.

As I have said several times my purpose here is to strike a balance that will enable the House to go forward. I know that both sides of the House felt justified in the positions they had taken. The Government felt they had a right as the duly elected majority to have their policies considered and voted upon by the Assembly. The Opposition felt they had the right to obstruct an unpopular measure with every means available to them.

I want to quote Redlich again. In discussing parliamentary rules he notes how sometimes they become the focus of political warfare. In such instances, he states, "(parties and politicians) are giving the rules of procedure a fictitious importance, treating them as if they were political ends, instead of means only; they must take into account that thus they may be injuring, destroying, annihilating, those elements of the order of business which do exist for their own sake . . . "Unfortunately, in their fervour, both sides have taken actions that have not been a credit to this institution. I don't want to overstate what damage might have been done to this institution, but I want Members to think about headlines such as "Disorder reigns in Mad House", and articles that equate this Assembly to the Mad Hatter's Tea Party. The decisions that I have made have, in part, been based on the need to maintain and perhaps, restore, public respect for the Legislative Assembly. If we don't respect it ourselves, how can we expect others to?

In summary then, I have dealt with the point of order on the presentation of petitions by restricting the time for the presentation of petitions to a maximum of one hour each day. This still permits a large amount of time to be used daily for public petitions when Members feel it is important to do so but it will prevent petitions from being used primarily to obstruct the House from proceeding to other business.

The points of order on the use of adjournment motions and other superseding motions when there is no motion on the floor have been dealt with by maintaining our past practices in both areas. I have pointed out the inconsistencies found within that practice and recommend that these issues be incorporated in a broader rules revision by the House.

I believe that this ruling has maintained the balance between competing interests in the Assembly by restricting the use of petitions to their traditional purpose while at the same time not over-strengthening the Government's hand by allowing more superseding motions nor preventing traditional use of adjournment motions at any time. In addition, the ruling leaves in the hands of Members, where it belongs, the responsibility to make the House work.

The bottom line of this ruling is two-fold: one, that the Speaker has, in extraordinary circumstances, the authority to exercise discretion in the interests of the institution and two, should the Speaker be forced to exercise his or her discretion, it can only be an interim solution as it is the responsibility of the Members themselves to finally determine what changes are needed to the framework by which the House is to operate.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth: That Bill No. 53—An Act to amend The Provincial Auditor Act—be now read a second time.

The debate continuing, the Member for Saskatoon South raised a point of order stating that the Member for Cut Knife-Lloydminster was speaking a second time in the debate on Second Reading of Bill No. 53. Mr. Speaker ruled that the point was well taken.

The question being put, it was agreed to.

On motion of the Hon. Mr. Hodgins, seconded by the Hon. Mr. Schmidt: Ordered, That Bill No. 53 be referred to the Public Accounts Committee for Committee consideration.

Moved by the Hon. Mr. Hodgins: That Bill No. 64—An Act to amend The Income Tax Act (No. 2)—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Hodgins: That Bill No. 65—An Act to amend The Corporation Capital Tax Act (No. 2)—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Hodgins: That Bill No. 66—An Act to amend The Tobacco Tax Act—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Hodgins: That Bill No. 67—An Act to amend The Mortgage Protection Act (No. 2)—be now read a second time.

A debate arising and the question being put, it was agreed to on the following Recorded Division:

Brockelbank

	YEAS		
Devine	Wolfe	Sauder	
Schmidt	Martens	Toth	
Klein	Hopfner	Gleim	
Hodgins	Martin	McLaren	
McLeod	Neudorf	Baker	
Lane ·	Gerich	Swan	
Meiklejohn	Swenson	Muirhead	
Hardy	Britton	Saxinger	
Kopelchuk		G	
•			25
	NAYS		
Rolfes	Atkinson	Lautermilch	
Shillington	Anguish	Trew	
Lingenfelter	Hagel	Smart	
Tchorzewski	Lyons	Koenker	
	_ ' •		

-14 The said Bill was, accordingly, referred to a Committee of the Whole at the next sitting.

Calvert

Moved by the Hon. Mr. Klein: That Bill No. 63—An Act to amend The Liquor Consumption Tax Act—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

At 5:16 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Thursday at 2:00 o'clock p.m.

# Thursday, June 13, 1991

(113th Day)

2:00 o'clock p.m.

**PRAYERS** 

The following Bills were received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 85—An Act to amend The Superannuation (Supplementary Provisions) Act

(Hon. Mr. Hepworth)

Bill No. 86—An Act to amend The Communications Network Corporation Act and certain other Acts

(Hon. Mr. Hodgins)

The Hon. Mr. Hepworth, a member of the Executive Council, having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, moved: That Bill No. 62—An Act to amend The Revenue and Financial Services Act—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Martens: That Bill No. 74—An Act respecting the Registration of Leafcutting Beekeepers—be now read a second time.

The question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Neudorf: That Bill No. 76—An Act to amend The Coroners Act—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting. Moved by the Hon. Mr. Neudorf: That Bill No. 77—An Act to amend The Queen's Bench Act (No. 2)—be now read a second time.

The question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Neudorf: That Bill No. 78—An Act to amend The Surrogate Court Act—be now read a second time.

The question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Neudorf: That Bill No. 80—An Act respecting the Application in Saskatchewan of the United Nations Convention on Contracts for the International Sale of Goods—be now read a second time.

A debate arising and the question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

Moved by the Hon. Mr. Neudorf: That Bill No. 81—An Act to amend references to the Criminal Code in Certain Acts and Regulations and respecting Consequential Amendments to Certain Acts and Regulations resulting from the enactment of the Criminal Code, R.S.C. 1985, c.C-46—be now read a second time.

The question being put it was agreed to, and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly, according to Order, resolved itself into a Committee of the Whole.

The following Bill was reported without amendment, read the third time and passed:

Bill No. 82—An Act to Implement Certain Provisions Respecting Pension Benefits and Annuity Plans for Teachers Agreed to in the 1990-91 Provincial Teachers' Collective Agreement

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Lane: That Bill No. 69—An Act respecting Referendums and Plebiscites—be now read a second time.

The debate continuing, it was on motion of Mr. Pringle, adjourned.

The Assembly, according to Order, again resolved itself into a Committee of the Whole.

During consideration of Bill No. 71—An Act respecting a right of access to documents of local authorities and a right of privacy with respect to personal information held by local authorities, it was moved by the Hon. Mr. Lane:

That Clause 2(f) of the printed Bill be amended:

- (a) by striking out subclauses (ix), (x) and (xi) and substituting the following:
  - "(ix) a regional college within the meaning of *The Regional Colleges Act*, other than the Saskatchewan Indian Community College;
  - (x) the Saskatchewan Institute of Applied Science and Technology;
  - (xi) the University of Saskatchewan, including Saint Thomas More College:
  - (xii) The University of Regina, including:
    - (A) Campion College; and
- (B) Luther College with respect to its post-secondary level activities";

and

(b) By renumbering subclauses (xii) to (xvi) as subclauses (xiii) to (xvii).

That subsection 3(1) of the printed Bill be amended:

- (a) By striking out "or" after clause (a);
- (b) By adding "or" after clause (b); and
- (c) By adding the following clause after clause (b):
  - "(c) material that is placed in the custody of a local authority by or on behalf of persons or organizations other than the local authority for archival purposes".

The amendments were agreed to.

Moved by the Hon. Mr. Lane:

That subsection 15(2) of the printed Bill be amended:

By striking out "A head" and substituting "Subject to section 29, a head".

A debate arising and the question being put, it was agreed to.

Moved by the Hon. Mr. Lane:

That section 16 of the printed Bill be amended by adding the following subsection after subsection 16(2):

"(3) A head may refuse to give access to any report, statement, memorandum, recommendation, document, information, data or record, within the meaning of section 35.1 of *The Saskatchewan Evidence Act*, that, pursuant to that section, is not admissible as evidence in any legal proceeding".

That section 17 of the printed Bill be amended:

- (a) By striking out "A head" in subsection (1) and substituting "Subject to subsection (3), a head"; and
- (b) By adding the following subsections after subsection (2):
- "(3) The head of the University of Saskatchewan, the University of Regina or a hospital may refuse to disclose details of the academic research being conducted by an employee of the university or hospital, as the case may be, in the course of the employee's employment.
- "(4) Notwithstanding subsection (3), where possible, the head of the University of Saskatchewan, the University of Regina or a hospital shall disclose:
  - (a) the title of; and
- (b) the amount of funding being received with respect to; the academic research mentioned in subsection (3)".

That subsection 18(3) of the printed Bill be amended by striking out "subsection (1)" and substituting "clauses (1)(b) to (d)".

That subsection 23(2) of the printed Bill be amended:

By striking out clause (b) and substituting the following:

- "(b) the personal opinions or views of an individual employed by a local authority given in the course of employment, other than personal opinions or views with respect to another individual";
- (b) By striking out "or" after clause (e); and
- (c) By adding the following clauses after clause (f):
- "(g) the academic ranks or departmental designations of members of the faculties of the University of Saskatchewan or the University of Regina; or
- "(h) the degrees, certificates or diplomas received by individuals from the Saskatchewan Institute of Applied Science and Technology, the University of Saskatchewan or the University of Regina".

That subsection 28(2) of the printed Bill be amended by adding "or regulation" after "Subject to any other Act".

That section 30 of the printed Bill be amended:

- (a) By striking out "subsection (2)" in subsection (1) and substituting "subsections (2) and (3)": AND
- (b) By adding the following subsection after subsection (2):

"(3) The head of the University of Saskatchewan or the University of Regina may refuse to disclose to an individual personal information that is evaluative or opinion material complied solely for the purpose of:

(a) determining the individual's suitability for:

(i) appointment, promotion or tenure as a member of the faculty of the University of Saskatchewan or the University of Regina;

(ii) admission to an academic program; or

(iii) receipt of an honour or award; or

(b) evaluating the individual's research projects or materials for publication;

where the information is provided explicitly or implicitly in confi-

dence".

The amendments were agreed to.

On the following Bill progress was reported:

Bill No. 71—An Act respecting a right of access to documents of local authorities and a right of privacy with respect to personal information held by local authorities

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Lane: That Bill No. 69—An Act respecting Referendums and Plebiscites—be now read a second time.

The debate continuing and the question being put, it was agreed to and the said Bill was, accordingly, read a second time and, by leave of the Assembly and under Rule 48, referred to a Committee of the Whole later this day.

The Assembly, according to Order, again resolved itself into a Committee of the Whole.

During consideration of Bill No. 70—An Act respecting a right of access to documents of the Government of Saskatchewan and a right of privacy with respect to personal information held by the Government of Saskatchewan, it was moved by the Hon. Mr. Lane:

That subsection 16(2) of the printed Bill be amended by striking out "A head" and substituting "Subject to section 30, a head".

That subsection 17(2) of the printed Bill be amended by adding the following subsection:

"(3) A head may refuse to give access to any report, statement, memorandum, recommendation, document, information, data or record, within the meaning of section 35.1 of *The Saskatchewan Evidence Act*, that, pursuant to that section, is not admissable as evidence in any legal proceeding".

That clause 24(2)(c) of the printed Bill be struck out and the following substituted:

"(c) the personal opinions or views of an individual employed by a government institution given in the course of employment, other than personal opinions or views with respect to another individual;".

That subsection 29(2) of the printed Bill be amended by adding "or regulation" after "Subject to any other Act".

The amendments were agreed to.

During consideration of Bill No. 69—An Act respecting Referendums and Plebiscites, it was moved by the Hon. Mr. Lane:

That Section 7 of the printed Bill be amended by deleting the words:

", as determined from the voters' list prepared for use in the immediately preceding general election".

The amendment was agreed to.

The following Bills were reported with amendments, considered as amended, and by leave of the Assembly, read the third time and passed:

Bill No. 71—An Act respecting a right of access to documents of local authorities and a right of privacy with respect to personal information held by local authorities

Bill No. 70—An Act respecting a right of access to documents of the Government of Saskatchewan and a right of privacy with respect to personal information held by the Government of Saskatchewan

Bill No. 69—An Act respecting Referendums and Plebiscites

At 9:52 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Friday at 10:00 o'clock a.m.

# Friday, June 14, 1991

(114th Day)

10:00 o'clock a.m.

#### PRAYERS

The Hon. Mr. Hepworth, a member of the Executive Council, having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, moved: That Bill No. 85—An Act to amend The Superannuation (Supplementary Provisions) Act—be now read a second time.

A debate arising, it was on motion of Mr. Kowalsky, adjourned.

The Hon. Mr. Lane a member of the Executive Council, having acquainted the Assembly that Her Honour the Lieutenant Governor, having been informed of the subject matter of the Bill, recommends it to the consideration of the Assembly, moved: That Bill No. 86—An Act to amend The Communications Network Corporation Act and certain other Acts—be now read a second time.

A debate arising, it was on motion of Mr. Trew, adjourned.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth: That Bill No. 54—An Act respecting the Tabling of Documents—be now read a second time.

The debate continuing and the question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hepworth: That Bill No. 57—An Act to amend The Financial Administration Act—be now read a second time.

The debate continuing and the question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. McLeod: That Bill No. 83—An Act to amend The Medical Profession Act, 1981—be now read a second time.

The debate continuing and the question being put, it was agreed to and the said Bill was, accordingly, read a second time and referred to a Committee of the Whole at the next sitting.

The Assembly, according to Order, resolved itself into a Committee of the Whole.

The following Bills were reported without amendment, read the third time and passed:

Bill No. 58—An Act to amend The Statutes Act

Bill No. 59—An Act to amend The Interpretation Act

Bill No. 76—An Act to amend The Coroners Act

Bill No. 77—An Act to amend The Queen's Bench Act (No. 2)

Bill No. 78—An Act to amend The Surrogate Court Act

Bill No. 80—An Act respecting the Application in Saskatchewan of the United Nations Convention on Contracts for the International Sale of Goods

Bill No. 81—An Act to amend references to the Criminal Code in Certain Acts and Regulations and respecting Consequential Amendments to Certain Acts and Regulations resulting from the enactment of the Criminal Code, R.S.C. 1985, c.C-46

On the following Bill progress was reported:

Bill No. 60—An Act respecting Certain Payments to the Meewasin Valley Authority, the Wakamow Valley Authority and the Wascana Centre Authority (No. 2)

## Returns, Reports and Papers Tabled

The following paper was laid upon the Table:

By the Hon. Mr. Lane:

Addendum to Sessional Paper No. 76
Amendments to the Bylaws of the following Professional Associations:
Of the Saskatchewan Institute of Agrologists
Of the College of Physicians and Surgeons of Saskatchewan
Of the Saskatchewan Psychological Association
Of the Rural Municipal Administrators' Association of Saskatchewan

At 1:07 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Monday at 2:00 o'clock p.m.

# Monday, June 17, 1991

(115th Day)

2:00 o'clock p.m.

**PRAYERS** 

The following Bill was received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 87—An Act to amend The Marriage Act (Hon. Mr. Hodgins)

The Assembly, according to Order, resolved itself into a Committee of the Whole.

During consideration of Bill No. 73—An Act to amend The Oil and Gas Conservation Act, Mr. Chairman ruled that the Member for Regina North West used unparliamentary language when he stated that the Government mislead the industry. The Member for Regina Centre appealed the ruling.

Mr. Speaker resumed the Chair.

Thereupon Mr. Muller reported as follows:

During consideration of Bill No. 73 in Committee of the Whole, I ruled that the Member for Regina North West used unparliamentary language when he stated that the Government mislead the industry. The Member for Regina Centre challenged my ruling.

Thereupon Mr. Speaker put the question: "Shall the ruling of the Chairman be sustained?"—which was agreed to.

The Assembly, according to Order, again resolved itself into a Committee of the Whole.

During consideration of Bill No. 73—An Act to amend The Oil and Gas Conservation Act, it was moved by the Hon. Mr. Swenson:

That Section 6 of the printed Bill be amended by adding ", samples or other property or things" after "drawings" in the proposed Clause 7.41(3)(a).

The amendment was agreed to.

The following Bills were reported without amendment, read the third time and passed:

Bill No. 74—An Act respecting the Registration of Leafcutting Beekeepers

Bill No. 64—An Act to amend The Income Tax Act (No. 2)

Bill No. 65—An Act to amend The Corporation Capital Tax Act (No. 2)

Bill No. 66—An Act to amend The Tobacco Tax Act

The following Bill was reported with amendment, considered as amended, and by leave of the Assembly, read the third time and passed:

Bill No. 73—An Act to amend The Oil and Gas Conservation Act

On the following Bill progress was reported:

Bill No. 67—An Act to amend The Mortgage Protection Act (No. 2)

At 10:10 o'clock p.m. Mr. Speaker adjourned the Assembly without question put, pursuant to Rule 3(3) until Tuesday at 2:00 o'clock p.m.

# Tuesday, June 18, 1991

(116th Day)

2:00 o'clock p.m.

PRAYERS

Mr. Van Mulligen, from the Standing Committee on Public Accounts, presented the Seventh Report of the said Committee which is as follows:

Your Committee considered the following Bill and agreed to report the same, without amendment:

Bill No. 53-An Act to amend The Provincial Auditor Act

On motion of Mr. Van Mulligen, seconded by Mr. Anguish: Ordered, That the Seventh Report of the Standing Committee on Public Accounts be concurred in.

The following Bill was placed on the Orders of the Day for consideration in Committee of the Whole:

Bill No. 53-An Act to amend The Provincial Auditor Act

The following Bills were received, read the first time, and ordered to be read a second time at the next sitting:

Bill No. 88—An Act to amend The Highway Traffic Act (No. 2) (Hon. Mr. Petersen)

Bill No. 89—An Act to amend The Agri-Food Act (Hon. Mr. Martens)

Mr. Speaker laid before the Assembly, pursuant to *The Electoral Boundaries Commission Act, 1991*, a report of the Electoral Boundaries Commission.

(Sessional Paper No. 288)

The Order of the Day being called under Rule 16, it was moved by Mr. Hopfner, seconded by Mr. Britton:

That this Assembly, recognizing the extreme hardship faced by the rural communities of Saskatchewan as a result of the downturn in our agriculture sector, and the importance to our urban centres of strengthening and stabilizing these rural communities, commend the Government for its record of successful decentralization efforts, for implementing further decentralization through Fair Share Saskatchewan, for its fair and equitable treatment of employees affected by these moves and in particular extend its congratulations and appreciation to the Saskatchewan towns and villages that have promoted their communities and shown determination to build their communities, and Saskatchewan, through this effort.

A debate arising, it was moved by Mr. Shillington: "That this House do now proceed to Resolution (No. 46)".

The question being put and a Recorded Division having been called, the division bells continued to ring until the period of 75 minutes expired, under Rule 16(4), whereupon Mr. Speaker interrupted proceedings.

The Order of the Day being called for Resolution (No. 15), it was moved by Mr. Sauder, seconded by Mr. Hopfner:

That this Assembly commend the government for its Community Economic Development Program and in particular extend its congratulations and appreciation for their determination to build their communities to the following Saskatchewan towns that have established Community Economic Development Committees under the program: Assiniboia, Birch Hills, Broadview, Canora, Carlyle, Churchbridge, Coronach, Davidson, Esterhazy, Eston, Foam Lake, Fort Qu'Appelle, Gravelbourg, Hudson Bay, Humboldt, Indian Head, Ituna, Kamsack, Kerrobert, Kindersley, Kipling, Langenburg, Langham, Lanigan, LaRonge, Leader, Manitou Beach, Maple Creek, Martensville, Meadow Lake, Naicam, Nipawin, Outlook, Porcupine Plain, Preeceville, Radville, Redvers, Rocanville, Rosetown, Rosthern, Shaunavon, Shellbrook, Spiritwood, Sturgis, Tisdale, Wadena, Wakaw, Waldheim, Watrous, Whitewood, Wilkie. Wolselev and Wynyard.

A debate arising, Mr. Speaker interrupted proceedings.

7:02 o'clock p.m.

Her Honour the Lieutenant Governor entered the Chamber and took her seat upon the Throne.

Mr. Speaker addressed Her Honour:

#### MAY IT PLEASE YOUR HONOUR:

This Legislative Assembly at its present Session has passed several Bills which, in the name of the Assembly, I present to Your Honour and to which Bills I respectfully request your Honour's Assent.

The Clerk of the Assembly then read the titles of the Bills that had been passed severally as follows:

- 84 An Act respecting the League of Educational Administrators, Directors and Superintendents
- 55 An Act respecting Programs to Stabilize the Income of Agricultural Producers
- 56 An Act to amend The Farm Financial Stability Act
- 82 An Act to Implement Certain Provisions Respecting Pension Benefits and Annuity Plans for Teachers Agreed to in the 1990-91 Provincial Teachers' Collective Agreement
- 69 An Act respecting Referendums and Plebiscites
- 70 An Act respecting a right of access to documents of the Government of Saskatchewan and a right of privacy with respect to personal information held by the Government of Saskatchewan
- 71 An Act respecting a right of access to documents of local authorities and a right of privacy with respect to personal information held by local authorities
- 58 An Act to amend The Statutes Act
- 59 An Act to amend The Interpretation Act
- 76 An Act to amend The Coroners Act
- 77 An Act to amend The Queen's Bench Act (No. 2)
- 78 An Act to amend The Surrogate Court Act
- 80 An Act respecting the Application in Saskatchewan of the United Nations Convention on Contracts for the International Sale of Goods
- 81 An Act to amend references to the Criminal Code in Certain Acts and Regulations and respecting Consequential Amendments to Certain Acts and Regulations resulting from the enactment of the Criminal Code, R.S.C. 1985, c.C-46
- 64 An Act to amend The Income Tax Act (No. 2)
- 65 An Act to amend The Corporation Capital Tax Act (No. 2)
- 66 An Act to amend The Tobacco Tax Act
- 73 An Act to amend The Oil and Gas Conservation Act
- 74 An Act respecting the Registration of Leafcutting Beekeepers

The Royal Assent to these Bills was announced by the Clerk:

"In Her Majesty's name, Her Honour the Lieutenant Governor doth assent to these Bills."

Her Honour the Lieutenant Governor was then pleased to deliver the following speech:

Mr. Speaker,

Members of the Legislative Assembly:

It is my duty to discharge you from further attendance at the fourth session of the twenty-first legislature. In relieving you of further attendance, I would like to congratulate you on the work that you have successfully completed.

At the opening of this fourth session, my government emphasized a commitment to consult with the people of this province, to ask them for their ideas, to listen to their suggestions, and to respond to their concerns. As you are aware these consultations have been highly productive and have identified innovative ways to address the many challenges before us.

In addition, the consultations have demonstrated the correctness to the proposed solutions and buttressed resolve to carry them to completion. Consultation in conjunction with the responsible and efficient management of resources augments the security and stability of our communities and the growth and well-being of the province's citizens. By listening to what people are concerned about, my government was able to set priorities consistent with what people identified as important. This House, too, responded to the people's priorities by passing legislation to assist beleaguered farmers, protect increasingly threatened rural communities, and encourage expansion and diversification of the economy.

For agriculture, you passed *The Agricultural Safety Net Act* which has given farmers a financial plan to protect themselves from those outside forces which are not to their making and over which they have no control. You have, thereby, helped them for the first time to achieve a level of stability which ordinary citizens take for granted.

The dual objectives of economic development and stabilization of rural communities were addressed by your approval of *The Community Bonds Act*, an Act which provides the means for communities to raise funds for new businesses. You also approved amendments to *The Laboursponsored Venture Capital Corporations Act* in order to enhance the availability of funds in the market-place. Both of these Acts lead to the new pools of funds for entrepreneurs and opportunities for investors.

Your concern for the responsible and efficient management of resources led to the passage of *The Oil and Gas Conservation Amendment Act*, 1991, which not only ensures further development by creating fair and equitable rules to cover the major new technology of horizontal drilling, but also created the self-financing Oil and Gas Conservation Board to ensure that the resources we are endowed with are wisely used.

This House has also fostered the growth and well-being of citizens by ensuring that the environment in all its aspects remain sound now and for the future. Such Acts as *The Ozone-depleting Substances Control Act* and *The State of the Environment Report Act* help to keep Saskatchewan one of the cleanest places to live in Canada.

Widespread consultations also revealed a significant element of demand for a less partisan government, the protection of democratic rights, and the accountability of elected governments. This spring the rules of the Legislative Assembly were changed and the first Speaker elected, to respond to the first of these concerns.

The government's comprehensive package of legislation, including *The Referendum and Plebiscite Act, The Freedom of Information and Protection of Privacy Act,* and *The Local Authority Freedom of Information and Protection of Privacy Act,* are reforms introduced to make the government more open and allow people to play a more direct role in the government.

The Referendum and Plebiscite Act introduces means by which the public can be consulted or make their concerns known by direct democracy, and outlines conditions under which such initiatives are binding on the government.

Finally, the two freedom of information Acts provide the public with the right to know the activities of government as it touches their personal lives, while at the same time safeguarding the information that government has on private citizens. They also make provision for the correction of erroneous information.

In taking leave of you, I commend you for the conscientious manner in which you have approached your duties, and wish you well for the future.

The Hon. Mr. Hepworth, Acting Provincial Secretary, then said:

Mr. Speaker and Members of the Legislative Assembly:

It is the will and pleasure of Her Honour the Lieutenant Governor that this Legislative Assembly be prorogued until it pleases Her Honour to summon the same for the dispatch of business, and the Legislative Assembly is accordingly prorogued.

Her Honour then retired from the Chamber.

7:10 o'clock p.m	7:1	0	o'c	lock	p,m
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HON. A.B. TUSA Speaker

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March 19, 1990 to June 22, 1990; April 11, 1991 to June 18, 1991

**SESSION 1990-91** 

## Fourth Session of the Twenty-First Legislature PROVINCE OF SASKATCHEWAN

#### **ABBREVIATIONS**

1R—First Reading 2R—Second Reading 3R—Third Reading P—Passed A—Assent S.P.—Sessional Papers COMM.—Committee of the Whole or Standing, Select or Special Committee NCBC—Standing Committee on Non-controversial Bills PMBC—Standing Committee on Private Members' Bills

### STATISTICS

### **Legislative Assembly**

Number of Sitting Days Number of Evening Sittings Number of Morning Sittings Number of Saturday Sittings Number of Sitting Hours Number of Sessional Papers (including Returns) Number of Petitions (for Private Bills) presented Number of Petitions (General) presented Number of Petitions (General) received Number of Public Bills introduced Number of Public Bills passed Number of Private Bills passed Number of Hours in Committee of Finance Number of Hours in Committee of Finance In Committee of the Whole	116 56 24 0 531 288 4 188 143 89 67 3 28 54 167 20
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Agreed Dropped, Withdrawn, Negatived, Rescinded and Ruled out of order Left Standing on Order Paper Total	1 2 43 46
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